| MEDICAL PROFESSIONAL LICENSING DURING A |
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| DECLARED EMERGENCY |
| 2011 GENERAL SESSION |
| STATE OF UTAH |
| Chief Sponsor: Evan J. Vickers |
| Senate Sponsor: Allen M. Christensen |
| LONG TITLE |
| General Description: |
| This bill modifies the Division of Occupational and Professional Licensing Act and the |
| Pharmacy Practice Act by enacting language regarding health department protocols. |
| Highlighted Provisions: |
| This bill: |
| authorizes the Department of Health to establish a protocol for the distribution of |
| medicine in a national, state, or local emergency to: |
| • a local health department; |
| • a pharmacy; |
| a prescribing practitioner; |
| a licensed health care facility; |
| a federally qualified community health clinic; |
| • a patient's contact; or |
| emergency service personnel; |
| authorizes the Department of Health to establish a protocol to allow a physician to |
| write a prescription for a patient's contact when necessary to treat a reportable |
| disease or non-emergency condition; and |
| makes technical changes. |
| Money Appropriated in this Bill: |



H.B. 336 02-09-11 5:05 PM

| 28 | None |
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| 29 | Other Special Clauses: |
| 30 | None |
| 31 | Utah Code Sections Affected: |
| 32 | AMENDS: |
| 33 | 58-1-307, as last amended by Laws of Utah 2008, Chapter 242 |
| 34 | 58-17b-620 , as enacted by Laws of Utah 2004, Chapter 280 |
| 3536 | Be it enacted by the Legislature of the state of Utah: |
| 37 | Section 1. Section 58-1-307 is amended to read: |
| 38 | 58-1-307. Exemptions from licensure. |
| 39 | (1) Except as otherwise provided by statute or rule, the following individuals may |
| 40 | engage in the practice of their occupation or profession, subject to the stated circumstances and |
| 41 | limitations, without being licensed under this title: |
| 42 | (a) an individual serving in the armed forces of the United States, the United States |
| 43 | Public Health Service, the United States Department of Veterans Affairs, or other federal |
| 44 | agencies while engaged in activities regulated under this chapter as a part of employment with |
| 45 | that federal agency if the individual holds a valid license to practice a regulated occupation or |
| 46 | profession issued by any other state or jurisdiction recognized by the division; |
| 47 | (b) a student engaged in activities constituting the practice of a regulated occupation or |
| 48 | profession while in training in a recognized school approved by the division to the extent the |
| 49 | activities are supervised by qualified faculty, staff, or designee and the activities are a defined |
| 50 | part of the training program; |
| 51 | (c) an individual engaged in an internship, residency, preceptorship, postceptorship, |
| 52 | fellowship, apprenticeship, or on-the-job training program approved by the division while |
| 53 | under the supervision of qualified individuals; |
| 54 | (d) an individual residing in another state and licensed to practice a regulated |
| 55 | occupation or profession in that state, who is called in for a consultation by an individual |
| 56 | licensed in this state, and the services provided are limited to that consultation; |
| 57 | (e) an individual who is invited by a recognized school, association, society, or other |
| 58 | body approved by the division to conduct a lecture, clinic, or demonstration of the practice of a |

regulated occupation or profession if the individual does not establish a place of business or regularly engage in the practice of the regulated occupation or profession in this state;

- (f) an individual licensed under the laws of this state, other than under this title, to practice or engage in an occupation or profession, while engaged in the lawful, professional, and competent practice of that occupation or profession;
- (g) an individual licensed in a health care profession in another state who performs that profession while attending to the immediate needs of a patient for a reasonable period during which the patient is being transported from outside of this state, into this state, or through this state;
- (h) an individual licensed in another state or country who is in this state temporarily to attend to the needs of an athletic team or group, except that the practitioner may only attend to the needs of the athletic team or group, including all individuals who travel with the team or group in any capacity except as a spectator;
 - (i) an individual licensed and in good standing in another state, who is in this state:
 - (i) temporarily, under the invitation and control of a sponsoring entity;
- (ii) for a reason associated with a special purpose event, based upon needs that may exceed the ability of this state to address through its licensees, as determined by the division; and
- (iii) for a limited period of time not to exceed the duration of that event, together with any necessary preparatory and conclusionary periods; and
 - (i) a law enforcement officer, as defined under Section 53-13-103, who:
- (i) is operating a voice stress analyzer in the course of the officer's full-time employment with a federal, state, or local law enforcement agency;
- (ii) has completed the manufacturer's training course and is certified by the manufacturer to operate that voice stress analyzer; and
- (iii) is operating the voice stress analyzer in accordance with Section 58-64-601, regarding deception detection instruments.
- (2) (a) A practitioner temporarily in this state who is exempted from licensure under Subsection (1) shall comply with each requirement of the licensing jurisdiction from which the practitioner derives authority to practice.
 - (b) Violation of a limitation imposed by this section constitutes grounds for removal of

90 exempt status, denial of license, or other disciplinary proceedings.

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- (3) An individual who is licensed under a specific chapter of this title to practice or engage in an occupation or profession may engage in the lawful, professional, and competent practice of that occupation or profession without additional licensure under other chapters of this title, except as otherwise provided by this title.
- (4) Upon the declaration of a national, state, or local emergency, a public health emergency as defined in Section 26-23b-102, or a declaration by the President of the United States or other federal official requesting public health-related activities, the division in collaboration with the board may:
- (a) suspend the requirements for permanent or temporary licensure of individuals who are licensed in another state. Individuals exempt under this Subsection (4)(a) are exempt from licensure for the duration of the emergency while engaged in the scope of practice for which they are licensed in the other state;
- (b) modify, under the circumstances described in this Subsection (4) and Subsection (5), the scope of practice restrictions under this title for individuals who are licensed under this title as:
- (i) a physician under Chapter 67, Utah Medical Practice Act, or Chapter 68, Utah Osteopathic Medical Practice Act;
- (ii) a nurse under Chapter 31b, Nurse Practice Act, or Chapter 31c, Nurse Licensure Compact;
 - (iii) a certified nurse midwife under Chapter 44a, Nurse Midwife Practice Act;
- (iv) a pharmacist, pharmacy technician, or pharmacy intern under Chapter 17b, Pharmacy Practice Act;
 - (v) a respiratory therapist under Chapter 57, Respiratory Care Practices Act;
- 114 (vi) a dentist and dental hygienist under Chapter 69, Dentist and Dental Hygienist 115 Practice Act; and
 - (vii) a physician assistant under Chapter 70a, Physician Assistant Act;
 - (c) suspend the requirements for licensure under this title and modify the scope of practice in the circumstances described in this Subsection (4) and Subsection (5) for medical services personnel or paramedics required to be certified under Section 26-8a-302;
- (d) suspend requirements in Subsections 58-17b-620(3) through (6) which require

| 121 | certain prescriptive procedures; |
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| 122 | (e) exempt or modify the requirement for licensure of an individual who is activated as |
| 123 | a member of a medical reserve corps during a time of emergency as provided in Section |
| 124 | 26A-1-126; and |
| 125 | (f) exempt or modify the requirement for licensure of an individual who is registered as |
| 126 | a volunteer health practitioner as provided in Title 26, Chapter 49, Uniform Emergency |
| 127 | Volunteer Health Practitioners Act. |
| 128 | (5) Individuals exempt under Subsection (4)(c) and individuals operating under |
| 129 | modified scope of practice provisions under Subsection (4)(b): |
| 130 | (a) are exempt from licensure or subject to modified scope of practice for the duration |
| 131 | of the emergency; |
| 132 | (b) must be engaged in the distribution of medicines or medical devices in response to |
| 133 | the emergency or declaration; and |
| 134 | (c) must be employed by or volunteering for: |
| 135 | (i) a local or state department of health; or |
| 136 | (ii) a host entity as defined in Section 26-49-102. |
| 137 | (6) In accordance with the protocols established under Subsection (8), upon the |
| 138 | declaration of a national, state, or local emergency, the Department of Health or a local health |
| 139 | department may: |
| 140 | (a) use a stockpile vaccine, antiviral, antibiotic, or other prescription medication that is |
| 141 | not a controlled substance to prevent or treat a disease or condition that gave rise to, or was a |
| 142 | consequence of, the emergency; or |
| 143 | (b) distribute a stockpile vaccine, antiviral, antibiotic, or other prescription medication |
| 144 | that is not a controlled substance: |
| 145 | (i) if necessary, to replenish a commercial pharmacy in the event that the commercial |
| 146 | pharmacy's normal source of the vaccine, antiviral, antibiotic, or other prescription medication |
| 147 | is exhausted; or |
| 148 | (ii) for dispensing or direct administration to treat the disease or condition that gave |
| 149 | rise to, or was a consequence of, the emergency by: |
| 150 | (A) a pharmacy; |
| 151 | (B) a prescribing practitioner; |

| 152 | (C) a licensed health care facility; |
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| 153 | (D) a federally qualified community health clinic; or |
| 154 | (E) a governmental entity for use by a community more than 50 miles from a person |
| 155 | described in Subsections (6)(b)(ii)(A) through (D). |
| 156 | (7) In accordance with protocols established under Subsection (8), upon the declaration |
| 157 | of a national, state, or local emergency, the Department of Health shall coordinate the |
| 158 | distribution of medications: |
| 159 | (a) received from the strategic national stockpile to local health departments; and |
| 160 | (b) from local health departments to emergency personnel within the local health |
| 161 | departments' geographic region. |
| 162 | (8) The Department of Health shall establish by rule, made in accordance with Title |
| 163 | 63G, Chapter 3, Utah Administrative Rulemaking Act, protocols for administering, dispensing, |
| 164 | and distributing a vaccine, an antiviral, an antibiotic, or other prescription medication that is |
| 165 | not a controlled substance in the event of a declaration of a national, state, or local emergency. |
| 166 | The protocol shall establish procedures for the Department of Health to: |
| 167 | (a) coordinate the distribution of: |
| 168 | (i) a vaccine, an antiviral, an antibiotic, or other prescription medication that is not a |
| 169 | controlled substance received by the Department of Health from the strategic national stockpile |
| 170 | to local health departments; and |
| 171 | (ii) a vaccine, an antiviral, an antibiotic, or other non-controlled prescription |
| 172 | medication received by a local health department to emergency personnel within the local |
| 173 | health department's geographic region; |
| 174 | (b) authorize the administration or distribution of a vaccine, an antiviral, an antibiotic, |
| 175 | or other prescription medication that is not a controlled substance to the contact of a patient, as |
| 176 | defined in Subsection 26-6-2(4), without a patient-practitioner relationship, so long as the |
| 177 | prescription is the same substance prescribed for the physician's patient; and |
| 178 | (c) authorize the administration, distribution, or dispensing of a vaccine, an antiviral, |
| 179 | an antibiotic, or other non-controlled prescription medication to an individual who: |
| 180 | (i) is working in a triage situation; |
| 181 | (ii) is receiving medical treatment in a triage situation; |
| 182 | (iii) does not have coverage for the prescription in the individual's health insurance |

| 183 | <u>plan;</u> |
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| 184 | (iv) is involved in the delivery of medical or other emergency services in response to |
| 185 | the declared national, state, or local emergency; or |
| 186 | (v) otherwise has a direct impact on public health. |
| 187 | (9) The Department of Health shall give notice to the division upon implementation of |
| 188 | the protocol established under Subsection (8). |
| 189 | Section 2. Section 58-17b-620 is amended to read: |
| 190 | 58-17b-620. Prescriptions issued within the public health system. |
| 191 | (1) As used in this section: |
| 192 | (a) "Department of Health" means the state Department of Health created in Section |
| 193 | 26-1-4. |
| 194 | (b) "Health department" means either the Department of Health or a local health |
| 195 | department. |
| 196 | (c) "Local health departments" mean the local health departments created in Title 26A, |
| 197 | Chapter 1, Local Health Departments. |
| 198 | [(2) A health department may implement the prescription procedure under Subsection |
| 199 | (3) for prescription drugs, other than controlled substances, for use in clinics providing:] |
| 200 | (2) When it is necessary to treat a reportable disease or non-emergency condition that |
| 201 | has a direct impact on public health, a health department may implement the prescription |
| 202 | procedure described in Subsection (3) for a prescription drug that is not a controlled substance |
| 203 | for use in: |
| 204 | (a) a clinic; or |
| 205 | (b) a remote or temporary off-site location, including a triage facility established in the |
| 206 | community, that provides: |
| 207 | [(a)] (i) treatment for sexually transmitted [disease treatment] infections; |
| 208 | [(b)] (ii) fluoride treatment; [or] |
| 209 | [(c)] <u>(iii)</u> travel immunization[-]; |
| 210 | (iv) preventative treatment for an individual with latent tuberculosis infection; |
| 211 | (v) preventative treatment for an individual exposed to a communicable disease when |
| 212 | the treatment is indicated to prevent the spread of disease or to mitigate the seriousness of |
| 213 | infection in the exposed individual; or |

H.B. 336 02-09-11 5:05 PM

| 214 | (vi) other treatment as defined by the Department of Health rule. |
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| 215 | (3) In a circumstance described in Subsection (2), a physician may write a prescription |
| 216 | for each contact, as defined in Subsection 26-6-2(4), of the physician's patient without a |
| 217 | face-to-face exam, if: |
| 218 | (a) the physician is treating the physician's patient for a reportable disease or |
| 219 | non-emergency condition having a direct impact on public health; and |
| 220 | (b) the prescription is for the same substance as prescribed to the physician's patient. |
| 221 | [(3)] (4) The following prescription procedure shall be carried out in accordance with |
| 222 | the requirements of Subsection [(4)] (5) and may be used only in the [clinics listed] |
| 223 | circumstances described under [Subsection] Subsections (2) and (3): |
| 224 | (a) a physician writes and signs a prescription for <u>a</u> prescription [drugs] drug, other |
| 225 | than \underline{a} controlled [substances] substance, without the name and address of the patient and |
| 226 | without the date the prescription is provided to the patient; and |
| 227 | (b) the physician authorizes a registered nurse employed by the health department to |
| 228 | complete the prescription written under this Subsection (3) by inserting the patient's name and |
| 229 | address, and the date the prescription is provided to the patient, in accordance with the |
| 230 | physician's standing written orders and a written health department protocol approved by the |
| 231 | physician and the medical director of the state Department of Health. |
| 232 | [(4) When allowing prescriptions to be written under Subsection (3), the health |
| 233 | department shall employ a physician who:] |
| 234 | [(a) assumes specific responsibility for all prescriptions issued in his name under the |
| 235 | procedure in Subsection (3) by the health department; and] |
| 236 | [(b) enters into a written, signed agreement with the health department, which |
| 237 | agreement is approved by the division and state:] |
| 238 | [(i) the terms and conditions under which the physician will prepare and sign |
| 239 | prescriptions that do not include the name and address of the patient and the date the |
| 240 | prescription is provided to the patient;] |
| 241 | [(ii) the methods which will be used to ensure the signed prescriptions are secure and |
| 242 | not available for unauthorized use;] |
| 243 | [(iii) the minimum qualifications and training of a registered nurse authorized by the |
| 244 | physician and department to complete and provide prescriptions to a patient;] |

02-09-11 5:05 PM H.B. 336

| 245 | [(iv) under what conditions prescriptions completed by an authorized registered nurse |
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| 246 | will be provided to a patient in accordance with standing orders and written protocols, and the |
| 247 | specific prescription drugs for which prescriptions may be written;] |
| 248 | [(v) the manner in which the physician will audit and review the records of patients |
| 249 | receiving prescriptions; and] |
| 250 | [(vi) the manner in which records of prescriptions issued will be maintained for audit |
| 251 | by the physician and division.] |
| 252 | [(5) The health department shall file and maintain with the division a current copy of |
| 253 | all agreements signed by physicians under Subsection (4).] |
| 254 | (5) A physician assumes responsibility for all prescriptions issued under this section in |
| 255 | the physician's name. |
| 256 | (6) (a) All prescription forms to be used by a physician and health department in |
| 257 | accordance with this section shall be serially numbered according to a numbering system |
| 258 | assigned to that health department. |
| 259 | (b) All prescriptions issued shall contain all information required under this chapter |
| 260 | and rules adopted under this chapter. |

Legislative Review Note as of 2-2-11 2:57 PM

Office of Legislative Research and General Counsel

FISCAL NOTE

H.B. 336

SHORT TITLE: Medical Professional Licensing During a Declared Emergency

SPONSOR: Vickers, E.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill likely will not materially impact the state budget.

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill likely will not result in direct, measurable costs for local governments.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

2/15/2011, 04:36 PM, Lead Analyst: Pratt, S./Attorney: RF

Office of the Legislative Fiscal Analyst