1	REUNIFICATION SERVICES AMENDMENTS
2	2011 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Merlynn T. Newbold
5	Senate Sponsor: Allen M. Christensen
6 7	LONG TITLE
8	General Description:
9	This bill amends provisions of the Juvenile Court Act of 1996 relating to the provision
10	of reunification services.
11	Highlighted Provisions:
12	This bill:
13	 creates a presumption that reunification services should not be provided to a birth
14	mother if the court finds, by clear and convincing evidence, that at the time of birth
15	the child has fetal alcohol syndrome or fetal drug dependency, unless the mother
16	agrees to immediately enroll in, is currently enrolled in, or has successfully
17	completed, a treatment program approved by the Division of Child and Family
18	Services; and
19	makes technical changes.
20	Money Appropriated in this Bill:
21	None
22	Other Special Clauses:
23	None
24	Utah Code Sections Affected:
25	AMENDS:
26	62A-4a-205, as last amended by Laws of Utah 2009, Chapter 161
27	78A-6-312, as last amended by Laws of Utah 2010, Chapter 322



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)	Be it enacted by the Legislature of the state of Utah:
١	Section 1. Section 62A-4a-205 is amended to read:
	62A-4a-205. Child and family plan Parent-time.
	(1) No more than 45 days after a child enters the temporary custody of the division, the
	child's child and family plan shall be finalized.
	(2) (a) The division may use an interdisciplinary team approach in developing each
	child and family plan.
	(b) The interdisciplinary team described in Subsection (2)(a) may include
	representatives from the following fields:
	(i) mental health;
	(ii) education; and
	(iii) if appropriate, law enforcement.
	(3) (a) The division shall involve all of the following in the development of a child's
	child and family plan:
	(i) both of the child's natural parents, unless the whereabouts of a parent are unknown;
	(ii) the child;
	(iii) the child's foster parents; and
	(iv) if appropriate, the child's stepparent.
	(b) In relation to all information considered by the division in developing a child and
	family plan, additional weight and attention shall be given to the input of the child's natural and
	foster parents upon their involvement pursuant to Subsections (3)(a)(i) and (iii).
	(c) (i) The division shall make a substantial effort to develop a child and family plan
	with which the child's parents agree.
	(ii) If a parent does not agree with a child and family plan:
	(A) the division shall strive to resolve the disagreement between the division and the
	parent; and
	(B) if the disagreement is not resolved, the division shall inform the court of the
,	disagreement.

(4) A copy of the child and family plan shall, immediately upon completion, or as soon

as reasonably possible thereafter, be provided to the:

39	(a) guardian ad mem,
60	(b) child's natural parents; and
61	(c) child's foster parents.
62	(5) Each child and family plan shall:
63	(a) specifically provide for the safety of the child, in accordance with federal law; and
64	(b) clearly define what actions or precautions will, or may be, necessary to provide for
65	the health, safety, protection, and welfare of the child.
66	(6) The child and family plan shall set forth, with specificity, at least the following:
67	(a) the reason the child entered into the custody of the division;
68	(b) documentation of the:
69	(i) reasonable efforts made to prevent placement of the child in the custody of the
70	division; or
71	(ii) emergency situation that existed and that prevented the reasonable efforts described
72	in Subsection (6)(b)(i), from being made;
73	(c) the primary permanency goal for the child and the reason for selection of that goal;
74	(d) the concurrent permanency goal for the child and the reason for the selection of that
75	goal;
76	(e) if the plan is for the child to return to the child's family:
77	(i) specifically what the parents must do in order to enable the child to be returned
78	home;
79	(ii) specifically how the requirements described in Subsection (6)(e)(i) may be
80	accomplished; and
81	(iii) how the requirements described in Subsection (6)(e)(i) will be measured;
82	(f) the specific services needed to reduce the problems that necessitated placing the
83	child in the division's custody;
84	(g) the name of the person who will provide for and be responsible for case
85	management;
86	(h) subject to Subsection (10), a parent-time schedule between the natural parent and
87	the child;
88	(i) subject to Subsection (7), the health and mental health care to be provided to
89	address any known or diagnosed mental health needs of the child;

90 (i) if residential treatment rather than a foster home is the proposed placement, a 91 requirement for a specialized assessment of the child's health needs including an assessment of 92 mental illness and behavior and conduct disorders; and 93 (k) social summaries that include case history information pertinent to case planning. 94 (7) (a) Subject to Subsection (7)(b), in addition to the information required under 95 Subsection (6)(i), the plan shall include a specialized assessment of the medical and mental 96 health needs of a child, if the child: 97 (i) is placed in residential treatment; and (ii) has medical or mental health issues that need to be addressed. 98 99 (b) Notwithstanding Subsection (7)(a), a parent shall retain the right to seek a separate 100 medical or mental health diagnosis of the parent's child from a licensed practitioner of the 101 parent's choice. 102 (8) (a) Each child and family plan shall be specific to each child and the child's family, 103 rather than general. 104 (b) The division shall train its workers to develop child and family plans that comply 105 with: 106 (i) federal mandates; and 107 (ii) the specific needs of the particular child and the child's family. 108 (c) All child and family plans and expectations shall be individualized and contain 109 specific time frames. 110 (d) Subject to Subsection (8)(h), child and family plans shall address problems that: 111 (i) keep a child in placement; and 112 (ii) keep a child from achieving permanence in the child's life. 113 (e) Each child and family plan shall be designed to minimize disruption to the normal 114 activities of the child's family, including employment and school. 115 (f) In particular, the time, place, and amount of services, hearings, and other 116 requirements ordered by the court in the child and family plan shall be designed, as much as 117 practicable, to help the child's parents maintain or obtain employment. 118 (g) The child's natural parents, foster parents, and where appropriate, stepparents, shall

be kept informed of and supported to participate in important meetings and procedures related

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to the child's placement.

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121	(h) For purposes of Subsection (8)(d), a child and family plan may only include
122	requirements that:
123	(i) address findings made by the court; or
124	(ii) (A) are requested or consented to by a parent or guardian of the child; and
125	(B) are agreed to by the division and the guardian ad litem.
126	(9) (a) Except as provided in Subsection (9)(b), with regard to a child who is three
127	years of age or younger, if the goal is not to return the child home, the permanency plan for that
128	child shall be adoption.
129	(b) Notwithstanding Subsection (9)(a), if the division documents to the court that there
130	is a compelling reason that adoption, reunification, guardianship, and a placement described in
131	Subsection 78A-6-306(6)(e) are not in the child's best interest, the court may order another
132	planned permanent living arrangement in accordance with federal law.
133	(10) (a) Except as provided in Subsection (10)(b), parent-time may only be denied by a
134	court order issued pursuant to Subsections 78A-6-312[(2)(a)(ii) and (b)](3), (6), and (7).
135	(b) Notwithstanding Subsection (10)(a), the person designated by the division or a
136	court to supervise a parent-time session may deny parent-time for that session if the supervising
137	person determines that, based on the parent's condition, it is necessary to deny parent-time in
138	order to:
139	(i) protect the physical safety of the child;
140	(ii) protect the life of the child; or
141	(iii) consistent with Subsection (10)(c), prevent the child from being traumatized by
142	contact with the parent.
143	(c) In determining whether the condition of the parent described in Subsection (10)(b)
144	will traumatize a child, the person supervising the parent-time session shall consider the impact
145	that the parent's condition will have on the child in light of:
146	(i) the child's fear of the parent; and
147	(ii) the nature of the alleged abuse or neglect.
148	Section 2. Section 78A-6-312 is amended to read:
149	78A-6-312. Dispositional hearing Reunification services Exceptions.
150	(1) The court may:
151	(a) make any of the dispositions described in Section 78A-6-117:

152	(b) place the minor in the custody or guardianship of any:
153	(i) individual; or
154	(ii) public or private entity or agency; or
155	(c) order:
156	(i) protective supervision;
157	(ii) family preservation;
158	(iii) subject to Subsection 78A-6-117(2)(n)(iii), medical or mental health treatment; or
159	(iv) other services.
160	(2) [(a) (i)] Whenever the court orders continued removal at the dispositional hearing,
161	and that the minor remain in the custody of the division, the court shall first:
162	[(A)] (a) establish a primary permanency goal for the minor; and
163	[(B)] (b) determine whether, in view of the primary permanency goal, reunification
164	services are appropriate for the minor and the minor's family, pursuant to [Subsection (3)]
165	Subsections (21) and (22).
166	[(ii)] (3) Subject to [Subsection (2)(b)] Subsections (6) and (7), if the court determines
167	that reunification services are appropriate for the minor and the minor's family, the court shall
168	provide for reasonable parent-time with the parent or parents from whose custody the minor
169	was removed, unless parent-time is not in the best interest of the minor.
170	[(iii) (A)] (4) In cases where obvious sexual abuse, sexual exploitation, abandonment,
171	severe abuse, or severe neglect are involved, neither the division nor the court has any duty to
172	make "reasonable efforts" or to, in any other way, attempt to provide reunification services, or
173	to attempt to rehabilitate the offending parent or parents.
174	[(B)] (5) In all cases, the minor's health, safety, and welfare shall be the court's
175	paramount concern in determining whether reasonable efforts to reunify should be made.
176	$[\underline{(b)}, \underline{(i)}]$ (6) For purposes of Subsection $[\underline{(2)(a)(ii)}]$ (3), parent-time is in the best
177	interests of a minor unless the court makes a finding that it is necessary to deny parent-time in
178	order to:
179	[(A)] (a) protect the physical safety of the minor;
180	[(B)] (b) protect the life of the minor; or
181	[(C)] (c) prevent the minor from being traumatized by contact with the parent due to
182	the minor's fear of the parent in light of the nature of the alleged abuse or neglect.

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183	[(ii)] (7) Notwithstanding Subsection [(2)(a)(ii)] (3), a court may not deny parent-time
184	based solely on a parent's failure to:
185	[(A)] (a) prove that the parent has not used legal or illegal substances; or
186	[(B)] (b) comply with an aspect of the child and family plan that is ordered by the
187	court.
188	[(c) (i)] (8) In addition to the primary permanency goal, the court shall establish a
189	concurrent permanency goal that shall include:
190	[(A)] (a) a representative list of the conditions under which the primary permanency
191	goal will be abandoned in favor of the concurrent permanency goal; and
192	[(B)] (b) an explanation of the effect of abandoning or modifying the primary
193	permanency goal.
194	[(ii)] (9) A permanency hearing shall be conducted in accordance with Subsection
195	78A-6-314(1)(b) within 30 days after the day on which the dispositional hearing ends if
196	something other than reunification is initially established as a minor's primary permanency
197	goal.
198	[(iii) (A)] (10) (a) The court may amend a minor's primary permanency goal before the
199	establishment of a final permanency plan under Section 78A-6-314.
200	[(B)] (b) The court is not limited to the terms of the concurrent permanency goal in the
201	event that the primary permanency goal is abandoned.
202	[(C)] <u>(c)</u> If, at any time, the court determines that reunification is no longer a minor's
203	primary permanency goal, the court shall conduct a permanency hearing in accordance with
204	Section 78A-6-314 on or before the earlier of:
205	[(1)] (i) 30 days after the day on which the court makes the determination described in
206	this Subsection $[\frac{(2)(c)(iii)(C)}]$ $\underline{(10)(c)}$; or
207	[(II)] (ii) the day on which the provision of reunification services, described in Section
208	78A-6-314, ends.
209	[(d) (i) (A)] (11) (a) If the court determines that reunification services are appropriate,
210	it shall order that the division make reasonable efforts to provide services to the minor and the
211	minor's parent for the purpose of facilitating reunification of the family, for a specified period
212	of time.
213	[(B)] (b) In providing the services described in Subsection [$(2)(d)(i)(A)$] $(11)(a)$, the

214	minor's health, safety, and welfare shall be the division's paramount concern, and the court
215	shall so order.
216	$\left[\frac{\text{(ii)}}{\text{(12)}}\right]$ The court shall:
217	[(A)] (a) determine whether the services offered or provided by the division under the
218	child and family plan constitute "reasonable efforts" on the part of the division;
219	[(B)] (b) determine and define the responsibilities of the parent under the child and
220	family plan in accordance with Subsection 62A-4a-205(6)(e); and
221	[(C)] (c) identify on the record the responsibilities described in Subsection
222	$[\frac{(2)(d)(ii)(B)}{(12)(b)}$, for the purpose of assisting in any future determination regarding the
223	provision of reasonable efforts, in accordance with state and federal law.
224	[(iii) (A)] (13) (a) The time period for reunification services may not exceed 12 months
225	from the date that the minor was initially removed from the minor's home, unless the time
226	period is extended under Subsection 78A-6-314(8).
227	[(B)] (b) Nothing in this section may be construed to entitle any parent to an entire 12
228	months of reunification services.
229	[(iv)] (14) (a) If reunification services are ordered, the court may terminate those
230	services at any time.
231	[(v)] (b) If, at any time, continuation of reasonable efforts to reunify a minor is
232	determined to be inconsistent with the final permanency plan for the minor established
233	pursuant to Section 78A-6-314, then measures shall be taken, in a timely manner, to:
234	[(A)] (i) place the minor in accordance with the permanency plan; and
235	[(B)] (ii) complete whatever steps are necessary to finalize the permanent placement of
236	the minor.
237	[(e)] (15) Any physical custody of the minor by the parent or a relative during the
238	period described in Subsection $[\frac{(2)(d)}{d}]$ does not interrupt the running of the period.
239	[(f) (i)] (16) (a) If reunification services are ordered, a permanency hearing shall be
240	conducted by the court in accordance with Section 78A-6-314 at the expiration of the time
241	period for reunification services.
242	[(ii)] (b) The permanency hearing shall be held no later than 12 months after the
243	original removal of the minor.
244	[(iii)] (c) If reunification services are not ordered, a permanency hearing shall be

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circumstances exist:

245	conducted within 30 days, in accordance with Section 78A-6-314.
246	[(g)] (17) With regard to a minor who is 36 months of age or younger at the time the
247	minor is initially removed from the home, the court shall:
248	[(i)] (a) hold a permanency hearing eight months after the date of the initial removal,
249	pursuant to Section 78A-6-314; and
250	[(ii)] (b) order the discontinuance of those services after eight months from the initial
251	removal of the minor from the home if the parent or parents have not made substantial efforts
252	to comply with the child and family plan.
253	[(h)] (18) With regard to a minor in the custody of the division whose parent or parents
254	are ordered to receive reunification services but who have abandoned that minor for a period of
255	six months from the date that reunification services were ordered:
256	[(i)] (a) the court shall terminate reunification services; and
257	[(ii)] (b) the division shall petition the court for termination of parental rights.
258	[(i)] (19) When a court conducts a permanency hearing for a minor under Section
259	78A-6-314, the court shall attempt to keep the minor's sibling group together if keeping the
260	sibling group together is:
261	[(i)] (a) practicable; and
262	[(ii)] (b) in accordance with the best interest of the minor.
263	[(3)] (20) (a) Because of the state's interest in and responsibility to protect and provide
264	permanency for minors who are abused, neglected, or dependent, the Legislature finds that a
265	parent's interest in receiving reunification services is limited.
266	(b) The court may determine that:
267	(i) efforts to reunify a minor with the minor's family are not reasonable or appropriate,
268	based on the individual circumstances; and
269	(ii) reunification services should not be provided.
270	(c) In determining "reasonable efforts" to be made with respect to a minor, and in
271	making "reasonable efforts," the minor's health, safety, and welfare shall be the paramount
272	concern.
273	[(d) (i)] (21) There is a presumption that reunification services should not be provided
274	to a parent if the court finds, by clear and convincing evidence, that any of the following

276	$\left[\frac{A}{A}\right]$ (a) the whereabouts of the parents are unknown, based upon a verified affidavit
277	indicating that a reasonably diligent search has failed to locate the parent;
278	[(B)] (b) subject to Subsection $[(3)(d)(ii)]$ (22), the parent is suffering from a mental
279	illness of such magnitude that it renders the parent incapable of utilizing reunification services;
280	[(C)] (c) the minor was previously adjudicated as an abused child due to physical
281	abuse, sexual abuse, or sexual exploitation, and following the adjudication the minor:
282	[(1)] (i) was removed from the custody of the minor's parent;
283	[(H)] (ii) was subsequently returned to the custody of the parent; and
284	[(III)] (iii) is being removed due to additional physical abuse, sexual abuse, or sexual
285	exploitation;
286	$\left[\frac{(\mathbf{D})}{\mathbf{d}}\right]$ the parent:
287	[(1)] (i) caused the death of another minor through abuse or neglect; or
288	[(II)] (ii) committed, aided, abetted, attempted, conspired, or solicited to commit:
289	[(Aa)] (A) murder or manslaughter of a child; or
290	[(Bb)] (B) child abuse homicide;
291	[(E)] (e) the minor suffered severe abuse by the parent or by any person known by the
292	parent, if the parent knew or reasonably should have known that the person was abusing the
293	minor;
294	[(F)] (f) the minor is adjudicated an abused child as a result of severe abuse by the
295	parent, and the court finds that it would not benefit the minor to pursue reunification services
296	with the offending parent;
297	[(G)] (g) the parent's rights are terminated with regard to any other minor;
298	[(H)] (h) the minor is removed from the minor's home on at least two previous
299	occasions and reunification services were offered or provided to the family at those times;
300	[(1)] (i) the parent has abandoned the minor for a period of six months or longer;
301	[(J)] (j) the parent permitted the child to reside, on a permanent or temporary basis, at a
302	location where the parent knew or should have known that a clandestine laboratory operation
303	was located; [or]
304	(k) with respect to a parent who is the child's birth mother, at the time of birth the child
305	has fetal alcohol syndrome or fetal drug dependency, unless the mother agrees to immediately
306	enroll in, is currently enrolled in, or has successfully completed, a program approved by the

307	<u>division, as follows:</u>
308	(i) if the child is born with fetal alcohol syndrome, an alcohol abuse treatment
309	program;
310	(ii) if the child is born with fetal drug dependency, a drug abuse treatment program; or
311	(iii) if the child is born with both fetal alcohol syndrome and fetal drug dependency, an
312	alcohol abuse and drug abuse treatment program; or
313	[(K)] (1) any other circumstance that the court determines should preclude reunification
314	efforts or services.
315	[(ii)] (22) The finding under Subsection $[(3)(d)(i)(B)]$ (21)(b) shall be based on
316	competent evidence from at least two medical or mental health professionals, who are not
317	associates, establishing that, even with the provision of services, the parent is not likely to be
318	capable of adequately caring for the minor within 12 months after the day on which the court
319	finding is made.
320	[(4)] (23) In determining whether reunification services are appropriate, the court shall
321	take into consideration:
322	(a) failure of the parent to respond to previous services or comply with a previous child
323	and family plan;
324	(b) the fact that the minor was abused while the parent was under the influence of
325	drugs or alcohol;
326	(c) any history of violent behavior directed at the child or an immediate family
327	member;
328	(d) whether a parent continues to live with an individual who abused the minor;
329	(e) any patterns of the parent's behavior that have exposed the minor to repeated abuse;
330	(f) testimony by a competent professional that the parent's behavior is unlikely to be
331	successful; and
332	(g) whether the parent has expressed an interest in reunification with the minor.
333	[(5)] (24) (a) If reunification services are not ordered pursuant to $[Subsection (3)]$
334	Subsections (20) through (22), and the whereabouts of a parent become known within six
335	months after the day on which the out-of-home placement of the minor is made, the court may
336	order the division to provide reunification services.
337	(b) The time limits described in [Subsection (2)] Subsections (9), (10), (13), and (16)

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338	through (18) are not tolled by the parent's absence.
339	[(6)] (25) (a) If a parent is incarcerated or institutionalized, the court shall order
340	reasonable services unless it determines that those services would be detrimental to the minor.
341	(b) In making the determination described in Subsection [(6)] (25)(a), the court shall
342	consider:
343	(i) the age of the minor;
344	(ii) the degree of parent-child bonding;
345	(iii) the length of the sentence;
346	(iv) the nature of the treatment;
347	(v) the nature of the crime or illness;
348	(vi) the degree of detriment to the minor if services are not offered;
349	(vii) for a minor 10 years of age or older, the minor's attitude toward the
350	implementation of family reunification services; and
351	(viii) any other appropriate factors.
352	(c) Reunification services for an incarcerated parent are subject to the time [limitation]
353	<u>limitations</u> imposed in [Subsection (2)] Subsections (9), (10), (13), and (16) through (18).
354	(d) Reunification services for an institutionalized parent are subject to the time
355	[limitation] limitations imposed in [Subsection (2)] Subsections (9), (10), (13), and (16)
356	through (18), unless the court determines that continued reunification services would be in the
357	minor's best interest.

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days, in accordance with Section 78A-6-314.

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[(7)] (26) If, pursuant to Subsections [(3)(d)(i)(B) through (K)] (21)(b) through (l), the

court does not order reunification services, a permanency hearing shall be conducted within 30

FISCAL NOTE

H.B. 216, 2011 General Session

SHORT TITLE: Reunification Services Amendments

SPONSOR: Newbold, M. STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill likely will not materially impact the state budget.

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for local governments.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

1/21/2011, 04:56 PM, Lead Analyst: Jardine, S./Attorney: TRV

Office of the Legislative Fiscal Analyst