PLEASE NOTE:

THIS DOCUMENT INCLUDES BOTH THE BILL AND ALSO A TRANSMITTAL LETTER THAT CONTAINS PASSED AMENDMENTS BUT NOT INCORPORATED INTO THE BILL.



House of Representatives State of Utah

UTAH STATE CAPITOL COMPLEX • 350 STATE CAPITOL P.O. BOX 145030 • SALT LAKE CITY, UTAH 84114-5030 • (801) 538-1029

March 10, 2011 (11:25pm)

Mr. President:

The House passed **2nd Sub. S.B. 294**, PATIENT ACCESS REFORM, by Senator J. S. Adams, with the following amendments:

- 1. Page 1, Line 18:
 - amends the family tier structure, <u>for plans renewed or</u> effective <u>on or</u> after September 1, 2011, to create a fifth tier
- 2. Page 4, Line 98:
 - 98 (i) for plans renewed or effective before tiers that include:

 September 1, 2011, four
- 3. Page 4, Line 104:
 - 104 (ii) <u>for plans renewed or effective</u> on or after September 1, 2011, five tiers that include:
- 4. Page 4, Line 107:

107 (C) employee plus {a} one dependent other than a spouse; and

and returns it to the Senate for further consideration.

Respectfully,

Sandy D. Tenney

Sandy D. Terrey

Chief Clerk

Senator J. Stuart Adams proposes the following substitute bill:

1	PATIENT ACCESS REFORM
2	2011 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: J. Stuart Adams
5	House Sponsor: James A. Dunnigan
6 7	LONG TITLE
8	General Description:
)	This bill amends provisions related to access to health insurance in the Insurance Code
)	Highlighted Provisions:
	This bill:
2	 amends the case characteristics that a small employer carrier may use when
3	establishing premium rates for a group;
1	changes the ratio that may be used for the age bands to an overall ratio that may not
5	exceed 6:1;
6	 changes the ratio that may be used for family tiers to a ratio that may not exceed
7	6:1;
3	► amends the family tier structure, effective September 1, 2011, to create a fifth tier
9	separating employee plus one dependent from employee plus more than one
0	dependent; and
1	makes technical amendments.
2	Money Appropriated in this Bill:
3	None
4	Other Special Clauses:
5	None



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26	Utan	Coue	Sections	Affected:

27 AMENDS:

31A-30-106.1, as enacted by Laws of Utah 2010, Chapter 68

Be it enacted by the Legislature of the state of Utah:

Section 1. Section **31A-30-106.1** is amended to read:

31A-30-106.1. Small employer premiums -- Rating restrictions -- Disclosure.

- (1) Premium rates for small employer health benefit plans under this chapter are subject to the provisions of this section for a health benefit plan that is issued or renewed, on or after January 1, 2011.
- (2) (a) The index rate for a rating period for any class of business may not exceed the index rate for any other class of business by more than 20%.
- (b) For a class of business, the premium rates charged during a rating period to covered insureds with similar case characteristics for the same or similar coverage, or the rates that could be charged to an employer group under the rating system for that class of business, may not vary from the index rate by more than 30% of the index rate, except when catastrophic mental health coverage is selected as provided in Subsection 31A-22-625(2)(d).
- (3) The percentage increase in the premium rate charged to a covered insured for a new rating period, adjusted pro rata for rating periods less than a year, may not exceed the sum of the following:
- (a) the percentage change in the new business premium rate measured from the first day of the prior rating period to the first day of the new rating period;
- (b) any adjustment, not to exceed 15% annually for rating periods of less than one year, due to the claim experience, health status, or duration of coverage of the covered individuals as determined from the small employer carrier's rate manual for the class of business, except when catastrophic mental health coverage is selected as provided in Subsection 31A-22-625(2)(d); and
- (c) any adjustment due to change in coverage or change in the case characteristics of the covered insured as determined for the class of business from the small employer carrier's rate manual.
 - (4) (a) Adjustments in rates for claims experience, health status, and duration from

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- issue may not be charged to individual employees or dependents.
- 58 (b) Rating adjustments and factors, including case characteristics, shall be applied 59 uniformly and consistently to the rates charged for all employees and dependents of the small 60 employer.
 - (c) Rating factors shall produce premiums for identical groups that:
 - (i) differ only by the amounts attributable to plan design; and
 - (ii) do not reflect differences due to the nature of the groups assumed to select particular health benefit products.
 - (d) A small employer carrier shall treat all health benefit plans issued or renewed in the same calendar month as having the same rating period.
 - (5) A health benefit plan that uses a restricted network provision may not be considered similar coverage to a health benefit plan that does not use a restricted network provision, provided that use of the restricted network provision results in substantial difference in claims costs.
- 71 (6) The small employer carrier may [not use] only use the following case 72 characteristics [other than the following]:
- 73 (a) age $\hat{S} \rightarrow \underline{\text{of the employee}} \leftarrow \hat{S}$, in accordance with Subsection (7);
 - (b) geographic area; and
- 75 (c) family composition in accordance with Subsection (8).
- 76 [(a) age, as] (7) Age shall be determined at the beginning of the plan year, limited to:

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- 77 $\left[\frac{\text{(i)}}{\text{(a)}}\right]$ (a) the following age bands:
- 78 [(A)] (i) less than 20;
- 79 [(B)] <u>(ii)</u> 20-24;
- 80 [(C)] <u>(iii)</u> 25-29;
- 81 [(D)] (iv) 30-34;
- 82 $\left[\frac{E}{V}\right]$ (v) 35-39;
- 83 [(F)] (vi) 40-44;
- 84 [(G)] (vii) 45-49;
- 85 [(H)] <u>(viii)</u> 50-54;
- 86 [(I)] <u>(ix)</u> 55-59;
- 87 [(J)](x) 60-64; and

88	[(K)] (xi) 65 and above; and
89	[(ii)] (b) (i) a standard slope ratio range for each age band, applied to each family
90	composition tier rating structure under Subsection [$(6)(c)$] (8):
91	(A) as developed by the department by administrative rule; and
92	(B) not to exceed an overall ratio of [5] 6:1; and
93	[(C)] <u>(ii)</u> the age slope ratios for each age band may not overlap[;].
94	[(b) geographic area; and]
95	[(c) family (8) Family composition[-] is limited to:
96	[(i)] (a) an overall ratio of [5] 6:1 or less; and
97	[(ii)] (b) a [four] tier rating structure that includes:
98	(i) until September 1, 2011, four tiers that include:
99	(A) employee only;
100	(B) employee plus spouse;
101	(C) employee plus a dependent or dependents; and
102	(D) a family, consisting of an employee plus spouse, and a dependent or dependents [-];
103	<u>and</u>
104	(ii) on or after September 1, 2011, five tiers that include:
105	(A) employee only;
106	(B) employee plus spouse;
107	(C) employee plus a dependent; and
108	(D) employee plus more than one dependent, other than a spouse; and
109	(E) a family, consisting of an employee plus spouse, and a dependent or dependents.
110	[(7)] (9) If a health benefit plan is a health benefit plan into which the small employer
111	carrier is no longer enrolling new covered insureds, the small employer carrier shall use the
112	percentage change in the base premium rate, provided that the change does not exceed, on a
113	percentage basis, the change in the new business premium rate for the most similar health
114	benefit product into which the small employer carrier is actively enrolling new covered
115	insureds.
116	[(8)] (10) (a) A covered carrier may not transfer a covered insured involuntarily into or
117	out of a class of business.

119 of business unless the offer is made to transfer all covered insureds in the class of business 120 without regard to: 121 (i) case characteristics; 122 (ii) claim experience; 123 (iii) health status; or 124 (iv) duration of coverage since issue. 125 [(9)] (11) (a) Each small employer carrier shall maintain at the small employer carrier's principal place of business a complete and detailed description of its rating practices and 126 127 renewal underwriting practices, including information and documentation that demonstrate that 128 the small employer carrier's rating methods and practices are: 129 (i) based upon commonly accepted actuarial assumptions; and 130 (ii) in accordance with sound actuarial principles. 131 (b) (i) Each small employer carrier shall file with the commissioner on or before April 132 1 of each year, in a form and manner and containing information as prescribed by the 133 commissioner, an actuarial certification certifying that: 134 (A) the small employer carrier is in compliance with this chapter; and 135 (B) the rating methods of the small employer carrier are actuarially sound. 136 (ii) A copy of the certification required by Subsection [9] (11)(b)(i) shall be retained 137 by the small employer carrier at the small employer carrier's principal place of business. 138 (c) A small employer carrier shall make the information and documentation described 139 in this Subsection [(9)] (11) available to the commissioner upon request. 140 [(10)] (12) (a) The commissioner shall, by July 1, 2010, establish rules in accordance 141 with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to: 142 (i) implement this chapter; and 143 (ii) assure that rating practices used by small employer carriers under this section and 144 carriers for individual plans under Section 31A-30-106, as effective on January 1, 2011, are 145 consistent with the purposes of this chapter. 146 (b) The rules may: 147 (i) assure that differences in rates charged for health benefit plans by carriers are 148 reasonable and reflect objective differences in plan design, not including differences due to the 149 nature of the groups or individuals assumed to select particular health benefit plans; and

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150	(ii) prescribe the manner in which case characteristics may be used by small employer
151	and individual carriers.
152	[(11)] (13) Records submitted to the commissioner under this section shall be
153	maintained by the commissioner as protected records under Title 63G, Chapter 2, Government
154	Records Access and Management Act.

FISCAL NOTE

S.B. 294 2nd Sub. (Salmon)

SHORT TITLE: Patient Access Reform

SPONSOR: Adams, J. S.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill will require review by the Insurance Department of 440 health benefit plan insurers at a cost of \$19,700 one-time General Fund and \$40,000 General Fund Restricted from the Health Insurance Actuarial Review Account. However, it is estimated that the \$40,000 can be absorbed within the existing budget. Additionally, there would be a one-time cost of \$50,000 to the Governor's Office of Economic Development for programming additional functionalities into the Health Exchange system.

STATE BUDGET DETAIL TABLE	FY 2011	FY 2012	FY 2013
Revenue	\$0	\$0	\$0
Expenditure:			
General Fund, One-Time	\$109,700	\$0	\$0
Total Expenditure	\$109,700	\$0	\$0
Net Impact, All Funds (RevExp.)	(\$109,700)	\$0	\$0
Net Impact, General/Education Funds	(\$109,700)	\$0	\$C

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill likely will not result in direct, measurable costs for local governments.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

3/10/2011, 08:49 PM, Lead Analyst: Lee, P.W./Attorney: CJD

Office of the Legislative Fiscal Analyst