## LEGISLATIVE GENERAL COUNSEL & Approved for Filing: E. Chelsea-McCarty & & 02-24-11 12:43 PM &

S.B. 57 1st Sub. (Green)

**Senator Dennis E. Stowell** proposes the following substitute bill:

	ANIMAL CONTROL - EXCEPTION FOR COMMUNITY CAT
	MANAGEMENT INITIATIVE
	2011 GENERAL SESSION
	STATE OF UTAH
	Chief Sponsor: Dennis E. Stowell
	House Sponsor:
	LONG TITLE
	General Description:
	This bill creates an Animal Welfare chapter in Title 11, Cities, Counties, and Local
	Taxing Units, and provides minimum requirements for any county or municipality to
set up a community cat management program.	
	Highlighted Provisions:
	This bill:
	<ul><li>defines terms;</li></ul>
	<ul> <li>sets minimum requirements for community cat management programs;</li> </ul>
	<ul> <li>allows for the registration of community cat colonies by a sponsor;</li> </ul>
	<ul> <li>requires the sponsor of a cat colony to actively trap cats in the colony for the</li> </ul>
	purpose of sterilizing, vaccinating, and ear-tipping before returning the cat to its
	original location;
	<ul> <li>requires the sponsor of a cat colony to maintain records on each cat;</li> </ul>
	<ul> <li>allows a county or municipality to charge a minimum fee to register a cat colony;</li> </ul>
	and
	<ul> <li>exempts a cat from the three-day mandatory hold requirement if the cat is eligible to</li> </ul>
	participate in the community cat management program.



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     Money Appropriated in this Bill:
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            None
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     Other Special Clauses:
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            None
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     Utah Code Sections Affected:
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     AMENDS:
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            77-24-1.5, as last amended by Laws of Utah 2005, Chapter 126
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     ENACTS:
34
            11-46-101, Utah Code Annotated 1953
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            11-46-102, Utah Code Annotated 1953
            11-46-103, Utah Code Annotated 1953
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37
            11-46-201, Utah Code Annotated 1953
38
            11-46-301, Utah Code Annotated 1953
39
            11-46-302, Utah Code Annotated 1953
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            11-46-303, Utah Code Annotated 1953
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     RENUMBERS AND AMENDS:
42
            11-46-202, (Renumbered from 17-42-102, as last amended by Laws of Utah 2003,
43
     Chapter 292)
44
            11-46-203, (Renumbered from 17-42-103, as last amended by Laws of Utah 2000,
45
     Chapter 217)
46
            11-46-204, (Renumbered from 17-42-104, as last amended by Laws of Utah 2000,
47
     Chapter 217)
            11-46-205, (Renumbered from 17-42-105, as last amended by Laws of Utah 2000,
48
     Chapter 217)
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            11-46-206, (Renumbered from 17-42-105.5, as enacted by Laws of Utah 2000, Chapter
51
     217)
52
            11-46-207, (Renumbered from 17-42-106, as enacted by Laws of Utah 1998, Chapter
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     156)
54
            11-46-208, (Renumbered from 17-42-107, as enacted by Laws of Utah 1998, Chapter
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     156)
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     REPEALS:
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10-8-64, as last amended by Laws of Utah 2009, Chapter 282
10-17-101, as enacted by Laws of Utah 1998, Chapter 156
10-17-102, as last amended by Laws of Utah 2003, Chapter 292
10-17-103, as last amended by Laws of Utah 2000, Chapter 217
10-17-104, as last amended by Laws of Utah 2000, Chapter 217
10-17-105, as last amended by Laws of Utah 2000, Chapter 217
10-17-105.5, as enacted by Laws of Utah 2000, Chapter 217
10-17-106, as enacted by Laws of Utah 1998, Chapter 156
10-17-107, as enacted by Laws of Utah 1998, Chapter 156
<b>17-42-101</b> , as enacted by Laws of Utah 1998, Chapter 156
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 11-46-101 is enacted to read:
CHAPTER 46. ANIMAL WELFARE ACT
Part 1. General Provisions
<u>11-46-101.</u> Title.
This chapter is known as the "Animal Welfare Act."
Section 2. Section 11-46-102 is enacted to read:
<u>11-46-102.</u> Definitions.
As used in this chapter:
(1) "Animal" means a cat or dog.
(2) "Animal control officer" means any person employed or appointed by a county or a
municipality who is authorized to investigate violations of laws and ordinances concerning
animals, to issue citations in accordance with Utah law, and take custody of animals as
appropriate in the enforcement of the laws and ordinances.
(3) "Animal shelter" means a facility or program:
(a) providing services for stray, lost, or unwanted animals, including holding and
placing the animals for adoption, but does not include an institution conducting research on
animals, as defined in Section 26-26-1; or
(b) a private humane society or private animal welfare organization.
(4) "Person" means an individual, an entity, or a representative of an entity.

88	Section 3. Section 11-46-103 is enacted to read:
89	<u>11-46-103.</u> Stray animals.
90	(1) Each municipal or county animal control officer shall hold any unidentified or
91	unclaimed stray animal in safe and humane custody for a minimum of three business days after
92	the time of impound and prior to making any final disposition of the animal.
93	(2) A record of each animal held shall be maintained. The record shall include:
94	(a) date of impound;
95	(b) date of disposition; and
96	(c) method of disposition, which may be:
97	(i) placement in an adoptive home or other transfer of the animal, which shall be in
98	compliance with Part 2, Animal Shelter Pet Sterilization Act;
99	(ii) return to its owner;
100	(iii) placement in a community cat program; or
101	(iv) euthanasia.
102	(3) Any cats eligible for and released to a Community Cat Management Program under
103	Part 3, Community Cat Management Act, are exempt from the three-day requirement in
104	Subsection (1).
105	(4) An unidentified or unclaimed stray animal may be euthanized prior to the
106	completion of the three working day minimum holding period to prevent unnecessary suffering
107	due to serious injury or disease, if the euthanasia is in compliance with written agency or
108	department policies and procedures, and with any local ordinances allowing the euthanasia.
109	(5) An unidentified or unclaimed stray animal shall be returned to its owner upon:
110	(a) proof of ownership;
111	(b) compliance with requirements of local animal control ordinances; and
112	(c) compliance with Part 2, Animal Shelter Pet Sterilization Act.
113	Section 4. Section 11-46-201 is enacted to read:
114	Part 2. Animal Shelter Pet Sterilization Act
115	<u>11-46-201.</u> Title.
116	This part is known as the "Animal Shelter Pet Sterilization Act."
117	Section 5. Section 11-46-202, which is renumbered from Section 17-42-102 is
118	renumbered and amended to read:

119	[ <del>17-42-102</del> ]. <u>11-46-202.</u> Definitions.
120	[As] In addition to the definitions in Section 11-46-102, as used in this [chapter] part:
121	[(1) "Animal" means a cat or dog.]
122	[(2) "Animal shelter" means a facility or program:]
123	[(a) providing services for stray, lost, or unwanted animals, including holding and
124	placing the animals for adoption, but does not include an institution conducting research on
125	animals, as defined in Section 26-26-1; and]
126	[ <del>(b) operated by:</del> ]
127	[(i) a first or second class county as defined in Section 17-50-501;]
128	[(ii) a city of the first, second, or third class;]
129	[(iii) a first or second class county operating the shelter jointly with any municipality;
130	or]
131	[(iv) a private humane society or private animal welfare organization located within a
132	first or second class county or within a city of the first, second, or third class.]
133	[(3) "Person" means an individual, an entity, or a representative of an entity.]
134	$[\frac{4}{2}]$ (1) "Proof of sterilization" means a written document signed by a veterinarian
135	licensed under Title 58, Chapter 28, Veterinary Practice Act, stating:
136	(a) a specified animal has been sterilized;
137	(b) the date on which the sterilization was performed; and
138	(c) the location where the sterilization was performed.
139	[(5)] (2) "Recipient" means the person to whom an animal shelter transfers an animal
140	for adoption.
141	[(6)] (3) "Sterilization deposit" means the portion of a fee charged by an animal shelter
142	to a recipient or claimant of an unsterilized animal to ensure the animal is timely sterilized in
143	accordance with an agreement between the recipient or the claimant and the animal shelter.
144	[(7)] (4) "Sterilized" means that an animal has been surgically altered either by the
145	spaying of a female animal or by the neutering of a male animal, so it is unable to reproduce.
146	[ <del>(8)</del> ] (5) "Transfer" means that an animal shelter sells, gives away, places for adoption,
147	or transfers an animal to a recipient.
148	Section 6. Section 11-46-203, which is renumbered from Section 17-42-103 is
149	renumbered and amended to read:

[ <del>17-42-103</del> ].	<u>11-46-203.</u>	Animal shelters to transfer only sterilized
animals, or shall require ste	erilization de	eposit.
(1) An animal shelter	may not trai	nsfer an animal that has not been sterilized, except as
provided in Subsection (2) or	Section [17-	<del>.42-105.5</del> ] <u>11-46-206</u> .
(2) An animal shelter	may transfe	r an animal for adoption that has not been sterilized
only if the animal shelter:		
(a) establishes a writt	en agreemen	t, executed by the recipient, stating the animal is not
sterilized and the recipient ag	rees in writin	ng to be responsible for ensuring the animal is
sterilized:		
(i) within 30 days after	er the agreen	nent is signed, if the animal is six months of age or
older; or		
(ii) if the animal is yo	ounger than s	ix months of age, within 30 days after the animal
becomes six months of age; a	and	
(b) receives from the	recipient a s	terilization deposit as provided under Section
$[\frac{17-42-104}]$ $\underline{11-46-204}$ , the te	erms of whic	h are part of the written agreement executed by the
recipient [under] in accordance	ce with this s	ection.
(3) The shelter may v	vaive the ster	ilization deposit and release any unsterilized animal
to a sponsor, as defined in Se	ction 11-46-	302, provided the sponsor is a non-profit organization
that qualifies as being tax exe	empt under S	ection 501(c)(3) of the Internal Revenue Code and
provides proof of sterilization	within 30 d	ays.
Section 7. Section 11	<b>-46-204</b> , wh	ich is renumbered from Section 17-42-104 is
renumbered and amended to	read:	
[ <del>17-42-104</del> ].	<u>11-46-204.</u>	Sterilization deposit.
(1) A sterilization de	posit may be	:
(a) a portion of the ac	loption fee o	r purchase price of the [pet] animal, which will
enable the adopter to take the	[pet] animal	for sterilization to a veterinarian with whom the
animal shelter has an agreeme	ent that the v	eterinarian will bill the animal shelter directly for the
sterilization;		
(b) a deposit that is:		
(i) refundable to the r	ecipient if pr	coof of sterilization of the animal within the
appropriate time limits under	Section [ <del>17-</del>	42-103] 11-46-203 is presented to the animal shelter
	animals, or shall require stee  (1) An animal shelter provided in Subsection (2) or  (2) An animal shelter only if the animal shelter:  (a) establishes a writt sterilized and the recipient ag sterilized:  (i) within 30 days after older; or  (ii) if the animal is you becomes six months of age; and (b) receives from the [17-42-104] 11-46-204, the terrecipient [under] in accordance (3) The shelter may be to a sponsor, as defined in Set that qualifies as being tax exemprovides proof of sterilization. Section 7. Section 11 renumbered and amended to be [17-42-104].  (1) A sterilization dependent of the accordance (a) a portion of the accordance (b) a deposit that is:  (i) refundable to the ref	animals, or shall require sterilization do  (1) An animal shelter may not transprovided in Subsection (2) or Section [47- (2) An animal shelter may transferonly if the animal shelter:  (a) establishes a written agreement sterilized and the recipient agrees in writing sterilized:  (i) within 30 days after the agreement older; or  (ii) if the animal is younger than subsecomes six months of age; and  (b) receives from the recipient a subsecomes six months of age; and  (b) receives from the recipient a subsecomes six months of age; and  (c) receives from the recipient a subsection [11-46-204, the terms of whice recipient as subsection 11-46-204, the terms of whice recipient as a sponsor, as defined in Section 11-46-204, that qualifies as being tax exempt under Subsection 7. Section 11-46-204, whice recipient and amended to read:  [11-42-104]. 11-46-204.  (1) A sterilization deposit may be (a) a portion of the adoption fee of enable the adopter to take the [11-46-204] animal animal shelter has an agreement that the vesterilization;  (b) a deposit that is:  (i) refundable to the recipient if provides provides provides provides that is:  (ii) refundable to the recipient if provides provid

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181	not more than three months after the date the animal is sterilized; and
182	(ii) forfeited to the animal shelter if proof of sterilization is not presented to the animal
183	shelter in compliance with Subsection (1)(b)(i); or
184	(c) a deposit under Section [17-42-105.5] 11-46-206 required for an owner to claim an
185	unsterilized animal impounded at the animal shelter.
186	(2) Sterilization deposits under Subsection (1) shall reflect the average reduced cost of
187	a sterilization of an animal, based on the gender and weight of the animal, that is reasonably
188	available in the area where the animal shelter is located, but the deposit may not be less than
189	\$25.
190	(3) If a female [dog or cat] animal and her litter are transferred to one person, a
191	sterilization deposit is required only for the female [dog or cat] animal.
192	(4) All sterilization deposits forfeited or unclaimed under this section shall be retained
193	by the animal shelter and [shall be] used by the animal shelter only for:
194	(a) a program to sterilize animals, which may include a sliding scale fee program;
195	(b) a public education program to reduce and prevent overpopulation of animals and
196	the related costs to local governments;
197	(c) a follow-up program to assure that animals transferred by the animal shelter are
198	sterilized in accordance with the agreement executed under Section [ <del>17-42-103</del> ] <u>11-46-203</u> ;
199	and
200	(d) any additional costs incurred by the animal shelter in the administration of the
201	requirements of this chapter.
202	Section 8. Section 11-46-205, which is renumbered from Section 17-42-105 is
203	renumbered and amended to read:
204	[17-42-105]. 11-46-205. Failure to comply with sterilization agreement.
205	If a recipient fails to comply with the sterilization agreement under Subsection
206	[ <del>17-42-103</del> ] <u>11-46-203(</u> 2):
207	(1) the failure is ground for seizure and impoundment of the animal by the animal
208	shelter from whom the recipient obtained the animal;
209	(2) the recipient relinquishes all ownership rights regarding the animal and any claim to

expenses incurred in maintenance and care of the animal; and

(3) the recipient forfeits the sterilization deposit.

212	Section 9. Section 11-46-206, which is renumbered from Section 17-42-105.5 is
213	renumbered and amended to read:
214	[ <del>17-42-105.5</del> ]. <u>11-46-206.</u> Sterilization deposit When required for
215	redemption by owner of impounded animal.
216	(1) Upon the second impound within a 12-month period and upon any subsequent
217	impound of an animal that is claimed by its owner, an animal shelter may release the
218	impounded animal to its owner only upon payment of all impound fees required by the shelter
219	and:
220	(a) receipt of proof the animal has been sterilized; or
221	(b) a sterilization deposit.
222	(2) The sterilization deposit shall be refunded to the owner only if the owner provides
223	proof of sterilization to the animal shelter within 30 days of release of the animal to the owner.
224	Section 10. Section 11-46-207, which is renumbered from Section 17-42-106 is
225	renumbered and amended to read:
226	[ <del>17-42-106</del> ]. <u>11-46-207.</u> Penalties.
227	(1) (a) A person who knowingly commits any of the violations in Subsection (2) is
228	subject to a civil penalty of not less than \$250 on a first violation [of Subsection (2)], and a
229	civil penalty of not less than \$500 on any second or subsequent violation [of Subsection (2)].
230	(b) The administrator of the animal shelter imposes the civil penalties under this
231	section.
232	(2) A person is subject to the civil penalties under Subsection (1) who:
233	(a) falsifies any proof of sterilization submitted for the purpose of compliance with this
234	[ <del>chapter</del> ] <u>part</u> ;
235	(b) provides to an animal shelter or a licensed veterinarian inaccurate information
236	regarding ownership of any animal required to be submitted for sterilization under this
237	[ <del>chapter</del> ] <u>part</u> ;
238	(c) submits to an animal shelter false information regarding sterilization fees or fee
239	schedules; or
240	(d) issues a check for insufficient funds for any sterilization deposit required of the
241	person under this [chapter] part.
242	(3) A person who contests a civil penalty imposed [against him] under this section is

243	entitled to an administrative hearing that provides for the person's rights of due process.
244	(4) All penalties collected under this section shall be retained by the animal shelter
245	imposing the penalties, to be used solely for the purposes [under] of Subsection [17-42-104]
246	<u>11-46-204</u> (4).
247	Section 11. Section 11-46-208, which is renumbered from Section 17-42-107 is
248	renumbered and amended to read:
249	[17-42-107]. <u>11-46-208.</u> Local ordinances may be no less restrictive.
250	Local ordinances or the adoption or placement procedures of any animal shelter shall be
251	at least as restrictive as the provisions of this [chapter] part.
252	Section 12. Section 11-46-301 is enacted to read:
253	Part 3. Community Cat Management Act
254	<u>11-46-301.</u> Title.
255	This part is known as the "Community Cat Management Act."
256	Section 13. Section 11-46-302 is enacted to read:
257	<u>11-46-302.</u> Definitions.
258	In addition to the definitions in Sections 11-46-102 and 11-46-202, as used in this part:
259	(1) "Community cat" means a feral or free-roaming cat that is without visibly
260	discernable owner identification of any kind, and has been sterilized, vaccinated, and
261	ear-tipped.
262	(2) "Community cat caretaker" means any person other than an owner who provides
263	food, water, or shelter to a community cat or community cat colony.
264	(3) "Community cat colony" means a group of cats that congregates together.
265	Although not every cat in a colony may be a community cat, any cats owned by individuals that
266	congregate with a colony are considered part of it.
267	(4) "Community cat management program" means a program pursuant to which
268	community cats are sterilized, vaccinated against rabies, and returned to the location where
269	they congregate.
270	(5) "Ear-tipping" means removing approximately a quarter-inch off the tip of a cat's left
271	ear while the cat is anesthetized for sterilization.
272	(6) "Feral" has the same meaning as in Section 23-13-2.
273	(7) "Sponsor" means any animal humane society, non-profit organization, animal

274	rescue, adoption organization, or a designated community cat caretaker that agrees to comply
275	with the requirements of this chapter and maintain written records that are accessible to an
276	animal control officer upon request.
277	Section 14. Section 11-46-303 is enacted to read:
278	11-46-303. Community cat management program.
279	(1) A community cat is exempt from licensing requirements and feeding bans.
280	(2) The following cats are eligible for release from an animal shelter prior to the
281	mandatory three-day hold period in Section 11-46-103:
282	(a) a feral or free-roaming cat if eligible for the community cat management program in
283	this part; and
284	(b) a community cat.
285	(3) Any county or municipality may create a community cat management program.
286	Any program created shall meet minimum standards set by this part.
287	(4) A county or municipality may allow individuals or sponsors to trap, sterilize,
288	ear-tip, and vaccinate any feral or free-roaming cat in the community.
289	(5) The sponsor of a cat colony shall register each colony with the county or
290	municipality, providing the approximate location and size of each colony as well as the number
291	of cats trapped, neutered, and returned.
292	(6) The county or municipality may assess a fee of not more than \$15 for each colony
293	registered. Upon registration, the county or municipality shall provide to the sponsor a
294	document verifying the registration and indicating the approximate location of the registered
295	colony.
296	(7) The sponsor of a registered cat colony shall provide to the county or municipality
297	upon request:
298	(a) the number and location by zip code of colonies for which it acts as a sponsor;
299	(b) the total number of cats in each of its colonies;
300	(c) a description of each cat in each colony; and
301	(d) sterilization and vaccination records for each cat in the sponsor's colonies.
302	(8) Sterilization and vaccination records shall be maintained for a minimum of three
303	years.
304	(9) Community cat sponsors or caretakers do not have custody, as defined in Section

305	76-9-301, of any cat in a community cat colony. Cats in a colony that are obviously owned, as
306	evidenced by a collar, tags, or other discernable owner identification, are not exempt from the
307	provisions of Title 76, Chapter 9, Part 3, Cruelty to Animals.
308	(10) If a county and a municipality within that county both create a community cat
309	management program, they shall coordinate their efforts in order not to require dual registration
310	for colonies within their borders.
311	Section 15. Section 77-24-1.5 is amended to read:
312	77-24-1.5. Safekeeping by officer pending disposition Records required.
313	[ <del>(1)</del> ] Each peace officer shall:
314	[(a)] (1) hold all property in safe custody:
315	[(i)] (a) until it is received into evidence; or
316	[(ii)] (b) if it is not used as evidence, until it can be disposed of as provided in this
317	chapter; and
318	[(b)] (2) maintain a proper record of the property that identifies:
319	[(i)] (a) the owner of the property, if known; and
320	[(ii)] (b) the case for which it was taken or received and is being held.
321	[(2) (a) Each municipal or county animal control officer shall hold any unidentified or
322	unclaimed stray dog or stray cat in safe and humane custody for a minimum of three working
323	days after the time of impound prior to making any final disposition of the animal, including:]
324	[(i) placement in an adoptive home or other transfer of the animal, which shall be in
325	compliance with Title 10, Chapter 17, Municipal Animal Shelter Pet Sterilization Act, or Title
326	17, Chapter 42, County Animal Shelter Pet Sterilization Act; or]
327	[ <del>(ii) euthanasia.</del> ]
328	[(b) An unidentified or unclaimed stray dog or stray cat may be euthanized prior to the
329	completion of the three working day minimum holding period to prevent unnecessary suffering
330	due to serious injury or disease, if the euthanasia is in compliance with written established
331	agency or department policies and procedures, and with any local ordinances allowing the
332	destruction.]
333	[(c) An unidentified or unclaimed stray dog or stray cat shall be returned to its owner
334	<del>upon:</del> ]
335	[(i) proof of ownership;]

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336	[(ii) compliance with requirements of local animal control ordinances; and]
337	[(iii) compliance with Title 10, Chapter 17, Municipal Animal Shelter Pet Sterilization
338	Act, or Title 17, Chapter 42, County Animal Shelter Pet Sterilization Act.]
339	Section 16. Repealer.
340	This bill repeals:
341	Section 10-8-64, Livestock at large Pound Distraint.
342	Section 10-17-101, Title.
343	Section 10-17-102, Definitions.
344	Section 10-17-103, Animal shelters shall transfer only sterilized animals, or shall
345	require sterilization deposit.
346	Section 10-17-104, Sterilization deposit.
347	Section 10-17-105, Failure to comply with sterilization agreement.
348	Section 10-17-105.5, Sterilization deposit When required for redemption by
349	owner of impounded animal.
350	Section 10-17-106, Penalties.
351	Section 10-17-107, Local ordinances may be no less restrictive.
352	Section 17-42-101, Title.

## FISCAL NOTE

S.B. 57 1st Sub. (Green)

SHORT TITLE: Animal Control - Exception for Community Cat Management Initiative

SPONSOR: Stowell, D.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill likely will not materially impact the state budget.

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill could result in a potential saving for local governments of approximately \$20,000.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

3/1/2011, 11:33 AM, Lead Analyst: Wilko, A./Attorney: ECM

Office of the Legislative Fiscal Analyst