1st Sub. H.B. 168

1	SCHOOL AND INSTITUTIONAL TRUST LANDS AND
2	FUNDS MANAGEMENT PROVISIONS
3	2014 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Melvin R. Brown
6 7	Senate Sponsor: Curtis S. Bramble
8	LONG TITLE
9	General Description:
10	This bill modifies and enacts provisions relating to the management of state trust lands
11	and funds.
12	Highlighted Provisions:
13	This bill:
14	 modifies provisions relating to the director of the School Children's Trust Section,
15	including:
16	 the required qualifications of the director;
17	 the removal of the director; and
18	• the duties of the director;
19	 modifies provisions relating to the School Children's Trust Section;
20	 requires the School Children's Trust Section to provide staff support to the
21	nominating committee for board members of the School and Institutional Trust
22	Lands Administration;
23	 enacts the School and Institutional Trust Fund Management Act;
24	• establishes the School and Institutional Trust Fund Office, a board of trustees of the
25	Office, and the position of director of the office;



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             provides for the management of a fund consisting of money from the sale or use of
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     land granted to the state under the Utah Enabling Act and other proceeds, revenue,
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     and assets;

    provides for a nominating committee for members of the School and Institutional

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     Trust Fund Board of Trustees; and
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             • repeals Investment of Land Grant Trust Fund Money provisions.
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     Money Appropriated in this Bill:
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            None
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     Other Special Clauses:
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            This bill takes effect on July 1, 2014.
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     Utah Code Sections Affected:
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     AMENDS:
            53A-16-101.6, as enacted by Laws of Utah 2012, Chapter 224
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             53C-1-201, as last amended by Laws of Utah 2013, Chapters 220 and 412
             53C-1-203, as last amended by Laws of Utah 2012, Chapter 224
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            53C-3-102, as enacted by Laws of Utah 1994, Chapter 294
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            63E-1-102, as last amended by Laws of Utah 2013, Chapter 220
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     ENACTS:
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             53D-1-101, Utah Code Annotated 1953
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             53D-1-102, Utah Code Annotated 1953
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             53D-1-103, Utah Code Annotated 1953
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             53D-1-104, Utah Code Annotated 1953
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             53D-1-105, Utah Code Annotated 1953
             53D-1-201, Utah Code Annotated 1953
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             53D-1-202, Utah Code Annotated 1953
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             53D-1-203, Utah Code Annotated 1953
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             53D-1-301, Utah Code Annotated 1953
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             53D-1-302, Utah Code Annotated 1953
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             53D-1-303, Utah Code Annotated 1953
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             53D-1-304, Utah Code Annotated 1953
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             53D-1-401, Utah Code Annotated 1953
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             53D-1-402, Utah Code Annotated 1953
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             53D-1-403, Utah Code Annotated 1953
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             53D-1-501, Utah Code Annotated 1953
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             53D-1-502, Utah Code Annotated 1953
             53D-1-503, Utah Code Annotated 1953
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             53D-1-601, Utah Code Annotated 1953
             53D-1-602, Utah Code Annotated 1953
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             53D-1-603, Utah Code Annotated 1953
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             53D-1-604, Utah Code Annotated 1953
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             53D-1-701, Utah Code Annotated 1953
             53D-1-702, Utah Code Annotated 1953
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     REPEALS:
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             51-7a-101, as last amended by Laws of Utah 2011, Chapter 342
             51-7a-102, as enacted by Laws of Utah 2006, Chapter 277
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             51-7a-201, as enacted by Laws of Utah 2006, Chapter 277
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             51-7a-202, as enacted by Laws of Utah 2006, Chapter 277
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             51-7a-301, as last amended by Laws of Utah 2010, Chapter 286
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             51-7a-302, as enacted by Laws of Utah 2006, Chapter 277
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     Be it enacted by the Legislature of the state of Utah:
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             Section 1. Section 53A-16-101.6 is amended to read:
             53A-16-101.6. Creation of School Children's Trust Section -- Duties.
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             (1) As used in this section:
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             (a) "School and institutional trust lands" is as defined in Section 53C-1-103.
             (b) "Section" means the School Children's Trust Section created in this section.
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             (c) "Trust" means:
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             (i) the School LAND Trust Program created in Section 53A-16-101.5; and
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             (ii) the lands and funds associated with the trusts described in Subsection
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     53C-1-103(7).
             (2) There is established a School Children's Trust Section within the State Office of
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     Education.
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88	(3) (a) The section shall have a director.
89	(b) The director shall have professional qualifications and expertise in the areas
90	generating revenue to the trust, including:
91	(i) economics;
92	(ii) energy development;
93	(iii) finance;
94	(iv) investments;
95	[(iv)] (v) public education;
96	[(v)] <u>(vi)</u> real estate;
97	[(vi)] <u>(vii)</u> renewable resources; [and]
98	(viii) risk management; and
99	[(vii)] <u>(ix)</u> trust law.
100	(c) The director shall be appointed as provided in this Subsection (3).
101	(d) The School and Institutional Trust Lands Board of Trustees nominating committee
102	shall submit to the State Board of Education the name of one person to serve as director.
103	(e) The State Board of Education may:
104	(i) appoint the person described in Subsection (3)(d) to serve as director; or
105	(ii) deny the appointment of the person described in Subsection (3)(d) to serve as
106	director.
107	(f) If the State Board of Education denies an appointment under this Subsection (3):
108	(i) the State Board of Education shall provide in writing one or more reasons for the
109	denial to the School and Institutional Trust Lands Board of Trustees nominating committee;
110	and
111	(ii) the School and Institutional Trust Lands Board of Trustees nominating committee
112	and the State Board of Education shall follow the procedures and requirements of this
113	Subsection (3) until the State Board of Education appoints a director.
114	[(4) The director shall report to the state superintendent or the state superintendent's
115	designee.]
116	(g) The State Board of Education may remove the director only by majority vote of a
117	quorum in an open and public meeting after proper notice and the inclusion of the removal item
118	on the agenda.

119	(4) The State Board of Education shall make rules regarding:
120	(a) regular reporting from the School Children's Trust Section director to the State
121	Board of Education, to allow the State Board of Education to fulfill its duties in representing
122	the trust beneficiaries; and
123	(b) the day-to-day reporting of the School Children's Trust Section director.
124	(5) (a) The director shall annually submit a proposed section budget to the State Board
125	of Education.
126	(b) After approving a section budget, the State Board of Education shall propose the
127	approved budget to the Legislature.
128	(6) The director is entitled to attend any presentation, discussion, meeting, or other
129	gathering concerning the trust, subject to:
130	(a) provisions of law prohibiting the director's attendance to preserve confidentiality; or
131	(b) other provisions of law that the director's attendance would violate.
132	[(5)] (7) The section shall have a staff.
133	[(6)] (8) The section shall protect current and future beneficiary rights and interests in
134	the trust consistent with the state's perpetual obligations under:
135	(a) the Utah Enabling Act;
136	(b) the Utah Constitution;
137	(c) state statute; and
138	(d) standard trust principles described in Section 53C-1-102.
139	[(7)] <u>(9)</u> The section shall promote:
140	(a) productive use of school and institutional trust lands[7]; and
141	(b) the efficient and prudent investment of funds managed by the School and
142	Institutional Trust Fund Office, created in Section 53D-1-201.
143	[(8)] (10) The section shall provide representation, advocacy, and input:
144	(a) on behalf of current and future beneficiaries of the trust, school community
145	councils, schools, and school districts;
146	(b) on federal, state, and local land decisions and policies that affect the trust; and
147	(c) to:
148	(i) the School and Institutional Trust Lands Administration;
149	(ii) the School and Institutional Trust Lands Board of Trustees;

150	(iii) the Legislature;
151	[(iv) the state treasurer;]
152	(iv) the School and Institutional Trust Fund Office, created in Section 53D-1-201;
153	(v) the School and Institutional Trust Fund Board of Trustees, created in Section
154	<u>53D-1-301;</u>
155	[(v)] <u>(vi)</u> the attorney general;
156	[(vi)] <u>(vii)</u> the public; and
157	[(viii)] (viii) other entities as determined by the section.
158	[(9)] (11) The section shall provide independent oversight on the prudent and
159	profitable management of the trust and report annually to the State Board of Education and the
160	Legislature.
161	[(10)] (12) The section shall provide information requested by a person or entity
162	described in Subsections $[(8)]$ (10) (c)(i) through $[(v)]$ (vii) .
163	Section 2. Section 53C-1-201 is amended to read:
164	53C-1-201. Creation of administration Purpose Director Participation in
165	Risk Management Fund.
166	(1) (a) There is established within state government the School and Institutional Trust
167	Lands Administration.
168	(b) The administration shall manage all school and institutional trust lands and assets
169	within the state, except as otherwise provided in Title 53C, Chapter 3, Deposit and Allocation
170	of Revenue from Trust Lands, and [Sections 51-7a-201 and 51-7a-202] Title 53D, Chapter 1,
171	School and Institutional Trust Fund Management Act.
172	(2) The administration is an independent state agency and not a division of any other
173	department.
174	(3) (a) It is subject to the usual legislative and executive department controls except as
175	provided in this Subsection (3).
176	(b) (i) The director may make rules as approved by the board that allow the
177	administration to classify a business proposal submitted to the administration as protected
178	under Section 63G-2-305, for as long as is necessary to evaluate the proposal.
179	(ii) The administration shall return the proposal to the party who submitted the
180	proposal, and incur no further duties under Title 63G. Chapter 2. Government Records Access

- and Management Act, if the administration determines not to proceed with the proposal.
 - (iii) The administration shall classify the proposal pursuant to law if it decides to proceed with the proposal.
 - (iv) Section 63G-2-403 does not apply during the review period.
 - (c) The director shall make rules in compliance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, except that the administration is not subject to Subsections 63G-3-301(6) and (7) and Section 63G-3-601, and the director, with the board's approval, may establish a procedure for the expedited approval of rules, based on written findings by the director showing:
 - (i) the changes in business opportunities affecting the assets of the trust;
 - (ii) the specific business opportunity arising out of those changes which may be lost without the rule or changes to the rule;
 - (iii) the reasons the normal procedures under Section 63G-3-301 cannot be met without causing the loss of the specific opportunity;
 - (iv) approval by at least five board members; and
 - (v) that the director has filed a copy of the rule and a rule analysis, stating the specific reasons and justifications for its findings, with the Division of Administrative Rules and notified interested parties as provided in Subsection 63G-3-301(10).
 - (d) (i) The administration shall comply with Title 67, Chapter 19, Utah State Personnel Management Act, except as provided in this Subsection (3)(d).
 - (ii) The board may approve, upon recommendation of the director, that exemption for specific positions under Subsections 67-19-12(2) and 67-19-15(1) is required in order to enable the administration to efficiently fulfill its responsibilities under the law. The director shall consult with the executive director of the Department of Human Resource Management prior to making such a recommendation.
 - (iii) The positions of director, deputy director, associate director, assistant director, legal counsel appointed under Section 53C-1-305, administrative assistant, and public affairs officer are exempt under Subsections 67-19-12(2) and 67-19-15(1).
 - (iv) Salaries for exempted positions, except for the director, shall be set by the director, after consultation with the executive director of the Department of Human Resource

 Management, within ranges approved by the board. The board and director shall consider

salaries for similar positions in private enterprise and other public employment when setting salary ranges.

- (v) The board may create an annual incentive and bonus plan for the director and other administration employees designated by the board, based upon the attainment of financial performance goals and other measurable criteria defined and budgeted in advance by the board.
- (e) The administration shall comply with Title 63G, Chapter 6a, Utah Procurement Code, except where the board approves, upon recommendation of the director, exemption from the Utah Procurement Code, and simultaneous adoption of rules under Title 63G, Chapter 3, Utah Administrative Rulemaking Act, for procurement, which enable the administration to efficiently fulfill its responsibilities under the law.
- (f) (i) Except as provided in Subsection (3)(f)(ii), the administration is not subject to the fee agency requirements of Section 63J-1-504.
- (ii) The following fees of the administration are subject to the requirements of Section 63J-1-504: application, assignment, amendment, affidavit for lost documents, name change, reinstatement, grazing nonuse, extension of time, partial conveyance, patent reissue, collateral assignment, electronic payment, and processing.
- (4) The administration is managed by a director of school and institutional trust lands appointed by a majority vote of the board of trustees with the consent of the governor.
- (5) (a) The board of trustees shall provide policies for the management of the administration and for the management of trust lands and assets.
- (b) The board shall provide policies for the ownership and control of Native American remains that are discovered or excavated on school and institutional trust lands in consultation with the Division of Indian Affairs and giving due consideration to Title 9, Chapter 9, Part 4, Native American Grave Protection and Repatriation Act. The director may make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to implement policies provided by the board regarding Native American remains.
- (6) In connection with joint ventures and other transactions involving trust lands and minerals approved under Sections 53C-1-303 and 53C-2-401, the administration, with board approval, may become a member of a limited liability company under Title 48, Chapter 2c, Utah Revised Limited Liability Company Act, or Title 48, Chapter 3a, Utah Revised Uniform Limited Liability Company Act, as appropriate pursuant to Section 48-3a-1405 and is

243	considered a person under Section 48-2c-102 or Section 48-3a-102.
244	(7) Subject to the requirements of Subsection 63E-1-304(2), the administration may
245	participate in coverage under the Risk Management Fund created by Section 63A-4-201.
246	Section 3. Section 53C-1-203 is amended to read:
247	53C-1-203. Board of trustees nominating committee Composition
248	Responsibilities Per diem and expenses.
249	(1) There is established an 11 member board of trustees nominating committee.
250	(2) (a) The State Board of Education shall appoint five members to the nominating
251	committee from different geographical areas of the state.
252	(b) The governor shall appoint five members to the nominating committee on or before
253	the December 1 of the year preceding the vacancy on the nominating committee as follows:
254	(i) one individual from a nomination list of at least two names of individuals
255	knowledgeable about institutional trust lands submitted on or before the October 1 of the year
256	preceding the vacancy on the nominating committee by the University of Utah and Utah State
257	University on an alternating basis every four years;
258	(ii) one individual from a nomination list of at least two names submitted by the Utah
259	Farm Bureau in consultation with the Utah Cattleman's Association and the Utah Wool
260	Growers' Association on or before the October 1 of the year preceding the vacancy on the
261	nominating committee;
262	(iii) one individual from a nomination list of at least two names submitted by the Utah
263	Petroleum Association on or before the October 1 of the year preceding the vacancy on the
264	nominating committee;
265	(iv) one individual from a nomination list of at least two names submitted by the Utah
266	Mining Association on or before the October 1 of the year preceding the vacancy on the
267	nominating committee; and
268	(v) one individual from a nomination list of at least two names submitted by the
269	executive director of the Department of Natural Resources after consultation with statewide
270	wildlife and conservation organizations on or before the October 1 of the year preceding the
271	vacancy on the nominating committee.
272	(c) The president of the Utah Association of Counties shall designate the chair of the

Public Lands Steering Committee, who must be an elected county commissioner or councilor,

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- 274 to serve as the eleventh member of the nominating committee.
- 275 (3) (a) Except as required by Subsection (3)(b), each member shall serve a four-year term.
 - (b) Notwithstanding the requirements of Subsection (3)(a), the state board and the governor shall, at the time of appointment or reappointment, adjust the length of terms to ensure that the terms of committee members are staggered so that approximately half of the committee is appointed every two years.
 - (c) When a vacancy occurs in the membership for any reason, the replacement shall be appointed for the unexpired term.
- 283 (4) The nominating committee shall select a chair and vice chair from its membership by majority vote.
 - (5) (a) The nominating committee shall nominate at least two candidates for each position or vacancy which occurs on the board of trustees except for the governor's appointee under Subsection 53C-1-202(5).
 - (b) The nominations shall be by majority vote of the committee.
- 289 (6) A member may not receive compensation or benefits for the member's service, but 290 may receive per diem and travel expenses in accordance with:
- 291 (a) Section 63A-3-106;
- 292 (b) Section 63A-3-107; and
- 293 (c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and 294 63A-3-107.
- 295 (7) The School Children's Trust Section, established in Section 53A-16-101.6, shall provide staff support to the nominating committee.
- Section 4. Section **53C-3-102** is amended to read:
 - 53C-3-102. Deposit and allocation of money received.
 - (1) (a) The director shall pay to the [state treasurer] School and Institutional Trust Fund Office, created in Section 53D-1-201, all money received, accompanied by a statement showing the respective sources of this money.
- 302 (b) Each source shall be classified as to sales, rentals, royalties, interest, fees, penalties, 303 and forfeitures.
- 304 (2) All money received from the sale of lands granted by Section 6 of the Utah

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Enabling Act for the support of the common schools, all money received from the sale of lands
selected in lieu of those lands, all money received from the United States under Section 9 of the
Utah Enabling Act, all money received from the sale of lands or other securities acquired by the
state from the investment of those funds, all sums paid for fees, all forfeitures, and all penalties
paid in connection with these sales shall be deposited in the Permanent State School Fund.

- (3) All money received from the sale or other disposition of institutional trust lands granted to the state by the United States under Section 7, 8, or 12 of the Utah Enabling Act, and all sums paid for fees, forfeitures, and penalties received in connection with these sales or dispositions shall go to the respective permanent funds established for the benefit of those institutions under the Utah Enabling Act and the Utah Constitution.
- (4) (a) All lands acquired by the state through foreclosure of mortgages securing school or institutional trust funds or through deeds from mortgagors or owners of those lands shall become a part of the respective school or institutional trust lands.
- (b) All money received from these lands shall be treated as money received from school or institutional trust lands.
- (5) All money received from the sale of lands acquired by the state through foreclosure of mortgages securing trust funds or through deeds from mortgagors or owners of such lands, whether a profit is realized or a loss sustained on the principal invested, shall be regarded as principal and shall go into the principal or permanent fund from which it was originally taken in reimbursement of that fund, with profits being used to offset losses.
- (6) (a) All money received by the director as a first or down payment on applications to purchase, permit, or lease trust lands or minerals shall be paid to the state treasurer and held in suspense pending final action on those applications.
- (b) After final action the payments received under Subsection (6)(a) shall either be credited to the appropriate fund or account, or refunded to the applicant in accordance with the action taken.
 - Section 5. Section **53D-1-101** is enacted to read:

332 TITLE 53D. SCHOOL AND INSTITUTIONAL TRUST FUND 333 CHAPTER 1. SCHOOL AND INSTITUTIONAL TRUST FUND MANAGEMENT ACT 334 Part 1. General Provisions

53D-1-101. Title.

336	(1) This title is known as "School and Institutional Trust Fund."
337	(2) This chapter is known as the "School and Institutional Trust Fund Management
338	Act."
339	Section 6. Section 53D-1-102 is enacted to read:
340	<u>53D-1-102.</u> Definitions.
341	(1) "Account" means the School and Institutional Trust Fund Management Account,
342	created in Section 53D-1-203.
343	(2) "Beneficiaries":
344	(a) means those for whose benefit the trust fund is managed and preserved, consistent
345	with the enabling act, the Utah Constitution, and state law; and
346	(b) does not include other government institutions or agencies, the public at large, or
347	the general welfare of the state.
348	(3) "Board" means the board of trustees established in Section 53D-1-301.
349	(4) "Director" means the director of the office.
350	(5) "Enabling act" means the act of Congress, dated July 16, 1894, enabling the people
351	of Utah to form a constitution and state government and to be admitted into the Union.
352	(6) "Nominating committee" means the committee established under Section
353	<u>53D-1-501.</u>
354	(7) "Office" means the School and Institutional Trust Fund Office, created in Section
355	<u>53D-1-201.</u>
356	(8) "School children's trust section" means the School Children's Trust Section within
357	the State Office of Education, established in Section 53A-16-101.6.
358	(9) "Trust fund" means money derived from:
359	(a) the sale or use of land granted to the state under Sections 6, 8, and 12 of the
360	Enabling Act;
361	(b) proceeds referred to in Section 9 of the Enabling Act from the sale of public land;
362	<u>and</u>
363	(c) revenue and assets referred to in Utah Constitution, Article X, Section 5,
364	Subsections (1)(c), (e), and (f).
365	Section 7. Section 53D-1-103 is enacted to read:
366	53D-1-103. Application of other law.

367	(1) The office, board, and nominating committee are subject to Title 52, Chapter 4,
368	Open and Public Meetings Act.
369	(2) Subject to Subsection 63E-1-304(2), the office may participate in coverage under
370	the Risk Management Fund, created in Section 63A-4-201.
371	(3) The office and board are subject to Title 63G, Chapter 2, Government Records
372	Access and Management Act.
373	(4) (a) In making rules under this chapter, the director is subject to and shall comply
374	with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, except as provided in
375	Subsection (4)(b).
376	(b) Subsections 63G-3-301(6) and (7) and Section 63G-3-601 do not apply to the
377	director's making of rules under this chapter.
378	(5) Title 63G, Chapter 7, Governmental Immunity Act of Utah, applies to a board
379	member to the same extent as it applies to an employee, as defined in Section 63G-7-102.
380	(6) (a) A board member, the director, and an office employee or agent are subject to:
381	(i) Title 67, Chapter 16, Utah Public Officers' and Employees' Ethics Act; and
382	(ii) other requirements that the board establishes.
383	(b) In addition to any restrictions or requirements imposed under Subsection (6)(a), a
384	board member, the director, and an office employee or agent may not directly or indirectly
385	acquire an interest in the trust fund or receive any direct benefit from any transaction dealing
386	with trust fund money.
387	(7) (a) Except as provided in Subsection (7)(b), the office shall comply with Title 67,
388	Chapter 19, Utah State Personnel Management Act.
389	(b) (i) Upon a recommendation from the director after the director's consultation with
390	the executive director of the Department of Human Resource Management, the board may
391	provide that specified positions in the office are exempt from Section 67-19-12 and the career
392	service provisions of Title 67, Chapter 19, Utah State Personnel Management Act, as provided
393	in Subsection 67-19-15(1), if the board determines that exemption is required for the office to
394	fulfill efficiently its responsibilities under this chapter.
395	(ii) The director position is exempt from Section 67-19-12 and the career service
396	provisions of Title 67, Chapter 19, Utah State Personnel Management Act, as provided in
397	Subsection 67-19-15(1).

398	(iii) (A) After consultation with the executive director of the Department of Human
399	Resource Management, the director shall set salaries for positions that are exempted under
400	Subsection (7)(b)(i), within ranges that the board approves.
401	(B) In approving salary ranges for positions that are exempted under Subsection
402	(7)(b)(i), the board shall consider salaries for similar positions in private enterprise and other
403	public employment.
404	(8) The office is subject to legislative appropriation, to executive branch budgetary
405	review and recommendation, and to legislative and executive branch review.
406	Section 8. Section 53D-1-104 is enacted to read:
407	53D-1-104. Attorney general representation.
408	(1) The attorney general shall:
409	(a) represent the board, director, and office in any legal action relating to the trust fund;
410	(b) undertake suits for damages and any other necessary or appropriate relief in the
411	name of the trust fund and the state; and
412	(c) ensure that legal counsel assigned to provide legal counsel to the board, director,
413	and office is present at all board meetings.
414	(2) The attorney general may institute an action to enforce this chapter or to protect the
415	interests of beneficiaries.
416	Section 9. Section 53D-1-105 is enacted to read:
417	53D-1-105. Annual audit by state auditor.
418	(1) The state auditor shall conduct an annual audit of the trust fund money and assets
419	on a fund by fund basis, including:
420	(a) an evaluation of the independent custodial arrangements made for the management
421	and investment of trust fund money and assets; and
422	(b) a verification of the accuracy of the office's report of returns generated on the
423	office's investments.
424	(2) The state auditor shall:
425	(a) report the results of an audit under this section in writing; and
426	(b) make the written audit report available to the public.
427	(3) The state auditor shall consult with the board at least annually as to whether
428	additional matters should be included within the scope of the annual audit.

429	Section 10. Section 53D-1-201 is enacted to read:
430	Part 2. School and Institutional Trust Fund Office
431	53D-1-201. School and Institutional Trust Fund Office Status Duties.
432	(1) There is created within state government the School and Institutional Trust Fund
433	Office.
434	(2) The office is an independent state agency within the executive branch and is not a
435	division of any other executive branch department.
436	(3) The office shall manage the trust fund.
437	(4) No later than September 1 of each year, the office shall provide to the Division of
438	Finance financial information for the prior fiscal year that the Division of Finance requests for
439	financial reporting purposes.
440	Section 11. Section 53D-1-202 is enacted to read:
441	53D-1-202. Access to office records and personnel.
442	(1) The office shall provide board members and the director of the school children's
443	trust section access to all office records and personnel as necessary for board members and the
444	director of the school children's trust section to fulfill their responsibilities to ensure that the
445	office is in full compliance with applicable law and policies.
446	(2) If the director requires, board members and the director of the school children's
447	trust section shall maintain confidentiality of information they obtain from office records and
448	personnel.
449	Section 12. Section 53D-1-203 is enacted to read:
450	53D-1-203. Funding of office operations.
451	(1) There is created an enterprise fund known as the School and Institutional Trust
452	Fund Management Account.
453	(2) The account is funded by money deposited into the account as provided in
454	Subsection (3).
455	(3) The director of school and institutional trust lands, appointed under Section
456	53C-1-301, shall annually deposit an amount of money into the account equal to the annual
457	appropriation made to the office by the Legislature.
458	(4) If the amount of money deposited into the account under Subsection (3) in any year
459	exceeds the amount required by the office during that year to fund its operations, the office

460	shall distribute that excess money proportionately to the various funds established for the
461	beneficiaries of land grants under the enabling act, based on the balances of those funds as of
462	<u>June 30.</u>
463	(5) Before distributing earnings from trust fund assets, the office may deduct any audit,
464	risk management, consulting, equipment, legal, and custodial costs and management fees
465	incurred in managing the trust fund assets.
466	Section 13. Section 53D-1-301 is enacted to read:
467	Part 3. School and Institutional Trust Fund Board of Trustees
468	53D-1-301. Board of trustees Creation Membership.
469	(1) There is created a School and Institutional Trust Fund Board of Trustees.
470	(2) The board consists of:
471	(a) the state treasurer; and
472	(b) four additional members who are appointed by the state treasurer on a nonpartisan
473	basis from a list of at least two qualified candidates per position, nominated by the nominating
474	committee, as provided in Section 53D-1-503.
475	(3) The state treasurer shall appoint members under Subsection (2)(b) who possess:
476	(a) outstanding professional qualifications pertinent to the prudent investment of trust
477	fund money; and
478	(b) expertise in institutional investment management.
479	(4) (a) The term of a board member under Subsection (2)(b) is six years.
480	(b) Notwithstanding Subsection (4)(a), the nominating committee shall stagger terms
481	of initial board members so that the term of not more than one member expires in any year.
482	(c) A board member may not serve consecutive terms, except that:
483	(i) a board member whose term is less than six years because of the staggering of terms
484	under Subsection (4)(b) may serve a full consecutive term after the completion of the initial
485	term; and
486	(ii) a member appointed to fill a vacancy may serve a full consecutive term after filling
487	a previous unexpired term.
488	(d) A board member shall serve until a successor is appointed, confirmed, and
489	qualified.
490	(5) Before assuming duties as a board member, a member shall take an oath of office

491	that includes the following:
492	"I solemnly swear to carry out my duties as a member of the School and Institutional
493	Trust Fund Board of Trustees and to act with undivided loyalty to the beneficiaries of the trust
494	fund that the board oversees, to the best of my abilities and consistent with the law."
495	(6) The state treasurer may remove a board member for cause, subject to the
496	affirmative vote of at least two other board members, besides the state treasurer.
497	(7) The state treasurer shall fill a vacancy in the same manner as the initial appointment
498	under Subsection (2)(b)(i).
499	(8) A board member may not receive any compensation or benefits for the member's
500	service, but the member may receive per diem and travel expenses in accordance with:
501	(a) Section 63A-3-106;
502	(b) Section 63A-3-107; and
503	(c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and
504	<u>63A-3-107.</u>
505	Section 14. Section 53D-1-302 is enacted to read:
506	53D-1-302. Board chair and vice chair Quorum.
507	(1) (a) The state treasurer is the chair of the board.
508	(b) The chair shall faithfully represent the will of the board to the extent the board's
509	will is consistent with state law.
510	(2) (a) The board shall annually select a vice chair from its membership.
511	(b) The vice chair shall act as chair in the absence of the chair.
512	(3) (a) Three members of the board constitute a quorum for the purpose of holding a
513	meeting.
514	(b) Unless otherwise specified in this title, an action of the board requires the
515	affirmative vote of at least three members.
516	Section 15. Section 53D-1-303 is enacted to read:
517	53D-1-303. Board authority and duties.
518	(1) The board has broad policymaking authority over the office and the trust fund.
519	(2) (a) The board shall establish policies for the management of:
520	(i) the office, including:
521	(A) an investment management code of conduct and associated compliance policy;

322	(B) a poncy for the strategic anocation of trust fund assets,
523	(C) a soft dollar policy; and
524	(D) a policy articulating the board's investment philosophy for trust fund assets; and
525	(ii) the trust fund.
526	(b) Policies that the board adopts shall:
527	(i) be consistent with the enabling act, the Utah Constitution, and other applicable state
528	<u>law;</u>
529	(ii) reflect undivided loyalty to the beneficiaries consistent with fiduciary duties;
530	(iii) be designed to prudently optimize trust fund returns and increase the value of the
531	trust fund, consistent with the balancing of short-term and long-term interests, so that the
532	fiduciary duty of intergenerational equity is met;
533	(iv) be designed to maintain the integrity of the trust fund and prevent the
534	misapplication of money in the trust fund;
535	(v) enable the board to oversee the activities of the office; and
536	(vi) otherwise be in accordance with standard trust principles as provided by state law.
537	(3) The board shall:
538	(a) establish a conflict of interest policy for the office and board members;
539	(b) establish policies governing the evaluation, selection, and monitoring of
540	independent custodial arrangements;
541	(c) ensure that the office is managed according to law;
542	(d) establish bylaws to govern the board;
543	(e) establish the compensation of the director;
544	(f) annually examine the compensation and performance of the director as part of the
545	board's budget review process;
546	(g) annually report the director's compensation to the Legislature; and
547	(h) adopt policies to provide for annual training of board members regarding their
548	duties and responsibilities.
549	(4) The board may:
550	(a) after conferring with the director:
551	(i) hire one or more consultants to advise the board, director, or office on issues
552	affecting the management of the trust fund; and

553	(ii) pay compensation to any consultant hired under Subsection (4)(a)(i), subject to
554	budgetary constraints; and
555	(b) submit to the director a written question or set of questions concerning policies and
556	practices affecting the management of the trust fund.
557	Section 16. Section 53D-1-304 is enacted to read:
558	53D-1-304. Board meetings.
559	(1) The board shall hold at least nine meetings per year to conduct business.
560	(2) The board chair or two board members:
561	(a) may call a board meeting; and
562	(b) if calling a board meeting, shall provide as much advance notice as is reasonable
563	under the circumstances to all board members, the director, and the director of the school
564	children's trust section.
565	(3) Any board member may place an item on a board meeting agenda.
566	(4) The board shall annually adopt a set of parliamentary procedures to govern board
567	meetings.
568	(5) The board may establish an attendance policy to govern the attendance of board
569	members at board meetings.
570	Section 17. Section 53D-1-401 is enacted to read:
571	Part 4. Director
572	53D-1-401. Appointment of director Qualifications Nature of employment
573	Removal by State Board of Education petition.
574	(1) The office shall be managed by a director.
575	(2) On or before January 25, 2015, the board shall appoint an individual as director.
576	(3) The board shall ensure that an individual appointed as director possesses:
577	(a) outstanding professional qualifications pertinent to the prudent investment of trust
578	fund money; and
579	(b) expertise in institutional investment management.
580	(4) The director is an at-will employee who may be removed by the board at any time
581	with or without cause.
582	(5) (a) The State Board of Education may submit a written petition to the board
583	requesting the board to remove the director for cause, explained in the petition.

584	(b) The board shall hold a hearing on a petition under Subsection (5)(a) within 45 days
585	after receiving the petition.
586	(c) If, after holding a hearing, the board finds by a preponderance of the evidence that
587	there is cause for removing the director, the board shall remove the director.
588	Section 18. Section 53D-1-402 is enacted to read:
589	53D-1-402. Director duties and responsibilities.
590	(1) The director has broad authority to manage the office to fulfill its purposes,
591	consistent with the enabling act, the Utah Constitution, state law, and board policies.
592	(2) The director shall:
593	(a) before assuming the duties of director, take an oath that includes the following:
594	"I solemnly swear to carry out my duties as director of the School and Institutional
595	Trust Fund Office with undivided loyalty to the beneficiaries of the trust fund managed by the
596	office, to the best of my abilities and consistent with the law.";
597	(b) carry out the policies of the board;
598	(c) act with undivided loyalty to those entitled to the benefit of income from the trust
599	fund, consistent with the director's fiduciary duties and responsibilities;
600	(d) follow the prudent investor rule, prudently seeking to obtain the optimum return
601	from the investment of trust fund money and assets, balancing short-term and long-term
602	interests under the principle of intergenerational equity;
603	(e) exercise full discretionary authority to manage, maintain, transfer, or sell assets of
604	the trust fund in the manner that the director determines to be most favorable to beneficiaries;
605	(f) maintain the integrity of the trust fund and prevent, through prudent management,
606	the misapplication of trust fund money;
607	(g) adopt rules, as provided in Subsection 53D-1-103(3), that are necessary for the
608	proper exercise of the director's duties under this chapter and policies established by the board;
609	(h) faithfully manage the office under policies established by the board;
610	(i) annually submit to the board:
611	(i) an office budget; and
612	(ii) a financial plan for operations of the office;
613	(j) after board approval of the office budget, submit the budget to the governor and the
614	Legislature;

615	(k) direct and control budget expenditures;
616	(l) establish job descriptions and, within budgetary constraints, employ staff necessary
617	to accomplish the purposes of the office;
618	(m) in accordance with generally accepted principles of fund accounting, establish a
619	system to identify and account for the trust fund assets;
620	(n) notify the director of the school children's trust section of major items that the
621	director knows may be useful to the director of the school children's trust section in protecting
622	the rights of beneficiaries;
623	(o) maintain appropriate records of trust fund activities to enable auditors to conduct
624	periodic audits;
625	(p) respond in writing within a reasonable time to a request by the director of the
626	school children's trust section for information on policies and practices affecting the
627	management of the trust fund; and
628	(q) respond to a question that the board submits under Subsection 53D-1-303(4)(c)
629	within a reasonable time after receiving the question.
630	(3) The office may:
631	(a) sue or be sued; and
632	(b) contract with other public agencies for personnel management services.
633	Section 19. Section 53D-1-403 is enacted to read:
634	53D-1-403. Reports.
635	(1) At least annually, the director shall report in person to the Legislative Management
636	Committee, the governor, and the State Board of Education, concerning the office's
637	investments, performance, estimated distributions, and other activities.
638	(2) The director shall report to the board concerning the work of the director and the
639	investment activities and other activities of the office:
640	(a) in a public meeting at least nine times per year; and
641	(b) as otherwise requested by the board.
642	(3) (a) Before November 1 of each year, the director shall:
643	(i) submit a written report to each school community council, created under Section
644	53A-1a-108, concerning the office's investments, performance, estimated distributions, and
645	other activities; and

646	(ii) post the written report described in Subsection (3)(a)(i) on the office's website.
647	(b) A report under Subsection (3)(a) shall be prepared in simple language designed to
648	be understood by the general public.
649	(4) The director shall provide to the board:
650	(a) monthly written reports on the activities of the office;
651	(b) quarterly financial reports; and
652	(c) any other report requested by the board.
653	(5) The director shall:
654	(a) invite the director of the school children's trust section to attend any meeting at
655	which the director gives a report under this section; and
656	(b) provide the director of the school children's trust section:
657	(i) a copy of any written report prepared under this section; and
658	(ii) any other report requested by the director of the school children's trust section.
659	Section 20. Section 53D-1-501 is enacted to read:
660	Part 5. Nominating Committee
661	53D-1-501. Nominating committee Membership Terms Vacancies
662	Compensation.
663	(1) There is established a School and Institutional Trust Fund Nominating Committee.
664	(2) The nominating committee consists of:
665	(a) two members appointed by the State Board of Education;
666	(b) two members, appointed by the director of the school children's trust section, each
667	of whom is a member of a respected professional organization;
668	(c) the chief investment officer of the University of Utah endowment;
669	(d) the chief investment officer of the Utah State University endowment; and
670	(e) the director of the school children's trust section.
671	(3) An individual appointed as a member of the nominating committee under
672	Subsections (2)(a) or (b) shall be appointed based on the individual's expertise in:
673	(a) investment finance;
674	(b) institutional asset management;
675	(c) trust administration; or
676	(d) the practice of law in the areas of capital markets, securities law, trusts,

677	foundations, endowments, investment finance, institutional asset management, or trust
678	administration.
679	(4) The term of a member appointed under Subsection (2)(a) or (b) is four years, except
680	that the initial term of members appointed under Subsection (2)(b) is two years.
681	(5) A nominating committee member shall serve until a successor is appointed and
682	qualified.
683	(6) (a) If a member appointed under Subsection (2)(a) or (b) leaves office, the vacancy
684	shall be filled in the same manner as the initial appointment under Subsection (2)(a) or (b).
685	(b) An individual appointed to fill a vacancy under Subsection (6)(a) serves the
686	remainder of the unexpired term.
687	(7) A member of the nominating committee may not receive compensation or benefits
688	for the member's service, but may receive per diem and travel expenses in accordance with:
689	(a) Section 63A-3-106;
690	(b) Section 63A-3-107; and
691	(c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and
692	<u>63A-3-107.</u>
693	Section 21. Section 53D-1-502 is enacted to read:
694	53D-1-502. Chair and vice chair Quorum and voting requirements Bylaws
695	Staff.
696	(1) The nominating committee shall select a chair and vice chair from its members.
697	(2) (a) Four members of the nominating committee constitute a quorum.
698	(b) An action of the nominating committee requires the affirmative vote of at least four
699	members.
700	(3) The nominating committee shall establish bylaws to govern the nominating
701	committee.
702	(4) The school children's trust section shall provide staff support to the nominating
703	committee.
704	Section 22. Section 53D-1-503 is enacted to read:
705	53D-1-503. Nominating process Replacement list of candidates Interim
706	appointment.
707	(1) The nominating committee shall nominate at least two candidates for each position

708	or vacancy on the board.
709	(2) The nominating committee shall:
710	(a) nominate candidates who meet the criteria stated in Subsection 53D-1-301(3); and
711	(b) consider the character and reputation of candidates the nominating committee
712	nominates.
713	(3) If the state treasurer considers the candidates nominated under Subsection (1) to be
714	unacceptable, the state treasurer may request the nominating committee to nominate at least
715	two other candidates per appointment.
716	(4) As many times as the state treasurer considers candidates nominated by the
717	nominating committee to be unacceptable under Subsection (3), the nominating committee
718	shall follow the process described in Subsections (1) and (2) until the state treasurer appoints a
719	candidate.
720	Section 23. Section 53D-1-601 is enacted to read:
721	Part 6. Management and Investment Standards and Principles
722	53D-1-601. General management and investment principles Duty of person with
723	special skills or expertise.
724	(1) Board members, the director, and office staff shall act in the best interests of the
725	beneficiaries and comply with the duty of undivided loyalty to the beneficiaries.
726	(2) A person who manages and invests trust fund money or assets shall:
727	(a) manage and invest in good faith and with the care a prudent professional in a like
728	position would exercise under similar circumstances;
729	(b) consider, as relevant:
730	(i) general economic conditions;
731	(ii) the possible effect of inflation or deflation;
732	(iii) any expected tax consequences of investment decisions or strategies;
733	(iv) the role that each investment or course of action plays within the overall
734	investment portfolio of the trust fund;
735	(v) the expected net return from income and the appreciation of investments;
736	(vi) the expected returns and risk characteristics of individual assets;
737	(vii) the needs of the beneficiaries to receive distributions and to preserve capital;
738	(viii) liquidity;

739	(ix) asset allocation; and
740	(x) costs and management fees; and
741	(c) make management and investment decisions about an individual asset not in
742	isolation but in the context of the trust fund's portfolio of investments as a whole and as part of
743	an overall investment strategy, having risk and return objectives reasonably suited to the trust
744	fund and to the beneficiaries.
745	(3) A person who has special skills or expertise, or who is selected to assist in
746	managing and investing the trust fund money or assets based on the person's representation of
747	having special skills or expertise, has a duty to use those skills and that expertise in managing
748	and investing trust fund money and assets.
749	Section 24. Section 53D-1-602 is enacted to read:
750	53D-1-602. Office authority, responsibilities, and duties.
751	(1) In managing and investing trust fund money and assets, the office:
752	(a) may incur only costs that are appropriate and reasonable in relation to the assets, the
753	purposes of the trust fund, and the skills available to the office; and
754	(b) shall make a reasonable effort to verify facts related to the management and
755	investment of trust fund money and assets.
756	(2) Except as otherwise provided by law, the office may invest in any kind of property
757	or any type of investment that is:
758	(a) consistent with this part; and
759	(b) in the best interests of the beneficiaries.
760	(3) The office shall diversify the investments of trust fund money and assets.
761	(4) Within a reasonable time after receiving a contribution to the trust fund, the office
762	shall make and carry out decisions concerning the retention or disposition of the contribution or
763	to rebalance the trust fund portfolio, in order to bring the trust fund into compliance with the
764	purposes, terms, and distribution requirements of trust fund money and assets.
765	(5) The board may delegate any management or investment function to the director, a
766	committee of board members, or an employee of the office.
767	Section 25. Section 53D-1-603 is enacted to read:
768	53D-1-603. Director authority, responsibilities, and duties.
769	(1) (a) The director may delegate to an external agent the management of a portion of

770	the trust fund money or assets, if the delegation is prudent under the circumstances and
771	consistent with the purposes of the trust fund.
772	(b) The director shall periodically review the actions of an agent under Subsection
773	(1)(a) in order to monitor the agent's performance and compliance with the scope and terms of
774	the delegation.
775	(2) The director shall act in good faith, with the care that a prudent professional in a
776	like position would exercise under similar circumstances, in:
777	(a) selecting an agent;
778	(b) establishing the scope and terms of a delegation under Subsection (1); and
779	(c) periodically reviewing the agent's actions, as provided in Subsection (1)(b).
780	(3) In performing a delegated function, an agent owes a duty to the state and the
781	beneficiaries to exercise reasonable care to comply with the scope and terms of the delegation.
782	Section 26. Section 53D-1-604 is enacted to read:
783	53D-1-604. Compliance not determined by hindsight.
784	Compliance with a provision of this part in making a decision or taking an action is
785	determined in light of the facts and circumstances existing at the time a decision is made or an
786	action is taken and not by hindsight.
787	Section 27. Section 53D-1-701 is enacted to read:
788	Part 7. Review of Decisions or Actions
789	53D-1-701. Petition for review of director or office decision or action Hearing
790	examiner Decision Judicial review.
791	(1) (a) Subject to Subsection (1)(b), a person aggrieved by a decision or action of the
792	director or office may, in accordance with rules adopted by the board under Section 53D-1-702,
793	petition the board for an administrative review of the decision or action.
794	(b) A person may not petition for review of:
795	(i) a decision whether to buy, sell, hold, or exchange a specific investment; or
796	(ii) an action to buy, sell, hold, or exchange a specific investment.
797	(2) (a) The board may appoint a qualified hearing examiner to take evidence and make
798	a recommendation for board action on the petition.
799	(b) If the board appoints a hearing examiner under Subsection (2)(a), the board shall, in
800	conducting its review and making its decision on the petition, consider the hearing examiner's

801	recommendation.
802	(3) In making its decision on the petition, the board shall:
803	(a) make findings and conclusions and base its decision on the findings and
804	conclusions;
805	(b) uphold the decision or action of the director or office unless the board finds, by a
806	preponderance of the evidence, that the decision or action violated applicable law, policy, or
807	rule; and
808	(c) inform the person who filed the petition of the person's right to judicial review of
809	the board's decision.
810	(4) A person aggrieved by a final decision of the board on a petition filed under this
811	section may seek judicial review of that decision as provided in Sections 63G-4-402 and
812	<u>63G-4-403.</u>
813	Section 28. Section 53D-1-702 is enacted to read:
814	53D-1-702. Board rules on petition for review of director or office decision or
815	action.
816	(1) The board shall make rules, in accordance with Title 63G, Chapter 3, Utah
817	Administrative Rulemaking Act, to govern proceedings on a petition under Section 53D-1-701
818	(2) Rules under Subsection (1) shall ensure procedural due process in proceedings
819	relating to a petition under Section 53D-1-701.
820	Section 29. Section 63E-1-102 is amended to read:
821	63E-1-102. Definitions List of Independent entities.
822	As used in this title:
823	(1) "Authorizing statute" means the statute creating an entity as an independent entity.
824	(2) "Committee" means the Retirement and Independent Entities Committee created by
825	Section 63E-1-201.
826	(3) "Independent corporation" means a corporation incorporated in accordance with
827	Chapter 2, Independent Corporations Act.
828	(4) (a) "Independent entity" means an entity having a public purpose relating to the
829	state or its citizens that is individually created by the state or is given by the state the right to
830	exist and conduct its affairs as an:
831	(i) independent state agency; or

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832
              (ii) independent corporation.
833
              (b) "Independent entity" includes the:
834
              (i) Utah Dairy Commission created by Section 4-22-2;
835
              (ii) Heber Valley Historic Railroad Authority created by Section 63H-4-102;
836
              (iii) Utah State Railroad Museum Authority created by Section 63H-5-102;
837
              (iv) Utah Science Center Authority created by Section 63H-3-103;
838
              (v) Utah Housing Corporation created by Section 35A-8-704;
839
              (vi) Utah State Fair Corporation created by Section 63H-6-103:
840
              (vii) Workers' Compensation Fund created by Section 31A-33-102;
841
              (viii) Utah State Retirement Office created by Section 49-11-201;
842
              (ix) School and Institutional Trust Lands Administration created by Section
843
       53C-1-201:
844
              (x) School and Institutional Trust Fund Office created by Section 53D-1-201;
845
              [(x)] (xi) Utah Communications Agency Network created by Section 63C-7-201;
846
              [(xii)] (xii) Utah Energy Infrastructure Authority created by Section 63H-2-201;
847
              [(xiii)] (xiii) Utah Capital Investment Corporation created by Section 63M-1-1207; and
              [(xiii)] (xiv) Military Installation Development Authority created by Section
848
849
       63H-1-201.
850
              (c) Notwithstanding this Subsection (4), "independent entity" does not include:
851
              (i) the Public Service Commission of Utah created by Section 54-1-1;
852
              (ii) an institution within the state system of higher education;
853
              (iii) a city, county, or town;
854
              (iv) a local school district;
855
              (v) a local district under Title 17B, Limited Purpose Local Government Entities - Local
856
       Districts; or
857
              (vi) a special service district under Title 17D, Chapter 1, Special Service District Act.
858
              (5) "Independent state agency" means an entity that is created by the state, but is
859
       independent of the governor's direct supervisory control.
860
              (6) "Money held in trust" means money maintained for the benefit of:
861
              (a) one or more private individuals, including public employees;
862
              (b) one or more public or private entities; or
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863 (c) the owners of a quasi-public corporation. 864 (7) "Public corporation" means an artificial person, public in ownership, individually created by the state as a body politic and corporate for the administration of a public purpose 865 866 relating to the state or its citizens. 867 (8) "Quasi-public corporation" means an artificial person, private in ownership, 868 individually created as a corporation by the state which has accepted from the state the grant of 869 a franchise or contract involving the performance of a public purpose relating to the state or its 870 citizens. 871 Section 30. Repealer. 872 This bill repeals: 873 Section 51-7a-101, Title. 874 Section 51-7a-102, Definitions. 875 Section 51-7a-201, Investment of land grant trust funds. 876 Section 51-7a-202, State treasurer to follow "prudent investor" rule -- Standard of 877 care. 878 Section 51-7a-301, Investment advisory committee -- Creation. 879 Section 51-7a-302, Investment advisory committee -- Duties. 880 Section 31. Effective date.

This bill takes effect on July 1, 2014.