{deleted text} shows text that was in HJR018 but was deleted in HJR018S01.

inserted text shows text that was not in HJR018 but was inserted into HJR018S01.

DISCLAIMER: This document is provided to assist you in your comparison of the two bills. Sometimes this automated comparison will NOT be completely accurate. Therefore, you need to read the actual bills. This automatically generated document could contain inaccuracies caused by: limitations of the compare program; bad input data; or other causes.

**Representative Rebecca Chavez-Houck** proposes the following substitute bill:

# JOINT RULES RESOLUTION ON PRIORITIZATION OF LEGISLATION AND PERFORMANCE NOTES

2014 GENERAL SESSION STATE OF UTAH

Chief Sponsor: Rebecca Chavez-Houck

Senate	Sponsor:			

#### **LONG TITLE**

#### **General Description:**

This joint rules resolution of the Legislature modifies provisions related to {prioritization of legislation and } a performance review note for legislation.

#### **Highlighted Provisions:**

This resolution:

- permits a legislative committee consisting entirely of legislators, or a mixed committee consisting of legislators and nonlegislator members, to prioritize a request for legislation for drafting;
- excludes the Rules Committee from the legislative committees that may prioritize legislation;

- requires the legislative fiscal analyst to review and analyze legislation to determine if it creates a new program or a new agency within one business day instead of three business days of receiving the legislation; and
  - makes technical changes.

### **Special Clauses:**

None

#### **Legislative Rules Affected:**

AMENDS:

<del>JR4-2-102</del>

<del>}</del> JR4-2-404

Be it resolved by the Legislature of the state of Utah:

Section 1. {JR4-2-102} JR4-2-404 is amended to read:

- **JR4-2-102.** Drafting and prioritizing legislation.
- (1) (a) Requests for legislation shall be drafted on a first-in, first-out basis.
- (b) Notwithstanding Subsection (1)(a), the following requests for legislation shall be drafted before other requests for legislation when sufficient drafting information is available:
  - (i) a request for legislation that is prioritized by a legislator under Subsection (2); and
- (ii) except as provided in Subsection (1)(c), a request for legislation that is prioritized by the majority vote of [an interim committee] a legislative committee or a mixed committee as those terms are defined under JR4-2-401.
- (c) The Rules Committee may not prioritize legislation for drafting under Subsection (1)(b).
- (2) (a) Beginning on the first day on which a request for legislation may be filed under JR4-2-101, a legislator may designate up to three requests for legislation as priority requests subject to the following deadlines:
- (i) priority request number one must be requested on or before the first Thursday in December, or the following business day if the first Thursday falls on a holiday;
- (ii) priority request number two must be requested on or before the first Thursday in January, or the following business day if the first Thursday falls on a holiday; and
- (iii) priority request number three must be requested on or before the first Thursday of

#### the annual general session.

- (b) A legislator who fails to make a priority request on or before a deadline loses that priority request. However, the legislator is not prohibited from using any remaining priority requests that are associated with a later deadline, if available.
- (c) A legislator who begins serving after a deadline has passed is entitled to use only those priority requests that are available under an unexpired deadline.
- (d) A legislator may not designate a request for legislation as a priority request unless the request:
- (i) provides specific or conceptual information concerning the change or addition to law or policy that the legislator intends the proposed legislation to make; or
- (ii) identifies the specific situation or concern that the legislator intends the legislation to address.
  - (3) A legislator may not:
  - (a) revoke a priority designation once it has been requested;
- (b) transfer a priority designation to a different request for legislation; or
- (c) transfer a priority designation to another legislator.
- (4) Except as otherwise provided in these rules, the Office of Legislative Research and General Counsel shall reserve as many bill numbers as necessary to allow each request for legislation that has been prioritized as permitted under Subsection (1)(b) to receive a lower bill number than non-prioritized requests.

#### Section 2. JR4-2-404 is amended to read:

- JR4-2-404. Performance review notes -- Review of performance measures.
  - (1) As used in this section:
  - (a) (i) "New agency" means:
  - (A) a state governmental entity that did not previously exist;
  - (B) a governmental entity that requires a new appropriation for new funding;
- (C) a governmental entity that is modified by legislation to add significant services or benefits that were not previously offered by the governmental entity; or
- (D) a governmental entity that is modified by legislation to substantially expand the scope of individuals or entities that are entitled to receive the services or benefits offered by the governmental entity.

- (ii) "New agency" does not mean a governmental entity that has been renamed or moved to another organizational position within that branch of government unless the governmental entity meets the criteria in Subsection (1)(a)(i)(C) or (D).
  - (b) (i) "New program" means a program:
  - (A) created by statute that did not previously exist;
- (B) that requires a new appropriation or an increased appropriation for the purpose of adding significant services or benefits that were not previously offered;
- (C) that is modified by legislation to add significant services or benefits that were not previously offered by the program; or
- (D) that is modified by legislation to substantially expand the scope of individuals or entities that are entitled to receive the services or benefits offered by the program.
- (ii) "New program" does not mean a program that has been renamed or moved to another organizational position within that branch of government unless the governmental entity meets the criteria in Subsection (1)(b)(i)(C) or (D).
- (c) "Performance note" means the statement of performance measures and information that may be required to be printed with certain legislation according to the requirements of this rule.
- (2) (a) When the legislative fiscal analyst receives the electronic copy of approved legislation from the Office of Legislative Research and General Counsel, the legislative fiscal analyst shall, within [three business days] one business day, review and analyze the legislation to determine if it creates a new program or a new agency.
- (b) If the legislative fiscal analyst determines that the legislation creates a new agency or a new program, the legislative fiscal analyst shall:
- (i) notify the sponsor of the legislation that the legislation qualifies for a performance note;
- (ii) notify the governmental entity that will supervise the new agency, or the governmental entity that will administer the new program, that the governmental entity must submit a performance note that meets the requirements of Subsection (6) to the legislative fiscal analyst within three business days; and
- (iii) prepare a notice that contains the information required by Subsection (2)(c) and print the notice with the legislation.

- (c) The notice shall:
- (i) disclose that a performance note is required, disclose the name of the governmental entity required to provide the performance note, and disclose the date on which the performance note is to be provided by the governmental entity; or
- (ii) disclose that a performance note is not required because the legislation does not create a new program or new agency.
- (d) (i) The legislative fiscal analyst may extend the deadline for the governmental entity's submission of the performance note if:
- (A) the governmental entity requests that the deadline be extended to a date certain in writing before the performance note is due; and
  - (B) the sponsor of the legislation agrees to extend the deadline.
- (ii) If the deadline is extended, the legislative fiscal analyst shall indicate the extended deadline as part of the performance note that is ultimately printed with the legislation.
- (3) If the sponsor of the legislation disputes the legislative fiscal analyst's determination as to whether a performance note is required, the sponsor shall contact the legislative fiscal analyst to discuss that disagreement and provide evidence, data, or other information to support a different determination.
- (4) (a) (i) When a governmental entity provides a performance note to the legislative fiscal analyst, the <u>legislative fiscal analyst shall provide a copy of the performance note to the sponsor.</u>
- (ii) The sponsor of the legislation shall either approve the release of the performance note or reject the performance note.
- (b) If the sponsor approves the performance note provided by the governmental entity, the legislative fiscal analyst shall print the performance note with the legislation.
- (c) If the sponsor rejects the performance note provided by the governmental entity, the legislative fiscal analyst shall print the following with the legislation:
- (i) the performance note provided by the governmental entity, with a notation that the sponsor rejected the submission; and
- (ii) if the sponsor provides an alternative performance note to the legislative fiscal analyst within three business days <u>of receiving the performance note</u>, the alternative performance note, with a notation that the sponsor provided the alternative note due to the

sponsor's rejection of the governmental entity's submission.

- (5) If the governmental entity does not provide a performance note by the submission deadline, the legislative fiscal analyst shall print a performance note with the legislation that indicates only that the governmental entity did not submit performance measures by the submission deadline.
  - (6) A performance note shall contain the following information:
  - (a) the name of the governmental entity submitting the performance note, as applicable;
  - (b) the names and titles of the individuals who prepared the performance note; and
  - (c) a statement of performance measures that:
  - (i) explains the purpose and duties of the new program or agency;
  - (ii) lists the services that will be provided by the new program or agency;
- (iii) lists the goals and proposed impacts that the new program or agency intends to achieve within one, two, and three years:
  - (iv) lists the resources and steps required to achieve the goals and proposed impacts;
- (v) lists the benchmarks that the new program or agency will monitor to measure progress toward the goals and outcome;
- (vi) lists the performance measures that will be used to evaluate progress toward the goals and proposed impacts; and
- (vii) states how information on progress and performance measures will be gathered in a reliable, objective fashion.
  - (7) The performance note is not an official part of the legislation.
- (8) After legislation that creates a new program or a new agency has gone into effect, the legislative auditor general shall, subject to the procedures and requirements of Section 36-12-15:
- (a) provide an outline of best practices to the governmental entity that administers the new program or to the new agency;
- (b) include in the outline information to assist that governmental entity or new agency with the creation of:
  - (i) policies that promote best practices;
  - (ii) performance measures; and
  - (iii) data collection procedures; and

- (c) for a new program or a new agency that was created by legislation where the governmental entity failed to provide a performance note:
- (i) provide a notice to the governmental entity that administers the new program or to the new agency that the governmental entity or agency is required to submit a performance note to the legislative auditor general within 30 calendar days of the date of the notice;
- (ii) retain the performance note that is received from the governmental entity or new agency and forward a copy of the note to:
  - (A) the primary sponsor of the legislation;
  - (B) the opposite house sponsor of the legislation;
  - (C) the president of the Senate and speaker of the House; and
  - (D) the Senate minority leader and House minority leader; and
- (iii) if the governmental entity or new agency fails to provide a performance review note within the required deadline, provide notice to those listed in Subsection (8)(c)(ii) that a performance note was requested from, but was not received from, the governmental entity that administers the new program or the new agency.
- (9) The legislative auditor general may use the performance note in its review of new programs and agencies under Section 36-12-15.

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**Legislative Review Note** 

as of 1-24-14 9:38 AM

Office of Legislative Research and General Counsel