1	PROCUREMENT CHANGES
2	2015 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Keven J. Stratton
5	Senate Sponsor: Curtis S. Bramble
6 7	LONG TITLE
8	General Description:
9	This bill modifies the Utah Procurement Code.
10	Highlighted Provisions:
11	This bill:
12	 modifies definitions relating to grants and procurements in which the source of the
13	funds imposes requirements on the procurement;
14	 modifies a provision regarding the application of the procurement code;
15	 modifies a provision relating to exemptions from the procurement code; and
16	 modifies a provision relating to issuing and conducting procurement units.
17	Money Appropriated in this Bill:
18	None
19	Other Special Clauses:
20	None
21	Utah Code Sections Affected:
22	AMENDS:
23	63G-6a-103, as last amended by Laws of Utah 2014, Chapter 196
24	63G-6a-105, as last amended by Laws of Utah 2013, Chapter 445
25	63G-6a-107, as last amended by Laws of Utah 2014, Chapters 180, 196, and 313



	63G-6a-1702, as last amended by Laws of Utah 2014, Chapter 196
=	Be it enacted by the Legislature of the state of Utah:
1	Section 1. Section 63G-6a-103 is amended to read:
	63G-6a-103. Definitions.
	As used in this chapter:
	(1) "Architect-engineer services" means:
((a) professional services within the scope of the practice of architecture as defined in Section 58-3a-102;
	(b) professional engineering as defined in Section 58-22-102; or
	(c) master planning and programming services.
	(2) "Bidder" means a person who responds to an invitation for bids.
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	(3) "Change directive" means a written order signed by the procurement officer that
	directs the contractor to suspend work or make changes, as authorized by contract, without the consent of the contractor.
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	(4) "Change order" means a written alteration in specifications, delivery point, rate of
	delivery, period of performance, price, quantity, or other provisions of a contract, upon mutual
ć	agreement of the parties to the contract.
	(5) "Chief procurement officer" means the chief procurement officer appointed under
ì	Subsection 63G-6a-302(1).
	(6) "Conducting procurement unit" means a procurement unit that conducts all aspects
(of a procurement:
	(a) except:
	(i) reviewing a solicitation to verify that it is in proper form; and
	(ii) causing the publication of a notice of a solicitation; and
	(b) including:
	(i) preparing any solicitation document;
	(ii) appointing an evaluation committee;
	(iii) conducting the evaluation process, except as provided in Subsection
(63G-6a-707(5)(b) relating to scores calculated for costs of proposals;

57	(iv) selecting and recommending the person to be awarded a contract;
58	(v) negotiating the terms and conditions of a contract, subject to the issuing

59 procurement unit's approval; and

- (vi) administering a contract.
- (7) (a) "Construction" means the process of building, renovating, altering, improving, or repairing a public building or public work.
- (b) "Construction" does not include the routine operation, routine repair, or routine maintenance of an existing structure, building, or real property.
- (8) (a) "Construction manager/general contractor" means a contractor who enters into a contract for the management of a construction project when the contract allows the contractor to subcontract for additional labor and materials that are not included in the contractor's cost proposal submitted at the time of the procurement of the contractor's services.
- (b) "Construction manager/general contractor" does not include a contractor whose only subcontract work not included in the contractor's cost proposal submitted as part of the procurement of the contractor's services is to meet subcontracted portions of change orders approved within the scope of the project.
- (9) "Contract" means an agreement for the procurement or disposal of a procurement item.
 - (10) "Contractor" means a person who is awarded a contract with a procurement unit.
 - (11) "Cooperative procurement" means procurement conducted by, or on behalf of:
 - (a) more than one procurement unit; or
 - (b) a procurement unit and a cooperative purchasing organization.
- (12) "Cost-plus-a-percentage-of-cost contract" means a contract where the contractor is paid a percentage over and above the contractor's actual expenses or costs.
- (13) "Cost-reimbursement contract" means a contract under which a contractor is reimbursed for costs which are allowed and allocated in accordance with the contract terms and the provisions of this chapter, and a fee, if any.
 - (14) "Days" means calendar days, unless expressly provided otherwise.
- (15) "Definite quantity contract" means a fixed price contract that provides for the supply of a specified amount of goods over a specified period, with deliveries scheduled according to a specified schedule.

88	(16) "Design-build" means the procurement of architect-engineer services and
89	construction by the use of a single contract with the design-build provider.
90	(17) "Directed procurement" means a procurement of a procurement item in which the
91	source of the funds used to procure the procurement item:
92	(a) directs from whom the procurement item is to be procured; or
93	(b) imposes requirements on how the procurement is to be administered.
94	$\left[\frac{(17)}{(18)}\right]$ "Director" means the director of the division.
95	[(18)] (19) "Established catalogue price" means the price included in a catalogue, price
96	list, schedule, or other form that:
97	(a) is regularly maintained by a manufacturer or contractor;
98	(b) is either published or otherwise available for inspection by customers; and
99	(c) states prices at which sales are currently or were last made to a significant number
100	of any category of buyers or buyers constituting the general buying public for the supplies or
101	services involved.
102	[(19)] (20) "Fixed price contract" means a contract that provides a price, for each
103	procurement item obtained under the contract, that is not subject to adjustment except to the
104	extent that:
105	(a) the contract provides, under circumstances specified in the contract, for an
106	adjustment in price that is not based on cost to the contractor; or
107	(b) an adjustment is required by law.
108	[(20)] (21) "Fixed price contract with price adjustment" means a fixed price contract
109	that provides for an upward or downward revision of price, precisely described in the contract,
110	that:
111	(a) is based on the consumer price index or another commercially acceptable index,
112	source, or formula; and
113	(b) is not based on a percentage of the cost to the contractor.
114	[(21) (a)] (22) "Grant" means [furnishing, by a public entity or by any other public or
115	private source, financial or other assistance to a person to support a program authorized by law]
116	an expenditure of public funds or other assistance, or an agreement to expend public funds or
117	other assistance, for a public purpose authorized by law, without acquiring a procurement item
118	in exchange.

119	[(b) "Grant" does not include:]
120	[(i) an award whose primary purpose is to procure an end product or procurement item;
121	or]
122	[(ii) a contract that is awarded as a result of a procurement or a procurement process.]
123	[(22)] (23) "Head of a procurement unit" means:
124	(a) as it relates to a legislative procurement unit, any person designated by rule made
125	by the applicable rulemaking authority;
126	(b) as it relates to an executive branch procurement unit:
127	(i) the director of a division; or
128	(ii) any other person designated by the board, by rule;
129	(c) as it relates to a judicial procurement unit:
130	(i) the Judicial Council; or
131	(ii) any other person designated by the Judicial Council, by rule;
132	(d) as it relates to a local government procurement unit:
133	(i) the legislative body of the local government procurement unit; or
134	(ii) any other person designated by the local government procurement unit;
135	(e) as it relates to a local district, the board of trustees of the local district or a designee
136	of the board of trustees;
137	(f) as it relates to a special service district, the governing body of the special service
138	district or a designee of the governing body;
139	(g) as it relates to a local building authority, the board of directors of the local building
140	authority or a designee of the board of directors;
141	(h) as it relates to a conservation district, the board of supervisors of the conservation
142	district or a designee of the board of supervisors;
143	(i) as it relates to a public corporation, the board of directors of the public corporation
144	or a designee of the board of directors;
145	(j) as it relates to a school district or any school or entity within a school district, the
146	board of the school district, or the board's designee;
147	(k) as it relates to a charter school, the individual or body with executive authority over
148	the charter school, or the individual's or body's designee;
149	(1) as it relates to an institution of higher education of the state, the president of the

150	institution of higher education, or the president's designee; or
151	(m) as it relates to a public transit district, the board of trustees or a designee of the
152	board of trustees.
153	[(23)] (24) "Indefinite quantity contract" means a fixed price contract that:
154	(a) is for an indefinite amount of procurement items to be supplied as ordered by a
155	procurement unit; and
156	(b) (i) does not require a minimum purchase amount; or
157	(ii) provides a maximum purchase limit.
158	[(24)] (25) "Independent procurement authority" means authority granted to a
159	procurement unit under Subsection 63G-6a-106(4)(a).
160	[(25)] (26) "Invitation for bids" includes all documents, including documents that are
161	attached or incorporated by reference, used for soliciting bids to provide a procurement item to
162	a procurement unit.
163	[(26)] (27) "Issuing procurement unit" means a procurement unit that:
164	(a) reviews a solicitation to verify that it is in proper form;
165	(b) causes the notice of a solicitation to be published; and
166	(c) negotiates the terms and conditions of a contract.
167	$\left[\frac{(27)}{(28)}\right]$ "Labor hour contract" is a contract where:
168	(a) the supplies and materials are not provided by, or through, the contractor; and
169	(b) the contractor is paid a fixed rate that includes the cost of labor, overhead, and
170	profit for a specified number of labor hours or days.
171	[(28)] (29) "Multiple award contracts" means the award of a contract for an indefinite
172	quantity of a procurement item to more than one bidder or offeror.
173	[(29)] (30) "Multiyear contract" means a contract that extends beyond a one-year
174	period, including a contract that permits renewal of the contract, without competition, beyond
175	the first year of the contract.
176	[(30)] (31) "Municipality" means a city or a town.
177	[(31)] (32) "Offeror" means a person who responds to a request for proposals.
178	[(32)] (33) "Preferred bidder" means a bidder that is entitled to receive a reciprocal
179	preference under the requirements of this chapter.
180	[(33) (a)] (34) "Procure" [or "procurement" means buying, purchasing, renting, leasing,

181	leasing with an option to purchase, or otherwise acquiring a procurement item] means to
182	acquire a procurement item through a procurement.
183	(35) "Procurement":
184	(a) means an expenditure of public funds, or an agreement to expend public funds, in
185	exchange for a procurement item;
186	(b) ["Procure" or "procurement"] includes all functions that pertain to the [obtaining]
187	acquisition of a procurement item, including:
188	(i) the description of requirements;
189	(ii) the selection process;
190	(iii) solicitation of sources;
191	(iv) the preparation for soliciting a procurement item; and
192	(v) the award of a contract[:]; and
193	(c) does not include a grant.
194	[(34)] (36) "Procurement item" means a supply, a service, construction, or technology.
195	[(35)] <u>(37)</u> "Procurement officer" means:
196	(a) as it relates to a procurement unit with independent procurement authority:
197	(i) the head of the procurement unit;
198	(ii) a designee of the head of the procurement unit; or
199	(iii) a person designated by rule made by the applicable rulemaking authority; or
200	(b) as it relates to the division or a procurement unit without independent procurement
201	authority, the chief procurement officer.
202	[(36)] (38) "Professional service" means a service that requires a high degree of
203	specialized knowledge and discretion in the performance of the service, including:
204	(a) legal services;
205	(b) consultation services;
206	(c) architectural services;
207	(d) engineering;
208	(e) design;
209	(f) underwriting;
210	(g) bond counsel;
211	(h) financial advice:

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212	(i) construction management;
213	(j) medical services;
214	(k) psychiatric services; or
215	(l) counseling services.
216	[(37)] <u>(39)</u> "Protest officer" means:
217	(a) as it relates to the division or a procurement unit with independent procurement
218	authority:
219	(i) the head of the procurement unit;
220	(ii) a designee of the head of the procurement unit; or
221	(iii) a person designated by rule made by the applicable rulemaking authority; or
222	(b) as it relates to a procurement unit without independent procurement authority, the
223	chief procurement officer or the chief procurement officer's designee.
224	[(38)] (40) "Request for information" means a nonbinding process where a
225	procurement unit requests information relating to a procurement item.
226	[(39)] (41) "Request for proposals" includes all documents, including documents that
227	are attached or incorporated by reference, used for soliciting proposals to provide a
228	procurement item to a procurement unit.
229	[(40)] (42) "Request for statement of qualifications" means all documents used to
230	solicit information about the qualifications of the person interested in responding to a potential
231	procurement, including documents attached or incorporated by reference.
232	[(41)] (43) "Requirements contract" means a contract:
233	(a) where a contractor agrees to provide a procurement unit's entire requirements for
234	certain procurement items at prices specified in the contract during the contract period; and
235	(b) that:
236	(i) does not require a minimum purchase amount; or
237	(ii) provides a maximum purchase limit.
238	[(42)] (44) "Responsible" means being capable, in all respects, of:
239	(a) meeting all the requirements of a solicitation; and
240	(b) fully performing all the requirements of the contract resulting from the solicitation,
241	including being financially solvent with sufficient financial resources to perform the contract.
242	[(43)] (45) "Responsive" means conforming in all material respects to the invitation for

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and in behalf of all public entities.

243	bids or request for proposals.
244	[(44)] (46) "Sealed" means manually or electronically sealed and submitted bids or
245	proposals.
246	[(45)] (47) (a) "Services" means the furnishing of labor, time, or effort by a contractor,
247	not involving the delivery of a specific end product other than a report that is incidental to the
248	required performance.
249	(b) "Services" does not include an employment agreement or a collective bargaining
250	agreement.
251	[(46)] (48) "Sole source contract" means a contract resulting from a sole source
252	procurement.
253	[(47)] <u>(49)</u> "Sole source procurement" means a procurement without competition
254	pursuant to a determination under Subsection 63G-6a-802(2)(a) that there is only one source
255	for the procurement item.
256	[(48)] (50) "Solicitation" means an invitation for bids, request for proposals, notice of a
257	sole source procurement, request for statement of qualifications, request for information, or any
258	document used to obtain bids, proposals, pricing, qualifications, or information for the purpose
259	of entering into a procurement contract.
260	[(49)] (51) "Specification" means any description of the physical or functional
261	characteristics, or nature of a procurement item included in an invitation for bids or a request
262	for proposals, or otherwise specified or agreed to by a procurement unit, including a description
263	of:
264	(a) a requirement for inspecting or testing a procurement item; or
265	(b) preparing a procurement item for delivery.
266	[(50)] (52) "Standard procurement process" means one of the following methods of
267	obtaining a procurement item:
268	(a) bidding, as described in Part 6, Bidding;
269	(b) request for proposals, as described in Part 7, Request for Proposals; or
270	(c) small purchases, in accordance with the requirements established under Section
271	63G-6a-408.
272	[(51)] (53) "State cooperative contract" means a contract awarded by the division for

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274 [(52)] (54) "Statement of qualifications" means a written statement submitted to a procurement unit in response to a request for statement of qualifications. 275 276 [(53)] (55) (a) "Subcontractor" means a person under contract with a contractor or 277 another subcontractor to provide services or labor for design or construction. 278 (b) "Subcontractor" includes a trade contractor or specialty contractor. 279 (c) "Subcontractor" does not include a supplier who provides only materials, 280 equipment, or supplies to a contractor or subcontractor. 281 [(54)] (56) "Supplies" means all property, including equipment, materials, and printing. 282 [(55)] (57) "Tie bid" means that the lowest responsive and responsible bids are 283 identical in price. 284 [(56)] (58) "Time and materials contract" means a contract where the contractor is 285 paid: 286 (a) the actual cost of direct labor at specified hourly rates; 287 (b) the actual cost of materials and equipment usage; and 288 (c) an additional amount, expressly described in the contract, to cover overhead and 289 profit, that is not based on a percentage of the cost to the contractor. 290 Section 2. Section **63G-6a-105** is amended to read: 291 63G-6a-105. Application of chapter. 292 (1) The provisions of this chapter that are enacted on May 1, 2013, apply only to a 293 procurement advertised, or begun on or after May 1, 2013, unless the parties agree to have the 294 provisions apply with respect to a procurement that was advertised or begun before May 1, 295 2013, but is not completed before May 1, 2013. 296 (2) (a) Except as provided in Section 63G-6a-107, this chapter shall apply to every 297 expenditure of public funds irrespective of the source of the funds, including federal assistance, 298 by any procurement unit, under any contract. 299 (b) The provisions of this chapter do not apply to a public entity that is not a 300 procurement unit. 301 (3) Except as provided in Subsection 17B-1-108(3) relating to local districts, the 302 following procurement units shall adopt ordinances or resolutions relating to the procurement 303 of architect-engineer services not inconsistent with the provisions of Part 15.

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305	(a) an educational procurement unit;
306	(b) a conservation district;
307	(c) a local building authority;
308	(d) a local district;
309	(e) a public corporation; or
310	(f) a special service district.
311	(4) Any section of this chapter, or its implementing regulations, may be adopted by:
312	(a) a county;
313	(b) a municipality; or
314	(c) the Utah Housing Corporation.
315	(5) Rules adopted under this chapter shall be consistent with the provisions of this
316	chapter.
317	(6) An applicable rulemaking authority or a procurement unit may not adopt rules,
318	policies, or regulations that are inconsistent with this chapter.
319	(7) Unless otherwise provided by statute, this chapter does not apply to procurement of
320	real property.
321	(8) Notwithstanding any provision of this chapter, a procurement unit may administer a
322	direct procurement in accordance with the requirements imposed by the source of the funds
323	used to procure the procurement item.
324	Section 3. Section 63G-6a-107 is amended to read:
325	63G-6a-107. Exemptions from chapter Compliance with federal law.
326	(1) Except for Part 24, Unlawful Conduct and Penalties, the provisions of this chapter
327	do not apply to:
328	(a) funds administered under the Percent-for-Art Program of the Utah Percent-for-Art
329	Act;
330	[(b) grants awarded by the state or contracts between the state and any of the
331	following:
332	[(i) an educational procurement unit;]
333	[(ii) a conservation district;]
334	[(iii) a local building authority;]
335	[(iv) a local district;]

336	[(v) a public corporation;]
337	[(vi) a special service district;]
338	[(vii) a public transit district; or]
339	[(viii) two or more of the entities described in Subsections (1)(b)(i) through (vii),
340	acting under legislation that authorizes intergovernmental cooperation;]
341	(b) a grant;
342	(c) a contract between procurement units;
343	[(c)] (d) medical supplies or medical equipment, including service agreements for
344	medical equipment, obtained through a purchasing consortium by the Utah State Hospital, the
345	Utah State Developmental Center, the University of Utah Hospital, or any other hospital owned
346	by the state or a political subdivision of the state, if:
347	(i) the consortium uses a competitive procurement process; and
348	(ii) the chief administrative officer of the hospital makes a written finding that the
349	prices for purchasing medical supplies and medical equipment through the consortium are
350	competitive with market prices;
351	[(d)] (e) the purchase of firefighting supplies or equipment by the Division of Forestry,
352	Fire, and State Lands, created in Section 65A-1-4, through the federal General Services
353	Administration or the National Fire Cache system;
354	[(e)] (f) goods purchased for resale to the public; or
355	[(f)] (g) the Division of Parks and Recreation, during a fiscal emergency, as defined by
356	Subsection 79-4-1102(1), if the division is acting under the authority described in Sections
357	79-4-1101 through 79-4-1103.
358	(2) This chapter does not prevent a procurement unit from complying with the terms
359	and conditions of any grant, gift, or bequest that is otherwise consistent with law.
360	(3) This chapter does not apply to any action taken by a majority of both houses of the
361	Legislature.
362	(4) Notwithstanding any conflicting provision of this chapter, when a procurement
363	involves the expenditure of federal assistance, federal contract funds, local matching funds, or
364	federal financial participation funds, the procurement unit shall comply with mandatory
365	applicable federal law and regulations not reflected in this chapter.
366	(5) This chapter does not supersede the requirements for retention or withholding of

367	construction proceeds and release of construction proceeds as provided in Section 13-8-5.
368	Section 4. Section 63G-6a-109 is amended to read:
369	63G-6a-109. Issuing procurement unit and conducting procurement unit.
370	(1) [With] (a) Except as provided in Subsection (1)(b), with respect to a procurement
371	by an executive branch procurement unit:
372	[(a)] (i) the division is the issuing procurement unit; and
373	[(b)] (ii) the executive branch procurement unit is the conducting procurement unit and
374	is responsible to ensure that the procurement is conducted in compliance with this chapter.
375	(b) An executive branch procurement unit administering a directed procurement is both
376	the issuing procurement unit and the conducting procurement unit.
377	(2) With respect to a procurement by any other procurement unit, the procurement unit
378	is both the issuing procurement unit and the conducting procurement unit.
379	Section 5. Section 63G-6a-1702 is amended to read:
380	63G-6a-1702. Appeal to Utah State Procurement Policy Board Appointment of
381	procurement appeals panel Proceedings.
382	(1) This part applies to all procurement units other than:
383	(a) a legislative procurement unit;
384	(b) a judicial procurement unit;
385	(c) a local government procurement unit; or
386	(d) a public transit district.
387	(2) (a) Subject to Section 63G-6a-1703, a party to a protest involving a procurement
388	unit other than a procurement unit listed in Subsection (1)(a), (b), (c), or (d) may appeal the
389	protest decision to the board by filing a written notice of appeal with the chair of the board
390	within seven days after:
391	(i) the day on which the written decision described in Section 63G-6a-1603 is:
392	(A) personally served on the party or the party's representative; or
393	(B) emailed or mailed to the address or email address of record provided by the party
394	under Subsection 63G-6a-1602[(3)] <u>(2)</u> ; or
395	(ii) the day on which the 30-day period described in Subsection 63G-6a-1603(7) ends,
396	if a written decision is not issued before the end of the 30-day period.
397	(b) A person appealing a debarment or suspension of a procurement unit other than a

398	procurement unit listed in Subsection (1)(a), (b), (c), or (d) shall file a written notice of appeal
399	with the chair of the board no later than seven days after the debarment or suspension.
400	(c) A notice of appeal under Subsection (2)(a) or (b) shall:
401	(i) include the address of record and email address of record of the party filing the
402	notice of appeal; and
403	(ii) be accompanied by a copy of any written protest decision or debarment or
404	suspension order.
405	(3) A person may not base an appeal of a protest under this section on a ground not
406	specified in the person's protest under Section 63G-6a-1602.
407	(4) A person may not appeal from a protest described in Section 63G-6a-1602, unless:
408	(a) a decision on the protest has been issued; or
409	(b) a decision is not issued and the 30-day period described in Subsection
410	63G-6a-1603(7), or a longer period agreed to by the parties, has passed.
411	(5) The chair of the board or a designee of the chair who is not employed by the
412	procurement unit responsible for the solicitation, contract award, or other action complained of:
413	(a) shall, within seven days after the day on which the chair receives a timely written
414	notice of appeal under Subsection (2), and if all the requirements of Subsection (2) and Section
415	63G-6a-1703 have been met, appoint:
416	(i) a procurement appeals panel to hear and decide the appeal, consisting of at least
417	three individuals, each of whom is:
418	(A) a member of the board; or
419	(B) a designee of a member appointed under Subsection $[(4)]$ (5) (a)(i)(A), if the
420	designee is approved by the chair; and
421	(ii) one of the members of the procurement appeals panel to be the chair of the panel;
422	(b) may:
423	(i) appoint the same procurement appeals panel to hear more than one appeal; or
424	(ii) appoint a separate procurement appeals panel for each appeal;
425	(c) may not appoint a person to a procurement appeals panel if the person is employed
426	by the procurement unit responsible for the solicitation, contract award, or other action
427	complained of; and
428	(d) shall, at the time the procurement appeals panel is appointed, provide appeals panel

429	members with a copy of the protest officer's written decision and all other records and other
430	evidence that the protest officer relied on in reaching the decision.
431	(6) A procurement appeals panel described in Subsection (5) shall:
432	(a) consist of an odd number of members;
433	(b) conduct an informal proceeding on the appeal within 60 days after the day on which
434	the procurement appeals panel is appointed:
435	(i) unless all parties stipulate to a later date; and
436	(ii) subject to Subsection (8);
437	(c) at least seven days before the proceeding, mail, email, or hand-deliver a written
438	notice of the proceeding to the parties to the appeal; and
439	(d) within seven days after the day on which the proceeding ends:
440	(i) issue a written decision on the appeal; and
441	(ii) mail, email, or hand-deliver the written decision on the appeal to the parties to the
442	appeal and to the protest officer.
443	(7) (a) The deliberations of a procurement appeals panel may be held in private.
444	(b) If the procurement appeals panel is a public body, as defined in Section 52-4-103,
445	the procurement appeals panel shall comply with Section 52-4-205 in closing a meeting for its
446	deliberations.
447	(8) A procurement appeals panel may continue a procurement appeals proceeding
448	beyond the 60-day period described in Subsection (6)(b) if the procurement appeals panel
449	determines that the continuance is in the interests of justice.
450	(9) A procurement appeals panel:
451	(a) shall, subject to Subsection (9)(c), consider the appeal based solely on:
452	(i) the protest decision;
453	(ii) the record considered by the person who issued the protest decision; and
454	(iii) if a protest hearing was held, the record of the protest hearing;
455	(b) may not take additional evidence;
456	(c) notwithstanding Subsection (9)(b), may, during an informal hearing, ask questions
457	and receive responses regarding the appeal, the protest decision, or the record in order to assist
458	the panel to understand the appeal, the protest decision, and the record; and
459	(d) shall uphold the decision of the protest officer, unless the decision is arbitrary and

460	capricious or clearly erroneous.
461	(10) If a procurement appeals panel determines that the decision of the protest officer is
462	arbitrary and capricious or clearly erroneous, the procurement appeals panel:
463	(a) shall remand the matter to the protest officer, to cure the problem or render a new
464	decision;
465	(b) may recommend action that the protest officer should take; and
466	(c) may not order that:
467	(i) a contract be awarded to a certain person;
468	(ii) a contract or solicitation be cancelled; or
469	(iii) any other action be taken other than the action described in Subsection (10)(a).
470	(11) The board shall make rules relating to the conduct of an appeals proceeding,
471	including rules that provide for:
472	(a) expedited proceedings; and
473	(b) electronic participation in the proceedings by panel members and participants.
474	(12) The Rules of Evidence do not apply to an appeals proceeding.