

JUDICIARY AMENDMENTS

2016 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Lyle W. Hillyard

House Sponsor: V. Lowry Snow

LONG TITLE

General Description:

This bill makes amendments related to the judiciary.

Highlighted Provisions:

This bill:

- ▶ provides that, in a legal action filed against a county, a district court judge of the defendant county may transfer venue to any county contiguous to the defendant county;
- ▶ provides that a motion to transfer venue may be filed ex parte;
- ▶ clarifies provisions regarding appointment of counsel in juvenile court delinquency cases;
- ▶ clarifies justice court jurisdiction;
- ▶ removes a defendant's entitlement to a hearing de novo in the district court on a finding of a plea in abeyance violation;
- ▶ provides that a defendant is entitled to a hearing de novo in the district court on a sentence following a finding of a plea in abeyance violation;
- ▶ requires that a notice of appeal from a criminal case in justice court be filed within 28 days;
- ▶ provides that a defendant is entitled to a hearing de novo in the district court on:
 - an order denying a motion to withdraw a plea if the plea is held in abeyance and the motion to withdraw the plea is filed within 28 days of entry of the plea;



- 28 • a post-sentence order fixing total or court ordered restitution; or
- 29 • an order denying expungement;
- 30 ▶ provides that a prosecutor is entitled to a hearing de novo in the district court if:
- 31 • an appeal is filed within 28 days of the court entering a certain judgment or
- 32 order; or
- 33 • an appeal is filed within 28 days of the court entering an order for total
- 34 restitution at less than the crime victim requested, or an order granting an
- 35 expungement that was opposed by the prosecutor or victim;
- 36 ▶ removes the endorsement requirement for the number of days within which a
- 37 defendant is required to appear and defend a forcible detainer action included in a
- 38 summons; and
- 39 ▶ makes technical changes.

40 **Money Appropriated in this Bill:**

41 None

42 **Other Special Clauses:**

43 None

44 **Utah Code Sections Affected:**

45 AMENDS:

- 46 **63G-7-502**, as renumbered and amended by Laws of Utah 2008, Chapter 382
- 47 **77-7-25**, as renumbered and amended by Laws of Utah 2005, Chapter 2
- 48 **78A-6-1111**, as last amended by Laws of Utah 2015, Chapter 338
- 49 **78A-7-106**, as last amended by Laws of Utah 2012, Chapter 205
- 50 **78A-7-118**, as last amended by Laws of Utah 2015, Chapters 99 and 258
- 51 **78B-2-213**, as renumbered and amended by Laws of Utah 2008, Chapter 3
- 52 **78B-6-807**, as last amended by Laws of Utah 2008, Chapter 121 and renumbered and
- 53 amended by Laws of Utah 2008, Chapter 3



55 *Be it enacted by the Legislature of the state of Utah:*

56 Section 1. Section **63G-7-502** is amended to read:

57 **63G-7-502. Venue of actions.**

58 (1) Actions against the state may be brought in the county in which the claim arose or

59 in Salt Lake County.

60 (2) (a) Actions against a county may be brought in the county in which the claim arose,
61 or in the defendant county[~~, or, upon leave granted by a~~].

62 (b) (i) A district court judge of the defendant county[~~, in~~] may transfer venue to any
63 county contiguous to the defendant county.

64 [~~(b) Leave~~] (ii) A motion to transfer may be [~~granted~~] filed ex parte.

65 (3) Actions against all other political subdivisions, including cities and towns, shall be
66 brought in the county in which the political subdivision is located or in the county in which the
67 claim arose.

68 Section 2. Section 77-7-25 is amended to read:

69 **77-7-25. Keeping of records -- Making and forwarding of abstract upon**
70 **conviction or forfeiture of bail -- Form and contents -- Official misconduct.**

71 (1) A magistrate or judge of a court shall keep a full record of each case in which a
72 person is charged with:

73 (a) a violation of this chapter; or

74 (b) any other law regulating the operation of a motor vehicle on the highway.

75 (2) (a) Within [~~10~~] five days after the conviction or forfeiture of bail of a person on a
76 charge of violating a provision of this chapter or other law regulating the operation of a motor
77 vehicle on the highway, the magistrate of the court or clerk of the court in which the conviction
78 was made or bail was forfeited shall prepare and immediately forward to the department an
79 abstract of the record of the court covering the case in which the person was convicted or
80 forfeited bail.

81 (b) The abstract shall be certified by the person required to prepare the abstract to be
82 true and correct.

83 (c) A report under this Subsection (2) is not required for a conviction involving the
84 illegal parking or standing of a vehicle.

85 (3) The abstract must be made in a manner specified by the Driver License Division
86 and shall include the:

87 (a) name and address of the party charged;

88 (b) number, if any, of the person's driver license;

89 (c) license plate number of the vehicle involved;

- 90 (d) nature of the offense;
- 91 (e) date of hearing;
- 92 (f) plea;
- 93 (g) judgment, or whether bail was forfeited; and
- 94 (h) amount of the fine or forfeiture.

95 (4) A court shall provide a copy of the report to the Driver License Division on the
96 conviction of a person of manslaughter or other felony in which a vehicle was used.

97 (5) The failure, refusal, or neglect of a judicial officer to comply with the requirements
98 of this section constitutes misconduct in office and is grounds for removal.

99 (6) The Driver License Division shall classify and disclose all abstracts received in
100 accordance with Section [53-3-109](#).

101 Section 3. Section **78A-6-1111** is amended to read:

102 **78A-6-1111. Right to counsel -- Appointment of counsel for indigent -- Costs.**

103 (1) (a) In any action in juvenile court initiated by the state, a political subdivision of the
104 state, or a private party, the parents, legal guardian, and the minor, where applicable, shall be
105 informed that they may be represented by counsel at every stage of the proceedings.

106 (b) In any action initiated by a private party, the parents or legal guardian shall have the
107 right to employ counsel of their own choice at their own expense.

108 (c) If, in any action initiated by the state or a political subdivision of the state under
109 Part 3, Abuse, Neglect, and Dependency Proceedings; Part 5, Termination of Parental Rights
110 Act; or Part 10, Adult Offenses, of this chapter or under Section [78A-6-1101](#), a parent or legal
111 guardian requests an attorney and is found by the court to be indigent, counsel shall be
112 appointed by the court to represent the parent or legal guardian in all proceedings directly
113 related to the petition or motion filed by the state, or a political subdivision of the state, subject
114 to the provisions of this section.

115 (d) In any action initiated by the state, a political subdivision of the state, or a private
116 party under Part 3, Abuse, Neglect, and Dependency Proceedings, or Part 5, Termination of
117 Parental Rights Act, of this chapter, the child shall be represented by a guardian ad litem in
118 accordance with Sections [78A-6-317](#) and [78A-6-902](#). The child shall also be represented by an
119 attorney guardian ad litem in other actions initiated under this chapter when appointed by the
120 court under Section [78A-6-902](#) or as otherwise provided by law.

121 (e) In any action initiated by the state or a political subdivision of the state under Part
 122 6, Delinquency and Criminal Actions, or Part 7, Transfer of Jurisdiction, of this chapter, or
 123 against a minor under Section 78A-6-1101, the parents or legal guardian and the minor shall be
 124 informed that the minor has the right to be represented by counsel at every stage of the
 125 proceedings.

126 (i) In cases where [~~a minor is facing a felony level offense~~] ~~Ŝ~~→ ~~[petitions]~~ a petition ~~←Ŝ~~ or
 126a information
 127 alleging a felony-level offense is filed, the court shall appoint counsel, who shall appear until
 128 counsel is retained on the minor's behalf. The minor may not waive counsel unless the minor
 129 has had a meaningful opportunity to consult with a defense attorney. The court shall make
 130 findings on the record, taking into consideration the minor's unique circumstances and
 131 attributes, that the waiver is knowing and voluntary and the minor understands the
 132 consequences of waiving the right to counsel.

133 (ii) In all other [~~situations~~] cases in which ~~Ŝ~~→ a petition is filed ~~←Ŝ~~ the right to counsel
 133a may not be waived by a
 134 minor unless there has been a finding on the record, taking into consideration the minor's
 135 unique circumstances and attributes, that the waiver is knowing and voluntary, and the minor
 136 understands the consequences of waiving the right to counsel.

137 (iii) If the minor is found to be indigent, counsel shall be appointed by the court to
 138 represent the minor in all proceedings directly related to the petition or motion filed by the state
 139 or a political subdivision of the state, subject to the provisions of this section.

140 (f) Indigency of a parent, legal guardian, or minor shall be determined in accordance
 141 with the process and procedure defined in Section 77-32-202. The court shall take into account
 142 the income and financial ability of the parent or legal guardian to retain counsel in determining
 143 the indigency of the minor.

144 (g) The cost of appointed counsel for a party found to be indigent, including the cost of
 145 counsel and expense of the first appeal, shall be paid by the county in which the trial court
 146 proceedings are held. Counties may levy and collect taxes for these purposes.

147 (2) Counsel appointed by the court may not provide representation as court-appointed
 148 counsel for a parent or legal guardian in any action initiated by, or in any proceeding to modify
 149 court orders in a proceeding initiated by, a private party.

150 (3) If the county responsible to provide legal counsel for an indigent under Subsection
 151 (1)(g) has arranged by contract to provide services, the court shall appoint the contracting

152 attorney as legal counsel to represent that indigent.

153 (4) The court may order a parent or legal guardian for whom counsel is appointed, and
154 the parents or legal guardian of any minor for whom counsel is appointed, to reimburse the
155 county for the cost of appointed counsel.

156 (5) The state, or an agency of the state, may not be ordered to reimburse the county for
157 expenses incurred under Subsection (1)(g).

158 Section 4. Section 78A-7-106 is amended to read:

159 **78A-7-106. Jurisdiction.**

160 (1) Justice courts have jurisdiction over class B and C misdemeanors, violation of
161 ordinances, and infractions committed within their territorial jurisdiction by a person 18 years
162 of age or older.

163 (2) Except those offenses over which the juvenile court has exclusive jurisdiction,
164 justice courts have jurisdiction over the following [~~class B and C misdemeanors, violation of~~
165 ~~ordinances, and infractions~~] offenses committed within their territorial jurisdiction by a person
166 who is 16 or 17 years of age [or older]:

167 (a) class C misdemeanor and infraction violations of Title 53, Chapter 3, Part 2, Driver
168 Licensing Act; and

169 (b) class B and C misdemeanor and infraction violations of:

170 ~~[(a)]~~ (i) Title 23, Wildlife Resources Code of Utah;

171 ~~[(b)]~~ (ii) Title 41, Chapter 1a, Motor Vehicle Act;

172 ~~[(c)]~~ (iii) Title 41, Chapter 6a, Traffic Code;

173 ~~[(d)]~~ (iv) Title 41, Chapter 12a, Financial Responsibility of Motor Vehicle Owners and
174 Operators Act;

175 ~~[(e)]~~ (v) Title 41, Chapter 22, Off-Highway Vehicles;

176 ~~[(f)]~~ (vi) Title 73, Chapter 18, State Boating Act;

177 ~~[(g)]~~ (vii) Title 73, Chapter 18a, Boating - Litter and Pollution Control;

178 ~~[(h)]~~ (viii) Title 73, Chapter 18b, Water Safety; and

179 ~~[(i)]~~ (ix) Title 73, Chapter 18c, Financial Responsibility of Motorboat Owners and
180 Operators Act.

181 ~~[(3) Justice Courts have jurisdiction over class C misdemeanor violations of Title 53,~~
182 ~~Chapter 3, Part 2, Driver Licensing Act.]~~

183 ~~[(4)]~~ (3) As used in this section, "the court's jurisdiction" means the territorial
184 jurisdiction of a justice court.

185 ~~[(5)]~~ (4) An offense is committed within the territorial jurisdiction of a justice court if:

186 (a) conduct constituting an element of the offense or a result constituting an element of
187 the offense occurs within the court's jurisdiction, regardless of whether the conduct or result is
188 itself unlawful;

189 (b) either a person committing an offense or a victim of an offense is located within the
190 court's jurisdiction at the time the offense is committed;

191 (c) either a cause of injury occurs within the court's jurisdiction or the injury occurs
192 within the court's jurisdiction;

193 (d) a person commits any act constituting an element of an inchoate offense within the
194 court's jurisdiction, including an agreement in a conspiracy;

195 (e) a person solicits, aids, or abets, or attempts to solicit, aid, or abet another person in
196 the planning or commission of an offense within the court's jurisdiction;

197 (f) the investigation of the offense does not readily indicate in which court's
198 jurisdiction the offense occurred, and:

199 (i) the offense is committed upon or in any railroad car, vehicle, watercraft, or aircraft
200 passing within the court's jurisdiction;

201 (ii) (A) the offense is committed on or in any body of water bordering on or within this
202 state if the territorial limits of the justice court are adjacent to the body of water; and

203 (B) as used in Subsection (5)(f)(ii)(A), "body of water" includes any stream, river, lake,
204 or reservoir, whether natural or man-made;

205 (iii) a person who commits theft exercises control over the affected property within the
206 court's jurisdiction; or

207 (iv) the offense is committed on or near the boundary of the court's jurisdiction;

208 (g) the offense consists of an unlawful communication that was initiated or received
209 within the court's jurisdiction; or

210 (h) jurisdiction is otherwise specifically provided by law.

211 ~~[(6)]~~ (5) A justice court judge may transfer a criminal matter in which the defendant is
212 a child to the juvenile court for further proceedings if the justice court judge determines and the
213 juvenile court concurs that the best interests of the minor would be served by the continuing

214 jurisdiction of the juvenile court.

215 ~~[(7)]~~ (6) Justice courts have jurisdiction of small claims cases under Title 78A, Chapter
 216 8, Small Claims Courts, if a defendant resides in or the debt arose within the territorial
 217 jurisdiction of the justice court.

218 Section 5. Section **78A-7-118** is amended to read:

219 **78A-7-118. Appeals from justice court -- Trial or hearing de novo in district**
 220 **court.**

221 (1) In a criminal case, a defendant is entitled to a trial de novo in the district court only
 222 if the defendant files a notice of appeal within ~~[30]~~ 28 days of:

223 (a) sentencing, except as provided in Subsection (4)(b); or

224 (b) a plea of guilty or no contest in the justice court that is held in abeyance.

225 (2) Upon filing a proper notice of appeal, any term of a sentence imposed by the justice
 226 court shall be stayed as provided for in Section 77-20-10 and the Rules of Criminal Procedure.

227 (3) If an appeal under Subsection (1) is of a plea entered pursuant to negotiation with
 228 the prosecutor, and the defendant did not reserve the right to appeal as part of the plea
 229 negotiation, the negotiation is voided by the appeal.

230 (4) A defendant convicted and sentenced in justice court is entitled to a hearing de
 231 novo in the district court on the following matters, if the defendant files a notice of appeal
 232 within ~~[30]~~ 28 days of:

233 (a) an order revoking probation;

234 (b) ~~[an order entering a judgment of guilt pursuant to the person's failure]~~ imposition of
 235 a sentence, following a determination that a defendant failed to fulfill the terms of a plea in
 236 abeyance agreement;

237 ~~[(c) a sentence entered pursuant to Subsection (4)(b); or]~~

238 ~~[(d)]~~ (c) an order denying a motion to withdraw a plea[-], if the plea is being held in
 239 abeyance and the motion to withdraw the plea is filed within 28 days of the entry of the plea;

240 (d) a postsentence order fixing total or court ordered restitution; or

241 (e) an order denying expungement.

242 (5) The prosecutor is entitled to a hearing de novo in the district court ~~[or]~~ if an appeal
 243 is filed within 28 days of the court entering:

244 (a) a final judgment of dismissal;

- 245 (b) an order arresting judgment;
- 246 (c) an order terminating the prosecution because of a finding of double jeopardy or
247 denial of a speedy trial;
- 248 (d) a judgment holding invalid any part of a statute or ordinance;
- 249 (e) a pretrial order excluding evidence, when the prosecutor certifies that exclusion of
250 that evidence prevents continued prosecution of an infraction or class C misdemeanor;
- 251 (f) a pretrial order excluding evidence, when the prosecutor certifies that exclusion of
252 that evidence impairs continued prosecution of a class B misdemeanor; [~~or~~]
- 253 (g) an order granting a motion to withdraw a plea of guilty or no contest[-];
- 254 [~~(6) A notice of appeal for a hearing de novo in the district court on a pretrial order~~
255 ~~excluding evidence under Subsection (5)(e) or (f) shall be filed within 30 days of the order~~
256 ~~excluding the evidence.~~]
- 257 (h) an order fixing total restitution at an amount less than requested by a crime victim;
258 or
- 259 (i) an order granting an expungement, if the expungement was opposed by the
260 prosecution or a victim before the order was entered.
- 261 [~~(7)~~] (6) Upon entering a decision in a hearing de novo, the district court shall remand
262 the case to the justice court unless:
- 263 (a) the decision results in immediate dismissal of the case;
- 264 (b) with agreement of the parties, the district court consents to retain jurisdiction; or
- 265 (c) the defendant enters a plea of guilty or no contest in the district court.
- 266 [~~(8)~~] (7) The district court shall retain jurisdiction over the case on trial de novo.
- 267 [~~(9)~~] (8) The decision of the district court is final and may not be appealed unless the
268 district court rules on the constitutionality of a statute or ordinance.
- 269 Section 6. Section **78B-2-213** is amended to read:
- 270 **78B-2-213. What constitutes adverse possession not under written instrument.**
- 271 Land is considered to be possessed and occupied adversely by a person claiming title
272 not founded upon a written instrument, judgment, or decree in the following cases only, where:
- 273 (1) it has been protected by a substantial enclosure;
- 274 (2) it has been usually cultivated or improved; [~~and~~] or
- 275 (3) labor or money amounting to the sum of \$5 per acre has been expended upon dams,

276 canals, embankments, aqueducts, or otherwise for the purpose of irrigating the land.

277 Section 7. Section **78B-6-807** is amended to read:

278 **78B-6-807. Allegations permitted in complaint -- Time for appearance -- Service**
279 **of summons.**

280 (1) The plaintiff, in his complaint:

281 (a) shall set forth the facts on which he seeks to recover;

282 (b) may set forth any circumstances of fraud, force, or violence which may have
283 accompanied the alleged forcible entry, or forcible or unlawful detainer; and

284 (c) claim damages or compensation for the occupation of the premises, or both.

285 (2) If the unlawful detainer charged is after default in the payment of rent, the
286 complaint shall state the amount of rent due.

287 (3) [~~A judge, court clerk, or plaintiff's counsel shall endorse on the summons~~] The
288 summons shall include the number of days within which the defendant is required to appear
289 and defend the action, which shall be three business days from the date of service, unless the
290 defendant objects to the number of days, and the court determines that the facts of the case
291 should allow more time.

292 (4) The court may authorize service by publication or mail for cause shown.

293 (5) Service by publication is complete one week after publication.

294 (6) Service by mail is complete three days after mailing.

295 (7) The summons shall be changed in form to conform to the time of service as
296 ordered, and shall be served as in other cases.

Legislative Review Note
Office of Legislative Research and General Counsel