

Senator Deidre M. Henderson proposes the following substitute bill:

ELECTIONS REVISIONS

2017 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Brad M. Daw

Senate Sponsor: Deidre M. Henderson

LONG TITLE

General Description:

This bill changes processes related to elections.

Highlighted Provisions:

This bill:

- ▶ creates requirements for an election officer who receives an invalid absentee ballot;
- ▶ changes the time by which a county clerk is required to remove a deceased individual's name from the official register;
- ▶ makes changes to the process by which a paper ballot is adjudicated when a question arises regarding a vote recorded on the paper ballot; and
- ▶ makes technical changes.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

20A-2-305, as last amended by Laws of Utah 2012, Chapters 33 and 52

20A-3-302, as last amended by Laws of Utah 2015, Chapter 173



26 20A-3-305, as last amended by Laws of Utah 2016, Chapter 24
27 20A-4-104, as last amended by Laws of Utah 2006, Chapter 326
28 20A-4-105, as last amended by Laws of Utah 2013, Chapter 390

30 *Be it enacted by the Legislature of the state of Utah:*

31 Section 1. Section 20A-2-305 is amended to read:

32 **20A-2-305. Removing names from the official register -- General requirements.**

33 (1) The county clerk may not remove a voter's name from the official register because
34 the voter has failed to vote in an election.

35 (2) The county clerk shall remove a voter's name from the official register if:

36 (a) the voter dies and the requirements of Subsection (3) are met;

37 (b) the county clerk, after complying with the requirements of Section 20A-2-306,
38 receives written confirmation from the voter that the voter no longer resides within the county
39 clerk's county;

40 (c) the county clerk has:

41 (i) obtained evidence that the voter's residence has changed;

42 (ii) mailed notice to the voter as required by Section 20A-2-306;

43 (iii) (A) received no response from the voter; or

44 (B) not received information that confirms the voter's residence; and

45 (iv) the voter has failed to vote or appear to vote in an election during the period
46 beginning on the date of the notice described in Section 20A-2-306 and ending on the day after
47 the date of the second regular general election occurring after the date of the notice;

48 (d) the voter requests, in writing, that the voter's name be removed from the official
49 register;

50 (e) the county clerk receives a returned voter identification card, determines that there
51 was no clerical error causing the card to be returned, and has no further information to contact
52 the voter;

53 (f) the county clerk receives notice that a voter has been convicted of any felony or a
54 misdemeanor for an offense under this title and the voter's right to vote has not been restored as
55 provided in Section 20A-2-101.3 or 20A-2-101.5; or

56 (g) the county clerk receives notice that a voter has registered to vote in another state

57 after the day on which the voter registered to vote in this state.

58 (3) The county clerk shall remove a voter's name from the [~~registration list within 21~~
59 ~~days of receipt of~~] official register within five business days after the day on which the county
60 clerk receives confirmation from the Department of Health's Bureau of Vital Records that [a]
61 the voter is deceased.

62 Section 2. Section **20A-3-302** is amended to read:

63 **20A-3-302. Conducting entire election by absentee ballot.**

64 (1) (a) Notwithstanding Section [17B-1-306](#), an election officer may administer an
65 election entirely by absentee ballot.

66 (b) An election officer who administers an election entirely by absentee ballot, except
67 for an election conducted under Section [20A-7-609.5](#), shall, before the following dates, notify
68 the lieutenant governor that the election will be administered entirely by absentee ballot:

69 (i) February 1 of an even-numbered year if the election is a regular general election; or

70 (ii) May 1 of an odd-numbered year if the election is a municipal general election.

71 (2) If the election officer decides to administer an election entirely by absentee ballot,
72 the election officer shall mail to each registered voter within that voting precinct:

73 (a) an absentee ballot;

74 (b) for an election administered by a county clerk, information regarding the location
75 and hours of operation of any election day voting center at which the voter may vote;

76 (c) a courtesy reply mail envelope;

77 (d) instructions for returning the ballot that include an express notice about any
78 relevant deadlines that the voter must meet in order for the voter's vote to be counted; and

79 (e) for an election administered by an election officer other than a county clerk, if the
80 election officer does not operate a polling location or an election day voting center, a warning,
81 on a separate page of colored paper in bold face print, indicating that if the voter fails to follow
82 the instructions included with the absentee ballot, the voter will be unable to vote in that
83 election because there will be no polling place in the voting precinct on the day of the election.

84 (3) A voter who votes by absentee ballot under this section is not required to apply for
85 an absentee ballot as required by this part.

86 (4) An election officer who administers an election entirely by absentee ballot shall:

87 (a) (i) obtain, in person, the signatures of each voter within that voting precinct before

88 the election; or

89 (ii) obtain the signature of each voter within the voting precinct from the county clerk;

90 and

91 (b) maintain the signatures on file in the election officer's office.

92 (5) (a) Upon receiving the returned absentee ballots, the election officer shall compare
93 the signature on each absentee ballot with the voter's signature that is maintained on file and
94 verify that the signatures are the same.

95 (b) If the election officer questions the authenticity of the signature on the absentee
96 ballot, the election officer shall immediately contact the voter to verify the signature.

97 (c) If the election ~~[official]~~ officer determines that the signature on the absentee ballot
98 does not match the voter's signature that is maintained on file, the election officer shall contact
99 the voter by mail, email, or phone, and inform the voter:

100 (i) that the voter's signature is in question;

101 (ii) how the voter may resolve the issue;

102 (iii) that the voter shall sign and deliver an affidavit to the election officer attesting that
103 the voter voted the absentee ballot;

104 (iv) that the voter shall provide the voter's:

105 (A) name and date of birth; and

106 (B) driver license number or the last four digits of the voter's social security number;

107 and

108 (v) that by signing the absentee voter affidavit, the voter authorizes

109 the lieutenant governor's and county clerk's use of the applicant's signature on the
110 affidavit for voter identification purposes.

111 (d) A voter whom an election officer contacts under Subsection (5)(c) shall deliver the
112 affidavit described in Subsection (5)(c)(iii) to the election officer.

113 (e) An election officer who receives a signed affidavit under Subsection (5)(d) shall
114 immediately:

115 (i) scan the signature on the affidavit electronically and keep the signature on file in the
116 statewide voter registration database developed under Section [20A-2-109](#); and

117 ~~[(i) unless the absentee ballot application deadline described in Section [20A-3-304](#) has~~
118 ~~passed, immediately send another absentee ballot and other voting materials as required by this~~

119 section to the voter; and]

120 [~~(ii) disqualify the initial absentee ballot.~~]

121 (ii) if the canvass has not concluded, count the voter's ballot.

122 (f) An election officer may not count the ballot of a voter to whom the election officer
123 sends the notice described in Subsection (5)(c) if the election officer does not receive a signed
124 affidavit from the voter under Subsection (5)(d) or is not otherwise able to establish contact
125 with the voter to confirm the voter's identity.

126 (6) A county that administers an election entirely by absentee ballot:

127 (a) shall provide at least one election day voting center in accordance with Title 20A,
128 Chapter 3, Part 7, Election Day Voting Center;

129 (b) shall ensure that an election day voting center operated by the county has at least
130 one voting device that is accessible, in accordance with the Help America Vote Act of 2002,
131 Pub. L. No. 107-252, for individuals with disabilities; [~~and~~]

132 (c) is not required to pay return postage for an absentee ballot[-]; and

133 (d) is subject to an audit conducted under Subsection (7).

134 (7) (a) The lieutenant governor shall:

135 (i) develop procedures for conducting an audit of affidavit signatures on ballots cast in
136 an election conducted under this section; and

137 (ii) after each primary, general, or special election conducted under this section, select
138 a number of ballots, in varying jurisdictions, to audit in accordance with the procedures
139 developed under Subsection (7)(a)(i).

140 (b) The lieutenant governor shall post the results of an audit conducted under this
141 Subsection (7) on the lieutenant governor's website.

142 Section 3. Section **20A-3-305** is amended to read:

143 **20A-3-305. Mailing of ballot to voter -- Enclose self-addressed envelope --**
144 **Affidavit.**

145 (1) (a) Upon timely receipt of an absentee voter application properly filled out and
146 signed less than 30 days before the election, the election officer shall either:

147 (i) give the applicant an official absentee ballot and envelope to vote in the office; or

148 (ii) mail an official absentee ballot, postage paid, to the absentee voter and enclose an
149 envelope printed as required in Subsection (2).

150 (b) No later than 21 days before election day, the election officer shall mail an official
151 absentee ballot, postage paid, to all absentee voters, other than to a uniformed-service voter or
152 an overseas voter, who have submitted a properly filled out and signed absentee voter
153 application before the day on which the ballots are mailed and enclose an envelope printed as
154 required by Subsection (2).

155 (2) The election officer shall ensure that:

156 (a) the name, official title, and post office address of the election officer is printed on
157 the front of the envelope; and

158 (b) the following is printed on the back of the envelope:

159 ~~[(b)]~~ (i) a printed affidavit in substantially the following form ~~[is printed on the back of~~
160 ~~the envelope]~~:

161 "County of _____ State of _____

162 I, _____, solemnly swear that: I am a qualified resident voter of the _____ voting precinct
163 in _____ County, Utah and that I am entitled to vote in that voting precinct at the next election.

164 I am not a convicted felon currently incarcerated for commission of a felony.

165 _____
166 Signature of Absentee Voter"; and

167 (ii) a warning that the affidavit must be signed by the individual to whom the ballot
168 was sent and that the ballot will not be counted if the signature on the affidavit does not match
169 the signature on file with the election officer of the individual to whom the ballot was sent.

170 (3) If the election officer determines that the absentee voter is required to show valid
171 voter identification, the election officer shall:

172 (a) issue the voter a provisional ballot in accordance with Section 20A-3-105.5;

173 (b) instruct the voter to include a copy of the voter's valid voter identification with the
174 return ballot;

175 (c) provide the voter clear instructions on how to vote a provisional ballot; and

176 (d) comply with the requirements of Subsection (2).

177 Section 4. Section 20A-4-104 is amended to read:

178 **20A-4-104. Counting ballots electronically.**

179 (1) (a) Before beginning to count ~~[ballot sheets]~~ ballots using automatic tabulating
180 equipment, the election officer shall test the automatic tabulating equipment to ensure that it

181 will accurately count the votes cast for all offices and all measures.

182 (b) The election officer shall publish public notice of the time and place of the test at
183 least 48 hours before the test in one or more daily or weekly newspapers of general circulation
184 published in the county, municipality, or jurisdiction where the equipment is used.

185 (c) The election officer shall conduct the test by processing a preaudited group of
186 [~~ballot sheets~~] ballots.

187 (d) The election officer shall ensure that:

188 (i) a predetermined number of valid votes for each candidate and measure are recorded
189 on the [~~ballot sheets~~] ballots;

190 (ii) for each office, one or more ballot sheets have votes in excess of the number
191 allowed by law in order to test the ability of the automatic tabulating equipment to reject those
192 votes; and

193 (iii) a different number of valid votes are assigned to each candidate for an office, and
194 for and against each measure.

195 (e) If any error is detected, the election officer shall determine the cause of the error
196 and correct it.

197 (f) The election officer shall ensure that:

198 (i) the automatic tabulating equipment produces an errorless count before beginning
199 the actual counting; and

200 (ii) the automatic tabulating equipment passes the same test at the end of the count
201 before the election returns are approved as official.

202 (2) (a) The election officer or his designee shall supervise and direct all proceedings at
203 the counting center.

204 (b) (i) Proceedings at the counting center are public and may be observed by interested
205 persons.

206 (ii) Only those persons authorized to participate in the count may touch any ballot[;
207 ~~ballot sheet,~~] or return.

208 (c) The election officer shall deputize and administer an oath or affirmation to all
209 persons who are engaged in processing and counting the ballots that they will faithfully
210 perform their assigned duties.

211 (d) (i) Counting poll watchers appointed as provided in Section [20A-3-201](#) may

212 observe the testing of equipment and actual counting of the [~~ballot sheets~~] ballots.

213 (ii) Those counting poll watchers may make independent tests of the equipment before
214 or after the vote count as long as the testing does not interfere in any way with the official
215 tabulation of the [~~ballot sheets~~] ballots.

216 (3) If any ballot [~~sheet~~] is damaged or defective so that it cannot properly be counted
217 by the automatic tabulating equipment, the election officer shall ensure that two counting
218 judges jointly:

219 (a) [~~cause~~] create a true duplicate copy of the ballot [~~sheet to be made~~] with an
220 identifying serial number;

221 (b) substitute the duplicate ballot for the damaged or defective ballot [~~sheet~~];

222 (c) label the duplicate ballot [~~card~~] "duplicate"; and

223 (d) record the duplicate [~~ballot sheet's~~] ballot's serial number on the damaged or
224 defective ballot [~~sheet~~].

225 (4) The election officer may:

226 (a) conduct an unofficial count before conducting the official count in order to provide
227 early unofficial returns to the public;

228 (b) release unofficial returns from time to time after the polls close; and

229 (c) report the progress of the count for each candidate during the actual counting of
230 ballots.

231 (5) The election officer shall review and evaluate the provisional ballot envelopes and
232 prepare any valid provisional ballots for counting as provided in Section [20A-4-107](#).

233 (6) (a) The election officer or his designee shall:

234 (i) separate, count, and tabulate any ballots containing valid write-in votes; and

235 (ii) complete the standard form provided by the clerk for recording valid write-in votes.

236 (b) In counting the write-in votes, if, by casting a valid write-in vote, a voter has cast
237 more votes for an office than that voter is entitled to vote for that office, the poll workers shall
238 count the valid write-in vote as being the obvious intent of the voter.

239 (7) (a) The election officer shall certify the return printed by the automatic tabulating
240 equipment, to which have been added write-in and absentee votes, as the official return of each
241 voting precinct.

242 (b) Upon completion of the count, the election officer shall make official returns open

243 to the public.

244 (8) If for any reason it becomes impracticable to count all or a part of the [~~ballot sheets~~]
245 ballots with tabulating equipment, the election officer may direct that they be counted manually
246 according to the procedures and requirements of this part.

247 (9) After the count is completed, the election officer shall seal and retain the programs,
248 test materials, and ballots as provided in Section 20A-4-202.

249 Section 5. Section **20A-4-105** is amended to read:

250 **20A-4-105. Standards and requirements for evaluating voter's ballot choices.**

251 [~~(1) Each person counting ballots shall apply the standards and requirements of this~~
252 ~~section to resolve any questions that arise as ballots are counted.~~]

253 (1) (a) An election officer shall ensure that when a question arises regarding a vote
254 recorded on a paper ballot, two counting judges jointly adjudicate the ballot in accordance with
255 the requirements of this section.

256 (b) If the counting judges disagree on the disposition of a vote recorded on a ballot that
257 is adjudicated under this section, the counting judges may not count the vote.

258 (2) Except as provided in Subsection (11), if a voter marks more names than there are
259 [~~persons~~] individuals to be elected to an office, or if [~~for any reason it is impossible to~~
260 ~~determine the choice of any voter for any office to be filled, the counter may not count that~~
261 ~~voter's ballot for that office.~~] the counting judges cannot determine a voter's choice for an
262 office, the counting judges may not count the voter's vote for that office.

263 (3) The [~~counter~~] counting judges shall count a defective or incomplete mark on [~~any~~]
264 a paper ballot if:

265 (a) [~~it~~] the defective or incomplete mark is in the proper place; and

266 (b) there is no other mark or cross on the [~~paper~~] ballot indicating the voter's intent to
267 vote other than as indicated by the incomplete or defective mark.

268 (4) (a) When [~~the~~] a voter has marked [~~the~~] a ballot so that it appears that the voter has
269 voted more than one straight ticket, the [~~election~~] counting judges may not count any votes on
270 the ballot for party candidates.

271 (b) The [~~election~~] counting judges shall count the remainder of the ballot if [~~it~~] the
272 remainder of the ballot is voted correctly.

273 (5) [~~A counter~~] The counting judges may not reject a ballot marked by the voter

274 because of marks on the ballot other than those marks allowed by this section unless the
275 extraneous marks on a ballot [~~or group of ballots~~] show an intent by [~~a person or group to mark~~
276 ~~their ballots so that their ballots~~] an individual to mark the individual's ballot so that the
277 individual's ballot can be identified.

278 (6) (a) In counting the ballots, the [~~counters~~] counting judges shall give full
279 consideration to the intent of the voter.

280 (b) The [~~counters~~] counting judges may not invalidate a ballot because of mechanical
281 [~~and~~] or technical defects in voting or failure on the part of the voter to follow strictly the rules
282 for balloting required by Chapter 3, Voting.

283 (7) The [~~counters~~] counting judges may not reject a ballot because of [~~any~~] an error in:

284 (a) stamping or writing [~~any~~] an official endorsement; or

285 (b) delivering the wrong ballots to [~~any~~] a polling place.

286 (8) The [~~counter~~] counting judges may not count [~~any~~] a paper ballot that does not have
287 the official endorsement by an election officer.

288 (9) The [~~counter~~] counting judges may not count [~~any~~] a ballot proposition vote or
289 candidate vote for which the voter is not [^u]legally entitled to vote[^u], as [~~used~~] defined in
290 Section [20A-4-107](#).

291 (10) If the [~~counter discovers~~] counting judges discover that the name of a candidate
292 [~~voted for~~] is misspelled on a ballot, or that the initial letters of a candidate's given name are
293 transposed or omitted in [~~part or altogether, the counter~~] whole or in part on a ballot, the
294 counting judges shall count [~~the~~] a voter's vote for [~~that~~] the candidate if it is apparent that the
295 voter intended to vote for [~~that~~] the candidate.

296 (11) The [~~counter~~] counting judges shall count a vote for the president and the vice
297 president of any political party as a vote for the presidential electors selected by the political
298 party.

299 (12) In counting the valid write-in votes, if, by casting a valid write-in vote, a voter has
300 cast more votes for an office than that voter is entitled to vote for that office, the counting
301 judges shall count the valid write-in vote as being the obvious intent of the voter.