

Senator Jacob L. Anderegg proposes the following substitute bill:

1 **NOTIFICATION REQUIREMENTS FOR BALLOT PROPOSALS**

2 2017 GENERAL SESSION

3 STATE OF UTAH

4 **Chief Sponsor: Jacob L. Anderegg**

5 House Sponsor: A. Cory Maloy

6
7 **LONG TITLE**

8 **General Description:**

9 This bill addresses notification requirements related to a ballot proposition.

10 **Highlighted Provisions:**

11 This bill:

12 ▶ addresses notification requirements for the submission of arguments for or against a
13 ballot proposition.

14 **Money Appropriated in this Bill:**

15 None

16 **Other Special Clauses:**

17 None

18 **Utah Code Sections Affected:**

19 AMENDS:

20 **20A-7-402**, as last amended by Laws of Utah 2016, Chapter 53

21 **20A-7-704**, as last amended by Laws of Utah 2012, Chapter 334

22 **20A-7-705**, as last amended by Laws of Utah 2008, Chapter 225

23
24 *Be it enacted by the Legislature of the state of Utah:*

25 Section 1. Section **20A-7-402** is amended to read:



26 **20A-7-402. Local voter information pamphlet -- Contents -- Limitations --**
27 **Preparation -- Statement on front cover.**

28 (1) The county or municipality that is subject to a ballot proposition shall prepare a
29 local voter information pamphlet that meets the requirements of this part.

30 (2) ~~(a)~~ The arguments for or against a ballot proposition shall conform to the
31 requirements of this section.

32 (3) (a) Within the time requirements described in Subsection (3)(c)(i), a municipality
33 that is subject to a ballot proposition:

34 (i) shall mail a notice that complies with the requirements of Subsection (3)(c)(ii) to
35 each household in the municipality;

36 (ii) may comply with Subsection (3)(a)(i) by including the notice with a newsletter,
37 utility bill, or other material the municipality regularly mails to the municipality's citizens; and

38 (iii) shall, until after the deadline described in Subsection (3)(d) has passed, post a
39 notice that complies with the requirements of Subsection (3)(c)(ii) on:

40 (A) the Utah Public Notice Website created in Section [63F-1-701](#); and

41 (B) the home page of the municipality's website, if the municipality has a website.

42 (b) A county that is subject to a ballot proposition shall:

43 (i) send an electronic notice that complies with the requirements of Subsection
44 (3)(c)(ii) to each individual in the county for which the county has an email address; or

45 (ii) until after the deadline described in Subsection (3)(d) has passed, post a notice that
46 complies with the requirements of Subsection (3)(c)(ii) on:

47 (A) the Utah Public Notice Website created in Section [63F-1-701](#); and

48 (B) the home page of the county's website.

49 (c) A municipality or county that mails, sends, or posts a notice under Subsection (3)(a)
50 or (b) shall:

51 (i) mail, send, or post the notice:

52 (A) not less than 90 days before the date of the election at which a ballot proposition
53 will be voted upon; or

54 (B) if the requirements of Subsection (3)(c)(i)(A) cannot be met, as soon as practicable
55 after the ballot proposition is approved to be voted upon in an election; and

56 (ii) ensure that the notice contains:

57 (A) the ballot title for the ballot proposition;

58 (B) instructions on how to file a request under Subsection (3)(d); and

59 (C) the deadline described in Subsection (3)(d).

60 ~~[(b)]~~ (d) To prepare an argument for or against a ballot proposition, an eligible voter
61 shall file a request with the election officer at least 65 days before the election at which the
62 ballot proposition is to be voted on.

63 ~~[(e)]~~ (e) If more than one eligible voter requests the opportunity to prepare an argument
64 for or against a ballot proposition, the election officer shall make the final designation
65 according to the following criteria:

66 (i) sponsors have priority in preparing an argument regarding a ballot proposition; and

67 (ii) members of the local legislative body have priority over others.

68 ~~[(f)]~~ (f) (i) Except as provided in Subsection ~~[(2)(e)]~~ (3)(g), a sponsor of a ballot
69 proposition may prepare an argument in favor of the ballot proposition.

70 (ii) Except as provided in Subsection ~~[(2)(e)]~~ (3)(g), and subject to Subsection ~~[(2)(e)]~~
71 (3)(e), an eligible voter opposed to the ballot proposition who submits a request under
72 Subsection ~~[(2)(b)]~~ (3)(d) may prepare an argument against the ballot proposition.

73 ~~[(e)]~~ (g) (i) For a referendum, subject to Subsection ~~[(2)(e)]~~ (3)(e), an eligible voter
74 who is in favor of a law that is referred to the voters and who submits a request under
75 Subsection ~~[(2)(b)]~~ (3)(d) may prepare an argument for adoption of the law.

76 (ii) The sponsors of a referendum may prepare an argument against the adoption of a
77 law that is referred to the voters.

78 ~~[(f)]~~ (h) An eligible voter who submits an argument under this section shall:

79 (i) ensure that the argument does not exceed 500 words in length;

80 (ii) ensure that the argument does not list more than five names as sponsors;

81 (iii) submit the argument to the election officer no later than 60 days before the
82 election day on which the ballot proposition will be submitted to the voters; and

83 (iv) include with the argument the eligible voter's name, residential address, postal
84 address, email address if available, and phone number.

85 ~~[(g)]~~ (i) An election officer shall refuse to accept and publish an argument that is
86 submitted after the deadline described in Subsection ~~[(2)(f)]~~ (3)(h)(iii).

87 ~~[(3)]~~ (4) (a) An election officer who timely receives the arguments in favor of and

88 against a ballot proposition shall, within one business day after the day on which the election
89 office receives both arguments, send, via mail or email:

90 (i) a copy of the argument in favor of the ballot proposition to the eligible voter who
91 submitted the argument against the ballot proposition; and

92 (ii) a copy of the argument against the ballot proposition to the eligible voter who
93 submitted the argument in favor of the ballot proposition.

94 (b) The eligible voter who submitted a timely argument in favor of the ballot
95 proposition:

96 (i) may submit to the election officer a rebuttal argument of the argument against the
97 ballot proposition;

98 (ii) shall ensure that the rebuttal argument does not exceed 250 words in length; and

99 (iii) shall submit the rebuttal argument no later than 45 days before the election day on
100 which the ballot proposition will be submitted to the voters.

101 (c) The eligible voter who submitted a timely argument against the ballot proposition:

102 (i) may submit to the election officer a rebuttal argument of the argument in favor of
103 the ballot proposition;

104 (ii) shall ensure that the rebuttal argument does not exceed 250 words in length; and

105 (iii) shall submit the rebuttal argument no later than 45 days before the election day on
106 which the ballot proposition will be submitted to the voters.

107 (d) An election officer shall refuse to accept and publish a rebuttal argument that is
108 submitted after the deadline described in Subsection [~~(3)~~] (4)(b)(iii) or [~~(3)~~] (4)(c)(iii).

109 [~~(4)~~] (5) (a) Except as provided in Subsection [~~(4)~~] (5)(b):

110 (i) an eligible voter may not modify an argument or rebuttal argument after the eligible
111 voter submits the argument or rebuttal argument to the election officer; and

112 (ii) a person other than the eligible voter described in Subsection [~~(4)~~] (5)(a)(i) may not
113 modify an argument or rebuttal argument.

114 (b) The election officer, and the eligible voter who submits an argument or rebuttal
115 argument, may jointly agree to modify an argument or rebuttal argument in order to:

116 (i) correct factual, grammatical, or spelling errors; and

117 (ii) reduce the number of words to come into compliance with the requirements of this
118 section.

119 (c) An election officer shall refuse to accept and publish an argument or rebuttal
120 argument if the eligible voter who submits the argument or rebuttal argument fails to negotiate,
121 in good faith, to modify the argument or rebuttal argument in accordance with Subsection [~~(4)~~]
122 (5)(b).

123 [~~(5)~~] (6) An election officer may designate another eligible voter to take the place of an
124 eligible voter described in this section if the original eligible voter is, due to injury, illness,
125 death, or another circumstance, unable to continue to fulfill the duties of an eligible voter
126 described in this section.

127 [~~(6)~~] (7) The local voter information pamphlet shall include a copy of the initial fiscal
128 impact estimate prepared for each initiative under Section [20A-7-502.5](#).

129 [~~(7)~~] (8) (a) In preparing the local voter information pamphlet, the election officer
130 shall:

131 (i) ensure that the arguments are printed on the same sheet of paper upon which the
132 ballot proposition is also printed;

133 (ii) ensure that the following statement is printed on the front cover or the heading of
134 the first page of the printed arguments:

135 "The arguments for or against a ballot proposition are the opinions of the authors.";

136 (iii) pay for the printing and binding of the local voter information pamphlet; and

137 (iv) distribute either the pamphlets or the notice described in Subsection [~~(7)~~] (8)(c)
138 either by mail or carrier not less than 15 days before, but not more than 45 days before, the
139 election at which the ballot propositions are to be voted upon.

140 (b) (i) If the proposed measure exceeds 500 words in length, the election officer may
141 summarize the measure in 500 words or less.

142 (ii) The summary shall state where a complete copy of the ballot proposition is
143 available for public review.

144 (c) (i) The election officer may distribute a notice printed on a postage prepaid,
145 preaddressed return form that a person may use to request delivery of a voter information
146 pamphlet by mail.

147 (ii) The notice described in Subsection [~~(7)~~] (8)(c)(i) shall include:

148 (A) the address of the Statewide Electronic Voter Information Website authorized by
149 Section [20A-7-801](#); and

150 (B) the phone number a voter may call to request delivery of a voter information
151 pamphlet by mail or carrier.

152 Section 2. Section **20A-7-704** is amended to read:

153 **20A-7-704. Initiative measures -- Arguments for and against -- Voters' requests**
154 **for argument -- Ballot arguments.**

155 (1) (a) (i) (A) By July 10 of the regular general election year, the sponsors of any
156 initiative petition that has been declared sufficient by the lieutenant governor may deliver to the
157 lieutenant governor an argument for the adoption of the measure.

158 (B) If two or more sponsors wish to submit arguments for the measure, the lieutenant
159 governor shall designate one of [~~them~~] the sponsors to submit the argument for [~~his~~] the
160 sponsor's side of the measure.

161 (ii) (A) Any member of the Legislature may request permission to submit an argument
162 against the adoption of the measure.

163 (B) If two or more legislators wish to submit an argument against the measure, the
164 presiding officers of the Senate and House of Representatives shall jointly designate one of
165 [~~them~~] the legislators to submit the argument to the lieutenant governor.

166 (b) The sponsors and the legislators submitting arguments shall ensure that each
167 argument:

168 (i) does not exceed 500 words in length; and

169 (ii) is delivered by July 10.

170 (2) (a) [~~(†)~~] If an argument for or against a measure to be submitted to the voters by
171 initiative petition has not been filed within the time required [~~by~~] under Subsection (1)[~~;~~];

172 (i) the Office of the Lieutenant Governor shall immediately:

173 (A) send an electronic notice that complies with the requirements of Subsection (2)(b)
174 to each individual in the state for whom the Office of the Lieutenant Governor has an email
175 address; or

176 (B) post a notice that complies with the requirements of Subsection (2)(b) on the home
177 page of the lieutenant governor's website;

178 (ii) any voter may request the lieutenant governor for permission to prepare an
179 argument for the side on which no argument has been [~~prepared;~~] filed; and

180 [~~(†) If~~] (iii) if two or more voters request permission to submit arguments on the same

181 side of a measure, the lieutenant governor shall designate one of the voters to write the
182 argument.

183 (b) A notice described in Subsection (2)(a)(i) shall contain:

184 (i) the ballot title for the measure;

185 (ii) instructions on how to submit a request under Subsection (2)(a)(ii); and

186 (iii) the deadline described in Subsection (2)(c).

187 [~~(b)~~] (c) Any argument prepared under this [subsection] Subsection (2) shall be
188 submitted to the lieutenant governor by July 20.

189 (3) The lieutenant governor may not accept a ballot argument submitted under this
190 section unless it is accompanied by:

191 (a) the name and address of the person submitting it, if it is submitted by an individual
192 voter; or

193 (b) the name and address of the organization and the names and addresses of at least
194 two of its principal officers, if it is submitted on behalf of an organization.

195 (4) (a) Except as provided in Subsection (4)(c), the authors may not amend or change
196 the arguments after they are submitted to the lieutenant governor.

197 (b) Except as provided in Subsection (4)(c), the lieutenant governor may not alter the
198 arguments in any way.

199 (c) The lieutenant governor and the authors of an argument may jointly modify an
200 argument after it is submitted if:

201 (i) they jointly agree that changes to the argument must be made to correct spelling or
202 grammatical errors; and

203 (ii) the argument has not yet been submitted for typesetting.

204 Section 3. Section **20A-7-705** is amended to read:

205 **20A-7-705. Measures to be submitted to voters and referendum measures --**
206 **Preparation of argument of adoption.**

207 (1) (a) Whenever the Legislature submits any measure to the voters or whenever an act
208 of the Legislature is referred to the voters by referendum petition, the presiding officer of the
209 house of origin of the measure shall appoint the sponsor of the measure or act and one member
210 of either house who voted with the majority to pass the act or submit the measure to draft an
211 argument for the adoption of the measure.

212 (b) (i) The argument may not exceed 500 words in length.

213 (ii) If the sponsor of the measure or act desires separate arguments to be written in
214 favor by each person appointed, separate arguments may be written but the combined length of
215 the two arguments may not exceed 500 words.

216 (2) (a) If a measure or act submitted to the voters by the Legislature or by referendum
217 petition was not adopted unanimously by the Legislature, the presiding officer of each house
218 shall, at the same time as appointments to an argument in its favor are made, appoint one
219 member who voted against the measure or act from their house to write an argument against
220 the measure or act.

221 (b) (i) The argument may not exceed 500 words.

222 (ii) If those members appointed to write an argument against the measure or act desire
223 separate arguments to be written in opposition to the measure or act by each person appointed,
224 separate arguments may be written, but the combined length of the two arguments may not
225 exceed 500 words.

226 (3) (a) The legislators appointed by the presiding officer of the Senate or House of
227 Representatives to submit arguments shall submit them to the lieutenant governor not later than
228 the day that falls 150 days before the date of the election.

229 (b) Except as provided in Subsection (3)(d), the authors may not amend or change the
230 arguments after they are submitted to the lieutenant governor.

231 (c) Except as provided in Subsection (3)(d), the lieutenant governor may not alter the
232 arguments in any way.

233 (d) The lieutenant governor and the authors of an argument may jointly modify an
234 argument after it is submitted if:

235 (i) they jointly agree that changes to the argument must be made to correct spelling or
236 grammatical errors; and

237 (ii) the argument has not yet been submitted for typesetting.

238 (4) (a) If an argument for or an argument against a measure submitted to the voters by
239 the Legislature or by referendum petition has not been filed by a member of the Legislature
240 within the time required by this section[5]:

241 (i) the Office of the Lieutenant Governor shall immediately:

242 (A) send an electronic notice that complies with the requirements of Subsection (4)(b)

243 to each individual in the state for whom the Office of the Lieutenant Governor has an email
 244 address; or

245 (B) post a notice that complies with the requirements of Subsection (4)(b) on the home
 246 page of the lieutenant governor's website; and

247 (ii) any voter may request the presiding officer of the house in which the measure
 248 originated for permission to prepare and file an argument for the side on which no argument
 249 has been ~~prepared~~ filed by a member of the Legislature.

250 (b) A notice described in Subsection (4)(a)(i) shall contain:

251 (i) the ballot title for the measure;

252 (ii) instructions on how to submit a request under Subsection (4)(a)(ii); and

253 (iii) the deadline described in Subsection (4)(d).

254 ~~(b)~~ (c) (i) The presiding officer of the house of origin shall grant permission unless
 255 two or more voters request permission to submit arguments on the same side of a measure.

256 (ii) If two or more voters request permission to submit arguments on the same side of a
 257 measure, the presiding officer shall designate one of the voters to write the argument.

258 ~~(c)~~ (d) Any argument prepared under this ~~subsection~~ Subsection (4) shall be
 259 submitted to the lieutenant governor not later than ~~the day that falls~~ 135 days before the date
 260 of the election.

261 ~~(d)~~ (e) The lieutenant governor may not accept a ballot argument submitted under this
 262 section unless it is accompanied by:

263 (i) the name and address of the person submitting it, if it is submitted by an individual
 264 voter; or

265 (ii) the name and address of the organization and the names and addresses of at least
 266 two of its principal officers, if it is submitted on behalf of an organization.

267 ~~(e)~~ (f) Except as provided in Subsection (4)~~(g)~~(h), the authors may not amend or
 268 change the arguments after they are submitted to the lieutenant governor.

269 ~~(f)~~ (g) Except as provided in Subsection (4)~~(g)~~(h), the lieutenant governor may not
 270 alter the arguments in any way.

271 ~~(g)~~ (h) The lieutenant governor and the authors of an argument may jointly modify an
 272 argument after it is submitted if:

273 (i) they jointly agree that changes to the argument must be made to correct spelling or

274 grammatical errors; and

275 (ii) the argument has not yet been submitted for typesetting.