{deleted text} shows text that was in SB0187 but was deleted in SB0187S01.

Inserted text shows text that was not in SB0187 but was inserted into SB0187S01.

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Senator D. Gregg Buxton proposes the following substitute bill:

#### CONSTRUCTION TRADE AMENDMENTS

2017 GENERAL SESSION STATE OF UTAH

**Chief Sponsor: D. Gregg Buxton** 

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#### LONG TITLE

#### **General Description:**

This bill amends provisions related to the construction trade.

#### **Highlighted Provisions:**

This bill:

- defines terms;
- provides a maximum rate of interest for a lien filed against project property by a
   person without privity of contract with the owner-builder; and
- provides the director of the Division of Occupational and Professional Licensing discretion to determine if a claimant has met certain requirements to recover from the Residence Lien Recovery Fund.

### Money Appropriated in this Bill:

None

### **Other Special Clauses:**

None

#### **Utah Code Sections Affected:**

AMENDS:

13-8-5, as last amended by Laws of Utah 2012, Chapters 86 and 278

**38-1a-309**, as enacted by Laws of Utah 2012, Chapter 330

38-1a-501, as last amended by Laws of Utah 2014, Chapter 293

**38-11-204**, as last amended by Laws of Utah 2016, Chapter 238

*Be it enacted by the Legislature of the state of Utah:* 

Section 1. Section 13-8-5 is amended to read:

- 13-8-5. Definitions -- Limitation on retention proceeds withheld -- Deposit in interest-bearing escrow account -- Release of proceeds -- Payment to subcontractors -- Penalty -- No waiver.
  - (1) As used in this section:
- (a) (i) "Construction contract" means a written agreement between the parties relative to the design, construction, alteration, repair, or maintenance of a building, structure, highway, appurtenance, appliance, or other improvements to real property, including moving, demolition, and excavating for nonresidential commercial or industrial construction projects.
- (ii) If the construction contract is for construction of a project that is part residential and part nonresidential, this section applies only to that portion of the construction project that is nonresidential as determined pro rata based on the percentage of the total square footage of the project that is nonresidential.
- (b) "Construction lender" means any person, including a bank, trust company, savings bank, industrial bank, land bank, safe deposit company, private banker, savings and loan association, credit union, cooperative bank, small loan company, sales finance company, investment company, or any other financial institution that advances money to a borrower for the purpose of making alterations or improvements to real property. A construction lender does not include a person or entity who is acting in the capacity of contractor, original contractor, or subcontractor.
  - (c) "Construction project" means an improvement to real property that is the subject of

#### a construction contract.

- [(c)] (d) "Contractor" means a person who, for compensation other than wages as an employee, undertakes any work in a construction trade, as defined in Section 58-55-102 and includes:
- (i) any person engaged as a maintenance person who regularly engages in activities set forth in Section 58-55-102 as a construction trade; or
- (ii) a construction manager who performs management and counseling services on a construction project for a fee.
- [(d)] (e) "Original contractor" [has the same meaning as provided] means the same as that term is defined in Section 38-1a-102.
- [(e)] (f) "Owner" means the person who holds any legal or equitable title or interest in property. Owner does not include a construction lender unless the construction lender has an ownership interest in the property other than solely as a construction lender.
- [(f)] (g) "Public agency" means any state agency or a county, city, town, school district, local district, special service district, or other political subdivision of the state that enters into a construction contract for an improvement of public property.
- $[\frac{g}{h}]$  "Retention payment" means release of retention proceeds as defined in Subsection (1) $[\frac{h}{h}]$ (i).
- [(h)] (i) "Retention proceeds" means money earned by a contractor or subcontractor but retained by the owner or public agency pursuant to the terms of a construction contract to guarantee payment or performance by the contractor or subcontractor of the construction contract.
- [(i)] (j) "Subcontractor" [has the same meaning as] means the same as that term is defined in Section 38-1a-102.
- (2) (a) This section is applicable to all construction contracts relating to construction work or improvements entered into on or after July 1, 1999, between:
  - (i) an owner or public agency and an original contractor;
  - (ii) an original contractor and a subcontractor; and
  - (iii) subcontractors under a contract described in Subsection (2)(a)(i) or (ii).
  - (b) This section does not apply to a construction lender.
  - (3) (a) Notwithstanding Section 58-55-603, the retention proceeds withheld and

retained from any payment due under the terms of the construction contract may not exceed 5% of the payment:

- (i) by the owner or public agency to the original contractor;
- (ii) by the original contractor to any subcontractor; or
- (iii) by a subcontractor.
- (b) The total retention proceeds withheld may not exceed 5% of the total construction price.
- (c) The percentage of the retention proceeds withheld and retained pursuant to a construction contract between the original contractor and a subcontractor or between subcontractors shall be the same retention percentage as between the owner and the original contractor if:
- (i) the retention percentage in the original construction contract between an owner and the original contractor is less than 5%; or
- (ii) after the original construction contract is executed but before completion of the construction contract the retention percentage is reduced to less than 5%.
- (4) (a) If any payment on a contract with a private contractor, firm, or corporation to do work for an owner or public agency is retained or withheld by the owner or the public agency, as retention proceeds, it shall be placed in an interest-bearing account and accounted for separately from other amounts paid under the contract.
  - (b) The interest accrued under Subsection (4)(a) shall be:
  - (i) for the benefit of the contractor and subcontractors; and
  - (ii) paid after the project is completed and accepted by the owner or the public agency.
- (c) The contractor shall ensure that any interest accrued on the retainage is distributed by the contractor to subcontractors on a pro rata basis.
  - (d) Retention proceeds and accrued interest retained by an owner or public agency:
- (i) are considered to be in a constructive trust for the benefit of the contractor and subcontractors who have earned the proceeds; and
- (ii) are not subject to assignment, encumbrance, attachment, garnishment, or execution levy for the debt of any person holding the retention proceeds and accrued interest.
- (5) Any retention proceeds retained or withheld pursuant to this section and any accrued interest shall be released pursuant to a billing statement from the contractor within 45

days from the later of:

- (a) the date the owner or public agency receives the billing statement from the contractor;
  - (b) the date that a certificate of occupancy or final acceptance notice is issued to:
- (i) the original contractor who obtained the building permit from the building inspector or public agency;
  - (ii) the owner or architect; or
  - (iii) the public agency;
- (c) the date that a public agency or building inspector [having] that has the authority to issue [its own] a certificate of occupancy does not issue the certificate but permits partial or complete occupancy [of a newly constructed or remodeled building] or use of a construction project; or
  - (d) the date the contractor accepts the final pay quantities.
- (6) If only partial occupancy of a [building] construction project is permitted, any retention proceeds withheld and retained pursuant to this section and any accrued interest shall be partially released within 45 days under the same conditions as provided in Subsection (5) in direct proportion to the value of the part of the [building] construction project occupied or used.
- (7) The billing statement from the contractor as provided in Subsection (5)(a) shall include documentation of lien releases or waivers.
  - (8) (a) Notwithstanding Subsection (3):
- (i) if a contractor or subcontractor is in default or breach of the terms and conditions of the construction contract documents, plans, or specifications governing construction of the project, the owner or public agency may withhold from payment for as long as reasonably necessary an amount necessary to cure the breach or default of the contractor or subcontractor; or
- (ii) if a project or a portion of the project has been substantially completed, the owner or public agency may retain until completion up to twice the fair market value of the work of the original contractor or of any subcontractor that has not been completed:
- (A) in accordance with the construction contract documents, plans, and specifications; or

- (B) in the absence of plans and specifications, to generally accepted craft standards.
- (b) An owner or public agency that refuses payment under Subsection (8)(a) shall describe in writing within 45 days of withholding such amounts what portion of the work was not completed according to the standards specified in Subsection (8)(a).
- (9) (a) Except as provided in Subsection (9)(b), an original contractor or subcontractor who receives retention proceeds shall pay each of its subcontractors from whom retention has been withheld each subcontractor's share of the retention received within 10 days from the day that all or any portion of the retention proceeds is received:
  - (i) by the original contractor from the owner or public agency; or
  - (ii) by the subcontractor from:
  - (A) the original contractor; or
  - (B) a subcontractor.
- (b) Notwithstanding Subsection (9)(a), if a retention payment received by the original contractor is specifically designated for a particular subcontractor, payment of the retention shall be made to the designated subcontractor.
- (10) (a) In any action for the collection of the retained proceeds withheld and retained in violation of this section, the successful party is entitled to:
  - (i) attorney fees; and
  - (ii) other allowable costs.
- (b) (i) Any owner, public agency, original contractor, or subcontractor who knowingly and wrongfully withholds a retention shall be subject to a charge of 2% per month on the improperly withheld amount, in addition to any interest otherwise due.
- (ii) The charge described in Subsection (10)(b)(i) shall be paid to the contractor or subcontractor from whom the retention proceeds have been wrongfully withheld.
- (11) A party to a construction contract may not require any other party to waive any provision of this section.
  - Section 2. Section 38-1a-309 is amended to read:

#### 38-1a-309. Interest rate on lien.

[Unless otherwise specified in a lawful contract between the owner-builder and the person claiming a lien under this chapter, the interest rate applicable to the lien is the rate described in Subsection 15-1-1(2).]

- (1) Subject to Subsection (2), the interest rate that applies to a lawful contract for preconstruction service or construction work on or for a project property, or to a lien claimed under this chapter against the project property, is, unless otherwise provided in the lawful contract, the rate described in Subsection 15-1-1(2).
- (2) If a person that claims a lien against project property under this chapter is not in privity of contract with the owner or owner-builder, the interest rate that applies to the person's lien may not exceed the rate described in Subsection 15-1-1(2).

Section 3. Section <del>(38-1a-501)</del> 38-11-204 is amended to read:

#### <del>38-1a-501. Preliminary notice.</del>

- (1) (a) A person who desires to claim a construction lien on real property shall file a preliminary notice with the registry no later than 20 days after the day on which the person commences providing construction work on the real property.
- (b) Subject to Subsection (1)(c), a preliminary notice is effective as to all construction work that the person filing the notice provides to the construction project under a single original contract, including construction work that the person provides to more than one supervisory subcontractor under that original contract.
- (c) (i) A person who desires to claim a construction lien on real property but fails to file a timely preliminary notice within the period specified in Subsection (1)(a) may, subject to Subsection (1)(d), file a preliminary notice with the registry after the period specified in Subsection (1)(a).
- (ii) A person who files a preliminary notice under Subsection (1)(c)(i) may not claim a construction lien for construction work the person provides to the construction project before the date that is five days after the preliminary notice is filed.
- (d) Notwithstanding Subsections (1)(a) and (c), a preliminary notice has no effect if it is filed more than 10 days after the filing of a notice of completion under Section 38-1a-507 for the construction project for which the preliminary notice is filed.
- (e) A person who fails to file a preliminary notice as required in this section may not claim a construction lien.
- [(f) A preliminary notice that is filed with the registry as provided in this section is considered to be filed at the time of the first preliminary notice filing.]
- [(g)] (f) If a preliminary notice filed with the registry includes the tax parcel

identification number of a parcel not previously associated in the registry with a construction

project, the designated agent shall promptly notify the person who filed the preliminary notice that: (i) the preliminary notice includes a tax parcel identification number of a parcel not previously associated in the registry with a construction project; and (ii) the likely explanation is that: (A) the preliminary notice is the first filing for the project; or (B) the tax parcel identification number is incorrectly stated in the preliminary notice. [(h)] (g) A preliminary notice shall include: (i) the name, address, telephone number, and email address of the person providing the construction work for which the preliminary notice is filed; (ii) the name and address of the person who contracted with the claimant for the construction work; (iii) the name of the record or reputed owner; (iv) the name of the original contractor for construction work under which the claimant is providing or will provide construction work; (v) the address of the project property or a description of the location of the project; (vi) the name of the county in which the project property is located; and (vii) (A) the tax parcel identification number of each parcel included in the project property; (B) the entry number of a previously filed notice of construction loan under Section 38-1a-601 on the same project; (C) the entry number of a previously filed preliminary notice on the same project that includes the tax parcel identification number of each parcel included in the project property; or (D) the entry number of the building permit issued for the project. [(i)] (h) A preliminary notice may include: (i) the subdivision, development, or other project name applicable to the construction project for which the preliminary notice is filed; and (ii) the lot or parcel number of each lot or parcel that is included in the project property. (2) (a) Except as provided in Subsection (2)(b), the burden is upon the person filing the

preliminary notice to prove that the person has substantially complied with the requirements of this section.

(b) A person has substantially complied with the requirements of this section if the

- }{ (b) A person has substantially complied with the requirements of this section if the person files a preliminary notice that links, within the registry, to a preliminary notice filed by an original contractor for the same construction project, using the entry number assigned to the original contractor's preliminary notice.
- (c) Substantial compliance with the requirements of Subsections (1)[(h)](g)(iii) through (vii) may be established by a person's reasonable reliance on information in the registry provided by a previously filed:
  - (i) notice of construction loan under Section 38-1a-601;
  - (ii) preliminary notice; or
- (iii) building permit.
- (3) (a) Subject to Subsection (3)(b), a person required by this section to give preliminary notice is required to give only one notice for each construction project.
- (b) If the construction work is provided pursuant to contracts under more than one original contract for construction work, the notice requirements shall be met with respect to the construction work provided under each original contract.
- (4) A person filing a preliminary notice by alternate means is responsible for verifying and changing any incorrect information in the preliminary notice before the expiration of the time period during which the notice is required to be filed.
- (5) A person who files a preliminary notice that contains inaccurate or incomplete information may not be held liable for damages suffered by any other person who relies on the inaccurate or incomplete information in filing a preliminary notice.
- Section 4. Section 38-11-204 is amended to read:
- 38-11-204. Claims against the fund -- Requirements to make a claim -- Qualifications to receive compensation -- Qualifications to receive a certificate of compliance.
  - (1) To claim recovery from the fund a person shall:
  - (a) meet the requirements of Subsection (4) or (6);
  - (b) pay an application fee determined by the division under Section 63J-1-504; and
  - (c) file with the division a completed application on a form provided by the division

accompanied by supporting documents establishing:

- (i) that the person meets the requirements of Subsection (4) or (6);
- (ii) that the person was a qualified beneficiary or laborer during the construction on the owner-occupied residence; and
  - (iii) the basis for the claim.
- (2) To recover from the fund, the application required by Subsection (1) shall be filed no later than one year:
  - (a) from the date the judgment required by Subsection (4)(d) is entered;
- (b) from the date the nonpaying party filed bankruptcy, if the claimant is precluded from obtaining a judgment or from satisfying the requirements of Subsection (4)(d) because the nonpaying party filed bankruptcy within one year after the entry of judgment; or
- (c) from the date the laborer, trying to recover from the fund, completed the laborer's qualified services.
  - (3) The issuance of a certificate of compliance is governed by Section 38-11-110.
- (4) To recover from the fund, regardless of whether the residence is occupied by the owner, a subsequent owner, or the owner or subsequent owner's tenant or lessee, a qualified beneficiary shall establish that:
- (a) (i) the owner of the owner-occupied residence or the owner's agent entered into a written contract with an original contractor licensed or exempt from licensure under Title 58, Chapter 55, Utah Construction Trades Licensing Act:
  - (A) for the performance of qualified services;
  - (B) to obtain the performance of qualified services by others; or
- (C) for the supervision of the performance by others of qualified services in construction on that residence;
- (ii) the owner of the owner-occupied residence or the owner's agent entered into a written contract with a real estate developer for the purchase of an owner-occupied residence; or
- (iii) the owner of the owner-occupied residence or the owner's agent entered into a written contract with a factory built housing retailer for the purchase of an owner-occupied residence;
  - (b) the owner has paid in full the original contractor, licensed or exempt from licensure

under Title 58, Chapter 55, Utah Construction Trades Licensing Act, real estate developer, or factory built housing retailer under Subsection (4)(a) with whom the owner has a written contract in accordance with the written contract and any amendments to the contract;

- (c) (i) the original contractor, licensed or exempt from licensure under Title 58, Chapter 55, Utah Construction Trades Licensing Act, the real estate developer, or the factory built housing retailer subsequently failed to pay a qualified beneficiary who is entitled to payment under an agreement with that original contractor or real estate developer licensed or exempt from licensure under Title 58, Chapter 55, Utah Construction Trades Licensing Act, for services performed or materials supplied by the qualified beneficiary;
- (ii) a subcontractor who contracts with the original contractor, licensed or exempt from licensure under Title 58, Chapter 55, Utah Construction Trades Licensing Act, the real estate developer, or the factory built housing retailer failed to pay a qualified beneficiary who is entitled to payment under an agreement with that subcontractor or supplier; or
- (iii) a subcontractor who contracts with a subcontractor or supplier failed to pay a qualified beneficiary who is entitled to payment under an agreement with that subcontractor or supplier;
- (d) (i) unless precluded from doing so by the nonpaying party's bankruptcy filing within the applicable time, the qualified beneficiary filed an action against the nonpaying party to recover money owed to the qualified beneficiary within the earlier of:
- (A) 180 days from the date the qualified beneficiary filed a notice of claim under Section 38-1a-502; or
- (B) 270 days from the completion of the original contract pursuant to Subsection 38-1a-502(1);
- (ii) the qualified beneficiary has obtained a judgment against the nonpaying party who failed to pay the qualified beneficiary under an agreement to provide qualified services for construction of that owner-occupied residence;
  - (iii) the qualified beneficiary has:
- (A) obtained from a court of competent jurisdiction the issuance of an order requiring the judgment debtor, or if a corporation any officer of the corporation, to appear before the court at a specified time and place to answer concerning the debtor's or corporation's property;
  - (B) received return of service of the order from a person qualified to serve documents

under the Utah Rules of Civil Procedure, Rule 4(b);

- (C) made reasonable efforts to obtain asset information from the supplemental proceedings; and
- (D) if assets subject to execution are discovered as a result of the order required under this Subsection (4)(d)(iii) or for any other reason, obtained the issuance of a writ of execution from a court of competent jurisdiction; and
- (iv) if the nonpaying party has filed bankruptcy, the qualified beneficiary timely filed a proof of claim where permitted in the bankruptcy action;
- (e) the qualified beneficiary is not entitled to reimbursement from any other person; and
- (f) the qualified beneficiary provided qualified services to a contractor, licensed or exempt from licensure under Title 58, Chapter 55, Utah Construction Trades Licensing Act.
- (5) The requirements of Subsections (4)(d)(ii) and (iii) need not be met if the qualified beneficiary is prevented from compliance because the nonpaying party files bankruptcy.
  - (6) To recover from the fund a laborer shall:
- (a) establish that the laborer has not been paid wages due for the work performed at the site of a construction on an owner-occupied residence; and
  - (b) provide any supporting documents or information required by rule by the division.
- (7) A fee determined by the division under Section 63J-1-504 shall be deducted from any recovery from the fund received by a laborer.
- (8) The requirements of Subsections (4)(a) and (b) may be satisfied if an owner or agent of the owner establishes to the satisfaction of the director that the owner of the owner-occupied residence or the owner's agent entered into a written contract with an original contractor who:
- (a) was a business entity that was not licensed under Title 58, Chapter 55, Utah Construction Trades Licensing Act, but was solely or partly owned by an individual who was licensed under Title 58, Chapter 55, Utah Construction Trades Licensing Act; or
- (b) was a natural person who was not licensed under Title 58, Chapter 55, Utah Construction Trades Licensing Act, but who was the sole or partial owner and qualifier of a business entity that was licensed under Title 58, Chapter 55, Utah Construction Trades Licensing Act.

(9) The director shall have equitable power to determine if the requirements of Subsections (4)(a) [and], (b), and (f) have been met, but any decision by the director under this chapter shall not alter or have any effect on any other decision by the division under Title 58, Occupations and Professions.

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**Legislative Review Note** 

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