

1 **JOINT RULES RESOLUTION ON BASE BUDGETING**

2 **PROVISIONS**

3 2018 GENERAL SESSION

4 STATE OF UTAH

5 **Chief Sponsor: Justin L. Fawson**

6 Senate Sponsor: Evan J. Vickers

7

8 **LONG TITLE**

9 **General Description:**

10 This resolution establishes zero based budgeting under certain circumstances.

11 **Highlighted Provisions:**

12 This resolution:

12a **↔ ▶ defines terms; ↔**

13 ▶ requires every appropriations subcommittee to create a zero based budget for a
14 percentage of the subcommittee's line items or programs each interim; and

15 ▶ modifies provisions governing appropriations subcommittee meetings.

16 **Special Clauses:**

17 None

18 **Legislative Rules Affected:**

19 AMENDS:

20 **JR3-2-402**

21 **JR3-2-501**

22

23 *Be it resolved by the Legislature of the state of Utah:*

24 Section 1. **JR3-2-402** is amended to read:

25 **JR3-2-402. Executive appropriations -- Duties -- Base budgets.**

26 (1) As used in this rule:

27 (a) "Base budget" means;



90 meeting.

91 (3) All proposed budget items shall be submitted to one of the subcommittees named in
92 JR3-2-302 for consideration and recommendation.

93 (4) (a) After receiving and reviewing subcommittee reports, the Executive
94 Appropriations Committee may refer the report back to a joint appropriations subcommittee
95 with any guidelines the Executive Appropriations Committee considers necessary to assist the
96 subcommittee in producing a balanced budget.

97 (b) The subcommittee shall meet to review the new guidelines and report the
98 adjustments to the chairs of the Executive Appropriations Committee as soon as possible.

99 (5) (a) After receiving the reports, the Executive Appropriations Committee chairs will
100 report them to the Executive Appropriations Committee.

101 (b) The Executive Appropriations Committee shall:

102 (i) make any further adjustments necessary to balance the budget; and

103 (ii) complete all decisions necessary to draft the final appropriations bills no later than
104 the 39th day of the annual general session.

105 Section 2. **JR3-2-501** is amended to read:

106 **JR3-2-501. Meetings -- ~~H~~→ Zero based budget creation -- ~~H~~ Appropriation reviews.**

107 (1) ~~H~~→ As used in this section "Zero based budget" means a review of a line item's or a
107a program's expenditures, by category of expenditure, and sources of finance, by major fund
107b type, starting from zero for a given fiscal year. A zero based budget may include:

107c (a) evaluation of trends in categories of expenditure and major fund types over time;

107d (b) comparison of trends to major indicators like population, inflation, and workload;

107e (c) analysis of throughput and quality as they relate to operating expenses; and

107f (d) review of more detailed data as warranted and as resources allow.

107g (2) ~~H~~→ (a) During the interim, the Executive Appropriations Committee shall meet at least
108 every other month on the day before interim meetings.

109 (b) The appropriations subcommittee chairs may attend these meetings and provide
110 input regarding their budget.

111 ~~H~~→ [~~2~~] (3) ~~H~~→ [~~Appropriation~~] Appropriations subcommittees shall meet [~~at least once~~]
111a during the

112 interim [~~and may also hold additional meetings if~~] as authorized by the Legislative

113 Management Committee in order for the subcommittees to carry out their responsibilities.

114 ~~H~~→ [~~3~~] (4) ~~H~~→ For each interim, each subcommittee shall create a zero based budget
114a for at least

115 20% of its line items or programs, and in doing so, shall ensure that each line item and program
116 is reviewed and included in the zero based budget no less frequently than every five years.

117 [~~3~~] ~~H~~→ [~~4~~] (5) ~~H~~→ (a) The Executive Appropriations Committee may, based
117a on a legislator's or

118 citizen's complaint, review any appropriation, whether in an appropriations bill or otherwise, to

119 ensure that the entity to which the funds were appropriated complies with any legislative intent

120 expressed in the legislation appropriating the funds.