

## HB0116S01 compared with HB0116

~~{deleted text}~~ shows text that was in HB0116 but was deleted in HB0116S01.

inserted text shows text that was not in HB0116 but was inserted into HB0116S01.

**DISCLAIMER:** This document is provided to assist you in your comparison of the two bills. Sometimes this automated comparison will NOT be completely accurate. Therefore, you need to read the actual bills. This automatically generated document could contain inaccuracies caused by: limitations of the compare program; bad input data; or other causes.

Representative Kim F. Coleman proposes the following substitute bill:

### STUDENT CIVIL LIBERTIES PROTECTION ACT

2018 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Kim F. Coleman**

Senate Sponsor: ~~{~~ Howard A. Stephenson

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#### LONG TITLE

~~{Committee Note:~~

~~— The Administrative Rules Review Committee recommended this bill.~~

~~}General Description:~~

This bill creates the Student Civil Liberties Protection Act ~~{and amends the Utah Administrative Rulemaking Act}~~.

#### Highlighted Provisions:

This bill:

- ▶ upon the commissioner of higher education's recommendation, permits the Board of Regents to hire legal staff;
- ▶ requires a state institution of higher education to initiate rulemaking proceedings for a policy under certain circumstances;
- ▶ requires each state institution of higher education to:

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- review each current policy for direct effects on the civil liberties of students; and
- repeal or initiate rulemaking proceedings for each policy that directly affects a student's civil liberty;
- ▶ permits a student at a state institution of higher education to submit a complaint about a school policy to the State Board of Regents;
- ▶ requires the State Board of Regents to:
  - establish a complaint process; and
  - report annually to the Administrative Rules Review Committee;
- ▶ amends the Utah Administrative Rulemaking Act; and
- ▶ makes technical and conforming changes.

### Money Appropriated in this Bill:

None

### Other Special Clauses:

None

### Utah Code Sections Affected:

AMENDS:

[53B-1-106, as enacted by Laws of Utah 1987, Chapter 167](#)

**63G-3-201**, as last amended by Laws of Utah 2017, Chapter 181

ENACTS:

**53B-27-301**, Utah Code Annotated 1953

**53B-27-302**, Utah Code Annotated 1953

**53B-27-303**, Utah Code Annotated 1953

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*Be it enacted by the Legislature of the state of Utah:*

[Section 1. Section 53B-1-106 is amended to read:](#)

**53B-1-106. Appointment and hiring of staff -- Transfer of functions, personnel, and funds.**

Upon the commissioner's recommendation, the board appoints and hires a staff of professional, [legal](#), and administrative personnel to serve at [its](#) [the board's](#) pleasure.

[Salaries](#) [The board determines salaries](#), retirement provisions, other benefits, and capacities of service [are determined by the board](#). If the board transfers a staff function from an

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institution's own staff, the funds the institution budgeted [~~by the institution~~] for the transferred functions are transferred to the board. Transferred personnel retain their retirement and other benefits and seniority of term standing with the institution from which they are transferred.

Section ~~{1}~~2. Section **53B-27-301** is enacted to read:

### Part 3. Student Civil Liberties Protection Act

#### **53B-27-301. Definitions.**

As used in this part:

(1) "Civil liberty" means a civil liberty enumerated in the United States Constitution or the Utah Constitution.

(2) "Initiate rulemaking proceedings" means the same as that term is defined in Section 63G-3-601.

Section ~~{2}~~3. Section **53B-27-302** is enacted to read:

#### **53B-27-302. Policies requiring rulemaking -- Policy review.**

(1) An institution may not make or amend a policy that directly affects a student's civil liberty, unless the policy is made a rule in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act.

(2) Each institution shall:

(a) before November 30, 2018, review the institution's policies current on May 11, 2018, and identify any policy that directly affects a student's civil liberty; and

(b) before August 1, 2019, for each policy identified under Subsection (2)(a), repeal the policy or initiate rulemaking proceedings to make the policy a rule.

Section ~~{3}~~4. Section **53B-27-303** is enacted to read:

#### **53B-27-303. Complaint process -- Reporting.**

(1) Before August 1, 2019, the board shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, establishing a procedure whereby a student enrolled in an institution may submit a complaint to the board alleging that a policy of the institution directly affects one or more of the student's civil liberties.

(2) (a) When a student submits a complaint in accordance with the rules adopted under Subsection (1), the board shall:

(i) examine the complaint and, **within 30 days after the day on which the board receives the complaint,** determine whether the complaint is made in good faith; and

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(ii) (A) if the board determines that the complaint is made in good faith, direct the institution against which the complaint is made to initiate rulemaking proceedings for the challenged policy; or

(B) if the board determines that the complaint is made in bad faith, dismiss the complaint.

(b) Before November 30 of each year, the board shall submit a report to the Administrative Rules Review Committee detailing:

(i) the number of complaints the board received during the preceding year;

(ii) the number of complaints the board found to be made in good faith during the preceding year; and

(iii) each policy that is the subject of a good-faith complaint that the board received during the preceding year.

(3) If the board directs an institution to initiate rulemaking proceedings for a challenged policy in accordance with this section, the institution shall initiate rulemaking proceedings for the policy within 60 days after the day on which the board directs the institution.

Section ~~{4}~~5. Section **63G-3-201** is amended to read:

### **63G-3-201. When rulemaking is required.**

(1) Each agency shall:

(a) maintain a current version of its rules; and

(b) make it available to the public for inspection during its regular business hours.

(2) In addition to other rulemaking required by law, each agency shall make rules when agency action:

(a) authorizes, requires, or prohibits an action;

(b) provides or prohibits a material benefit;

(c) applies to a class of persons or another agency; and

(d) is explicitly or implicitly authorized by statute.

(3) Rulemaking is also required when an agency issues a written interpretation of a state or federal legal mandate.

(4) Rulemaking is not required when:

(a) agency action applies only to internal agency management, inmates or residents of a

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state correctional, diagnostic, or detention facility, persons under state legal custody, patients admitted to a state hospital, members of the state retirement system, or, except as provided in Title 53B, Chapter 27, Part 3, Student Civil Liberties Protection Act, students enrolled in a state education institution;

(b) a standardized agency manual applies only to internal fiscal or administrative details of governmental entities supervised under statute;

(c) an agency issues policy or other statements that are advisory, informative, or descriptive, and do not conform to the requirements of Subsections (2) and (3); or

(d) an agency makes nonsubstantive changes in a rule, except that the agency shall file all nonsubstantive changes in a rule with the office.

(5) (a) A rule shall enumerate any penalty authorized by statute that may result from its violation, subject to Subsections (5)(b) and (c).

(b) A violation of a rule may not be subject to the criminal penalty of a class C misdemeanor or greater offense, except as provided under Subsection (5)(c).

(c) A violation of a rule may be subject to a class C misdemeanor or greater criminal penalty under Subsection (5)(a) when:

(i) authorized by a specific state statute;

(ii) a state law and programs under that law are established in order for the state to obtain or maintain primacy over a federal program; or

(iii) state civil or criminal penalties established by state statute regarding the program are equivalent to or less than corresponding federal civil or criminal penalties.

(6) Each agency shall enact rules incorporating the principles of law not already in its rules that are established by final adjudicative decisions within 120 days after the decision is announced in its cases.

(7) (a) Each agency may enact a rule that incorporates by reference:

(i) all or any part of another code, rule, or regulation that has been adopted by a federal agency, an agency or political subdivision of this state, an agency of another state, or by a nationally recognized organization or association;

(ii) state agency implementation plans mandated by the federal government for participation in the federal program;

(iii) lists, tables, illustrations, or similar materials that are subject to frequent change,

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fully described in the rule, and are available for public inspection; or

(iv) lists, tables, illustrations, or similar materials that the executive director or the executive director's designee determines are too expensive to reproduce in the administrative code.

(b) Rules incorporating materials by reference shall:

(i) be enacted according to the procedures outlined in this chapter;

(ii) state that the referenced material is incorporated by reference;

(iii) state the date, issue, or version of the material being incorporated; and

(iv) define specifically what material is incorporated by reference and identify any agency deviations from it.

(c) The agency shall identify any substantive changes in the material incorporated by reference by following the rulemaking procedures of this chapter.

(d) The agency shall maintain a complete and current copy of the referenced material available for public review at the agency and at the office.

(8) (a) This chapter is not intended to inhibit the exercise of agency discretion within the limits prescribed by statute or agency rule.

(b) An agency may enact a rule creating a justified exception to a rule.

(9) An agency may obtain assistance from the attorney general to ensure that its rules meet legal and constitutional requirements.

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**Legislative Review Note**

**~~Office of Legislative Research and General Counsel~~**