

**Representative Edward H. Redd** proposes the following substitute bill:

**MEDICAL CANNABIS POLICY**

2018 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Brad M. Daw**

Senate Sponsor: Evan J. Vickers

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**LONG TITLE**

**General Description:**

This bill creates a "right to try" cannabis-based treatment for qualified patients.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ creates the Cannabis-Based Treatment Review Board within the Department of Health;
- ▶ provides that an individual who possesses or uses cannabis in a medicinal dosage form in compliance with Title 58, Chapter 85, Utah Right to Try Act, is not subject to the penalties described in Title 58, Chapter 37, Utah Controlled Substances Act; and
- ▶ describes the procedure for a qualified patient to receive a recommendation for a cannabis-based treatment from the qualified patient's physician.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

This bill provides a coordination clause.

**Utah Code Sections Affected:**



26 AMENDS:

27 **58-37-3.6**, as enacted by Laws of Utah 2017, Chapter 398

28 **58-85-102**, as enacted by Laws of Utah 2015, Chapter 110

29 **58-85-104**, as last amended by Laws of Utah 2016, Chapter 348

30 **58-85-105**, as enacted by Laws of Utah 2015, Chapter 110

31 ENACTS:

32 **26-1-41**, Utah Code Annotated 1953

33 **58-85-103.5**, Utah Code Annotated 1953

34 **Utah Code Sections Affected by Coordination Clause:**

35 **26-61-202**, as enacted by Laws of Utah 2017, Chapter 398



37 *Be it enacted by the Legislature of the state of Utah:*

38 Section 1. Section **26-1-41** is enacted to read:

39 **26-1-41. Cannabis-Based Treatment Review Board.**

40 (1) The department shall establish, in consultation with a professional association  
41 based in the state that represents physicians, a Cannabis-Based Treatment Review Board.

42 (2) The Cannabis-Based Treatment Review Board shall:

43 (a) use written summaries from the Cannabinoid Product Review Board regarding  
44 disease states, conditions, and symptoms that may respond favorably to cannabis-based  
45 medicines including cannabinoid products and expanded cannabinoid products as defined in  
46 Section **58-37-3.6**;

47 (b) review medical records of a patient submitted by a physician pursuant to Title 58,  
48 Chapter 85, Utah Right to Try Act; and

49 (c) make a determination, based on Subsections (2)(a) and (2)(b), whether a patient  
50 qualifies for a cannabis-based treatment and relay that determination to the patient's physician.

51 (3) The department shall establish by rule, in accordance with Title 63G, Chapter 3,  
52 Utah Administrative Rulemaking Act, an appeals process for when the Cannabis-Based  
53 Treatment Review Board determines that a patient does not qualify for a cannabis-based  
54 treatment and the patient's physician disagrees with the determination.

55 Section 2. Section **58-37-3.6** is amended to read:

56 **58-37-3.6. Exemption for possession or distribution of a cannabinoid product or**

57 **expanded cannabinoid product pursuant to an approved study.**

58 (1) As used in this section:

59 (a) "Cannabinoid product" means a product intended for human ingestion that:

60 (i) contains an extract or concentrate that is obtained from cannabis;

61 (ii) is prepared in a medicinal dosage form; and

62 (iii) contains at least 10 units of cannabidiol for every one unit of tetrahydrocannabinol.

63 (b) "Cannabis" means any part of the plant cannabis sativa, whether growing or not.

64 (c) "Drug paraphernalia" means the same as that term is defined in Section 58-37a-3.

65 (d) "Expanded cannabinoid product" means a product intended for human ingestion

66 that:

67 (i) contains an extract or concentrate that is obtained from cannabis;

68 (ii) is prepared in a medicinal dosage form; and

69 (iii) contains less than 10 units of cannabidiol for every one unit of

70 tetrahydrocannabinol.

71 (e) "Medicinal dosage form" means:

72 (i) a tablet;

73 (ii) a capsule;

74 (iii) a concentrated oil;

75 (iv) a liquid suspension;

76 (v) a transdermal preparation; or

77 (vi) a sublingual preparation.

78 (f) "Tetrahydrocannabinol" means a substance derived from cannabis that meets the

79 description in Subsection 58-37-4(2)(a)(iii)(AA).

80 (2) Notwithstanding any other provision of this chapter, an individual who possesses or

81 distributes a cannabinoid product or an expanded cannabinoid product is not subject to the

82 penalties described in this title for the possession or distribution of marijuana or

83 tetrahydrocannabinol to the extent that the individual's possession or distribution of the

84 cannabinoid product or expanded cannabinoid product complies with Title 26, Chapter 61,

85 Cannabinoid Research Act.

86 (3) Notwithstanding any other provision of this chapter, an individual who possesses or

87 uses cannabis in a medicinal dosage form is not subject to the penalties described in this title

88 for the possession or use of marijuana or tetrahydrocannabinol to the extent that the individual's  
89 possession or use of the cannabis complies with Chapter 85, Utah Right to Try Act.

90 Section 3. Section **58-85-102** is amended to read:

91 **58-85-102. Definitions.**

92 As used in this chapter:

93 (1) "Cannabis" means cannabis that has been grown by a state-approved grower and  
94 processed into a medicinal dosage form.

95 (2) "Cannabis-based treatment" means a course of treatment involving cannabis.

96 ~~[(1)]~~ (3) "Eligible patient" means an individual who has been diagnosed with a  
97 terminal illness by a physician.

98 (4) "Health care facility" means the same as that term is defined in Section [26-55-102](#).

99 ~~[(2)]~~ (5) "Insurer" means the same as that term is defined in Section [31A-1-301](#).

100 ~~[(3)]~~ (6) "Investigational device" means a device that:

101 (a) meets the definition of "investigational device" in 21 C.F.R. Sec. 812.3; and

102 (b) has successfully completed the United States Food and Drug Administration Phase  
103 1 testing for an investigational device described in 21 C.F.R. Part 812.

104 ~~[(4)]~~ (7) "Investigational drug" means a drug that:

105 (a) meets the definition of "investigational new drug" in 21 C.F.R. Sec. 312.3; and

106 (b) has successfully completed the United States Food and Drug Administration Phase  
107 1 testing for an investigational new drug described in 21 C.F.R. Part 312.

108 (8) "Medicinal dosage form" means the same as that term is defined in Section  
109 [58-37-3.6](#).

110 ~~[(5)]~~ (9) "Physician" means an individual who is licensed under:

111 (a) Title 58, Chapter 67, Utah Medical Practice Act; or

112 (b) Title 58, Chapter 68, Utah Osteopathic Medical Practice Act.

113 (10) "Qualified patient" means a person:

114 (a) who has an incurable and irreversible disease that has been medically confirmed  
115 and that will, within reasonable medical judgment, produce death in six months; or

116 (b) (i) whose documented medical records confirm that FDA-approved treatments,  
117 which are readily accepted as effective treatment for the person's condition by medical

118 literature, have failed to adequately manage the person's symptoms, control the person's disease

119 state, or have caused the person side-effects that are dangerous or intolerable;

120 (ii) for whom it is indicated in written summaries by the Cannabinoid Product Board  
121 based on by published peer-review medical literature that cannabis-based treatment may be  
122 effective in managing the person's symptoms, disease states, or side-effects from treatments for  
123 other disease states;

124 (iii) whose physician submits the person's medical records documenting the treatment  
125 failures, as described in Subsection (10)(b)(i), to the Cannabis-Based Treatment Review Board  
126 created in Section 26-1-41 for review; and

127 (iv) whose physician:

128 (A) receives a determination from the Cannabis-Based Treatment Review Board that  
129 the patient qualifies for a cannabis-based treatment; or

130 (B) has been notified by the Cannabis-Based Treatment Review Board that the patient  
131 did not qualify for cannabis-based treatment, and the physician has submitted a second request  
132 for consideration through the appeals process described in Subsection 26-1-41(3), and the  
133 physician has received from the department a determination that the patient does qualify for a  
134 cannabis-based treatment.

135 (11) "State-approved grower and processor" means a person who grows cannabis  
136 pursuant to state law and processes the cannabis into a medicinal dosage form.

137 ~~[(6)]~~ (12) "Terminal illness" means a condition of a patient that:

138 (a) as determined by a physician:

139 (i) is likely to pose a greater risk to the patient than the risk posed to the patient by  
140 treatment with an investigational drug or investigational device; and

141 (ii) will inevitably lead to the patient's death; and

142 (b) presents the patient, after the patient has explored conventional therapy options,  
143 with no treatment option that is satisfactory or comparable to treatment with an investigational  
144 drug or device.

145 Section 4. Section **58-85-103.5** is enacted to read:

146 **58-85-103.5. Right to request a recommendation for a cannabis-based treatment.**

147 (1) A qualified patient's physician may give the qualified patient a recommendation to  
148 try a cannabis-based treatment if:

149 (a) the physician believes, in the physician's professional judgment, that the

150 cannabis-based treatment may provide some benefit to the qualified patient; and

151 (b) the physician recommends a cannabis-based treatment to no more than 40 new  
152 qualified patients a year and no more than 100 qualified patients at any given time.

153 (2) (a) A recommendation may be for up to a one-month supply of cannabis.

154 (b) Once a qualified patient has exhausted a one-month supply of cannabis, the  
155 qualified patient's physician may renew the original recommendation for an additional  
156 one-month supply of cannabis, so long as:

157 (i) the qualified patient's physician continues to believe, in the physician's professional  
158 judgment, that the cannabis-based treatment may provide some benefit to the qualified patient;  
159 and

160 (ii) the physician documents in the medical record at a minimum of every 6 months,  
161 the apparent clinical outcomes from the recommended cannabis-based medicine treatment.

162 (3) A qualified patient may possess and use cannabis if the qualified patient:

163 (a) has a recommendation from the qualified patient's physician as described in this  
164 section; and

165 (b) procures cannabis from a state-approved source.

166 (4) The physician shall provide a qualified patient with a recommendation to use a  
167 cannabis-based treatment with an informed consent document that, based on the physician's  
168 knowledge of the cannabis-based treatment:

169 (a) describes the possible positive and negative outcomes the qualified patient could  
170 experience;

171 (b) states that an insurer is not required to cover the cost of providing cannabis to the  
172 qualified patient; and

173 (c) states that, subject to Section [58-85-105](#), an insurer may deny coverage for the  
174 qualified patient.

175 Section 5. Section **58-85-104** is amended to read:

176 **58-85-104. Standard of care -- Medical practitioners not liable -- No private right**  
177 **of action.**

178 (1) (a) It is not a breach of the applicable standard of care for a physician, other  
179 licensed health care provider, or hospital to treat an eligible patient with an investigational drug  
180 or investigational device under this chapter.

181 (b) It is not a breach of the applicable standard of care for a physician to recommend a  
182 cannabis-based treatment to a qualified patient under this chapter, or a health care facility to aid  
183 or assist in any way a qualified patient's use of cannabis.

184 (2) A physician, other licensed health care provider, or hospital that treats an eligible  
185 patient with an investigational drug or investigational device under this chapter, or a physician  
186 who recommends a cannabis-based treatment to a qualified patient or a health care facility that  
187 facilitates a qualified patient's recommended use of a cannabis-based treatment under this  
188 chapter, may not, for any harm done to the eligible patient by the investigational drug or  
189 device, or for any harm done to the qualified patient by the cannabis-based treatment, be  
190 subject to:

191 (a) civil liability;

192 (b) criminal liability; or

193 (c) licensure sanctions under:

194 (i) for a physician:

195 (A) Title 58, Chapter 67, Utah Medical Practice Act; or

196 (B) Title 58, Chapter 68, Utah Osteopathic Medical Practice Act;

197 (ii) for the other licensed health care provider, the act governing the other licensed  
198 health care provider's license; or

199 (iii) for the hospital or health care facility, Title 26, Chapter 21, Health Care Facility  
200 Licensing and Inspection Act.

201 (3) A member of the Cannabis-Based Treatment Review Board, Cannabinoid Product  
202 Review Board, or employee of the Department of Health may not, for any harm done to a  
203 qualified patient by a cannabis-based treatment or any harm incurred by a patient who is denied  
204 a cannabis-based treatment, be subject to:

205 (a) civil liability;

206 (b) criminal liability; or

207 (c) licensure sanctions under:

208 (i) for a physician, Title 58, Chapter 67, Utah Medical Practice Act or Title 58, Chapter  
209 68, Utah Osteopathic Medical Practice Act; or

210 (ii) for a licensed health care provider who is not a physician, the act governing the  
211 licensed health care provider's license.

212 [~~(3)~~] (4) This chapter does not:

213 (a) require a manufacturer of an investigational drug or investigational device to agree  
214 to make an investigational drug or investigational device available to an eligible patient or an  
215 eligible patient's physician;

216 (b) require a physician to agree to:

217 (i) administer an investigational drug to an eligible patient under this chapter; [~~or~~]

218 (ii) treat an eligible patient with an investigational device under this chapter; or

219 (iii) recommend a cannabis-based treatment to a qualified patient; or

220 (c) create a private right of action for an eligible patient:

221 (i) against a physician or hospital, for the physician's or hospital's refusal to:

222 (A) administer an investigational drug to an eligible patient under this chapter; [~~or~~]

223 (B) treat an eligible patient with an investigational device under this chapter; or

224 (C) recommend a cannabis-based treatment to the qualified patient; or

225 (ii) against a manufacturer, for the manufacturer's refusal to provide an eligible patient  
226 with an investigational drug or an investigational device under this chapter.

227 Section 6. Section **58-85-105** is amended to read:

228 **58-85-105. Insurance coverage.**

229 (1) This chapter does not:

230 (a) require an insurer to cover the cost of:

231 (i) administering an investigational drug under this chapter; [~~or~~]

232 (ii) treating a patient with an investigational device under this chapter; or

233 (iii) a cannabis-based treatment; or

234 (b) prohibit an insurer from covering the cost of:

235 (i) administering an investigational drug under this chapter; [~~or~~]

236 (ii) treating a patient with an investigational device under this chapter[~~-~~]; or

237 (iii) a cannabis-based treatment.

238 (2) Except as described in Subsection (3), an insurer may deny coverage to an eligible  
239 patient who is treated with an investigational drug or investigational device, for harm to the  
240 eligible patient caused by the investigational drug or investigational device.

241 (3) An insurer may not deny coverage to an eligible patient under Subsection (2) for:

242 (a) the eligible patient's preexisting condition;



243 (b) benefits that commenced before the day on which the eligible patient is treated with  
244 the investigational drug or investigational device; or

245 (c) palliative or hospice care for an eligible patient that has been treated with an  
246 investigational drug or device, but is no longer receiving curative treatment with the  
247 investigational drug or device.

248 Section 7. **Coordinating H.B. 195 with H.B. 25 -- Technical amendments.**

249 If this H.B. 195 and H.B. 25, Cannabinoid Product Board Membership Amendments,  
250 both pass and become law, it is the intent of the Legislature that the Office of Legislative  
251 Research and General Counsel shall prepare the Utah Code database for publication by  
252 modifying Subsections 26-61-202(3) and (4) to read:

253 "(3) Based on the board's evaluation under Subsection (2), the board shall:

254 (a) develop guidelines for a physician recommending treatment with a cannabinoid  
255 product or an expanded cannabinoid product that includes a list of medical conditions, if any,  
256 that the board determines are appropriate for primary treatment with a cannabinoid product or  
257 an expanded cannabinoid product; and

258 (b) maintain an Internet accessible list of medical conditions, symptoms, and disease  
259 states where, based on results of reviewed medical research described in Subsections (1) and  
260 (2), cannabis-based treatment may be considered for a qualified patient as described in Title 58,  
261 Chapter 85, Utah Right to Try Act.

262 (4) The board shall submit treatment guidelines and updates described in Subsection  
263 (3) to:

264 (a) the director of the Division of Occupational and Professional Licensing;

265 (b) the Cannabis-Based Treatment Review Board as defined in Section [26-1-41](#); and

266 (c) the Health and Human Services Interim Committee."