{deleted text} shows text that was in HB0295 but was deleted in HB0295S01.

Inserted text shows text that was not in HB0295 but was inserted into HB0295S01.

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Representative Jeffrey D. Stenguist proposes the following substitute bill:

VEHICLE EMISSIONS REDUCTION PROGRAM

2019 GENERAL SESSION STATE OF UTAH

Chief Sponsor: Jeffrey D. Stenquist

Senate Sponsor: { Curtis S. Bramble

LONG TITLE

General Description:

This bill enacts the Vehicle Emissions Reduction Program as part of the Air Conservation Act.

Highlighted Provisions:

This bill:

- defines terms;
- creates the Vehicle Emissions Reduction Program Restricted Account;
- creates the Vehicle Emissions Reduction Program (program) to provide financial assistance in the purchase of a motor vehicle under certain conditions;
- establishes certain criteria by which a person may participate in the program;
- requires certain local health departments to assist in administering the program;
- requires the Air Quality Board to make rules for the administration of the program;

- requires the Division of Air Quality under certain circumstances to conduct:
 - a public service campaign; and
 - a study, submitting the results of the study to the Transportation Interim Committee; and
- creates a repeal date requiring committee review of the program.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

63I-1-219, as last amended by Laws of Utah 2018, Chapter 31

63I-1-226, as last amended by Laws of Utah 2018, Third Special Session, Chapter 1

ENACTS:

19-2-401, Utah Code Annotated 1953

19-2-402, Utah Code Annotated 1953

19-2-403, Utah Code Annotated 1953

19-2-404, Utah Code Annotated 1953

19-2-405, Utah Code Annotated 1953

19-2-406, Utah Code Annotated 1953

19-2-407, Utah Code Annotated 1953

19-2-408, Utah Code Annotated 1953

19-2-409, Utah Code Annotated 1953

26A-1-129, Utah Code Annotated 1953

Be it enacted by the Legislature of the state of Utah:

Section 1. Section 19-2-401 is enacted to read:

Part 4. Vehicle Emissions Reduction Program

19-2-401. Title.

This part is known as "Vehicle Emissions Reduction Program."

Section 2. Section **19-2-402** is enacted to read:

19-2-402. Definitions.

As used in this chapter:

- (1) "Eligible replacement vehicle" means a motor vehicle as defined in Section 41-1a-102 that:
- (a) emits emissions that are equal to or cleaner than the standards established in bin 5 in Table S04-1, of 40 C.F.R. 86.1811-04(c)(6);
 - (b) is of the current or previous five model years;
 - (c) has an odometer reading equal to or less than 70,000 miles; and
 - (d) costs no more than \$35,000 before tax, title, and licensing.
- (2) "Eligible trade-in vehicle" means a motor vehicle as defined in Section 41-1a-102 that:
 - (a) is of the model year 2003 or older;
- (b) failed the emissions inspection required under Section 41-6a-1642 within the previous 30 days;
 - (c) (i) is registered or regularly operates in a county:
 - (A) located in a nonattainment area; or
- (B) required to have a motor vehicle emissions inspection and maintenance program under Section 41-6a-1642; or
- (ii) was reported to the department as emitting excessive amounts of smoky exhaust while being driven through a county:
 - (A) located in a nonattainment area; or
- (B) required to have a motor vehicle emissions inspection and maintenance program under Section 41-6a-1642;
 - (d) is registered in the motor vehicle owner's name;
 - (e) has been registered in the state for at least the previous 12 months; and
 - (f) is drivable under the motor vehicle's own power.
- (3) "Federal poverty level" means the poverty level as defined by the most recently revised poverty income guidelines published by the United States Department of Health and Human Services in the Federal Register.
- (4) "Local health department" means the same as that term is defined in Section 26A-1-102.

- (5) "Nonattainment area" means a part of the state where air quality is determined to exceed the National Ambient Air Quality Standards, as defined in the Clean Air Act

 Amendments of 1970, Pub. L. No. 91-604, Sec. 109, for fine particulate matter (PM 2.5).
- (6) "Participating dealer" means a dealer as defined in Section 41-3-102 that signs a written agreement described in Section 19-2-405 with a local health department to participate in the program.
 - (7) "Participating recycler" means a person who:
 - (a) (i) is a crusher as defined in Section 41-3-102; or
 - (ii) is a dismantler as defined in Section 41-3-102; and
- (b) signs a written agreement described in Section 19-2-406 with a local health department to participate in the program.
 - (8) "Qualified vehicle owner" means an individual who:
 - (a) has a household income equal to or less than 300% of the federal poverty level; and
 - (b) owns an eligible trade-in vehicle.
- (9) "Vehicle Emissions Reduction Program" or "program" means the program established in Subsection 19-2-404(1).
 - Section 3. Section 19-2-403 is enacted to read:

19-2-403. Creation of restricted account -- Assistance.

- (1) There is created within the General Fund a restricted account known as the Vehicle Emissions Reduction Program Restricted Account.
 - (2) The restricted account consists of:
 - (a) any voluntary monetary contributions received;
- (b) proceeds from the sale of {scraps or nonengine parts} eligible trade-in vehicles to participating recyclers made in connection with the Vehicle Emissions Reduction Program;
 - (c) appropriations the Legislature makes to the restricted account; and
 - (d) interest accrued in accordance with Subsection (3)(b).
 - (3) The state treasurer shall:
- (a) invest the money in the restricted account by following the procedures and requirements of Title 51, Chapter 7, State Money Management Act; and
- (b) deposit all interest or other earnings derived from the investments described in Subsection (3)(a) into the restricted account.

- (4) (a) Subject to legislative appropriations, the division shall provide financial assistance from the Vehicle Emissions Reduction Program Restricted Account:
- (i) to qualified vehicle owners who purchase eligible replacement vehicles in accordance with this chapter;
 - (ii) in a total amount of up to \$6,500,000; and
- (iii) <u>as described in Section 19-2-407, in amounts that increase on a sliding scale based</u> on:
 - (A) the household income of the qualified vehicle owner; and
 - ({A}<u>B</u>) the emissions performance of {a}<u>the</u> purchased eligible replacement vehicle{;

and

- (B) the applicant's income level.
- (b) In accordance with Subsection (4)(a)(iii), the division shall establish a sliding scale for grants made under this chapter that:
 - (i) provides up to \$5,500 in financial assistance to a qualified vehicle owner that:
 - (A) purchases an eligible replacement vehicle that emits zero emissions; and
 - (B) has a household income level at 200% of the federal poverty level or below; and
 - (ii) provides as low as \$3,000 in financial assistance to a qualified vehicle owner that:
- (A) purchases an eligible replacement vehicle that emits more than the emission standards established in bin 2 in Table S04-1, of 40 C.F.R. 86.1811-04(c)(6) and emissions less than or equal to the standards established in bin 5 in Table S04-1, of 40 C.F.R. 86.1811-04(c)(6); and
- (B) has a household income level between 251% and 300% of the federal poverty level.

<u>(c}.</u>

- (b) The division may use money in the Vehicle Emissions Reduction Program

 Restricted Account to:
 - (i) administer the program in accordance with this chapter; or
 - (ii) assist a local health department to carry out the provisions of this chapter.
- (5) The division shall deposit all money the division receives from the sale of {scraps or nonengine parts}eligible trade-in vehicles to participating recyclers in connection with this program into the restricted account.

- Section 4. Section 19-2-404 is enacted to read:
- 19-2-404. Program creation -- requirements.
- (1) There is created the Vehicle Emissions Reduction Program to provide financial assistance to qualified vehicle owners in purchasing eligible replacement vehicles.
 - (2) To receive financial assistance under the program, a qualified vehicle owner shall:
- (a) in accordance with rules made under this chapter, apply for and obtain from a local health department certification {that indicates} described in Section 26A-1-129, which states the level of assistance the qualified vehicle owner is eligible to receive;
 - (b) deliver to a participating dealer:
- (i) the qualified vehicle owner's eligible trade-in vehicle, including title to the vehicle; and
 - (ii) the certification described in Subsection (2)(a); and
- (c) purchase an eligible replacement vehicle from the participating dealer described in Subsection (2)(b).
- { (3) (a) In granting the certification described in Subsection (2)(a), a local health department shall:
- (i) verify that the individual to whom the local health department grants the certification is a qualified vehicle owner;
- (ii) determine the amount of assistance the qualified vehicle owner is eligible to receive in accordance with the sliding scale established under the program; and
 - (iii) require the qualified vehicle owner to complete a survey designed to:
- (A) determine the qualified vehicle owner's motivation for participating in the program described in this chapter; and
- (B) assess how much the financial assistance under this chapter weighed into the qualified vehicle owner's decision to purchase an eligible replacement vehicle.
- (b) Each local health department shall submit surveys completed under Subsection (3)(a) to the division on a quarterly basis.
- Section 5. Section 19-2-405 is enacted to read:
 - 19-2-405. Participating dealers -- Reimbursement.
- (1) To participate in the Vehicle Emissions Reduction Program, a dealer as defined in Section 41-2-102 shall sign an agreement with a local health department that requires the

dealer:

- (a) to surrender to a participating recycler all eligible trade-in vehicles the dealer receives in connection with this program in accordance with rules established under this chapter; and
- (b) to follow rules established in accordance with this chapter in order to receive reimbursement under this chapter.
- (2) When a qualifying vehicle owner purchases an eligible replacement vehicle following the requirements described in Subsection 19-2-404(2), the participating dealer shall:
- (a) credit the qualifying vehicle owner's purchase with the amount of financial assistance the qualifying vehicle owner's certification, as described in Section 19-2-404, specifies;
- (b) recycle the eligible trade-in vehicle in accordance with the agreement described in Subsection (1); and
- (c) provide the local health department that issued the certification described in Section 19-2-404:
 - (i) a copy of the contract of sale;
 - (ii) a copy of the used certification;
 - (iii) a picture of the purchased vehicle's emission information sticker;
- (iv) a receipt showing that a participating recycler received the eligible trade-in vehicle and the vehicle's title; and
 - (v) a request for reimbursement.
- (3) A local health department that receives a request for reimbursement in accordance with this section shall reimburse the participating dealer for the amount the participating dealer credited the qualifying vehicle owner.
- Section 6. Section **19-2-406** is enacted to read:

19-2-406. Participating recyclers.

To participate in the Vehicle Emissions Reduction Program, a dismantler or crusher as those terms are defined in Section 41-3-102 shall sign an agreement with a local health department that requires the dismantler or crusher to:

(1) for each motor vehicle the dismantler or crusher receives in connection with the program:

- (a) (i) crush the entire motor vehicle for scraps; or
- (ii) destroy the engine and emissions system, including catalytic converter; and
- (b) sell:
- (i) nonengine parts; and
- (ii) from the engine and emissions system, scrap metal only;
- (2) on a monthly basis, send the local health department:
- (a) a list of all vehicles the dismantler received in connection with the program; and
- (b) proceeds from sales described in Subsection (1)(b); and
- (3) comply with rules established under this chapter.

Section 7. Section **19-2-407** is enacted to read:

19-2-407. Rulemaking.

- (1) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the board shall make rules that:
 - (a) carry out the provisions of this chapter;
 - (b) establish a certification and reimbursement process in accordance with this chapter;
- (c) ensure that an individual who receives financial assistance under both this program and any similar program that relies on federal funding does not receive a total amount more than the individual is qualified to receive under either program alone;
- (d) ensure that an eligible trade-in vehicle surrendered under this program is converted to scrap or otherwise disposed of; { and}
- (e) ensure that no engine part or emissions control system from an eligible trade-in vehicle surrendered under this program is resold, except as scrap metal.

}; and

- (f) establish a sliding scale for financial assistance provided under this chapter that:
- (i) provides up to \$5,500 in financial assistance to a qualified vehicle owner that purchases an eligible replacement vehicle in connection with the program; and
 - (ii) is based on:
 - (A) the household income of the qualified vehicle owner; and
 - (B) the emissions performance of the purchased eligible replacement vehicle.
 - (2) In making the rules described in Subsection (1), the board shall:
 - (a) consider recommendations from the division; and

(b) coordinate with the {Department of Health} relevant local health departments, where applicable.

Section 8. Section 19-2-408 is enacted to read:

19-2-408. Public service campaign.

- (1) Subject to legislative appropriations, the division shall conduct a public service campaign to educate the public about:
 - (a) smog ratings of motor vehicles;
 - (b) the benefits to the state of lowering motor vehicle emissions;
 - (c) financial assistance available through the program; and
- (d) any other program the division administers that is aimed at reducing air pollution or improving air quality in nonattainment areas.
- (2) The division may issue a request for proposal to assist the division in fulfilling the requirements described in Subsection (1).

Section 9. Section 19-2-409 is enacted to read:

19-2-409. High-polluting motor vehicles study.

- (1) Subject to legislative appropriations, the division shall conduct a study to determine:
- (a) the types of people in the state who own higher-polluting motor vehicles in the state;
- (b) incentives for people in the state owning higher-polluting motor vehicles to transition to lower-polluting motor vehicles;
- (c) why residents in the state tend to keep motor vehicles for longer periods of time than residents in other states; and
 - (d) for what purposes residents of the state use older vehicles.
- (2) The division may issue a request for proposal to assist the division in conducting, or to conduct, the study described in Subsection (1).
- (3) If conducted, the division shall submit the results of the study described in Subsection (1) to the Transportation Interim Committee before May 30, 2022.

Section 10. Section {63I-1-21}26A-1-129 is {amended to read:}
enacted to read:

26A-1-129. Vehicle Emissions Reduction Program certification.

- (1) As used in this section:
- (a) "Eligible replacement vehicle" means the same as that term is defined in Section 19-2-402.
 - (b) "Nonattainment area" means the same as that term is defined in Section 19-2-402.
 - (c) "Participating dealer" means the same as that term is defined in Section 19-2-402.
- (d) "Qualified vehicle owner" means the same as that term is defined in Section 19-2-402.
- (e) "Vehicle Emissions Reduction Program" or "program" means the program established in Subsection 19-2-404(1).
- (2) A local health department shall participate as described in this section in the Vehicle Emissions Reduction Program, if the local health department is located in a county that is required to have a motor vehicle emissions inspection and maintenance program under Section 41-6a-1642.
- (3) In accordance with rules made under Section 19-2-407, a local health department described in Subsection (2) shall accept an application to receive certification for financial assistance under the program.
- (4) After receiving an application for certification as described in Subsection (3), a local health department shall:
 - (a) determine whether the applicant is a qualified vehicle owner; and
 - (b) if the applicant is a qualified vehicle owner:
- (i) determine the amount of assistance the qualified vehicle owner is eligible to receive in accordance with the sliding scale established under Section 19-2-407;
 - (ii) issue the qualified vehicle owner a certification stating:
 - (A) the amount described in Subsection (4)(b)(i); and
 - (B) any other information the Air Quality Board requires on the certification; and
 - (iii) require the qualified vehicle owner to complete a survey designed to:
- (A) determine the qualified vehicle owner's motivation for participating in the program; and
- (B) assess how much the financial assistance under the program weighed into the qualified vehicle owner's decision to purchase an eligible replacement vehicle.
 - (5) Each local health department shall submit surveys completed under Subsection

- (4)(b)(iii) to the Division of Air Quality on a quarterly basis.
- (6) A local health department shall enter into agreements described in Sections

 19-2-405 and 19-2-406 in accordance with rules the Air Quality Board makes as described in Section 19-3-407.
- (7) A local health department that receives a participating dealer's request for reimbursement in accordance with Section 19-2-405 shall reimburse the participating dealer for the amount the participating dealer credited the qualifying vehicle owner.
- (8) On a quarterly basis, each local health department shall submit to the Division of Air Quality:
- (a) a request for reimbursement that reflects the amount participating recyclers submitted to the local health department under Subsection 19-2-406(2)(b) deducted from the amount the local health department reimbursed participating dealers in accordance with Subsection (7); and
- (b) all documents and information submitted to the local health department under Subsections 19-2-405(2)(c) and 19-2-406(2).

Section 11. Section **63I-1-219** is amended to read:

63I-1-219. Repeal dates, Title 19.

- (1) Title 19, Chapter 2, Air Conservation Act, is repealed July 1, 2019.
- (2) Title 19, Chapter 2, Part 4, Vehicle Emissions Reduction Program, is repealed July 1, 2024.
 - [(2)] (3) Title 19, Chapter 4, Safe Drinking Water Act, is repealed July 1, 2019.
 - [(3)] (4) Title 19, Chapter 5, Water Quality Act, is repealed July 1, 2019.
- [(4)] <u>(5)</u> Title 19, Chapter 6, Part 1, Solid and Hazardous Waste Act, is repealed July 1, 2019.
- [(5)] (6) Title 19, Chapter 6, Part 3, Hazardous Substances Mitigation Act, is repealed July 1, 2020.
- [(6)] <u>(7)</u> Title 19, Chapter 6, Part 4, Underground Storage Tank Act, is repealed July 1, 2028.
- [(7)] (8) Title 19, Chapter 6, Part 6, Lead Acid Battery Disposal, is repealed July 1, 2026.
 - [(8)] <u>(9)</u> Title 19, Chapter 6, Part 7, Used Oil Management Act, is repealed July 1,

- 2019.
- [(9)] <u>(10)</u> Title 19, Chapter 6, Part 8, Waste Tire Recycling Act, is repealed July 1, 2020.
- [(10)] (11) Title 19, Chapter 6, Part 10, Mercury Switch Removal Act, is repealed July 1, 2027.
 - Section 12. Section 63I-1-226 is amended to read:
 - 63I-1-226. Repeal dates, Titles 26 and 26A.
 - (1) Section 26-1-40 is repealed July 1, 2019.
- (2) Title 26, Chapter 9f, Utah Digital Health Service Commission Act, is repealed July 1, 2025.
 - (3) Section 26-10-11 is repealed July 1, 2020.
 - (4) Subsection 26-18-417(3) is repealed July 1, 2020.
 - (5) Title 26, Chapter 33a, Utah Health Data Authority Act, is repealed July 1, 2024.
 - (6) Title 26, Chapter 36b, Inpatient Hospital Assessment Act, is repealed July 1, 2024.
- (7) Title 26, Chapter 36c, Medicaid Expansion Hospital Assessment Act, is repealed July 1, 2024.
 - (8) Title 26, Chapter 36d, Hospital Provider Assessment Act, is repealed July 1, 2019.
 - (9) Title 26, Chapter 56, Hemp Extract Registration Act, is repealed January 1, 2019.
- (10) Title 26, Chapter 63, Nurse Home Visiting Pay-for-Success Program, is repealed July 1, 2026.
 - (11) Section 26A-1-129 is repealed July 1, 2024.