

TRANSIENT ROOM TAX PROVISIONS

2020 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Carl R. Albrecht

Senate Sponsor: _____

LONG TITLE

General Description:

This bill amends provisions related to the transient room tax.

Highlighted Provisions:

This bill:

- ▶ modifies expenditure requirements for certain counties that impose a transient room tax;
- ▶ requires a county that imposes a transient room tax to include certain expenditure information in the county's annual report;
- ▶ allows a county auditor to audit transient room tax remittance in coordination with the State Tax Commission;
- ▶ removes certain time limitations applicable to a municipality's authority to impose a transient room tax; and
- ▶ makes technical and conforming changes.

Money Appropriated in this Bill:

This bill appropriates in fiscal year 2021:

- ▶ to the State Tax Commission -- Tax Administration -- Administration Division, as an ongoing appropriation:
 - from the General Fund, \$300,000.

Other Special Clauses:

None



28 **Utah Code Sections Affected:**

29 AMENDS:

30 **17-31-2**, as last amended by Laws of Utah 2019, Chapters 136 and 304

31 **17-31-5.5**, as last amended by Laws of Utah 2019, Chapter 304

32 **59-12-118**, as last amended by Laws of Utah 1994, Chapter 259

33 **59-12-302**, as last amended by Laws of Utah 2018, Chapters 258 and 312

34 **59-12-353**, as last amended by Laws of Utah 2015, Chapter 258

35

36 *Be it enacted by the Legislature of the state of Utah:*

37 Section 1. Section **17-31-2** is amended to read:

38 **17-31-2. Purposes of transient room tax and expenditure of revenue -- Purchase**
39 **or lease of facilities -- Mitigating impacts of recreation, tourism, or conventions --**
40 **Issuance of bonds.**

41 (1) As used in this section:

42 (a) "Aircraft" means the same as that term is defined in Section 72-10-102.

43 (b) "Airport" means the same as that term is defined in Section 72-10-102.

44 (c) "Airport authority" means the same as that term is defined in Section 72-10-102.

45 (d) "Airport operator" means the same as that term is defined in Section 72-10-102.

46 [~~(a)~~] (e) "Eligible town" means a town that:

47 (i) is located within a county that has a national park within or partially within the
48 county's boundaries; and

49 (ii) imposes a resort communities tax authorized by Section 59-12-401.

50 (f) "Emergency medical services provider" means an eligible town, a local district, or a
51 special service district.

52 [~~(b)~~] (g) "Town" means a municipality that is classified as a town in accordance with
53 Section 10-2-301.

54 [~~(c)~~] (h) "Transient room tax" means a tax at a rate not to exceed 4.25% authorized by
55 Section 59-12-301.

56 (2) [~~Any~~] Subject to the requirements of this section, a county legislative body may
57 impose the transient room tax for the purposes of:

58 (a) establishing and promoting recreation, tourism, film production, and conventions;

- 59 (b) acquiring, leasing, constructing, furnishing, maintaining, or operating:
- 60 (i) convention meeting rooms;
- 61 (ii) exhibit halls;
- 62 (iii) visitor information centers;
- 63 (iv) museums;
- 64 (v) sports and recreation facilities including practice fields, stadiums, and arenas; [~~and~~]
- 65 (vi) related facilities;
- 66 (vii) if a national park is located within or partially within the county, the following on
- 67 any route designated by the county legislative body:
- 68 (A) transit service, including shuttle service; and
- 69 (B) parking infrastructure; and
- 70 (viii) an airport, if:
- 71 (A) the county is a county of the fourth, fifth, or sixth class; and
- 72 (B) the county is the airport operator of the airport;
- 73 (c) acquiring land, leasing land, or making payments for construction or infrastructure
- 74 improvements required for or related to the purposes listed in Subsection (2)(b); [~~and~~]
- 75 (d) as required to mitigate the impacts of recreation, tourism, or conventions in
- 76 counties of the fourth, fifth, and sixth class, paying for:
- 77 (i) solid waste disposal operations;
- 78 (ii) emergency medical services;
- 79 (iii) search and rescue activities;
- 80 (iv) law enforcement activities; and
- 81 (v) road repair and upgrade of:
- 82 (A) class B roads, as defined in Section 72-3-103;
- 83 (B) class C roads, as defined in Section 72-3-104; or
- 84 (C) class D roads, as defined in Section 72-3-105[-]; and
- 85 (e) making the annual payment of principal, interest, premiums, and necessary reserves
- 86 for any of the aggregate of bonds authorized under Subsection (5).
- 87 (3) (a) The county legislative body of a county that imposes a transient room tax at a
- 88 rate of 3% or less may expend the revenue generated as provided in Subsection (4), after
- 89 making any reduction required by Subsection (6).

90 (b) The county legislative body of a county that imposes a transient room tax at a rate
91 that exceeds 3% or increases the rate of transient room tax above 3% may expend:

92 (i) the revenue generated from the transient room tax at a rate of 3% as provided in
93 Subsection (4), after making any reduction required by Subsection (6); and

94 (ii) the revenue generated from the portion of the rate that exceeds 3%:

95 (A) for any combination of the purposes described in Subsections (2) and (5); and

96 (B) regardless of the limitation on expenditures for the purposes described in
97 Subsection (4).

98 (4) Subject to Subsection (6), a county may not expend more than 1/3 of the revenue
99 generated by a rate of transient room tax that does not exceed 3%, for any combination of the
100 ~~[following purposes:]~~ purposes described in Subsections (2)(b) through (2)(e).

101 ~~[(a) (i) acquiring, leasing, constructing, furnishing, maintaining, or operating;]~~

102 ~~[(A) convention meeting rooms;]~~

103 ~~[(B) exhibit halls;]~~

104 ~~[(C) visitor information centers;]~~

105 ~~[(D) museums;]~~

106 ~~[(E) sports and recreation facilities including practice fields, stadiums, and arenas; and]~~

107 ~~[(F) related facilities; and]~~

108 ~~[(ii) acquiring land, leasing land, or making payments for construction or infrastructure
109 improvements required for or related to the purposes described in Subsection (4)(a)(i);]~~

110 ~~[(b) as required to mitigate the impacts of recreation, tourism, or conventions in
111 counties of the fourth, fifth, and sixth class, to pay for:]~~

112 ~~[(i) solid waste disposal operations;]~~

113 ~~[(ii) emergency medical services;]~~

114 ~~[(iii) search and rescue activities;]~~

115 ~~[(iv) law enforcement activities; and]~~

116 ~~[(v) road repair and upgrade of:]~~

117 ~~[(A) class B roads, as defined in Section 72-3-103;]~~

118 ~~[(B) class C roads, as defined in Section 72-3-104; or]~~

119 ~~[(C) class D roads, as defined in Section 72-3-105; or]~~

120 ~~[(e) making the annual payment of principal, interest, premiums, and necessary~~

121 reserves for any or the aggregate of bonds authorized under Subsection (5).]

122 (5) (a) The county legislative body may issue bonds or cause bonds to be issued, as
123 permitted by law, to pay all or part of any costs incurred for the purposes set forth in
124 [~~Subsection (4)(a) or (b)~~] Subsections (2)(b) through (2)(d) that are permitted to be paid from
125 bond proceeds.

126 (b) If a county legislative body does not need the revenue generated by the transient
127 room tax for payment of principal, interest, premiums, and reserves on bonds issued as
128 provided in Subsection [~~(4)(c)~~] (2)(e), the county legislative body shall expend that revenue for
129 the purposes described in Subsection (2), subject to the limitation of Subsection (4).

130 (6) (a) In addition to the purposes described in Subsection (2), a county legislative
131 body may expend up to 4% of the total revenue generated by a transient room tax to pay a
132 provider for emergency medical services in one or more eligible towns.

133 [~~(b) An emergency medical services provider means an eligible town, a local district,
134 or a special service district.~~]

135 [~~(c)~~] (b) A county legislative body shall reduce the amount that the county is
136 authorized to expend for the purposes described in Subsection (4) by subtracting the amount of
137 transient room tax revenue expended in accordance with Subsection (6)(a) from the amount of
138 revenue described in Subsection (4).

139 (7) (a) A county legislative body in a county of the fourth, fifth, or sixth class shall
140 expend the revenue generated by a transient room tax for the purpose described in Subsection
141 (2)(a) in an amount at least equal to the amount the county legislative body expended for that
142 purpose during fiscal year 2018-19.

143 (b) Subject to Subsection (7)(c), a county legislative body in a county of the fourth,
144 fifth, or sixth class shall expend the revenue generated by a transient room tax that exceeds the
145 amount described in Subsection (7)(a) as follows:

146 (i) 37% of the revenue generated by the transient room tax that exceeds the amount
147 described in Subsection (7)(a) for the purpose described in Subsection (2)(a); and

148 (ii) 63% of the revenue generated by the transient room tax that exceeds the amount
149 described in Subsection (7)(a):

150 (A) for any combination of the purposes described in Subsections (2)(b) through (e); or

151 (B) to pay an emergency medical services provider for emergency medical services in

152 one or more eligible towns, up to an amount equal to 4% of the total revenue generated by the
153 transient room tax.

154 (c) A county legislative body in a county of the fourth, fifth, or sixth class may not
155 expend revenue generated by a transient room tax for the purpose described in Subsection
156 (2)(e) in an amount that exceeds the amount described in Subsection (7)(a).

157 (d) The provisions of this Subsection (7) apply notwithstanding any other provision of
158 this section.

159 (e) If the amount described in Subsection (7)(a) exceeds the total amount of revenue
160 generated by a transient room tax in a county of the fourth, fifth, or sixth class:

161 (i) Subsections (7)(a) through (d) do not apply; and

162 (ii) the county legislative body shall expend the revenue generated by the transient
163 room tax in accordance with Subsections (3) through (6).

164 Section 2. Section 17-31-5.5 is amended to read:

165 **17-31-5.5. Report to county legislative body -- Content.**

166 (1) The legislative body of each county that imposes a transient room tax under Section
167 59-12-301 or a tourism, recreation, cultural, convention, and airport facilities tax under Section
168 59-12-603 shall prepare annually a report in accordance with Subsection (2).

169 (2) The report described in Subsection (1) shall include a breakdown of expenditures
170 into the following categories:

171 (a) for the transient room tax, identification of expenditures for:

172 (i) establishing and promoting:

173 (A) recreation;

174 (B) tourism;

175 (C) film production; and

176 (D) conventions;

177 (ii) acquiring, leasing, constructing, furnishing, or operating:

178 (A) convention meeting rooms;

179 (B) exhibit halls;

180 (C) visitor information centers;

181 (D) museums; and

182 (E) related facilities;

183 (iii) acquiring or leasing land required for or related to the purposes listed in
184 Subsection (2)(a)(ii);
185 (iv) mitigation costs as identified in Subsection 17-31-2(2)(d); and
186 (v) making the annual payment of principal, interest, premiums, and necessary reserves
187 for any or the aggregate of bonds issued to pay for costs referred to in Subsections
188 17-31-2~~(4)(c)~~ (2)(e) and (5)(a); and
189 (b) for the tourism, recreation, cultural, convention, and airport facilities tax,
190 identification of expenditures for:
191 (i) financing tourism promotion, which means an activity to develop, encourage,
192 solicit, or market tourism that attracts transient guests to the county, including planning,
193 product development, and advertising;
194 (ii) the development, operation, and maintenance of the following facilities as defined
195 in Section 59-12-602:
196 (A) an airport facility;
197 (B) a convention facility;
198 (C) a cultural facility;
199 (D) a recreation facility; and
200 (E) a tourist facility; and
201 (iii) a pledge as security for evidences of indebtedness under Subsection 59-12-603(3).
202 (3) For the transient room tax, the report described in Subsection (1) shall include a
203 breakdown of each expenditure described in Subsection (2)(a)(i), including:
204 (a) whether the expenditure was used for in-state and out-of-state promotion efforts;
205 (b) an explanation of how the expenditure targeted a cost created by tourism; and
206 (c) an accounting of the expenditure showing that the expenditure was used only for
207 costs directly related to a cost created by tourism.
208 ~~(3)~~ (4) A county legislative body shall provide a copy of the report described in
209 Subsection (1) to:
210 (a) the Utah Office of Tourism within the Governor's Office of Economic
211 Development;
212 (b) its tourism tax advisory board; and
213 (c) the Office of the Legislative Fiscal Analyst.

214 Section 3. Section **59-12-118** is amended to read:

215 **59-12-118. Commission's authority to administer sales and use tax.**

216 Except as provided in ~~[Section]~~ Sections 59-12-209 and 59-12-302, the commission
217 shall have exclusive authority to administer, operate, and enforce the provisions of this chapter
218 including:

219 (1) determining, assessing, and collecting any sales and use tax imposed pursuant to
220 this chapter;

221 (2) representing each county, city, and town's interest in any administrative proceeding
222 involving the state or local option sales and use tax;

223 (3) adjudicating any administrative proceedings involving the state or local option sales
224 and use tax;

225 (4) waiving, reducing, or compromising any penalty and interest imposed in connection
226 with any determination of state or local option sales or use tax; and

227 (5) prescribing forms and rules to conform with this chapter for the making of returns
228 and for the ascertainment, assessment, and collection of the taxes imposed under this chapter.

229 Section 4. Section **59-12-302** is amended to read:

230 **59-12-302. Collection of tax -- Administrative charge.**

231 (1) Except as provided in ~~[Subsection (2) or (3)]~~ Subsections (2), (3), and (4), the tax
232 authorized under this part shall be administered, collected, and enforced in accordance with:

233 (a) the same procedures used to administer, collect, and enforce the tax under:

234 (i) Part 1, Tax Collection; or

235 (ii) Part 2, Local Sales and Use Tax Act; and

236 (b) Chapter 1, General Taxation Policies.

237 (2) The location of a transaction shall be determined in accordance with Sections
238 59-12-211 through 59-12-215.

239 (3) A tax under this part is not subject to Section 59-12-107.1 or 59-12-123 or
240 Subsections 59-12-205(2) through (6).

241 (4) A county auditor may audit, in coordination with the commission, remittance of a
242 tax authorized under this part.

243 ~~[(4)]~~ (5) The commission:

244 (a) shall distribute the revenue collected from the tax to the county within which the

245 revenue was collected; and

246 (b) shall retain and deposit an administrative charge in accordance with Section
247 59-1-306 from revenue the commission collects from a tax under this part.

248 Section 5. Section 59-12-353 is amended to read:

249 **59-12-353. Additional municipal transient room tax.**

250 ~~[(1) Subject to the limitations of Subsection (2), the]~~ The governing body of a
251 municipality may, in addition to the tax authorized under Section 59-12-352, impose a tax of
252 not to exceed .5% on charges for the accommodations and services described in Subsection
253 59-12-103(1)(i) if the governing body of the municipality:

254 ~~[(a)]~~ (1) before January 1, 1996, levied and collected a license fee or tax under Section
255 10-1-203; and

256 ~~[(b)]~~ (2) before January 1, 1997, took official action to obligate the municipality in
257 reliance on the license fees or taxes under Subsection (1)~~[(a)]~~ to the payment of debt service on
258 bonds or other indebtedness, including lease payments under a lease purchase agreement.

259 ~~[(2) The governing body of a municipality may impose the tax under this section until~~
260 ~~the sooner of:]~~

261 ~~[(a) the day on which the following have been paid in full:]~~

262 ~~[(i) the debt service on bonds or other indebtedness, including lease payments under a~~
263 ~~lease purchase agreement described in Subsection (1)(b); and]~~

264 ~~[(ii) refunding obligations that the municipality incurred as a result of the debt service~~
265 ~~on bonds or other indebtedness, including lease payments under a lease purchase agreement~~
266 ~~described in Subsection (1)(b); or]~~

267 ~~[(b) 25 years from the day on which the municipality levied the tax under this section.]~~

268 Section 6. **Appropriation.**

269 The following sums of money are appropriated for the fiscal year beginning July 1,
270 2020, and ending June 30, 2021. These are additions to amounts previously appropriated for
271 fiscal year 2021. Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures
272 Act, the Legislature appropriates the following sums of money from the funds or accounts
273 indicated for the use and support of the government of the state of Utah.

274 ITEM 1

275 To State Tax Commission -- Tax Administration

276 From General Fund \$300,000
277 Schedule of Programs:
278 Administration Division \$300,000
279 The Legislature intends that the State Tax Commission use the appropriation under this
280 item to employ staff or purchase resources to ensure counties of the fourth, fifth, and sixth class
281 comply with the remittance and use requirements of a transient room tax authorized in Title 17,
282 Chapter 31, Recreational, Tourist, and Convention Bureaus, and Section [59-12-301](#).