

TAXED INTERLOCAL ENTITY AMENDMENTS

2020 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: David P. Hinkins

House Sponsor: Carl R. Albrecht

LONG TITLE

General Description:

This bill modifies provisions relating to taxed interlocal entities.

Highlighted Provisions:

This bill:

- ▶ modifies the definition of "project," for purposes of taxed interlocal entities, to include fuel production facilities and energy storage facilities and to include a project entity's ownership interest in a Utah interlocal energy hub;
- ▶ defines "Utah interlocal energy hub";
- ▶ modifies the definition of "taxed interlocal entity"; and
- ▶ provides that a segment is a project entity if the segment's associated entity is a project entity.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

11-13-103, as last amended by Laws of Utah 2018, Chapter 424

11-13-602, as enacted by Laws of Utah 2016, Chapter 382

11-13-604, as enacted by Laws of Utah 2016, Chapter 382



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Be it enacted by the Legislature of the state of Utah:

Section 1. Section **11-13-103** is amended to read:

11-13-103. Definitions.

As used in this chapter:

(1) (a) "Additional project capacity" means electric generating capacity provided by a generating unit that first produces electricity on or after May 6, 2002, and that is constructed or installed at or adjacent to the site of a project that first produced electricity before May 6, 2002, regardless of whether:

(i) the owners of the new generating unit are the same as or different from the owner of the project; and

(ii) the purchasers of electricity from the new generating unit are the same as or different from the purchasers of electricity from the project.

(b) "Additional project capacity" does not mean or include replacement project capacity.

(2) "Board" means the Permanent Community Impact Fund Board created by Section [35A-8-304](#), and its successors.

(3) "Candidate" means one or more of:

(a) the state;

(b) a county, municipality, school district, local district, special service district, or other political subdivision of the state; and

(c) a prosecution district.

(4) "Commercial project entity" means a project entity, defined in Subsection (18), that:

(a) has no taxing authority; and

(b) is not supported in whole or in part by and does not expend or disburse tax revenues.

(5) "Direct impacts" means an increase in the need for public facilities or services that is attributable to the project or facilities providing additional project capacity, except impacts resulting from the construction or operation of a facility that is:

(a) owned by an owner other than the owner of the project or of the facilities providing

59 additional project capacity; and

60 (b) used to furnish fuel, construction, or operation materials for use in the project.

61 (6) "Electric interlocal entity" means an interlocal entity described in Subsection
62 11-13-203(3).

63 (7) "Energy services interlocal entity" means an interlocal entity that is described in
64 Subsection 11-13-203(4).

65 (8) (a) "Estimated electric requirements," when used with respect to a qualified energy
66 services interlocal entity, includes any of the following that meets the requirements of
67 Subsection (8)(b):

68 (i) generation capacity;

69 (ii) generation output; or

70 (iii) an electric energy production facility.

71 (b) An item listed in Subsection (8)(a) is included in "estimated electric requirements"
72 if it is needed by the qualified energy services interlocal entity to perform the qualified energy
73 services interlocal entity's contractual or legal obligations to any of its members.

74 (9) (a) "Facilities providing replacement project capacity" means facilities that have
75 been, are being, or are proposed to be constructed, reconstructed, converted, repowered,
76 acquired, leased, used, or installed to provide replacement project capacity.

77 (b) "Facilities providing replacement project capacity" includes facilities that have
78 been, are being, or are proposed to be constructed, reconstructed, converted, repowered,
79 acquired, leased, used, or installed:

80 (i) to support and facilitate the construction, reconstruction, conversion, repowering,
81 installation, financing, operation, management, or use of replacement project capacity; or

82 (ii) for the distribution of power generated from existing capacity or replacement
83 project capacity to facilities located on real property in which the project entity that owns the
84 project has an ownership, leasehold, right-of-way, or permitted interest.

85 (10) "Governing authority" means a governing board or joint administrator.

86 (11) (a) "Governing board" means the body established in reliance on the authority
87 provided under Subsection 11-13-206(1)(b) to govern an interlocal entity.

88 (b) "Governing board" includes a board of directors described in an agreement, as
89 amended, that creates a project entity.

- 90 (c) "Governing board" does not include a board as defined in Subsection (2).
- 91 (12) "Interlocal entity" means:
- 92 (a) a Utah interlocal entity, an electric interlocal entity, or an energy services interlocal
- 93 entity; or
- 94 (b) a separate legal or administrative entity created under Section [11-13-205](#).
- 95 (13) "Joint administrator" means an administrator or joint board described in Section
- 96 [11-13-207](#) to administer a joint or cooperative undertaking.
- 97 (14) "Joint or cooperative undertaking" means an undertaking described in Section
- 98 [11-13-207](#) that is not conducted by an interlocal entity.
- 99 (15) "Member" means a public agency that, with another public agency, creates an
- 100 interlocal entity under Section [11-13-203](#).
- 101 (16) "Out-of-state public agency" means a public agency as defined in Subsection
- 102 (19)(c), (d), or (e).
- 103 (17) (a) "Project":
- 104 (i) means an electric generation and transmission facility owned by a Utah interlocal
- 105 entity or an electric interlocal entity; and
- 106 (ii) includes fuel ~~[or]~~ facilities, fuel production facilities, fuel transportation facilities
- 107 [and], energy storage facilities, or water facilities that are:
- 108 (A) owned by that Utah interlocal entity or electric interlocal entity; and
- 109 (B) required for the generation and transmission facility.
- 110 (b) "Project" includes a project entity's ownership interest in:
- 111 (i) facilities that provide additional project capacity;
- 112 (ii) facilities providing replacement project capacity; ~~[and]~~
- 113 (iii) additional generating, transmission, fuel, fuel transportation, water, or other
- 114 facilities added to a project[-]; and
- 115 (iv) a Utah interlocal energy hub, as defined in Section [11-13-602](#).
- 116 (18) "Project entity" means a Utah interlocal entity or an electric interlocal entity that
- 117 owns a project as defined in this section.
- 118 (19) "Public agency" means:
- 119 (a) a city, town, county, school district, local district, special service district, an
- 120 interlocal entity, or other political subdivision of the state;

121 (b) the state or any department, division, or agency of the state;

122 (c) any agency of the United States;

123 (d) any political subdivision or agency of another state or the District of Columbia
124 including any interlocal cooperation or joint powers agency formed under the authority of the
125 law of the other state or the District of Columbia; or

126 (e) any Indian tribe, band, nation, or other organized group or community which is
127 recognized as eligible for the special programs and services provided by the United States to
128 Indians because of their status as Indians.

129 (20) "Qualified energy services interlocal entity" means an energy services interlocal
130 entity that at the time that the energy services interlocal entity acquires its interest in facilities
131 providing additional project capacity has at least five members that are Utah public agencies.

132 (21) "Replacement project capacity" means electric generating capacity or transmission
133 capacity that:

134 (a) replaces all or a portion of the existing electric generating or transmission capacity
135 of a project; and

136 (b) is provided by a facility that is on, adjacent to, in proximity to, or interconnected
137 with the site of a project, regardless of whether:

138 (i) the capacity replacing existing capacity is less than or exceeds the generating or
139 transmission capacity of the project existing before installation of the capacity replacing
140 existing capacity;

141 (ii) the capacity replacing existing capacity is owned by the project entity that is the
142 owner of the project, a segment established by the project entity, or a person with whom the
143 project entity or a segment established by the project entity has contracted; or

144 (iii) the facility that provides the capacity replacing existing capacity is constructed,
145 reconstructed, converted, repowered, acquired, leased, used, or installed before or after any
146 actual or anticipated reduction or modification to existing capacity of the project.

147 (22) "Transportation reinvestment zone" means an area created by two or more public
148 agencies by interlocal agreement to capture increased property or sales tax revenue generated
149 by a transportation infrastructure project as described in Section [11-13-227](#).

150 (23) "Utah interlocal entity":

151 (a) means an interlocal entity described in Subsection [11-13-203\(2\)](#); and

152 (b) includes a separate legal or administrative entity created under Laws of Utah 1977,
153 Chapter 47, Section 3, as amended.

154 (24) "Utah public agency" means a public agency under Subsection (19)(a) or (b).

155 Section 2. Section **11-13-602** is amended to read:

156 **11-13-602. Definitions.**

157 As used in this part:

158 (1) "Asset" means funds, money, an account, real or personal property, or personnel.

159 (2) (a) "Associated entity" means a taxed interlocal entity that adopts a segment's
160 organizing resolution.

161 (b) "Associated entity" does not include any other segment.

162 (3) "Fiduciary duty" means a duty expressly designated as a fiduciary duty of:

163 (a) a director or an officer of a taxed interlocal entity in:

164 (i) the organization agreement of the taxed interlocal entity; or

165 (ii) an agreement executed by the director or the officer and the taxed interlocal entity;

166 or

167 (b) a director or an officer of a segment in:

168 (i) the organizing resolution of the segment; or

169 (ii) an agreement executed by the director or the officer and the segment.

170 (4) "Governing body" means the body established in an organizing resolution to govern
171 a segment.

172 (5) "Governmental law" means:

173 (a) Title 51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal
174 Organizations, and Other Local Entities Act;

175 (b) Title 63A, Chapter 3, Division of Finance;

176 (c) Title 63G, Chapter 6a, Utah Procurement Code;

177 (d) a law imposing an obligation on a taxed interlocal entity similar to an obligation
178 imposed by a law described in Subsection (5)(a), (b), or (c);

179 (e) an amendment to or replacement or renumbering of a law described in Subsection
180 (5)(a), (b), (c), or (d); or

181 (f) a law superseding a law described in Subsection (5)(a), (b), (c), or (d).

182 (6) "Indexed office" means the address identified under Subsection [63G-7-401\(5\)\(a\)\(i\)](#)

183 by a segment's associated entity in the associated entity's statement described in Subsection
184 [63G-7-401\(5\)](#).

185 (7) "Organization agreement" means an agreement, as amended, that creates a taxed
186 interlocal entity.

187 (8) "Organizing resolution" means a resolution described in Subsection [11-13-604\(1\)](#)
188 that creates a segment.

189 (9) "Principal county" means the county in which the indexed office of a segment's
190 associated entity is located.

191 (10) "Project" means:

192 (a) the same as that term is defined in Section [11-13-103](#); or

193 (b) facilities, improvements, or contracts undertaken by a taxed interlocal entity in
194 accordance with Subsection [11-13-204\(2\)](#).

195 (11) "Public asset" means:

196 (a) an asset used by a public entity;

197 (b) tax revenue;

198 (c) state funds; or

199 (d) public funds.

200 (12) "Segment" means a segment created in accordance with Section [11-13-604](#).

201 (13) "Taxed interlocal entity" means:

202 (a) a project entity that:

203 (i) is not exempt from a tax or fee in lieu of taxes imposed in accordance with Part 3,
204 Project Entity Provisions;

205 (ii) does not receive a payment of funds from a federal agency or office, state agency or
206 office, political subdivision, or other public agency or office other than:

207 (A) a payment that does not materially exceed the greater of the fair market value and
208 the cost of a service provided or property conveyed by the project entity; or

209 (B) a grant that is subject to accountability requirements and that the project entity
210 receives for purposes related to a Utah interlocal energy hub, including research and
211 development of technology, financing, construction, installation, operation, and other actions
212 that the project entity may take with respect to a project; and

213 (iii) does not receive, expend, or have the authority to compel payment from tax

214 revenue; or

215 (b) an interlocal entity that:

216 (i) was created before 1981 for the purpose of providing power supply at wholesale to
217 its members;

218 (ii) does not receive a payment of funds from a federal agency or office, state agency or
219 office, political subdivision, or other public agency or office other than a payment that does not
220 materially exceed the greater of the fair market value and the cost of a service provided or
221 property conveyed by the interlocal entity; and

222 (iii) does not receive, expend, or have the authority to compel payment from tax
223 revenue.

224 (14) (a) "Use" means to use, own, manage, hold, keep safe, maintain, invest, deposit,
225 administer, receive, expend, appropriate, disburse, or have custody.

226 (b) "Use" includes, when constituting a noun, the corresponding nominal form of each
227 term in Subsection (13)(a), individually.

228 (15) "Utah interlocal energy hub" means project entity-owned facilities that:

229 (a) are located within the state; and

230 (b) facilitate the coordination of resources and participants in a multi-county or
231 interstate region for:

232 (i) the generation of energy, including with hydrogen fuel;

233 (ii) the transmission of energy;

234 (iii) energy storage, including compressed air energy storage;

235 (iv) producing environmental benefits; or

236 (v) the production, storage, or transmission of fuel, including hydrogen fuel.

237 Section 3. Section **11-13-604** is amended to read:

238 **11-13-604. Segments authorized.**

239 (1) (a) To the extent authorized in a taxed interlocal entity's organization agreement or
240 by a majority of the public entities that are parties to a taxed interlocal entity's organization
241 agreement, the governing board of a taxed interlocal entity may by resolution establish or
242 provide for the establishment of one or more segments that have separate rights, powers,
243 privileges, authority or by a majority of the public entities that are parties to a taxed interlocal
244 entity's organization agreement, or duties with respect to, as specified in the segment's

245 organizing resolution, the taxed interlocal entity's:

246 (i) property;

247 (ii) assets;

248 (iii) projects;

249 (iv) undertakings;

250 (v) opportunities;

251 (vi) actions;

252 (vii) debts;

253 (viii) liabilities;

254 (ix) obligations; or

255 (x) any combination of the items listed in Subsections (1)(a)(i) through (viii).

256 (b) To the extent provided in the organization agreement of a segment's associated

257 entity, a segment may have a separate purpose from the associated entity.

258 (c) The name of a segment shall:

259 (i) contain the name of the segment's associated entity; and

260 (ii) be distinguishable from the name of any other segment established by the

261 associated entity.

262 (2) Notwithstanding any other provision of law, the debts, liabilities, and obligations

263 incurred, contracted for, arising out of the conduct of or otherwise existing with respect to a

264 particular segment are only enforceable or chargeable against the assets of that segment, and

265 not against the assets of the segment's associated entity generally or any other segment

266 established by the segment's associated entity if:

267 (a) the segment is established by or in accordance with an organizing resolution;

268 (b) separate records are maintained for the segment to the extent necessary to avoid the

269 segment's records constituting a fraud upon the segment's creditors;

270 (c) the assets associated with the segment are held and accounted for separately from

271 the assets of any other segment established by the associated entity to the extent necessary to

272 avoid the segment's accounting for the segment's assets constituting a fraud upon the segment's

273 creditors;

274 (d) the segment's organizing resolution provides for a limitation on liabilities of the

275 segment; and

276 (e) a notice of limitation on liabilities of the segment is recorded in accordance with
277 Section 11-13-605.

278 (3) Except as otherwise provided in the segment's organizing resolution, a segment that
279 satisfies the conditions described in Subsections (2)(a) through (e):

280 (a) is treated as a separate interlocal entity; and

281 (b) may:

282 (i) in its own name, contract, hold title to property, grant liens and security interests,
283 and sue and be sued;

284 (ii) exercise all or any part of the powers, privileges, rights, authority, and capacity of
285 the segment's associated entity; and

286 (iii) engage in any action in which the segment's associated entity may engage.

287 (4) Except as otherwise provided in the organization agreement of the segment's
288 associated entity or in the segment's organizing resolution, a segment is governed by the
289 organization agreement of the segment's associated entity.

290 (5) Subject to Subsection (4), a segment's organizing resolution:

291 (a) may address any matter relating to the segment, including the segment's governance
292 or operation, to the extent that the organization agreement of a segment's associated entity does
293 not address the matter; and

294 (b) to the extent not addressed in the organization agreement of the segment's
295 associated entity, shall address the following matters:

296 (i) the powers delegated to the segment;

297 (ii) the manner in which the segment is to be governed, including whether the
298 segment's governing body is the same as the governing board of the segment's associated
299 entity;

300 (iii) subject to Subsection (6), if the segment's governing body is different from the
301 governing board of the segment's associated entity, the manner in which the members of the
302 segment's governing body are appointed or selected;

303 (iv) the segment's purpose;

304 (v) the manner of financing the segment's actions;

305 (vi) how the segment will establish and maintain a budget;

306 (vii) how to partially or completely terminate the segment and, upon a partial or

307 complete termination, how to dispose of the segment's property;

308 (viii) the process, conditions, and terms for withdrawal of a participating public agency
309 from the segment; and

310 (ix) voting rights, including whether voting is weighted, and, if so, the basis upon
311 which the vote weight is determined.

312 (6) An organizing resolution shall provide that if a segment's governing body is
313 different from the governing board of the segment's associated entity, the Utah public agencies
314 that are parties to the organization agreement of the segment's associated entity may appoint or
315 select members of the segment's governing body with a majority of the voting power.

316 (7) A segment may not:

317 (a) transfer the segment's property or other assets to the segment's associated entity or
318 to another segment established by the segment's associated entity if the transfer impairs the
319 ability of the segment to pay the segment's debts that exist at the time of the transfer, unless the
320 segment's associated entity or the other segment gives fair value for the property or asset; or

321 (b) assign a tax or other liability imposed against the segment to the segment's
322 associated entity or to another segment established by the segment's associated entity if the
323 assignment impairs a creditor's ability to collect the amount due when owed.

324 (8) If a segment and a segment's associated entity or another segment established by the
325 segment's associated entity are involved in a joint action or have a common interest in a
326 facility, the segment's or the segment's associated entity's maintenance of records and accounts
327 related to the joint action or common interest does not constitute a violation of Subsection
328 (2)(b) or (c).

329 (9) Except as otherwise provided in this part or where clearly not applicable, the
330 provisions of law that apply to a segment's associated entity also apply to the segment,
331 including Subsection 11-13-205(5), as if the segment were a separate legal or administrative
332 entity.

333 (10) (a) To the extent an associated entity is a taxpayer as defined in Section 59-8-103,
334 the associated entity shall pay tax on the associated entity's gross receipts at the rate of tax that
335 would apply if all gross receipts of the associated entity and the associated entity's segments, in
336 the aggregate, were the gross receipts of a single taxpayer.

337 (b) Each segment of an associated entity that is a taxpayer as defined in Section

338 59-8-103 shall pay tax on the segment's gross receipts each period described in Subsection
339 59-8-105(1) at the same rate of tax as the rate of tax paid by the segment's associated entity for
340 the same period.

341 (c) Notwithstanding Subsections (10)(a) and (b):

342 (i) an associated entity is not liable for the tax imposed on a segment; and

343 (ii) a segment of an associated entity is not liable for the tax imposed on the segment's
344 associated entity or on another segment of the segment's associated entity.

345 (11) Notwithstanding any other provision of law, a segment is a project entity if the
346 segment's associated entity is a project entity.