

**PERFORMANCE REPORTING AND EFFICIENCY REQUIREMENTS**

2021 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Melissa G. Ballard**

Senate Sponsor: Don L. Ipson

Cosponsor:

Travis M. Seegmiller

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**LONG TITLE**

**General Description:**

This bill modifies provisions related to government performance reporting and efficiency requirements.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ modifies the duties of the Office of the Legislative Fiscal Analyst and the Office of the Legislative Auditor General related to government processes targeted for efficiency improvements;
- ▶ modifies the process by which an agency develops and reports performance measures;
- ▶ requires the Governor's Office of Management and Budget and the Office of the Legislative Fiscal Analyst to:
  - establish a process to target certain government processes for efficiency improvements; and
  - report annually regarding the status of the efficiency improvement process and any recommended changes;
- ▶ clarifies that the judicial department and the legislative department are not subject to certain performance reporting requirements; and

29           ▶ makes technical and conforming changes.

30 **Money Appropriated in this Bill:**

31           None

32 **Other Special Clauses:**

33           None

34 **Utah Code Sections Affected:**

35 AMENDS:

36           **36-12-13**, as last amended by Laws of Utah 2018, Chapter 248

37           **36-12-15**, as last amended by Laws of Utah 2020, Chapter 356

38           **63I-1-263**, as last amended by Laws of Utah 2020, Chapters 82, 152, 154, 199, 230,

39 303, 322, 336, 354, 360, 375, 405 and last amended by Coordination Clause, Laws

40 of Utah 2020, Chapter 360

41           **63J-1-201**, as last amended by Laws of Utah 2020, Chapter 152

42           **63J-1-602.2**, as last amended by Laws of Utah 2020, Fifth Special Session, Chapter 20

43 ENACTS:

44           **63J-1-901**, Utah Code Annotated 1953

45           **63J-1-902**, Utah Code Annotated 1953

46           **63J-1-903**, Utah Code Annotated 1953

47           **63J-1-904**, Utah Code Annotated 1953

48 REPEALS:

49           **36-24-101**, as last amended by Laws of Utah 2011, Chapter 342

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51 *Be it enacted by the Legislature of the state of Utah:*

52           Section 1. Section **36-12-13** is amended to read:

53           **36-12-13. Office of the Legislative Fiscal Analyst established -- Powers, functions,**  
54 **and duties -- Qualifications.**

55           (1) There is established an Office of the Legislative Fiscal Analyst as a permanent staff  
56 office for the Legislature.

57           (2) The powers, functions, and duties of the Office of the Legislative Fiscal Analyst  
58 under the supervision of the fiscal analyst are:

59           (a) (i) to estimate general revenue collections, including comparisons of:

60           (A) current estimates for each major tax type to long-term trends for that tax type;

61           (B) current estimates for federal fund receipts to long-term federal fund trends; and

62           (C) current estimates for tax collections and federal fund receipts to long-term trends  
63 deflated for the inflationary effects of debt monetization; and

64           (ii) to report the analysis required under Subsection (2)(a)(i) to the Legislature's  
65 Executive Appropriations Committee before each annual general session of the Legislature;

66           (b) to analyze in detail the state budget before the convening of each legislative session  
67 and make recommendations to the Legislature on each item or program appearing in the  
68 budget, including:

69           (i) funding for and performance of programs, acquisitions, and services currently  
70 undertaken by state government to determine whether each department, agency, institution, or  
71 program should:

72           (A) continue at its current level of expenditure;

73           (B) continue at a different level of expenditure; or

74           (C) be terminated; and

75           (ii) increases or decreases to spending authority and other resource allocations for the  
76 current and future fiscal years;

77           (c) to prepare on all proposed bills fiscal estimates that reflect:

78           (i) potential state government revenue impacts;

79           (ii) anticipated state government expenditure changes;

80           (iii) anticipated expenditure changes for county, municipal, local district, or special  
81 service district governments; and

82           (iv) anticipated direct expenditure by Utah residents and businesses, including the unit  
83 cost, number of units, and total cost to all impacted residents and businesses;

84           (d) to indicate whether each proposed bill will impact the regulatory burden for Utah

85 residents or businesses, and if so:

86 (i) whether the impact increases or decreases the regulatory burden; and

87 (ii) whether the change in burden is high, medium, or low;

88 (e) beginning in 2017 and repeating every three years after 2017, to prepare the

89 following cycle of analyses of long-term fiscal sustainability:

90 (i) in year one, the joint revenue volatility report required under Section [63J-1-205](#);

91 (ii) in year two, a long-term budget for programs appropriated from major funds and  
92 tax types; and

93 (iii) in year three, a budget stress test comparing estimated future revenue to and  
94 expenditure from major funds and tax types under various potential economic conditions;

95 (f) to report instances in which the administration may be failing to carry out the  
96 expressed intent of the Legislature;

97 (g) to propose and analyze statutory changes for more effective operational economies  
98 or more effective administration;

99 (h) to prepare, before each annual general session of the Legislature, a summary  
100 showing the current status of the following as compared to the past nine fiscal years:

101 (i) debt;

102 (ii) long-term liabilities;

103 (iii) contingent liabilities;

104 (iv) General Fund borrowing;

105 (v) reserves;

106 (vi) fund and nonlapsing balances; and

107 (vii) cash funded capital investments;

108 (i) to make recommendations for addressing the items described in Subsection (2)(h) in  
109 the upcoming annual general session of the Legislature;

110 (j) to prepare, after each session of the Legislature, a summary showing the effect of  
111 the final legislative program on the financial condition of the state;

112 (k) to conduct organizational and management improvement studies in accordance

113 with Title 63J, Chapter 1, Part 9, Government Performance Reporting and Efficiency Process,  
114 and legislative rule;

115 (l) to prepare and deliver upon request of any interim committee or the Legislative  
116 Management Committee, reports on the finances of the state and on anticipated or proposed  
117 requests for appropriations;

118 (m) to recommend areas for research studies by the executive department or the interim  
119 committees;

120 (n) to appoint and develop a professional staff within budget limitations;

121 (o) to prepare and submit the annual budget request for the office;

122 (p) to develop a taxpayer receipt:

123 (i) available to taxpayers through a website; and

124 (ii) that allows a taxpayer to view on the website an estimate of how the taxpayer's tax  
125 dollars are expended for government purposes; and

126 (q) to publish or provide other information on taxation and government expenditures  
127 that may be accessed by the public.

128 (3) The legislative fiscal analyst shall have a master's degree in public administration,  
129 political science, economics, accounting, or the equivalent in academic or practical experience.

130 (4) In carrying out the duties provided for in this section, the legislative fiscal analyst  
131 may obtain access to all records, documents, and reports necessary to the scope of the  
132 legislative fiscal analyst's duties according to the procedures contained in Title 36, Chapter 14,  
133 Legislative Subpoena Powers.

134 Section 2. Section **36-12-15** is amended to read:

135 **36-12-15. Office of the Legislative Auditor General established -- Qualifications --**  
136 **Powers, functions, and duties.**

137 (1) There is created an Office of the Legislative Auditor General as a permanent staff  
138 office for the Legislature.

139 (2) The legislative auditor general shall be a licensed certified public accountant or  
140 certified internal auditor with at least five years of experience in the auditing or public

141 accounting profession, or the equivalent, prior to appointment.

142 (3) The legislative auditor general shall appoint and develop a professional staff within  
143 budget limitations.

144 (4) (a) The Office of the Legislative Auditor General shall exercise the constitutional  
145 authority provided in Article VI, Sec. 33, Utah Constitution.

146 (b) Under the direction of the legislative auditor general, the office shall:

147 (i) conduct comprehensive and special purpose audits, examinations, and reviews of  
148 any entity that receives public funds;

149 (ii) prepare and submit a written report on each audit, examination, or review to the  
150 Legislative Management Committee, the audit subcommittee, and to all members of the  
151 Legislature within 75 days after the audit or examination is completed; and

152 [~~(iii) as provided in Section 36-24-101;~~]

153 [~~(A) monitor all new programs and agencies created during each Annual General  
154 Session or Special Session of the Legislature;~~]

155 [~~(B) provide each new program and agency created with a list of best practices in  
156 setting up their program or agency, including:~~]

157 [~~(I) policies;~~]

158 [~~(II) performance measures; and~~]

159 [~~(III) data collection;~~]

160 [~~(C) send each new program and agency:~~]

161 [~~(I) within one year after its creation, a survey instrument requesting a self evaluation  
162 that includes policies, performance measures, and data collection; and~~]

163 [~~(II) within two years after its creation, a survey instrument requesting a self evaluation  
164 that includes policies, performance measures, and data collection; and~~]

165 [~~(D) (I) using the new program or agency's response to the self evaluation survey  
166 instruments, recommend to the legislative audit subcommittee that the office conduct an audit  
167 of those new programs and agencies created on which questions have arisen as a result of the  
168 response to the survey instrument and provide a limited scope audit report on those new~~]

169 ~~programs or agencies on which it receives direction to audit to the legislative interim~~  
170 ~~committee and to the legislative appropriations subcommittee with oversight responsibility for~~  
171 ~~that program or agency on or before the November interim meeting; and]~~

172  ~~[(H) include within this limited scope audit report a recommendation as to whether the~~  
173  ~~program or agency is fulfilling its statutory guidelines and directives.]~~

174 (iii) monitor and conduct a risk assessment of any efficiency evaluations in accordance  
175 with Title 63J, Chapter 1, Part 9, Government Performance Reporting and Efficiency Process,  
176 and legislative rule.

177 (5) The audit, examination, or review of any entity that receives public funds may  
178 include a determination of any or all of the following:

- 179 (a) the honesty and integrity of all [its] the entity's fiscal affairs;
- 180 (b) the accuracy and reliability of [its] the entity's financial statements and reports;
- 181 (c) whether or not [its] the entity's financial controls are adequate and effective to  
182 properly record and safeguard its acquisition, custody, use, and accounting of public funds;
- 183 (d) whether or not [its] the entity's administrators have faithfully adhered to legislative  
184 intent;
- 185 (e) whether or not [its] the entity's operations have been conducted in an efficient,  
186 effective, and cost efficient manner;
- 187 (f) whether or not [its] the entity's programs have been effective in accomplishing  
188 intended objectives; and
- 189 (g) whether or not [its] the entity's management control and information systems are  
190 adequate and effective.

191 (6) The Office of the Legislative Auditor General:

192 (a) (i) shall, notwithstanding any other provision of law, have access to all records,  
193 documents, and reports of any entity that receives public funds that are necessary to the scope  
194 of the duties of the legislative auditor general or the office; and

195 (ii) may issue a subpoena to obtain access as provided in Subsection (6)(a)(i) using the  
196 procedures contained in Title 36, Chapter 14, Legislative Subpoena Powers;

197 (b) establish policies, procedures, methods, and standards of audit work for the office  
198 and staff;

199 (c) prepare and submit each audit report without interference from any source relative  
200 to the content of the report, the conclusions reached in the report, or the manner of disclosing  
201 the results of the legislative auditor general's findings; and

202 (d) prepare and submit the annual budget request for the office.

203 (7) To preserve the professional integrity and independence of the office:

204 (a) no legislator or public official may urge the appointment of any person to the office;  
205 and

206 (b) the legislative auditor general may not be appointed to serve on any board,  
207 authority, commission, or other agency of the state during the legislative auditor general's term  
208 as legislative auditor general.

209 (8) The following records in the custody or control of the legislative auditor general  
210 shall be protected records under Title 63G, Chapter 2, Government Records Access and  
211 Management Act:

212 (a) Records that would disclose information relating to allegations of personal  
213 misconduct, gross mismanagement, or illegal activity of a past or present governmental  
214 employee if the information or allegation cannot be corroborated by the legislative auditor  
215 general through other documents or evidence, and the records relating to the allegation are not  
216 relied upon by the legislative auditor general in preparing a final audit report.

217 (b) Records and audit workpapers to the extent they would disclose the identity of a  
218 person who during the course of a legislative audit, communicated the existence of any waste  
219 of public funds, property, or manpower, or a violation or suspected violation of a law, rule, or  
220 regulation adopted under the laws of this state, a political subdivision of the state, or any  
221 recognized entity of the United States, if the information was disclosed on the condition that  
222 the identity of the person be protected.

223 (c) Prior to the time that an audit is completed and the final audit report is released,  
224 records or drafts circulated to a person who is not an employee or head of a governmental



225 entity for their response or information.

226 (d) Records that would disclose an outline or part of any audit survey plans or audit  
227 program.

228 (e) Requests for audits, if disclosure would risk circumvention of an audit.

229 (f) The provisions of Subsections (8)(a), (b), and (c) do not prohibit the disclosure of  
230 records or information that relate to a violation of the law by a governmental entity or  
231 employee to a government prosecutor or peace officer.

232 (g) The provisions of this section do not limit the authority otherwise given to the  
233 legislative auditor general to classify a document as public, private, controlled, or protected  
234 under Title 63G, Chapter 2, Government Records Access and Management Act.

235 (9) The legislative auditor general shall:

236 (a) be available to the Legislature and to [its] the Legislature's committees for  
237 consultation on matters relevant to areas of the legislative auditor general's professional  
238 competence;

239 (b) conduct special audits as requested by the Legislative Management Committee;

240 (c) report immediately in writing to the Legislative Management Committee through its  
241 audit subcommittee any apparent violation of penal statutes disclosed by the audit of a state  
242 agency and furnish to the Legislative Management Committee all information relative to the  
243 apparent violation;

244 (d) report immediately in writing to the Legislative Management Committee through  
245 its audit subcommittee any apparent instances of malfeasance or nonfeasance by a state officer  
246 or employee disclosed by the audit of a state agency; and

247 (e) make any recommendations to the Legislative Management Committee through its  
248 audit subcommittee with respect to the alteration or improvement of the accounting system  
249 used by any entity that receives public funds.

250 (10) If the legislative auditor general conducts an audit of a state agency that has  
251 previously been audited and finds that the state agency has not implemented a recommendation  
252 made by the legislative auditor general in a previous audit, the legislative auditor general shall,

253 upon release of the audit:

254 (a) report immediately in writing to the Legislative Management Committee through its  
255 audit subcommittee that the state agency has not implemented that recommendation; and

256 (b) shall report, as soon as possible, that the state agency has not implemented that  
257 recommendation to a meeting of an appropriate legislative committee designated by the audit  
258 subcommittee of the Legislative Management Committee.

259 (11) (a) Prior to each annual general session, the legislative auditor general shall  
260 prepare a summary of the audits conducted and of actions taken based upon them during the  
261 preceding year.

262 (b) This report shall also set forth any items and recommendations that are important  
263 for consideration in the forthcoming session, together with a brief statement or rationale for  
264 each item or recommendation.

265 (c) The legislative auditor general shall deliver the report to the Legislature and to the  
266 appropriate committees of the Legislature.

267 (12) (a) No person or entity may:

268 (i) interfere with a legislative audit, examination, or review of any entity conducted by  
269 the office; or

270 (ii) interfere with the office relative to the content of the report, the conclusions  
271 reached in the report, or the manner of disclosing the results and findings of the office.

272 (b) Any person or entity that violates the provisions of this Subsection (12) is guilty of  
273 a class B misdemeanor.

274 (13) (a) Beginning July 1, 2020, the Office of the Legislative Auditor General may  
275 require any current employee, or any applicant for employment, to submit to a  
276 fingerprint-based local, regional, and criminal history background check as an ongoing  
277 condition of employment.

278 (b) An employee or applicant for employment shall provide a completed fingerprint  
279 card to the office upon request. The office shall require that an individual required to submit to  
280 a background check under this subsection also provide a signed waiver on a form provided by

281 the office that meets the requirements of Subsection 53-10-108(4).

282 (c) For a noncriminal justice background search and registration in accordance with  
283 Subsection 53-10-108(13), the office shall submit to the Bureau of Criminal Identification:

284 (i) the employee's or applicant's personal identifying information and fingerprints for a  
285 criminal history search of applicable local, regional, and national databases; and

286 (ii) a request for all information received as a result of the local, regional, and  
287 nationwide background check.

288 Section 3. Section 63I-1-263 is amended to read:

289 **63I-1-263. Repeal dates, Titles 63A to 63N.**

290 (1) In relation to the Utah Transparency Advisory Board, on January 1, 2025:

291 (a) Subsection 63A-1-201(1) is repealed;

292 (b) Subsection 63A-1-202(2)(c), the language "using criteria established by the board"  
293 is repealed;

294 (c) Section 63A-1-203 is repealed;

295 (d) Subsections 63A-1-204(1) and (2), the language "After consultation with the board,  
296 and" is repealed; and

297 (e) Subsection 63A-1-204(1)(b), the language "using the standards provided in  
298 Subsection 63A-1-203(3)(c)" is repealed.

299 (2) Subsection 63A-5b-405(5), relating to prioritizing and allocating capital  
300 improvement funding, is repealed July 1, 2024.

301 (3) Section 63A-5b-1003, State Facility Energy Efficiency Fund, is repealed July 1,  
302 2023.

303 (4) Sections 63A-9-301 and 63A-9-302, related to the Motor Vehicle Review  
304 Committee, are repealed July 1, 2023.

305 (5) Title 63C, Chapter 4a, Constitutional and Federalism Defense Act, is repealed July  
306 1, 2028.

307 (6) Title 63C, Chapter 6, Utah Seismic Safety Commission, is repealed January 1,  
308 2025.

309 (7) Title 63C, Chapter 12, Snake Valley Aquifer Advisory Council, is repealed July 1,  
310 2024.

311 (8) Title 63C, Chapter 17, Point of the Mountain Development Commission Act, is  
312 repealed July 1, 2021.

313 (9) Title 63C, Chapter 18, Behavioral Health Crisis Response Commission, is repealed  
314 July 1, 2023.

315 (10) Title 63C, Chapter 21, Outdoor Adventure Commission, is repealed July 1, 2025.

316 (11) Title 63F, Chapter 2, Data Security Management Council, is repealed July 1,  
317 2025.

318 (12) Section [63G-6a-805](#), which creates the Purchasing from Persons with Disabilities  
319 Advisory Board, is repealed July 1, 2026.

320 (13) Title 63G, Chapter 21, Agreements to Provide State Services, is repealed July 1,  
321 2025.

322 (14) Title 63H, Chapter 4, Heber Valley Historic Railroad Authority, is repealed July 1,  
323 2024.

324 (15) Title 63H, Chapter 8, Utah Housing Corporation Act, is repealed July 1, 2026.

325 (16) Subsection [63J-1-602.1\(14\)](#), Nurse Home Visiting Restricted Account is repealed  
326 July 1, 2026.

327 (17) (a) Subsection [63J-1-602.1\(58\)](#), relating to the Utah Statewide Radio System  
328 Restricted Account, is repealed July 1, 2022.

329 (b) When repealing Subsection [63J-1-602.1\(58\)](#), the Office of Legislative Research and  
330 General Counsel shall, in addition to the office's authority under Subsection [36-12-12\(3\)](#), make  
331 necessary changes to subsection numbering and cross references.

332 (18) Subsection [63J-1-602.2\[\(4\)\]\(5\)](#), referring to dedicated credits to the Utah Marriage  
333 Commission, is repealed July 1, 2023.

334 (19) Subsection [63J-1-602.2\[\(5\)\]\(6\)](#), referring to the Trip Reduction Program, is  
335 repealed July 1, 2022.

336 (20) Subsection [63J-1-602.2\[\(25\)\]\(24\)](#), related to the Utah Seismic Safety

337 Commission, is repealed January 1, 2025.

338 (21) Title 63J, Chapter 4, Part 5, Resource Development Coordinating Committee, is  
339 repealed July 1, 2027.

340 (22) Subsection 63J-4-608(3), which creates the Federal Land Application Advisory  
341 Committee, is repealed on July 1, 2021.

342 (23) In relation to the Utah Substance Use and Mental Health Advisory Council, on  
343 January 1, 2023:

344 (a) Sections 63M-7-301, 63M-7-302, 63M-7-303, 63M-7-304, and 63M-7-306 are  
345 repealed;

346 (b) Section 63M-7-305, the language that states "council" is replaced with  
347 "commission";

348 (c) Subsection 63M-7-305(1) is repealed and replaced with:

349 "(1) "Commission" means the Commission on Criminal and Juvenile Justice."; and

350 (d) Subsection 63M-7-305(2) is repealed and replaced with:

351 "(2) The commission shall:

352 (a) provide ongoing oversight of the implementation, functions, and evaluation of the  
353 Drug-Related Offenses Reform Act; and

354 (b) coordinate the implementation of Section 77-18-1.1 and related provisions in  
355 Subsections 77-18-1(5)(b)(iii) and (iv).".

356 (24) The Crime Victim Reparations and Assistance Board, created in Section  
357 63M-7-504, is repealed July 1, 2027.

358 (25) Title 63M, Chapter 7, Part 6, Utah Council on Victims of Crime, is repealed July  
359 1, 2022.

360 (26) Title 63M, Chapter 11, Utah Commission on Aging, is repealed July 1, 2021.

361 (27) Subsection 63N-1-301(4)(c), related to the Talent Ready Utah Board, is repealed  
362 January 1, 2023.

363 (28) Title 63N, Chapter 1, Part 5, Governor's Economic Development Coordinating  
364 Council, is repealed July 1, 2024.

365 (29) Title 63N, Chapter 2, Part 2, Enterprise Zone Act, is repealed July 1, 2028.

366 (30) Section 63N-2-512 is repealed July 1, 2021.

367 (31) (a) Title 63N, Chapter 2, Part 6, Utah Small Business Jobs Act, is repealed  
368 January 1, 2021.

369 (b) Section 59-9-107 regarding tax credits against premium taxes is repealed for  
370 calendar years beginning on or after January 1, 2021.

371 (c) Notwithstanding Subsection (31)(b), an entity may carry forward a tax credit in  
372 accordance with Section 59-9-107 if:

373 (i) the person is entitled to a tax credit under Section 59-9-107 on or before December  
374 31, 2020; and

375 (ii) the qualified equity investment that is the basis of the tax credit is certified under  
376 Section 63N-2-603 on or before December 31, 2023.

377 (32) Subsections 63N-3-109(2)(e) and 63N-3-109(2)(f)(i) are repealed July 1, 2023.

378 (33) Title 63N, Chapter 4, Part 4, Rural Employment Expansion Program, is repealed  
379 July 1, 2023.

380 (34) Title 63N, Chapter 7, Part 1, Board of Tourism Development, is repealed July 1,  
381 2025.

382 (35) Title 63N, Chapter 9, Part 2, Outdoor Recreational Infrastructure Grant Program,  
383 is repealed January 1, 2023.

384 (36) Title 63N, Chapter 12, Part 5, Talent Ready Utah Center, is repealed January 1,  
385 2023.

386 Section 4. Section 63J-1-201 is amended to read:

387 **63J-1-201. Governor's proposed budget to Legislature -- Contents -- Preparation**  
388 **-- Appropriations based on current tax laws and not to exceed estimated revenues.**

389 (1) The governor shall deliver, not later than 30 days before the date the Legislature  
390 convenes in the annual general session, a confidential draft copy of the governor's proposed  
391 budget recommendations to the Office of the Legislative Fiscal Analyst according to the  
392 requirements of this section.

393 (2) (a) When submitting a proposed budget, the governor shall, within the first three  
394 days of the annual general session of the Legislature, submit to the presiding officer of each  
395 house of the Legislature:

396 (i) a proposed budget for the ensuing fiscal year;

397 (ii) a schedule for all of the proposed changes to appropriations in the proposed budget,  
398 with each change clearly itemized and classified; and

399 (iii) as applicable, a document showing proposed changes in estimated revenues that  
400 are based on changes in state tax laws or rates.

401 (b) The proposed budget shall include:

402 (i) a projection of:

403 (A) estimated revenues by major tax type;

404 (B) 15-year trends for each major tax type;

405 (C) estimated receipts of federal funds;

406 (D) 15-year trends for federal fund receipts; and

407 (E) appropriations for the next fiscal year;

408 (ii) the source of changes to all direct, indirect, and in-kind matching funds for all  
409 federal grants or assistance programs included in the budget;

410 (iii) changes to debt service;

411 (iv) a plan of proposed changes to appropriations and estimated revenues for the next  
412 fiscal year that is based upon the current fiscal year state tax laws and rates and considers  
413 projected changes in federal grants or assistance programs included in the budget;

414 (v) an itemized estimate of the proposed changes to appropriations for:

415 (A) the [~~Legislative Department~~] legislative department as certified to the governor by  
416 the president of the Senate and the speaker of the House;

417 (B) the [~~Executive Department~~] executive department;

418 (C) the [~~Judicial Department~~] judicial department as certified to the governor by the  
419 state court administrator;

420 (D) changes to salaries payable by the state under the Utah Constitution or under law

421 for lease agreements planned for the next fiscal year; and

422 (E) all other changes to ongoing or one-time appropriations, including dedicated  
423 credits, restricted funds, nonlapsing balances, grants, and federal funds;

424 (vi) for each line item, the average annual dollar amount of staff funding associated  
425 with all positions that were vacant during the last fiscal year;

426 (vii) deficits or anticipated deficits;

427 (viii) the recommendations for each state agency for new full-time employees for the  
428 next fiscal year, which shall also be provided to the director of the Division of Facilities  
429 Construction and Management as required by Subsection 63A-5b-501(3);

430 (ix) a written description and itemized report submitted by a state agency to the  
431 Governor's Office of Management and Budget under Section 63J-1-220, including:

432 (A) a written description and an itemized report provided at least annually detailing the  
433 expenditure of the state money, or the intended expenditure of any state money that has not  
434 been spent; and

435 (B) a final written itemized report when all the state money is spent;

436 (x) any explanation that the governor may desire to make as to the important features  
437 of the budget and any suggestion as to methods for the reduction of expenditures or increase of  
438 the state's revenue; and

439 (xi) information detailing certain fee increases as required by Section 63J-1-504.

440 (3) (a) ~~For~~ Except as provided in Subsection (3)(b), for the purpose of preparing and  
441 reporting the proposed budget, the governor:

442 [~~(a) The governor~~]

443 (i) shall require the proper state officials, including all public and higher education  
444 officials, all heads of executive and administrative departments and state institutions, bureaus,  
445 boards, commissions, and agencies expending or supervising the expenditure of the state  
446 money, and all institutions applying for state money and appropriations, to provide itemized  
447 estimates of changes in revenues and appropriations[-];

448 [~~(b) The governor~~]



449           (ii) may require the persons and entities subject to Subsection (3)(a)(i) to provide other  
450 information under these guidelines and at times as the governor may direct, which may include  
451 a requirement for program productivity and performance measures, where appropriate, with  
452 emphasis on outcome indicators[-]; and

453           ~~[(c) The governor]~~

454           (iii) may require representatives of public and higher education, state departments and  
455 institutions, and other institutions or individuals applying for state appropriations to attend  
456 budget meetings.

457           (b) Subsections (3)(a)(ii) and (iii) do not apply to the judicial department or the  
458 legislative department.

459           (4) (a) The Governor's Office of Management and Budget shall provide to the Office of  
460 the Legislative Fiscal Analyst, as soon as practicable, but no later than 30 days before the ~~[date]~~  
461 day on which the Legislature convenes in the annual general session, data, analysis, or requests  
462 used in preparing the governor's budget recommendations, notwithstanding the restrictions  
463 imposed on such recommendations by available revenue.

464           (b) The information under Subsection (4)(a) shall include:

465           (i) actual revenues and expenditures for the fiscal year ending the previous June 30;

466           (ii) estimated or authorized revenues and expenditures for the current fiscal year;

467           (iii) requested revenues and expenditures for the next fiscal year;

468           (iv) detailed explanations of any differences between the amounts appropriated by the  
469 Legislature in the current fiscal year and the amounts reported under Subsections (4)(b)(ii) and  
470 (iii); and

471           ~~[(v) a statement of:]~~

472           ~~[(A) agency and program objectives, effectiveness measures, and program size~~  
473 ~~indicators;]~~

474           ~~[(B) the final status of the program objectives, effectiveness measures, and program~~  
475 ~~size indicators included in the appropriations act for the fiscal year ending the previous June~~  
476 ~~30; and]~~

477            [~~(C) the current status of the program objectives, effectiveness measures, and program~~  
478 ~~size indicators included in the appropriations act for the current fiscal year; and]~~

479            [~~(vi)] (v) other budgetary information required by the Legislature in statute.~~

480            (c) The budget information under Subsection (4)(a) shall cover:

481            (i) all items of appropriation, funds, and accounts included in appropriations acts for  
482 the current and previous fiscal years; and

483            (ii) any new appropriation, fund, or account items requested for the next fiscal year.

484            (d) The information provided under Subsection (4)(a) may be provided as a shared  
485 record under Section [63G-2-206](#) as considered necessary by the Governor's Office of  
486 Management and Budget.

487            (5) (a) In submitting the budget for the Department of Public Safety, the governor shall  
488 include a separate recommendation in the governor's budget for maintaining a sufficient  
489 number of alcohol-related law enforcement officers to maintain the enforcement ratio equal to  
490 or below the number specified in Subsection [32B-1-201](#)(2).

491            (b) If the governor does not include in the governor's budget an amount sufficient to  
492 maintain the number of alcohol-related law enforcement officers described in Subsection  
493 (5)(a), the governor shall include a message to the Legislature regarding the governor's reason  
494 for not including that amount.

495            (6) (a) The governor may revise all estimates, except those relating to the [~~Legislative~~  
496 ~~Department, the Judicial Department]~~ legislative department, the judicial department, and those  
497 providing for the payment of principal and interest to the state debt and for the salaries and  
498 expenditures specified by the Utah Constitution or under the laws of the state.

499            (b) The estimate for the [~~Judicial Department]~~ judicial department, as certified by the  
500 state court administrator, shall also be included in the budget without revision, but the governor  
501 may make separate recommendations on the estimate.

502            (7) The total appropriations requested for expenditures authorized by the budget may  
503 not exceed the estimated revenues from taxes, fees, and all other sources for the next ensuing  
504 fiscal year.

505 (8) If any item of the budget as enacted is held invalid upon any ground, the invalidity  
506 does not affect the budget itself or any other item in [it] the budget.

507 Section 5. Section **63J-1-602.2** is amended to read:

508 **63J-1-602.2. List of nonlapsing appropriations to programs.**

509 Appropriations made to the following programs are nonlapsing:

510 (1) The Legislature and the Legislature's committees.  
511 (2) The State Board of Education, including all appropriations to agencies, line items,  
512 and programs under the jurisdiction of the State Board of Education, in accordance with  
513 Section 53F-9-103.

514 (3) The Percent-for-Art Program created in Section 9-6-404.

515 (4) The LeRay McAllister Critical Land Conservation Program created in Section  
516 11-38-301.

517 (5) Dedicated credits accrued to the Utah Marriage Commission as provided under  
518 Subsection 17-16-21(2)(d)(ii).

519 (6) The Trip Reduction Program created in Section 19-2a-104.

520 (7) The Division of Wildlife Resources for the appraisal and purchase of lands under  
521 the Pelican Management Act, as provided in Section 23-21a-6.

522 (8) The emergency medical services grant program in Section 26-8a-207.

523 (9) The primary care grant program created in Section 26-10b-102.

524 (10) Sanctions collected as dedicated credits from Medicaid provider under Subsection  
525 26-18-3(7).

526 (11) The Utah Health Care Workforce Financial Assistance Program created in Section  
527 26-46-102.

528 (12) The Rural Physician Loan Repayment Program created in Section 26-46a-103.

529 (13) The Opiate Overdose Outreach Pilot Program created in Section 26-55-107.

530 (14) Funds that the Department of Alcoholic Beverage Control retains in accordance  
531 with Subsection 32B-2-301(8)(a) or (b).

532 (15) The General Assistance program administered by the Department of Workforce

533 Services, as provided in Section [35A-3-401](#).

534 ~~[(16) A new program or agency that is designated as nonlapsing under Section~~  
535 ~~[36-24-101](#).]~~

536 ~~[(17) (16) The Utah National Guard, created in Title 39, Militia and Armories.~~  
537 ~~[(18) (17) The State Tax Commission under Section [41-1a-1201](#) for the:~~  
538 (a) purchase and distribution of license plates and decals; and  
539 (b) administration and enforcement of motor vehicle registration requirements.

540 ~~[(19) (18) The Search and Rescue Financial Assistance Program, as provided in~~  
541 ~~Section [53-2a-1102](#).~~

542 ~~[(20) (19) The Motorcycle Rider Education Program, as provided in Section [53-3-905](#).~~  
543 ~~[(21) (20) The Utah Board of Higher Education for teacher preparation programs, as~~  
544 ~~provided in Section [53B-6-104](#).~~

545 ~~[(22) (21) The Medical Education Program administered by the Medical Education~~  
546 ~~Council, as provided in Section [53B-24-202](#).~~

547 ~~[(23) (22) The Division of Services for People with Disabilities, as provided in~~  
548 ~~Section [62A-5-102](#).~~

549 ~~[(24) (23) The Division of Fleet Operations for the purpose of upgrading underground~~  
550 ~~storage tanks under Section [63A-9-401](#).~~

551 ~~[(25) (24) The Utah Seismic Safety Commission, as provided in Section [63C-6-104](#).~~  
552 ~~[(26) (25) Appropriations to the Department of Technology Services for technology~~  
553 ~~innovation as provided under Section [63F-4-202](#).~~

554 ~~[(27) (26) The Office of Administrative Rules for publishing, as provided in Section~~  
555 ~~[63G-3-402](#).~~

556 ~~[(28) (27) The Governor's Office of Economic Development to fund the Enterprise~~  
557 ~~Zone Act, as provided in Title 63N, Chapter 2, Part 2, Enterprise Zone Act.~~

558 ~~[(29) (28) Appropriations to fund the Governor's Office of Economic Development's~~  
559 ~~Rural Employment Expansion Program, as described in Title 63N, Chapter 4, Part 4, Rural~~  
560 ~~Employment Expansion Program.~~

561            [~~(30)~~] (29) Appropriations to fund programs for the Jordan River Recreation Area as  
562 described in Section 65A-2-8.

563            [~~(31)~~] (30) The Department of Human Resource Management user training program, as  
564 provided in Section 67-19-6.

565            [~~(32)~~] (31) A public safety answering point's emergency telecommunications service  
566 fund, as provided in Section 69-2-301.

567            [~~(33)~~] (32) The Traffic Noise Abatement Program created in Section 72-6-112.

568            [~~(34)~~] (33) The Judicial Council for compensation for special prosecutors, as provided  
569 in Section 77-10a-19.

570            [~~(35)~~] (34) A state rehabilitative employment program, as provided in Section  
571 78A-6-210.

572            [~~(36)~~] (35) The Utah Geological Survey, as provided in Section 79-3-401.

573            [~~(37)~~] (36) The Bonneville Shoreline Trail Program created under Section 79-5-503.

574            [~~(38)~~] (37) Adoption document access as provided in Sections 78B-6-141, 78B-6-144,  
575 and 78B-6-144.5.

576            [~~(39)~~] (38) Indigent defense as provided in Title 78B, Chapter 22, Part 4, Utah Indigent  
577 Defense Commission.

578            [~~(40)~~] (39) The program established by the Division of Facilities Construction and  
579 Management under Section 63A-5b-703 under which state agencies receive an appropriation  
580 and pay lease payments for the use and occupancy of buildings owned by the Division of  
581 Facilities Construction and Management.

582            Section 6. Section 63J-1-901 is enacted to read:

583                    **Part 9. Government Performance Reporting and Efficiency Process**

584                    **63J-1-901. Title.**

585                    This part is known as "Government Performance Reporting and Efficiency Process."

586            Section 7. Section 63J-1-902 is enacted to read:

587                    **63J-1-902. Definitions.**

588                    As used in this part:

- 589           (1) "Appropriated entity" means any entity that receives state funds.
- 590           (2) "Funding item" means an increase to an agency's state funding that:
- 591           (a) is \$10,000 or more; and
- 592           (b) results from action during a legislative session.
- 593           (3) "Performance measure" means a program objective, effectiveness measure,
- 594 program size indicator, or other related measure.
- 595           (4) "Product or service" means an appropriated entity's final output or outcome.
- 596           (5) "Government process" means a set of functions and procedures by which an
- 597 appropriated entity creates a product or service.

598           Section 8. Section **63J-1-903** is enacted to read:

599           **63J-1-903. Performance measure and funding item reporting.**

600           (1) The Governor's Office of Management and Budget and the Office of the Legislative

601 Fiscal Analyst may develop an information system to collect, track, and publish agency

602 performance measures.

603           (2) Each executive department agency shall:

604           (a) in consultation with the Governor's Office of Management and Budget and the

605 Office of the Legislative Fiscal Analyst, develop performance measures to include in an

606 appropriations act for each fiscal year; and

607           (b) on or before October 1 of each calendar year, provide to the Governor's Office of

608 Management and Budget and the Office of the Legislative Fiscal Analyst:

609           (i) any recommendations for legislative changes for the next fiscal year to the agency's

610 previously adopted performance measures; and

611           (ii) a report of the final status of the agency's performance measures included in the

612 appropriations act for the fiscal year ending the previous June 30.

613           (3) Each judicial department agency shall:

614           (a) develop performance measures to include in an appropriations act for each fiscal

615 year; and

616           (b) annually submit to the Office of the Legislative Fiscal Analyst a report that

617 contains:

618 (i) any recommendations for legislative changes for the next fiscal year to the agency's  
619 previously adopted performance measures; and

620 (ii) the final status of the agency's performance measures included in the appropriations  
621 act for the fiscal year ending the previous June 30.

622 (4) For each funding item, the executive department agency shall provide to the  
623 Governor's Office of Management and Budget and the Office of the Legislative Fiscal Analyst:

624 (a) within 60 days after the day on which the Legislature adjourns a legislative session  
625 sine die:

626 (i) one or more proposed performance measures developed in consultation with the  
627 Governor's Office of Management and Budget and the Office of the Legislative Fiscal Analyst;  
628 and

629 (ii) a target for each performance measure described in Subsection (4)(a)(i); and

630 (b) on or before August 15 of each year after the close of the fiscal year in which the  
631 funding item was first funded, a report that includes:

632 (i) the status of each performance measure relative to the measure's target as described  
633 in Subsection (4)(a);

634 (ii) the actual amount the agency spent, if any, on the funding item; and

635 (iii) (A) the month and year in which the agency implemented the program or project  
636 associated with the funding item; or

637 (B) if the program or project associated with the funding item is not fully implemented,  
638 the month and year in which the agency anticipates fully implementing the program or project  
639 associated with the funding item.

640 (5) The Office of the Legislative Fiscal Analyst shall report the relevant performance  
641 measure information described in this section to the Executive Appropriations Committee and  
642 the appropriations subcommittees, as appropriate.

643 Section 9. Section **63J-1-904** is enacted to read:

644 **63J-1-904. Efficiency improvement process.**

645 (1) By May 1, 2022, the Governor's Office of Management and Budget and the Office  
646 of the Legislative Fiscal Analyst shall jointly establish a process that identifies and prioritizes  
647 government processes to target for efficiency improvements.

648 (2) The Governor's Office of Management and Budget and the Office of the Legislative  
649 Fiscal Analyst shall ensure that the efficiency improvement process described in Subsection (1)  
650 addresses the following:

651 (a) the roles of the Governor's Office of Management and Budget and the Office of the  
652 Legislative Fiscal Analyst throughout the efficiency improvement process;

653 (b) how to collaborate with an appropriated entity in the development of the  
654 appropriated entity's performance measures under Section [63J-1-903](#);

655 (c) how to evaluate the results of an appropriated entity's performance measures,  
656 including identifying which performance measures that an appropriated entity may want to  
657 retain, modify, or discontinue;

658 (d) the process by which an appropriated entity's government process is selected for an  
659 efficiency evaluation;

660 (e) the criteria and methodology used for an efficiency evaluation;

661 (f) whether to provide any rewards or incentives for an appropriated entity to  
662 implement recommendations from an efficiency evaluation;

663 (g) whether to create a formal or informal committee that advises the efficiency  
664 improvement process; and

665 (h) the process by which the Governor's Office of Management and Budget and the  
666 Office of the Legislative Fiscal Analyst notify the Office of the Legislative Auditor General  
667 when an efficiency evaluation is completed.

668 (3) (a) The Office of the Legislative Auditor General shall independently review the  
669 results of each efficiency evaluation conducted under this section.

670 (b) If, based on the review described in Subsection (3)(a), the Office of the Legislative  
671 Auditor General determines further review is necessary, the Office of the Legislative Auditor  
672 General shall:



673           (i) conduct a risk assessment; and

674           (ii) provide the results of the risk assessment to the Audit Subcommittee created in  
675 Section 36-12-8.

676           (4) Beginning in 2021 and each calendar year thereafter, the Governor's Office of  
677 Management and Budget and the Office of the Legislative Fiscal Analyst shall, before  
678 December 31, report to the governor and the Legislative Management Committee, respectively,  
679 regarding the status of the efficiency improvement process and recommended changes, if any.

680           (5) The efficiency improvement process described in this section does not apply to a  
681 legislative department government process.

682           Section 10. **Repealer.**

683           This bill repeals:

684           Section **36-24-101**, **Review of new programs and agencies.**