| 1      | GRAND JURY AMENDMENTS   |
|--------|---|
| 2      | 2021 GENERAL SESSION  |
| 3      | STATE OF UTAH   |
| 4      | Chief Sponsor: Merrill F. Nelson  |
| 5      | Senate Sponsor: Todd D. Weiler  |
| 6<br>7 | LONG TITLE  |
| 8      | General Description:  |
| 9      | This bill amends provisions related to grand juries.  |
| 10     | Highlighted Provisions:   |
| 11     | This bill:  |
| 12     | <ul><li>defines terms;</li></ul>  |
| 13     | <ul> <li>when a county or district attorney fails to file criminal charges in a case where a law</li> </ul> |
| 14     | enforcement officer uses deadly force, requires the county or district attorney to                          |
| 15     | release all facts and legal standards that were used to reach the decision to not file                      |
| 16     | criminal charges;   |
| 17     | <ul> <li>provides that good cause exists to summon a grand jury if the matter concerns</li> </ul>           |
| 18     | alleged public corruption or the alleged use of deadly force by a law enforcement                           |
| 19     | officer;  |
| 20     | <ul> <li>clarifies that the managing judge may be present while a grand jury is in session;</li> </ul>      |
| 21     | <ul> <li>amends provisions related to the disclosure of grand jury proceedings;</li> </ul>                  |
| 22     | <ul> <li>requires the managing judge to order a transcript of the grand jury proceedings be</li> </ul>      |
| 23     | prepared and classified as a public record if the matter concerns the alleged use of                        |
| 24     | deadly force by a law enforcement officer and the grand jury declines to indict the                         |
| 25     | law enforcement officer;  |
| 26     | <ul> <li>requires the prosecuting attorney to provide a transcript to the defendant if a grand</li> </ul>   |
| 27     | jury indicts the defendant;   |



| 28       | <ul> <li>prohibits the disclosure of grand jury deliberations, the vote of a grand juror, the</li> </ul> |
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| 29       | identity of a grand juror, and, in certain circumstances, the identity of a witness who                  |
| 30       | appeared before the grand jury;  |
| 31       | requires a county or municipality to pay the expenses of a grand jury when a grand                       |
| 32       | jury is summoned at the request of a county attorney, district attorney, or municipal                    |
| 33       | attorney; and  |
| 34       | <ul> <li>makes technical and conforming changes.</li> </ul>  |
| 35       | Money Appropriated in this Bill:   |
| 36       | None   |
| 37       | Other Special Clauses:   |
| 38       | None   |
| 39       | <b>Utah Code Sections Affected:</b>  |
| 40       | AMENDS:  |
| 41       | 76-2-408, as last amended by Laws of Utah 2019, Chapter 395  |
| 42       | 77-10a-1, as enacted by Laws of Utah 1990, Chapter 318   |
| 43       | 77-10a-2, as last amended by Laws of Utah 2018, Chapter 25   |
| 44       | 77-10a-13, as last amended by Laws of Utah 2018, Chapter 281   |
| 45       | 77-10a-20, as last amended by Laws of Utah 1997, Chapter 372   |
| 46       | ENACTS:  |
| 47       | <b>77-10a-13.5</b> , Utah Code Annotated 1953  |
| 48<br>49 | Be it enacted by the Legislature of the state of Utah:   |
| 50       | Section 1. Section <b>76-2-408</b> is amended to read:   |
| 51       | 76-2-408. Peace officer use of force Investigations.   |
| 52       | (1) As used in this section:   |
| 53       | (a) "Dangerous weapon" means a firearm or an object that in the manner of [its] the                      |
| 54       | object's use or intended use is capable of causing death or serious bodily injury to a person.           |
| 55       | (b) "Deadly force" means a force that creates or is likely to create, or that the person                 |
| 56       | using the force intends to create, a substantial likelihood of death or serious bodily injury to a       |
| 57       | person.  |
| 58       | (c) "In custody" means in the legal custody of a state prison, county jail, or other                     |

correctional facility, including custody that results from:

| 60 | (i) a detention to secure attendance as a witness in a criminal case;                           |
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| 61 | (ii) an arrest for or charging with a crime and committing for trial;                           |
| 62 | (iii) committing for contempt, upon civil process, or by other authority of law; or             |
| 63 | (iv) sentencing to imprisonment on conviction of a crime.                                       |
| 64 | (d) "Investigating agency" means a law enforcement agency, the county or district               |
| 65 | attorney's office, or an interagency task force composed of officers from multiple law          |
| 66 | enforcement agencies.   |
| 67 | (e) "Officer" means the same as the term "law enforcement officer" as that term is              |
| 68 | defined in Section 53-13-103.   |
| 69 | (f) "Officer-involved critical incident" means any of the following:                            |
| 70 | (i) an officer's use of deadly force;   |
| 71 | (ii) an officer's use of a dangerous weapon against a person that causes injury to any          |
| 72 | person;   |
| 73 | (iii) death or serious bodily injury to any person, other than the officer, resulting from      |
| 74 | an officer's:   |
| 75 | (A) use of a motor vehicle while the officer is on duty; or                                     |
| 76 | (B) use of a government vehicle while the officer is off duty;                                  |
| 77 | (iv) the death of a person who is in custody, but excluding a death that is the result of       |
| 78 | disease, natural causes, or conditions that have been medically diagnosed prior to the person's |
| 79 | death; or   |
| 80 | (v) the death of or serious bodily injury to a person not in custody, other than an             |
| 81 | officer, resulting from an officer's attempt to prevent a person's escape from custody, to make |
| 82 | an arrest, or otherwise to gain physical control of a person.                                   |
| 83 | (g) "Serious bodily injury" means the same as that term is defined in Section 76-1-601          |
| 84 | (2) When an officer-involved critical incident occurs:  |
| 85 | (a) upon receiving notice of the officer-involved critical incident, the law enforcement        |
| 86 | agency having jurisdiction where the incident occurred shall, as soon as practical, notify the  |
| 87 | county or district attorney having jurisdiction where the incident occurred; and                |
| 88 | (b) the chief executive of the law enforcement agency and the county or district                |
| 89 | attorney having jurisdiction where the incident occurred shall:                                 |

| 90  | (i) jointly designate an investigating agency for the officer-involved critical incident;             |
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| 91  | [ <del>and</del> ]  |
| 92  | (ii) designate which agency is the lead investigative agency if the officer-involved                  |
| 93  | critical incident involves multiple investigations[:]; and  |
| 94  | (iii) if the county or district attorney declines to file criminal charges in a case where an         |
| 95  | officer uses deadly force, release to the public all facts and legal standards that were used to      |
| 96  | reach the decision to not file criminal charges.  |
| 97  | (3) The investigating agency under Subsection (2) may not be the law enforcement                      |
| 98  | agency employing the officer who is alleged to have caused or contributed to the                      |
| 99  | officer-involved critical incident.   |
| 100 | (4) This section does not preclude the law enforcement agency employing an officer                    |
| 101 | alleged to have caused or contributed to the officer-involved critical incident from conducting       |
| 102 | an internal administrative investigation.   |
| 103 | (5) Each law enforcement agency that is part of or administered by the state or any of                |
| 104 | its political subdivisions shall, by December 31, 2015, adopt and post on its publicly accessible     |
| 105 | website:  |
| 106 | (a) the policies and procedures the agency has adopted to select the investigating                    |
| 107 | agency if an officer-involved critical incident occurs in its jurisdiction and one of its officers is |
| 108 | alleged to have caused or contributed to the officer-involved incident; and                           |
| 109 | (b) the protocols the agency has adopted to ensure that any investigation of                          |
| 110 | officer-involved incidents occurring in its jurisdiction are conducted professionally,                |
| 111 | thoroughly, and impartially.  |
| 112 | Section 2. Section 77-10a-1 is amended to read:   |
| 113 | 77-10a-1. Definitions.  |
| 114 | As used in this chapter:  |
| 115 | (1) "Clerk of the court" means:   |
| 116 | (a) the state court administrator; or [his]   |
| 117 | (b) the state court administrator's designee.   |
| 118 | (2) "Deadly force" means the same as that term is defined in Section 76-2-408.                        |
| 119 | (3) "Law enforcement officer" means the same as that term is defined in Section                       |
| 120 | <u>53-10-103.</u>   |

| 121 | $\left[\frac{(2)}{(4)}\right]$ "Managing judge" means the supervising judge when $\left[\frac{he}{he}\right]$ the supervising |
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| 122 | judge retains authority to manage a grand jury, or the district court judge to whom the                                       |
| 123 | supervising judge delegates management of a grand jury.   |
| 124 | [(3)] (5) "Presiding officer" means the presiding officer of the Judicial Council.  |
| 125 | [(4)] (6) "Subject" means a person whose conduct is within the scope of the grand   |
| 126 | jury's investigation, and that conduct exposes the person to possible criminal prosecution.                                   |
| 127 | [(5)] (7) "Supervising judge" means the district court judge appointed by the presiding                                       |
| 128 | officer to supervise the five-judge grand jury panel.   |
| 129 | [(6)] (8) "Target" means a person regarding whom the attorney for the state, the special                                      |
| 130 | prosecutor, or the grand jury has substantial evidence that links that person to the commission                               |
| 131 | of a crime and who could be indicted or charged with that crime.  |
| 132 | [ <del>(7)</del> ] <u>(9)</u> "Witness" means a person who appears before the grand jury either voluntarily                   |
| 133 | or pursuant to subpoena for the purpose of providing testimony or evidence for the grand jury's                               |
| 134 | use in discharging [its] the grand jury's responsibilities.   |
| 135 | Section 3. Section 77-10a-2 is amended to read:   |
| 136 | 77-10a-2. Panel of judges Appointment Membership Ordering of grand  |
| 137 | jury.   |
| 138 | (1) (a) The presiding officer [of the Judicial Council] shall appoint a panel of five   |
| 139 | judges from the district courts of the state to hear in secret all persons claiming to have                                   |
| 140 | information that would justify the calling of a grand jury.   |
| 141 | (b) The presiding officer may appoint senior status district court judges to the panel.                                       |
| 142 | (c) The presiding officer shall designate one member of the panel as supervising judge  |
| 143 | to serve at the pleasure of the presiding officer.  |
| 144 | (d) The panel has the authority of the district court.  |
| 145 | [(b)] (2) (a) To ensure geographical diversity on the panel:  |
| 146 | (i) one judge shall be appointed from the first or second district for a five-year term[7];                                   |
| 147 | (ii) one judge shall be appointed from the third district for a four-year term[;];  |
| 148 | (iii) one judge shall be appointed from the fourth district for a three-year term[;];   |
| 149 | (iv) one judge shall be appointed from the fifth, sixth, seventh, or eighth districts for a                                   |
| 150 | two-year term[;]; and   |
| 151 | (v) one judge shall be appointed from the third district for a one-year term.   |

| 152 | (b) Following the first term, all terms on the panel are for five years.                            |
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| 153 | [(c)] (3) (a) The panel shall schedule hearings in each judicial district at least once             |
| 154 | every three years and may meet at any location within the state.                                    |
| 155 | (b) Three members of the panel constitute a quorum for the transaction of panel                     |
| 156 | business.   |
| 157 | (c) The panel shall act by the concurrence of a majority of members present and may                 |
| 158 | act through the supervising judge or managing judge.  |
| 159 | (d) The schedule for the hearings shall be set by the panel and published by the                    |
| 160 | Administrative Office of the Courts. [Persons who desire to appear before the panel]                |
| 161 | (e) If a person desires to appear before the panel, the person shall schedule an                    |
| 162 | appointment with the Administrative Office of the Courts at least 10 days in advance.               |
| 163 | (f) If no appointments are scheduled, the hearing may be canceled. [Persons appearing               |
| 164 | before the panel]   |
| 165 | (g) If a person appears before the panel, the person shall be placed under oath and                 |
| 166 | examined by the judges conducting the hearings.   |
| 167 | (h) Hearsay evidence may be presented at the hearings only under the same provisions                |
| 168 | and limitations that apply to preliminary hearings.   |
| 169 | [(2)] (4) (a) If the panel finds good cause to believe a grand jury is necessary, the panel         |
| 170 | shall make [its] the panel's findings in writing and may order a grand jury to be summoned.         |
| 171 | (b) The panel may refer a matter to the attorney general, county attorney, district                 |
| 172 | attorney, or city attorney for investigation and prosecution.                                       |
| 173 | (c) The referral <u>under Subsection (4)(b)</u> shall contain as much of the information            |
| 174 | presented to the panel as the panel determines relevant.  |
| 175 | (d) The attorney general, county attorney, district attorney, or city attorney shall report         |
| 176 | to the panel the results of any investigation and whether the matter will be prosecuted by a        |
| 177 | prosecutor's information.   |
| 178 | (e) The report shall be filed with the panel within 120 days after the referral unless the          |
| 179 | panel provides for a different amount of time.  |
| 180 | (f) If the panel is not satisfied with the action of the attorney general, county attorney,         |
| 181 | district attorney, or city attorney, the panel may order a grand jury to be summoned.               |
| 182 | [(3) When] (5) (a) If the attorney general, a county attorney, a district attorney, $\underline{a}$ |

| 183 | municipal attorney, or a special prosecutor appointed under Section 77-10a-12 [certifies in                   |
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| 184 | writing to the supervising judge that in his judgment] determines that a grand jury is necessary              |
| 185 | because of criminal activity in the state, the attorney general, county attorney, district attorney,          |
| 186 | municipal attorney, or special prosecutor shall certify the necessity for a grand jury, in writing,           |
| 187 | to the supervising judge.   |
| 188 | (b) If the panel finds that good cause exists for a matter certified under Subsection                         |
| 189 | (5)(a), the panel shall order a grand jury to be summoned [if the panel finds good cause exists].             |
| 190 | (c) (i) The panel shall find good cause exists when the matter certified under                                |
| 191 | Subsection (5)(a) concerns:   |
| 192 | (A) alleged public corruption involving an offense under Title 76, Chapter 8, Part 1,                         |
| 193 | Corrupt Practices, or Part 2, Abuse of Office; or   |
| 194 | (B) the alleged use of deadly force by a law enforcement officer.   |
| 195 | (ii) For all other matters certified to the panel under Subsection (5)(a), the panel shall                    |
| 196 | determine whether good cause exists in accordance with Subsection (6).  |
| 197 | [4] (6) In determining whether good cause exists under Subsection $[3]$ (4) or (5), the                       |
| 198 | panel shall consider, among other factors, whether a grand jury is needed to help maintain                    |
| 199 | public confidence in the impartiality of the criminal justice process.  |
| 200 | $[\frac{(5)}{(7)}]$ A written certification under Subsection $[\frac{(3)}{(5)(a)}]$ shall contain a statement |
| 201 | that in the prosecutor's [judgement] judgment a grand jury is necessary, but the certification                |
| 202 | need not contain any information [which] that if disclosed may create a risk of:                              |
| 203 | (a) destruction or tainting of evidence;  |
| 204 | (b) flight or other conduct by the subject of the investigation to avoid prosecution;                         |
| 205 | (c) damage to a person's reputation or privacy;   |
| 206 | (d) harm to any person; or  |
| 207 | (e) a serious impediment to the investigation.  |
| 208 | [6] A written certification under Subsection $[3]$ $[5]$ shall be accompanied by a                            |
| 209 | statement of facts in support of the need for a grand jury.   |
| 210 | [ <del>(7)</del> ] <u>(9)</u> The supervising judge shall seal any written statement of facts submitted       |
| 211 | under Subsection [ <del>(6)</del> ] <u>(8)</u> .  |
| 212 | [ <del>(8) The</del> ] (10) At the time a grand jury is summoned, the supervising judge may [at the           |
| 213 | time the grand jury is summoned]:   |

| 214 | (a) order that [it] the grand jury be drawn from the state at large as provided in this           |
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| 215 | chapter or from any district within the state; and  |
| 216 | (b) retain authority to supervise the grand jury or delegate the supervision of the grand         |
| 217 | jury to any judge of any district court within the state.   |
| 218 | [(9)] (11) If after the certification under Subsection $[(3)]$ (5)(a) the panel does not order    |
| 219 | the summoning of a grand jury or the grand jury does not return an indictment regarding the       |
| 220 | subject matter of the certification, the prosecuting attorney may release to the public a copy of |
| 221 | the written certification if in the prosecutor's judgment the release does not create a risk as   |
| 222 | described in Subsection [ <del>(5)</del> ] <u>(7)</u> .   |
| 223 | Section 4. Section 77-10a-13 is amended to read:  |
| 224 | 77-10a-13. Location Who may be present Witnesses Witnesses who are                                |
| 225 | subjects Evidence Contempt Notice.  |
| 226 | (1) (a) The managing judge shall designate the place where the grand jury meets.                  |
| 227 | (b) The grand jury may, upon request and with the permission of the managing judge,               |
| 228 | meet and conduct business any place within the state.   |
| 229 | (c) Subject to the approval of the managing judge, the grand jury shall determine the             |
| 230 | times at which [it] the grand jury meets.   |
| 231 | (2) (a) [Attorneys representing the state, special prosecutors appointed under Section            |
| 232 | 77-10a-12, the witness under examination, interpreters when needed, counsel for a witness, and    |
| 233 | a court reporter or operator of a recording device to record the proceedings may be present       |
| 234 | while the grand jury is in session.] The following persons may be present while a grand jury is   |
| 235 | in session:   |
| 236 | (i) the managing judge;   |
| 237 | (ii) any attorney representing the state;   |
| 238 | (iii) a special prosecutor appointed under Section 77-10a-12;                                     |
| 239 | (iv) the witness under examination;   |
| 240 | (v) if needed, an interpreter;  |
| 241 | (vi) counsel for the witness;   |
| 242 | (vii) a court reporter; or  |
| 243 | (viii) an operator of a recording device to record the proceedings.                               |
| 244 | (b) No person other than the jurors may be present while the grand jury is deliberating.          |

| 245 | (3) (a) [The attorneys] An attorney representing the state and [the] a special                            |
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| 246 | [prosecutors] prosecutor may:   |
| 247 | (i) subpoena witnesses to appear before the grand jury; and [may]   |
| 248 | (ii) subpoena evidence in the name of the grand jury without the prior approval or                        |
| 249 | consent of the grand jury or the court. [The jury]  |
| 250 | (b) A grand jury may request that other witnesses or evidence be subpoenaed.                              |
| 251 | [(b) Subpoenas] (c) A subpoena may be issued in the name of the grand jury to any                         |
| 252 | person located within the state and for any evidence located within the state or as otherwise             |
| 253 | provided by law.  |
| 254 | [(c)] (4) (a) Except as provided in Subsection [(3)(d)] (4)(b), a subpoena requiring a                    |
| 255 | minor, who is a victim of a crime, to testify before a grand jury may not be served less than 72          |
| 256 | hours before the [victim] minor is required to testify.   |
| 257 | [(d)] (b) A subpoena may be served upon a minor less than 72 hours before the minor                       |
| 258 | is required to testify if the managing judge makes a factual finding that the minor was                   |
| 259 | intentionally concealed to prevent service or that a shorter period is reasonably necessary to            |
| 260 | prevent:  |
| 261 | (i) a risk to the minor's safety;   |
| 262 | (ii) the concealment or removal of the minor from the jurisdiction;                                       |
| 263 | (iii) intimidation or coercion of the minor or a family member of the minor; or                           |
| 264 | (iv) undue influence on the minor regarding the minor's testimony.  |
| 265 | [(e)] (c) The service requirement in Subsection $[(3)(e)]$ (4)(a) may be asserted only by                 |
| 266 | or on behalf of the minor and is not a basis for invalidation of the minor's testimony or any             |
| 267 | indictment issued by the grand jury.  |
| 268 | [f] (d) The service requirement of Subsection $[f]$ (4)(b) may be asserted by a                           |
| 269 | parent or legal guardian of the minor on the minor's behalf.  |
| 270 | $\left[\frac{g}{g}\right]$ If the managing judge finds it necessary to prevent any of the actions         |
| 271 | enumerated in [Subsections (3)(d)(i) through (iv)] Subsection (4)(b), or to otherwise protect the         |
| 272 | minor, the judge may appoint a guardian ad litem to receive service on behalf of the minor, to            |
| 273 | represent the minor, and to protect the interests of the minor.   |
| 274 | $[\frac{h}{2}]$ If the minor served under Subsection $[\frac{h}{2}]$ $(\frac{h}{2})$ has no parent, legal |
| 275 | guardian, or guardian ad litem with whom to confer prior to the grand jury hearing, the                   |

276 managing judge shall appoint legal counsel to represent the minor at the hearing.

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- [(i)] (7) (a) For any minor served with a subpoena under this section, [attorneys] an attorney representing the state, or a special [prosecutors] prosecutor appointed under Section 77-10a-12, shall interview and prepare the minor in the presence of the minor's parent or legal guardian and [their] the minor's attorney, or a guardian ad litem at least 24 hours prior to the time the minor is required to testify.
- (b) The provisions of [this subsection] Subsection (7)(a) requiring the presence of the minor's parent or legal guardian do not apply if:
  - (i) the parent or legal guardian is the subject of the grand jury investigation; or
- (ii) the parent <u>or legal guardian</u> is engaged in frustrating, or conspires with another to frustrate, the protections and purposes of Subsection [(3)(d)] (4)(b).
- [<del>(j)</del>] (8) The managing judge may enter any order necessary to secure compliance with any subpoena issued in the name of the grand jury.
- [(4)] (9) (a) Any witness who appears before the grand jury shall be advised, by the attorney for the state or the special prosecutor, of [his] the witness's right to be represented by counsel.
- (b) A witness who is [also a subject as defined in Section 77-10a-1] a subject shall, at the time of appearance as a witness, be advised:
  - (i) of [his] the witness's right to be represented by counsel;
  - (ii) that [he] the witness is a subject;
- (iii) that [he] the witness may claim [his] the witness's privilege against self-incrimination; and
  - (iv) of the general scope of the grand jury's investigation.
- (c) A witness who is [also a target as defined in Section 77-10a-1] a target shall, at the time of appearance as a witness, be advised:
  - (i) of [his] the witness's right to be represented by counsel;
  - (ii) that [he] the witness is a target;
- (iii) that [he] the witness may claim [his] the witness's privilege against self-incrimination;
- 305 (iv) that the attorney for the state, the special prosecutor, or the grand jury is in possession of substantial evidence linking [him] the witness to the commission of a crime for

which [he] the witness could be charged; and

- (v) of the general nature of that charge and of the evidence that would support the charge.
- (d) This Subsection [(4)] (9) does not require the attorney for the state, the special prosecutor, or the grand jury to disclose to any subject or target the names or identities of witnesses, sources of information, or informants, or disclose information in detail or in a fashion that would jeopardize or compromise any ongoing criminal investigation or endanger any person or the community.
- [(5)] (10) (a) The grand jury shall receive evidence without regard for the formal rules of evidence, except the grand jury may receive hearsay evidence only under the same provisions and limitations that apply to preliminary hearings.
- (b) (i) Any person, including a witness who has previously testified or produced books, records, documents, or other evidence, may present exculpatory evidence to the attorney representing the state or the special prosecutor and request that [it] the evidence be presented to the grand jury, or request to appear personally before the grand jury to testify or present evidence to that body.
- (ii) The attorney for the state or the special prosecutor shall forward [the request]  $\underline{a}$  request under Subsection (10)(b)(i) to the grand jury.
- (c) When the attorney for the state or the special prosecutor is personally aware of substantial and competent evidence negating the guilt of a subject or target that might reasonably be expected to lead the grand jury not to indict, the attorney or special prosecutor shall present or otherwise disclose the evidence to the grand jury before the grand jury is asked to indict that person.
- [<del>(6)</del>] (11) (a) The managing judge has the contempt power and authority inherent in the court over which the managing judge presides and as provided [by statute] in Title 78B, Chapter 6, Part 3, Contempt.
- (b) When a witness in any proceeding before or ancillary to any grand jury appearance refuses to comply with an order from the managing judge to testify or provide other information, including any book, paper, document, record, recording, or other material without having a recognized privilege, the attorney for the state or special prosecutor may apply to the managing judge for an order directing the witness to show cause why the witness should not be

338 held in contempt.

- (c) After submission of the application and a hearing at which the witness is entitled to be represented by counsel, the managing judge may hold the witness in contempt and order that the witness be confined, upon a finding that the refusal was not privileged.
- (d) A hearing may not be held under this part unless 72 hours' notice is given to the witness who has refused to comply with the order to testify or provide other information, except a witness may be given a shorter notice if the managing judge upon a showing of special need so orders.
- (e) Any confinement for refusal to comply with an order to testify or produce other information shall continue until the witness is willing to give the testimony or provide the information.
  - (f) A period of confinement may not exceed:
- (i) the term of the grand jury, including extensions, before which the refusal to comply with the order occurred[. In any event the confinement may not exceed one year.]; and
  - (ii) one year.
- [(f)] (g) A person confined under this Subsection [(6)] (11) for refusal to testify or provide other information concerning any transaction, set of transactions, event, or events may not be again confined under this Subsection [(6)] (11) or for criminal contempt for a subsequent refusal to testify or provide other information concerning the same transaction, set of transactions, event, or events.
- [(g)] (h) Any person confined under this section may be admitted to bail or released in accordance with local procedures pending the determination of an appeal taken by the person from the order of the person's confinement unless the appeal affirmatively appears to be frivolous or taken for delay.
- (i) Any appeal from an order of confinement under this section shall be disposed of as soon as practicable, [pursuant to] in accordance with an expedited schedule and in no event more than 30 days from the filing of the appeal.
- [(7) (a) All proceedings, except when the grand jury is deliberating or voting, shall be recorded stenographically or by an electronic recording device. An unintentional failure of any recording to reproduce all or any portion of a proceeding does not affect the validity of any prosecution or indictment. The recording or reporter's notes or any transcript prepared from

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| 370 | unless otherwise ordered by the managing judge in a particular case.]                               |
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| 371 | [(b) A grand juror, an interpreter, a court reporter, an operator of a recording device, a          |
| 372 | typist who transcribes recorded testimony, an attorney for the state or special prosecutor, or any  |
| 373 | person to whom disclosure is made under the provisions of this section may not disclose             |
| 374 | matters occurring before the grand jury except as otherwise provided in this section. A             |
| 375 | knowing violation of this provision may be punished as a contempt of court.]                        |
| 376 | [(c) Disclosure otherwise prohibited by this section of matters occurring before the                |
| 377 | grand jury, other than its deliberations and the vote of any grand juror, may be made to:]          |
| 378 | [(i) an attorney for the state or a special prosecutor for use in the performance of that           |
| 379 | attorney's duty; and]   |
| 380 | [(ii) government personnel, including those of state, local, and federal entities and               |
| 381 | agencies, as are considered necessary by the attorney for the state or special prosecutor to assist |
| 382 | the attorney in the performance of the attorney's duty to enforce the state's criminal laws.]       |
| 383 | [(d) Any person to whom matters are disclosed under this section may not utilize that               |
| 384 | grand jury material for any purpose other than assisting the attorney for the state or the special  |
| 385 | prosecutor in performance of that attorney's duty to enforce the state's criminal laws. An          |
| 386 | attorney for the state or the special prosecutor shall promptly provide the managing judge with     |
| 387 | the names of the persons to whom the disclosure has been made and shall certify that the            |
| 388 | attorney has advised the person of the person's obligation of secrecy under this section.]          |
| 389 | [(e) Disclosure otherwise prohibited by this section of matters occurring before the                |
| 390 | grand jury may also be made when:]  |
| 391 | [(i) directed by the managing judge or by any court before which the indictment that                |
| 392 | involves matters occurring before the grand jury that are subject to disclosure is to be tried,     |
| 393 | preliminary to or in connection with a judicial proceeding;   |
| 394 | [(ii) permitted by the managing judge at the request of the defendant, upon a showing               |
| 395 | that grounds may exist for a motion to dismiss the indictment because of matters occurring          |
| 396 | before the grand jury;]   |
| 397 | [(iii) the disclosure is made by an attorney for the state or the special prosecutor to             |
| 398 | another state or local grand jury or a federal grand jury;]   |
| 399 | [(iv) permitted by the managing judge at the request of an attorney for the state or the            |

them shall remain in the custody or control of the attorney for the state or the special prosecutor

400 special prosecutor, upon a showing that the matters may disclose a violation of federal criminal 401 law, to an appropriate official of the federal government for the purpose of enforcing federal 402 law; or] 403 (v) showing of special need is made and the managing judge is satisfied that disclosure of the information or matters is essential for the preparation of a defense.] 404 405 [(f) When the matters are transcripts of testimony given by witnesses the state or 406 special prosecutor intends to call in the state's case in chief in any trial upon an indictment 407 returned by the grand jury before which the witnesses testified, the attorney for the state or the 408 special prosecutor shall, no later than 30 days before trial, provide the defendant with access to 409 the transcripts. The attorney for the state or the special prosecutor shall at the same time 410 provide the defendant with access to all exculpatory evidence presented to the grand jury prior 411 to indictment.] 412 [(g) When the managing judge orders disclosure of matters occurring before the grand 413 jury, disclosure shall be made in a manner, at a time, and under conditions the managing judge 414 directs. 415 [(h) A petition for disclosure made under Subsection (7)(e)(ii) shall be filed with the 416 managing judge. Unless the hearing is ex parte, the petitioner shall serve written notice upon 417 the attorney for the state or the special prosecutor, the parties to the judicial proceeding if 418 disclosure is sought in connection with the proceeding, and other persons as the managing 419 judge directs. The managing judge shall afford those persons a reasonable opportunity to 420 appear and be heard.] 421 [(8) Records, orders, and subpoenas relating to grand jury proceedings shall be kept 422 under seal to the extent and so long as necessary to prevent disclosure of matters occurring 423 before the grand jury other than as provided in this section. [(9) Subject to any right to an open hearing in contempt proceedings, the managing 424 425 judge shall order a hearing on matters affecting a grand jury proceeding to be closed to the 426 extent necessary to prevent disclosure of matters occurring before a grand jury.] 427 Section 5. Section 77-10a-13.5 is enacted to read: 428 77-10a-13.5. Disclosure of grand jury proceedings. 429 (1) (a) All grand jury proceedings shall be recorded stenographically or by an

electronic recording device, except when a grand jury is deliberating or voting.

| 431 | (b) An unintentional failure of any recording to reproduce all or any portion of a grand             |
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| 432 | jury proceeding does not affect the validity of any prosecution or indictment.                       |
| 433 | (c) A recording or reporter's notes, or any transcript prepared from the recording or                |
| 434 | reporter's notes, of any grand jury proceeding shall remain in the custody or control of the         |
| 435 | attorney representing the state or the special prosecutor, except as:                                |
| 436 | (i) ordered by the managing judge in a particular case; or   |
| 437 | (ii) provided in Subsection (2).   |
| 438 | (2) If a grand jury declines to indict a law enforcement officer for the alleged use of              |
| 439 | deadly force, the managing judge shall order:  |
| 440 | (a) except as provided in Subsection (8)(b), a transcript of the grand jury proceedings              |
| 441 | to be prepared; and  |
| 442 | (b) the transcript under Subsection (2)(a) be classified as a public record.                         |
| 443 | (3) (a) Except as otherwise provided by this section, a grand juror, an interpreter, a               |
| 444 | court reporter, an operator of a recording device, a typist who transcribes recorded testimony,      |
| 445 | an attorney representing the state or a special prosecutor, or any person to whom disclosure is      |
| 446 | made under the provisions of this section, may not disclose matters occurring before the grand       |
| 447 | <u>jury.</u>   |
| 448 | (b) A knowing violation of Subsection (3)(a) may be punished as a contempt of court.                 |
| 449 | (4) Except as provided in Subsection (8)(b), grand jury proceedings may be disclosed:                |
| 450 | (a) to an attorney for the state or a special prosecutor for use in the performance of that          |
| 451 | attorney's duty;   |
| 452 | (b) to government personnel, including state, local, and federal entities and agencies, as           |
| 453 | are considered necessary by the attorney for the state or special prosecutor to assist the attorney  |
| 454 | in the performance of the attorney's duty to enforce the state's criminal laws;                      |
| 455 | (c) when directed by the managing judge, or by any court before which the indictment                 |
| 456 | that involves matters occurring before the grand jury that are subject to disclosure is to be tried, |
| 457 | preliminary to or in connection with a judicial proceeding;  |
| 458 | (d) when permitted by the managing judge at the request of the defendant, upon a                     |
| 459 | showing that grounds may exist for a motion to dismiss the indictment because of matters             |
| 460 | occurring before the grand jury;   |
| 461 | (e) when the disclosure is made by an attorney representing the state, or the special                |

| 462         | prosecutor, to another state or local grand jury or a federal grand jury;                             |
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| 463         | (f) when permitted by the managing judge at the request of an attorney representing the               |
| 464         | state, or the special prosecutor, upon a showing that the matters may disclose a violation of         |
| 465         | federal criminal law, to an appropriate official of the federal government for the purpose of         |
| 466         | enforcing federal law;  |
| 467         | (g) when a showing of a special need is made and the managing judge is satisfied that                 |
| 468         | disclosure of the information or matters is essential for the preparation of a defense;               |
| 169         | (h) when the disclosure is made by an attorney representing the state, or the special                 |
| 470         | prosecutor, to a defendant under Subsection (6); and  |
| 471         | (i) to the public in accordance with Subsection (2).  |
| <b>1</b> 72 | (5) (a) If grand jury proceedings are disclosed to a person under Subsection (4)(a) or                |
| 473         | (b), the person may not utilize that grand jury material for any purpose other than assisting the     |
| 174         | attorney for the state or the special prosecutor in performance of that attorney's duty to enforce    |
| 475         | the state's criminal laws.  |
| 476         | (b) An attorney representing the state, or the special prosecutor, shall:                             |
| 177         | (i) promptly provide the managing judge with the names of the persons to whom the                     |
| 478         | disclosure has been made under Subsection (4)(a) or (b); and  |
| 479         | (ii) certify that the attorney has advised the person of the person's obligation of secrecy           |
| 480         | under this section.   |
| 481         | (6) (a) Except as provided in Subsection (8)(b), if a grand jury indicts a defendant, the             |
| 482         | attorney representing the state, or the special prosecutor, shall no later than 30 days before trial: |
| 483         | (i) disclose the grand jury proceedings to the defendant; and   |
| 484         | (ii) provide a transcript of the grand jury proceedings to the defendant.                             |
| 485         | (b) A disclosure under Subsection (6)(a) shall include all exculpatory evidence                       |
| 486         | presented to the grand jury before indictment.  |
| 487         | (7) (a) A petition for disclosure made under Subsection (4)(d) shall be filed with the                |
| 488         | managing judge.   |
| 189         | (b) Unless the hearing is ex parte, the petitioner shall serve written notice upon the                |
| 490         | attorney representing the state, or the special prosecutor, the parties to the judicial proceeding if |
| 491         | disclosure is sought in connection with the proceeding, and other persons as the managing             |
| 192         | judge directs.  |

| 493 | (c) The managing judge shall afford persons under Subsection (7)(b) a reasonable                 |
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| 494 | opportunity to appear and be heard.  |
| 495 | (8) (a) Except as provided in Subsection (2), if the managing judge orders the                   |
| 496 | disclosure of grand jury proceedings, the disclosure shall be made in a manner, at a time, and   |
| 497 | under conditions that the managing judge directs.  |
| 498 | (b) A disclosure of grand jury proceedings may not include any record or information             |
| 499 | regarding:   |
| 500 | (i) the grand jury's deliberations;  |
| 501 | (ii) the vote of a grand juror;  |
| 502 | (iii) the identity of a grand juror; or  |
| 503 | (iv) the identity of a witness who appeared before a grand jury if:                              |
| 504 | (A) the disclosure is being made to the public under Subsection (2); and                         |
| 505 | (B) the witness submits a written request to the managing judge stating that the witness         |
| 506 | wishes the witness's identity to remain confidential.  |
| 507 | (9) Except otherwise provided by this section, any record, order, or subpoena relating           |
| 508 | to grand jury proceedings shall be kept under seal to the extent and so long as necessary to     |
| 509 | prevent disclosure of matters occurring before the grand jury.                                   |
| 510 | (10) Subject to any right to an open hearing in contempt proceedings, the managing               |
| 511 | judge shall order a hearing on matters affecting a grand jury proceeding to be closed to the     |
| 512 | extent necessary to prevent disclosure of matters occurring before a grand jury.                 |
| 513 | Section 6. Section 77-10a-20 is amended to read:   |
| 514 | 77-10a-20. Expenses of grand jury Appropriation Payment by state or                              |
| 515 | county.  |
| 516 | (1) (a) The expenses of operation of a grand jury summoned under this chapter shall be           |
| 517 | paid by the Judicial Council, except under Subsection (2).                                       |
| 518 | (b) Expenses include grand juror fees, rental of a facility, cost of transcripts, payment        |
| 519 | for a court reporter or electronic recording device, secretarial services, and investigation and |
| 520 | recorder staff.  |
| 521 | (c) For this purpose, an appropriation of \$25,000 is made from the General Fund to the          |
| 522 | Judicial Council as a separate line item in the budget of the Judicial Council.                  |
| 523 | (d) Any amount of this appropriation remaining at the end of the fiscal year lapses into         |

| 524 | the General Fund.   |
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| 525 | (2) (a) When a grand jury is summoned to investigate an allegation that is determined             |
| 526 | to be primarily a county-related issue, the expenses of the grand jury shall be paid by the       |
| 527 | county or counties involved.  |
| 528 | (b) When a grand jury is summoned upon the request of a county attorney, a district               |
| 529 | attorney, or a municipal attorney, the expenses of the grand jury shall be paid by the respective |
| 530 | county or municipality.   |
| 531 | [(b) The] (3) For purposes of determining payment of expenses under this section, the             |
| 532 | supervising judge shall determine, before the grand jury is called, whether:                      |
| 533 | (a) the request to summon a grand jury is from a county attorney, a district attorney, or         |
| 534 | a municipal attorney; and   |
| 535 | (b) [if] the allegations involve primarily the state [or], a county or counties [for              |
| 536 | purposes of determining payment of expenses under this section], or a municipality.               |
| 537 | [(3)] (4) The expenses of any grand jury and the compensation for any special                     |
| 538 | prosecutor appointed under this chapter shall be reviewed and approved or disapproved by the      |
| 539 | clerk of the court under the direction of the managing judge.                                     |