

Senator Daniel W. Thatcher proposes the following substitute bill:

MUNICIPAL ANNEXATION AMENDMENTS

2021 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Daniel W. Thatcher

House Sponsor: _____

LONG TITLE

General Description:

This bill amends provisions related to municipal annexation.

Highlighted Provisions:

This bill:

- ▶ prohibits an annexation petition from including an area that is proposed for incorporation in a certified request for a feasibility study; and
- ▶ makes technical changes.

Money Appropriated in this Bill:

None

Other Special Clauses:

This bill provides a coordination clause.

Utah Code Sections Affected:

AMENDS:

10-2-403, as last amended by Laws of Utah 2020, Fifth Special Session, Chapter 15

Utah Code Sections Affected by Coordination Clause:

10-2-403, as last amended by Laws of Utah 2020, Fifth Special Session, Chapter 15

Be it enacted by the Legislature of the state of Utah:



26 Section 1. Section **10-2-403** is amended to read:

27 **10-2-403. Annexation petition -- Requirements -- Notice required before filing.**

28 (1) Except as provided in Section **10-2-418**, the process to annex an unincorporated
29 area to a municipality is initiated by a petition as provided in this section.

30 (2) (a) (i) Before filing a petition under Subsection (1) with respect to the proposed
31 annexation of an area located in a county of the first class, the person or persons intending to
32 file a petition shall:

33 (A) file with the city recorder or town clerk of the proposed annexing municipality a
34 notice of intent to file a petition; and

35 (B) send a copy of the notice of intent to each affected entity.

36 (ii) Each notice of intent under Subsection (2)(a)(i) shall include an accurate map of the
37 area that is proposed to be annexed.

38 (b) (i) Subject to Subsection (2)(b)(ii), the county in which the area proposed to be
39 annexed is located shall:

40 (A) mail the notice described in Subsection (2)(b)(iii) to:

41 (I) each owner of real property located within the area proposed to be annexed; and

42 (II) each owner of real property located within 300 feet of the area proposed to be
43 annexed; and

44 (B) send to the proposed annexing municipality a copy of the notice and a certificate
45 indicating that the county mailed the notice [~~has been mailed~~] as required under Subsection
46 (2)(b)(i)(A).

47 (ii) The county shall mail the notice required under Subsection (2)(b)(i)(A) within 20
48 days after [~~receiving~~] the day on which the county received from the person or persons [~~who~~]
49 that filed the notice of intent:

50 (A) a written request to mail the required notice; and

51 (B) payment of an amount equal to the county's expected actual cost of mailing the
52 notice.

53 (iii) Each notice required under Subsection (2)(b)(i)(A) shall:

54 (A) be in writing;

55 (B) state, in bold and conspicuous terms, substantially the following:

56 "Attention: Your property may be affected by a proposed annexation.

57 Records show that you own property within an area that is intended to be included in a
58 proposed annexation to (state the name of the proposed annexing municipality) or that is within
59 300 feet of that area. If your property is within the area proposed for annexation, you may be
60 asked to sign a petition supporting the annexation. You may choose whether to sign the
61 petition. By signing the petition, you indicate your support of the proposed annexation. If you
62 sign the petition but later change your mind about supporting the annexation, you may
63 withdraw your signature by submitting a signed, written withdrawal with the recorder or clerk
64 of (state the name of the proposed annexing municipality) within 30 days after (state the name
65 of the proposed annexing municipality) receives notice that the petition has been certified.

66 There will be no public election on the proposed annexation because Utah law does not
67 provide for an annexation to be approved by voters at a public election. Signing or not signing
68 the annexation petition is the method under Utah law for the owners of property within the area
69 proposed for annexation to demonstrate their support of or opposition to the proposed
70 annexation.

71 You may obtain more information on the proposed annexation by contacting (state the
72 name, mailing address, telephone number, and email address of the official or employee of the
73 proposed annexing municipality designated to respond to questions about the proposed
74 annexation), (state the name, mailing address, telephone number, and email address of the
75 county official or employee designated to respond to questions about the proposed annexation),
76 or (state the name, mailing address, telephone number, and email address of the person who
77 filed the notice of intent under Subsection (2)(a)(i)(A), or, if more than one person filed the
78 notice of intent, one of those persons). Once filed, the annexation petition will be available for
79 inspection and copying at the office of (state the name of the proposed annexing municipality)
80 located at (state the address of the municipal offices of the proposed annexing municipality).";
81 and

82 (C) be accompanied by an accurate map identifying the area proposed for annexation.

83 (iv) A county may not mail with the notice required under Subsection (2)(b)(i)(A) any
84 other information or materials related or unrelated to the proposed annexation.

85 (c) (i) After receiving the certificate from the county as provided in Subsection
86 (2)(b)(i)(B), the proposed annexing municipality shall, upon request from the person or persons
87 [~~who~~] that filed the notice of intent under Subsection (2)(a)(i)(A), provide an annexation

88 petition for the annexation proposed in the notice of intent.

89 (ii) An annexation petition provided by the proposed annexing municipality may be
90 duplicated for circulation for signatures.

91 (3) Each petition under Subsection (1) shall:

92 (a) be filed with the applicable city recorder or town clerk of the proposed annexing
93 municipality;

94 (b) ~~[contain the signatures of,]~~ if all the real property within the area proposed for
95 annexation is owned by a public entity other than the federal government, contain the
96 signatures of the owners of all the publicly owned real property~~[-or the owners of private real~~
97 ~~property that:]~~;

98 (c) contain the signatures of the owners of private real property that:

99 (i) is located within the area proposed for annexation;

100 (ii) (A) subject to Subsection (3)(b)(ii)(C), covers a majority of the private land area
101 within the area proposed for annexation;

102 (B) covers 100% of rural real property as that term is defined in Section [17B-2a-1107](#)
103 within the area proposed for annexation; and

104 (C) covers 100% of the private land area within the area proposed for annexation, if the
105 area is within an agriculture protection area created under Title 17, Chapter 41, Agriculture,
106 Industrial, or Critical Infrastructure Materials Protection Areas, or a migratory bird production
107 area created under Title 23, Chapter 28, Migratory Bird Production Area; and

108 (iii) is equal in value to at least 1/3 of the value of all private real property within the
109 area proposed for annexation;

110 ~~[(c)]~~ (d) be accompanied by:

111 (i) an accurate and recordable map, prepared by a licensed surveyor, of the area
112 proposed for annexation; and

113 (ii) a copy of the notice sent to affected entities as required under Subsection
114 (2)(a)(i)(B) and a list of the affected entities to which the person or persons intending to file a
115 petition sent notice ~~[was sent]~~;

116 ~~[(d)]~~ (e) if the area proposed to be annexed is located in a county of the first class,
117 contain on each signature page a notice in bold and conspicuous terms that states substantially
118 the following:

119 "Notice:

120 • There will be no public election on the annexation proposed by this petition because
121 Utah law does not provide for an annexation to be approved by voters at a public election.

122 • If you sign this petition and later decide that you do not support the petition, you may
123 withdraw your signature by submitting a signed, written withdrawal with the recorder or clerk
124 of (state the name of the proposed annexing municipality). If you choose to withdraw your
125 signature, you shall do so no later than 30 days after (state the name of the proposed annexing
126 municipality) receives notice that the petition has been certified.";

127 ~~[(e)]~~ (f) if the petition proposes the annexation of an area located in a county that is not
128 the county in which the proposed annexing municipality is located, be accompanied by a copy
129 of the resolution, required under Subsection 10-2-402(6), of the legislative body of the county
130 in which the area is located; and

131 ~~[(f)]~~ (g) designate up to five of the signers of the petition as sponsors, one of whom
132 shall be designated as the contact sponsor, and indicate the mailing address of each sponsor.

133 (4) A petition under Subsection (1) may not propose the annexation of all or part of an
134 area that was proposed for annexation to a municipality in a previously filed petition that has
135 not been denied, rejected, or granted.

136 (5) ~~[(a) Except as provided in Subsection (5)(b), an]~~ An annexation petition under
137 Subsection (1) may not propose the annexation of an area that includes some or all of an area
138 proposed to be incorporated in a request for a feasibility study ~~[under Section 10-2a-202]~~ that
139 the lieutenant governor certified under Subsection 10-2a-204(1)(b)(i) if:

140 ~~[(i)]~~ (a) the lieutenant governor certified the request ~~[was filed]~~ before the filing of the
141 annexation petition; and

142 ~~[(ii)]~~ (b) the request, or a petition under Section 10-2a-208 based on that request, is still
143 pending on the date the annexation petition is filed.

144 ~~[(b) Subsection (5)(a) does not apply to an annexation petition if:]~~

145 ~~[(i) the annexation petition proposes the annexation of an area included in a notice of~~
146 ~~intent described in Subsection (5)(c); or]~~

147 ~~[(ii) the annexation petition:]~~

148 ~~[(A) is filed on or after November 15, 2020; and]~~

149 ~~[(B) proposes the annexation of an area located in a county other than the first class.]~~

150 ~~[(c) (i) A person intending to file a petition for annexation of an area located in a~~
151 ~~county other than a first class county may, on or before August 5, 2020, file with the city~~
152 ~~recorder or town clerk of the proposed annexing municipality a notice of intent to file a petition~~
153 ~~for annexation.]~~

154 ~~[(ii) The notice of intent described in Subsection (5)(c)(i) shall include an accurate map~~
155 ~~of the area that is proposed to be annexed.]~~

156 (6) If practicable and feasible, the boundaries of an area proposed for annexation shall
157 be drawn:

158 (a) along the boundaries of existing local districts and special service districts for
159 sewer, water, and other services, along the boundaries of school districts whose boundaries
160 follow city boundaries or school districts adjacent to school districts whose boundaries follow
161 city boundaries, and along the boundaries of other taxing entities;

162 (b) to eliminate islands and peninsulas of territory that is not receiving municipal-type
163 services;

164 (c) to facilitate the consolidation of overlapping functions of local government;

165 (d) to promote the efficient delivery of services; and

166 (e) to encourage the equitable distribution of community resources and obligations.

167 (7) On the date of filing, the petition sponsors shall deliver or mail a copy of the
168 petition to the clerk of the county in which the area proposed for annexation is located.

169 (8) A property owner who signs an annexation petition proposing to annex an area
170 located in a county of the first class may withdraw the owner's signature by filing a written
171 withdrawal, signed by the property owner, with the city recorder or town clerk no later than 30
172 days after the day on which the municipal legislative ~~[body's receipt of]~~ body receives the
173 notice of certification under Subsection [10-2-405\(2\)\(c\)\(i\)](#).

174 Section 2. **Coordinating S.B. 213 with H.B. 115 -- Superseding technical and**
175 **substantive amendments.**

176 If this S.B. 213 and H.B. 115, Municipal Boundary Modifications, both pass and
177 become law, it is the intent of the Legislature that the amendments to Section [10-2-403](#) in H.B.
178 115 supersede the amendments to Section [10-2-403](#) in this bill when the Office of Legislative
179 Research and General Counsel prepares the Utah Code database for publication.