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LOCAL LICENSING AMENDMENTS

2022 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Karianne Lisonbee



None

Other Special Clauses:

26	None
27	Utah Code Sections Affected:
28	AMENDS:
29	10-1-203, as last amended by Laws of Utah 2018, Chapter 105
30	11-56-102, as last amended by Laws of Utah 2019, Chapter 260
31	11-56-103, as last amended by Laws of Utah 2019, Chapter 260
32	11-56-104, as last amended by Laws of Utah 2019, Chapter 260
33	17-53-216, as last amended by Laws of Utah 2017, Chapter 361
34	ENACTS:
35 36	11-65-101, Utah Code Annotated 1953
37	Be it enacted by the Legislature of the state of Utah:
38	Section 1. Section 10-1-203 is amended to read:
39	10-1-203. License fees and taxes Application information to be transmitted to
40	the county assessor.
41	(1) As used in this section:
42	(a) "Business" means any enterprise carried on for the purpose of gain or economic
43	profit, except that the acts of employees rendering services to employers are not included in
44	this definition.
45	(b) "Telecommunications provider" means the same as that term is defined in Section
46	10-1-402.
47	(c) "Telecommunications tax or fee" means the same as that term is defined in Section
48	10-1-402.
49	(2) Except as provided in Subsections (3) through (5) and [(7)(a), and subject to
50	Subsection (7)(b)] Subsection (7), the legislative body of a municipality may license for the
51	purpose of regulation any business within the limits of the municipality, may regulate that
52	business by ordinance, and may impose fees on businesses to recover the municipality's costs
53	of regulation.
54	(3) (a) The legislative body of a municipality may raise revenue by levying and
55	collecting a municipal energy sales or use tax as provided in Part 3, Municipal Energy Sales
56	and Use Tax Act, except a municipality may not levy or collect a franchise tax or fee on an

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- energy supplier other than the municipal energy sales and use tax provided in Part 3, Municipal
 Energy Sales and Use Tax Act.
 - (b) (i) Subsection (3)(a) does not affect the validity of a franchise agreement as defined in Subsection 10-1-303(6), that is in effect on July 1, 1997, or a future franchise.
 - (ii) A franchise agreement as defined in Subsection 10-1-303(6) in effect on January 1, 1997, or a future franchise shall remain in full force and effect.
 - (c) A municipality that collects a contractual franchise fee pursuant to a franchise agreement as defined in Subsection 10-1-303(6) with an energy supplier that is in effect on July 1, 1997, may continue to collect that fee as provided in Subsection 10-1-310(2).
 - (d) (i) Subject to the requirements of Subsection (3)(d)(ii), a franchise agreement as defined in Subsection 10-1-303(6) between a municipality and an energy supplier may contain a provision that:
 - (A) requires the energy supplier by agreement to pay a contractual franchise fee that is otherwise prohibited under Part 3, Municipal Energy Sales and Use Tax Act; and
 - (B) imposes the contractual franchise fee on or after the day on which Part 3, Municipal Energy Sales and Use Tax Act is:
 - (I) repealed, invalidated, or the maximum allowable rate provided in Section 10-1-305 is reduced; and
 - (II) not superseded by a law imposing a substantially equivalent tax.
 - (ii) A municipality may not charge a contractual franchise fee under the provisions permitted by Subsection (3)(b)(i) unless the municipality charges an equal contractual franchise fee or a tax on all energy suppliers.
 - (4) (a) Subject to Subsection (4)(b), beginning July 1, 2004, the legislative body of a municipality may raise revenue by levying and providing for the collection of a municipal telecommunications license tax as provided in Part 4, Municipal Telecommunications License Tax Act.
 - (b) A municipality may not levy or collect a telecommunications tax or fee on a telecommunications provider except as provided in Part 4, Municipal Telecommunications License Tax Act.
- 86 (5) (a) (i) The legislative body of a municipality may by ordinance raise revenue by 87 levying and collecting a license fee or tax on:

88	(A) a parking service business in an amount that is less than or equal to:
89	(I) \$1 per vehicle that parks at the parking service business; or
90	(II) 2% of the gross receipts of the parking service business;
91	(B) a public assembly or other related facility in an amount that is less than or equal to
92	\$5 per ticket purchased from the public assembly or other related facility; and
93	(C) subject to the limitations of Subsections (5)(c) and (d):
94	(I) a business that causes disproportionate costs of municipal services; or
95	(II) a purchaser from a business for which the municipality provides an enhanced level
96	of municipal services.
97	(ii) Nothing in this Subsection (5)(a) may be construed to authorize a municipality to
98	levy or collect a license fee or tax on a public assembly or other related facility owned and
99	operated by another political subdivision other than a community reinvestment agency without
100	the written consent of the other political subdivision.
101	(b) As used in this Subsection (5):
102	(i) "Municipal services" includes:
103	(A) public utilities; and
104	(B) services for:
105	(I) police;
106	(II) fire;
107	(III) storm water runoff;
108	(IV) traffic control;
109	(V) parking;
110	(VI) transportation;
111	(VII) beautification; or
112	(VIII) snow removal.
113	(ii) "Parking service business" means a business:
114	(A) that primarily provides off-street parking services for a public facility that is
115	wholly or partially funded by public money;
116	(B) that provides parking for one or more vehicles; and
117	(C) that charges a fee for parking.
118	(iii) "Public assembly or other related facility" means an assembly facility that:

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119 (A) is wholly or partially funded by public money; 120 (B) is operated by a business; and 121 (C) requires a person attending an event at the assembly facility to purchase a ticket. 122 (c) (i) Before the legislative body of a municipality imposes a license fee on a business 123 that causes disproportionate costs of municipal services under Subsection (5)(a)(i)(C)(I), the 124 legislative body of the municipality shall adopt an ordinance defining for purposes of the tax 125 under Subsection (5)(a)(i)(C)(I): 126 (A) the costs that constitute disproportionate costs; and 127 (B) the amounts that are reasonably related to the costs of the municipal services 128 provided by the municipality. 129 (ii) The amount of a fee under Subsection (5)(a)(i)(C)(I) shall be reasonably related to 130 the costs of the municipal services provided by the municipality. 131 (d) (i) Before the legislative body of a municipality imposes a license fee on a purchaser from a business for which it provides an enhanced level of municipal services under 132 133 Subsection (5)(a)(i)(C)(II), the legislative body of the municipality shall adopt an ordinance 134 defining for purposes of the fee under Subsection (5)(a)(i)(C)(II): 135 (A) the level of municipal services that constitutes the basic level of municipal services in the municipality; and 136 137 (B) the amounts that are reasonably related to the costs of providing an enhanced level 138 of municipal services in the municipality. 139 (ii) The amount of a fee under Subsection (5)(a)(i)(C)(II) shall be reasonably related to 140 the costs of providing an enhanced level of the municipal services. 141 (6) All license fees and taxes shall be uniform in respect to the class upon which they 142 are imposed. 143 (7) A municipality may not: 144 (a) require a license or permit for a business that is operated: 145 (i) only occasionally; and 146 (ii) by an individual who is under 18 years [of age; or] old; 147 (b) charge any fee for a resident of the municipality to operate a home-based business, 148 unless the combined offsite impact of the home-based business and the primary residential use

materially exceeds the offsite impact of the primary residential use alone[-];

150	(c) require, as a condition of obtaining or maintaining a license or permit for a
151	business:
152	(i) that an employee or agent of a business complete education, continuing education,
153	or training that is in addition to requirements under state law or state licensing requirements; or
154	(ii) that a business disclose financial information, inventory amounts, or proprietary
155	business information, except as specifically authorized under state or federal law.
156	(8) (a) Notwithstanding Subsection (7)(b), a municipality may charge an administrative
157	fee for a license to a home-based business owner who is otherwise exempt under Subsection
158	(7)(b) but who requests a license from the municipality.
159	(b) A municipality shall notify the owner of each home-based business of the
160	exemption described in Subsection (7)(b) in any communication with the owner.
161	(9) The municipality shall transmit the information from each approved business
162	license application to the county assessor within 60 days following the approval of the
163	application.
164	(10) If challenged in court, an ordinance enacted by a municipality before January 1,
165	1994, imposing a business license fee on rental dwellings under this section shall be upheld
166	unless the business license fee is found to impose an unreasonable burden on the fee payer.
167	Section 2. Section 11-56-102 is amended to read:
168	11-56-102. Definitions.
169	As used in this chapter:
170	(1) "Event permit" means a permit that a political subdivision issues to the organizer of
171	a public food truck event located on public property.
172	(2) "Food cart" means a cart:
173	(a) that is not motorized; and
174	(b) that a vendor, standing outside the frame of the cart, uses to prepare, sell, or serve
175	food or beverages for immediate human consumption.
176	(3) [(a)] "Food truck" means:
177	(a) a fully encased food service establishment:
178	(i) on a motor vehicle or on a trailer that a motor vehicle pulls to transport; and
179	(ii) from which a food truck vendor, standing within the frame of the vehicle, prepares,
180	cooks, sells, or serves food or beverages for immediate human consumption[-];

181	(b) ["Food truck" does not include a food cart or an ice cream truck.] a food cart; or
182	(c) an ice cream truck.
183	(4) "Food truck business" means a person who operates a food truck or, under the same
184	business, multiple food trucks.
185	(5) "Food truck event" means an event where an individual has ordered or
186	commissioned the operation of a food truck at a private or public gathering.
187	(6) "Food truck operator" means a person who owns, manages, or controls, or who has
188	the duty to manage or control, the food truck business.
189	(7) "Food truck vendor" means a person who sells, cooks, or serves food or beverages
190	from a food truck.
191	(8) "Health department food truck permit" means a document that a local health
192	department issues to authorize a person to operate a food truck within the jurisdiction of the
193	local health department.
194	(9) "Ice cream truck" means a fully encased food service establishment:
195	(a) on a motor vehicle or on a trailer that a motor vehicle pulls to transport;
196	(b) from which a vendor, from within the frame of the vehicle, serves ice cream;
197	(c) that attracts patrons by traveling through a residential area and signaling the truck's
198	presence in the area, including by playing music; and
199	(d) that may stop to serve ice cream at the signal of a patron.
200	(10) "Local health department" means the same as that term is defined in Section
201	26A-1-102.
202	(11) "Political subdivision" means:
203	(a) a city, town, or metro township; or
204	(b) a county, as it relates to the licensing and regulation of businesses in the
205	unincorporated area of the county.
206	(12) (a) "Temporary mass gathering" means:
207	(i) an actual or reasonably anticipated assembly of 500 or more people that continues,
208	or reasonably can be expected to continue, for two or more hours per day; or
209	(ii) an event that requires a more extensive review to protect public health and safety
210	because the event's nature or conditions have the potential of generating environmental or
211	health risks.

212	(b) "Temporary mass gathering" does not include an assembly of people at a location
213	with permanent facilities designed for that specific assembly, unless the assembly is a
214	temporary mass gathering described in Subsection (12)(a)(i).
215	Section 3. Section 11-56-103 is amended to read:
216	11-56-103. Licensing Reciprocity Fees.
217	(1) (a) Subject to the provisions of this chapter, a political subdivision may require a
218	food truck business to obtain a business license if the food truck business does not hold a
219	current business license in good standing from another political subdivision in the state.
220	(b) A political subdivision may only charge a licensing fee to a food truck business in
221	an amount that reimburses the political subdivision for the actual cost of processing the
222	business license.
223	[(1) A political subdivision may not:]
224	[(a) require a separate license, permit, or fee beyond the initial or reciprocal business
225	license described in Subsection (2) and the fee described in Subsection (3) for a food truck
226	business, regardless of whether a food truck operates in more than one location or on more than
227	one day within the political subdivision in the same calendar year;]
228	[(b) require a fee for each employee the food truck business employs; or]
229	[(c) as a business license qualification, require a food truck business to, regarding a
230	food truck operator or food truck vendor:]
231	[(i) submit to or offer proof of a criminal background check; or]
232	[(ii) demonstrate how the operation of the food truck business will comply with a land
233	use or zoning ordinance at the time the business applies for the business license.]
234	[(2) (a) A political subdivision shall grant a business license to operate a food truck
235	within the political subdivision to a food truck business that has obtained a business license to
236	operate a food truck in another political subdivision within the state if the food truck business
237	presents to the political subdivision:
238	[(i) a current business license from the other political subdivision within the state; and]
239	[(ii) for each food truck that the food truck business operates:]
240	(2) A political subdivision may not:
241	(a) require a food truck business to:
242	(i) obtain a separate business license beyond the initial business license described in

243	Subsection (1)(a);
244	(ii) pay a fee other than the fee for the initial business license described in Subsection
245	(1); or
246	(iii) pay a fee for each employee the food truck business employs;
247	(b) as a condition of a food truck business obtaining a business license under
248	Subsection (1):
249	(i) require a food truck operator or food truck vendor to submit to or offer evidence of
250	a criminal background check, except as provided in Subsection (5); or
251	(ii) require a food truck operator to demonstrate how the operation of the food truck
252	business will comply with a land use or zoning ordinance at the time the food truck business
253	applies for the business license; or
254	(c) regulate or restrict the size of a food truck operated by a food truck business.
255	(3) (a) A political subdivision shall recognize as valid within the political subdivision
256	the business license of a food truck business obtained in another political subdivision within
257	the state, if the business license is current and in good standing.
258	(b) Notwithstanding Subsection (3)(a), a political subdivision is not required to
259	recognize as valid the business license of a food truck business issued in another political
260	subdivision within the state if the food truck business does not have the following for each
261	food truck that the food truck business operates:
262	[(A)] (i) a current health department food truck permit from a local health department
263	within the state; and
264	[(B)] (ii) a current approval of a political subdivision within the state that shows that
265	the food truck passed a fire safety inspection that the other political subdivision conducted in
266	accordance with Subsection $11-56-104[(4+)](3)(a)$.
267	[(b) If a food truck business presents the documents described in Subsection (2)(a), the
268	political subdivision may not:]
269	[(i) impose additional license qualification requirements on the food truck business
270	before issuing a license to operate within the political subdivision, except for charging a fee in
271	accordance with Subsection (3); or]
272	[(ii) issue a license that expires on a date earlier or later than the day on which the
273	license described in Subsection (2)(a)(i) expires.]

274	[(c) Nothing in this Subsection (2) prevents a political subdivision from enforcing the
275	political subdivision's land use regulations, zoning, and other ordinances in relation to the
276	operation of a food truck to the extent that the regulations and ordinances do not conflict with
277	this chapter.]
278	[(3) (a) For an initial business license, a political subdivision may only charge a
279	licensing fee to a food truck business in an amount that reimburses the political subdivision for
280	the actual cost of processing the business license.]
281	[(b) For a reciprocal business license that a political subdivision issues in accordance
282	with Subsection (2), the political subdivision shall reduce the amount of the business licensing
283	fee to an amount that accounts for the actual administrative burden on the political subdivision
284	for processing the reciprocal license.]
285	(4) Nothing in this section prevents a political subdivision from:
286	(a) requiring a food truck business to comply with local zoning and land use
287	regulations to the extent that the regulations do not conflict with this chapter;
288	(b) promulgating local ordinances and regulations consistent with this section that
289	address how and where a food truck may operate within the political subdivision;
290	(c) requiring a food truck business to obtain an event permit[7] in accordance with
291	Section 11-56-105; or
292	[(d) revoking a license that the political subdivision has issued if the operation of the
293	related food truck within the political subdivision violates the terms of the license.]
294	(d) requiring a food truck business to keep a copy of the following in each food truck
295	operated by the food truck business:
296	(i) a valid business license for the food truck business, as described in this section,
297	whether issued by the political subdivision or another political subdivision;
298	(ii) a valid health department food truck permit, as described in Section 11-56-104,
299	whether issued by a local health department or another health department; or
300	(iii) evidence of passing a fire safety inspection, as described in Section 11-56-104,
301	whether conducted by the political subdivision or another political subdivision.
302	(5) As a condition of obtaining and maintaining in good standing an initial business
303	license as described in Subsection (1)(a), a political subdivision may require a food truck
304	business that operates one or more ice cream trucks to submit to or offer evidence of an annual

805	criminal background check for each employee of the food truck business that operates or will
306	operate an ice cream truck.
307	Section 4. Section 11-56-104 is amended to read:
308	11-56-104. Safety and health inspections and permits Fees.
309	(1) (a) A food truck business shall obtain, for each food truck that the business
310	operates, an annual health department food truck permit from the local health department with
311	jurisdiction over the area in which the majority of the food truck's operations takes place.
312	(b) A local health department shall recognize as valid a health department food truck
313	permit that has been issued by another local health department within the state.
314	[(2) (a) A local health department shall grant a health department food truck permit to
315	operate a food truck within the jurisdiction of the local health department to a food truck
316	business that has obtained the health department food truck permit described in Subsection (1)
317	from another local health department within the state if the food truck business presents to the
318	local health department the current health department food truck permit from the other local
319	health department.]
320	[(b) If a food truck business presents the health department food truck permit described
321	in Subsection (1), the local health department may not:]
322	[(i) impose additional permit qualification requirements on the food truck business
323	before issuing a health department food truck permit to operate within the jurisdiction of the
324	local health department, except for charging a fee in accordance with Subsection (3); or]
325	[(ii) issue a health department food truck permit that expires on a date earlier or later
326	than the day on which the permit described in Subsection (1) expires.]
327	[(3)(a)](2) A local health department may only charge a health department food truck
328	permit fee to a food truck business in an amount that reimburses the local health department for
329	the cost of regulating the food truck.
330	[(b) For a health department food truck permit that a local health department issues in
331	accordance with Subsection (2), the local health department shall reduce the amount of the
332	food truck permit fee to an amount that accounts for the lower administrative burden on the
333	local health department.]
334	[(4)] (3) (a) A political subdivision inspecting a food truck for fire safety shall conduct
335	the inspection based on the criteria that the Utah Fire Prevention Board, created in Section

336	53-7-203, establishes in accordance with Section 53-7-204.
337	(b) (i) A political subdivision shall [consider] recognize as valid within the political
338	subdivision's jurisdiction an approval from another political subdivision within the state that
339	shows that the food truck passed a fire safety inspection that the other political subdivision
340	conducted.
341	(ii) A political subdivision may not require that a food truck pass a fire safety
342	inspection in a given calendar year if the food truck business presents to the political
343	subdivision an approval described in Subsection $[(4)]$ (3) (b)(i) issued during the same calendary
344	year.
345	[(5)] (4) (a) Nothing in this section prevents a local health department from $[:(i)]$
346	requiring a food truck business to obtain an event permit, in accordance with Section
347	11-56-105[; or].
348	[(ii) revoking a health department food truck permit that the local health department
349	has issued if the operation of the related food truck within the jurisdiction of the local health
350	department violates the terms of the permit.]
351	(b) Nothing in this section prevents a political subdivision from revoking the political
352	subdivision's approval <u>:</u>
353	(i) described in Subsection (1)(b), if the operation of the related food truck within the
354	political subdivision fails a health inspection by a local health department; or
355	(ii) described in Subsection [$\frac{(4)}{(3)}$] (3)(b)(i), if the operation of the related food truck
356	within the political subdivision fails to meet the criteria described in Subsection [(4)] (3) (a).
357	(c) For each food truck that fails a health inspection as described in Subsection
358	(4)(b)(i), a local health department may charge and collect a fee from the associated food truck
359	business for that health inspection.
360	Section 5. Section 11-65-101 is enacted to read:
361	CHAPTER 65. ALL-TERRAIN VEHICLE REGULATION
362	11-65-101. Limits on regulation of all-terrain vehicles.
363	(1) As used in this chapter:
364	(a) "Political subdivision" means:
365	(i) a city, town, or metro township; or
366	(ii) a county, as it relates to the licensing and regulation of businesses in the

367	unincorporated area of the county.
368	(b) "Street-legal ATV" means any all-terrain type vehicle that meets the requirements,
369	including the registration, inspection, and license plate requirements, of being a street-legal
370	ATV as described in Section 41-6a-1509.
371	(2) For any business, including a business that rents one or more street-legal ATVs, a
372	political subdivision may not as a condition of the business obtaining or maintaining a business
373	license or permit:
374	(a) require any additional inspection, registration, or license plate requirements,
375	including requiring any additional sticker or other identifying mark, for any street-legal ATV
376	owned or rented by the business;
377	(b) require any equipment modifications of a street-legal ATV owned or rented by the
378	business; or
379	(c) limit the amount of street-legal ATVs owned or rented by the business.
380	(3) A political subdivision may not revoke or fail to renew a business license or permit
381	of a business based on the violation of a traffic ordinance or other local ordinance by any
382	customer of the business operating a street-legal ATV.
383	$\hat{S} \rightarrow [\underline{(4)} \text{ A political subdivision may not enact or enforce a noise ordinance or other local}]$
384	ordinance, except as authorized under Section 41-22-10.5, that imposes a fine or other penalty
385	for the operation of a street-legal ATV.
385a	(4) A political subdivision may not enact or enforce an unreasonable noise
385b	ordinance that imposes a fine or other penalty for the operation of a street-legal ATV. \leftarrow \hat{S}
386	Section 6. Section 17-53-216 is amended to read:
387	17-53-216. Business license fees and taxes Application information to be
388	transmitted to the county assessor.
389	(1) As used in this section, "business" means any enterprise carried on for the purpose
390	of gain or economic profit, except that the acts of employees rendering services to employers
391	are not included in this definition.
392	(2) Except as provided in Subsection (4)[(a), and subject to Subsection (4)(b)], the
393	legislative body of a county may by ordinance provide for the licensing of businesses within
394	the unincorporated areas of the county for the purpose of regulation, and may impose fees on
395	businesses to recover the county's costs of regulation.
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396	(3) All license fees and taxes shall be uniform in respect to the class upon which they are imposed.

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398	(4) A county may not:
399	(a) require a license or permit for a business that is operated:
400	(i) only occasionally; and
401	(ii) by an individual who is under 18 years [of age; or] old;
402	(b) charge a license fee for a home based business unless the combined offsite impact
403	of the home based business and the primary residential use materially exceeds the offsite
404	impact of the primary residential use alone[-]; or
405	(c) require, as a condition of obtaining or maintaining a license or permit for a
406	business:
407	(i) that an employee or agent of a business complete education, continuing education,
408	or training that is in addition to requirements under state law or state licensing requirements; or
409	(ii) that a business disclose financial information, inventory amounts, or proprietary
410	business information except as specifically authorized under state or federal law.
411	(5) The county business licensing agency shall transmit the information from each
412	approved business license application to the county assessor within 60 days following the
413	approval of the application.
414	(6) This section may not be construed to enhance, diminish, or otherwise alter the
415	taxing power of counties existing prior to the effective date of Laws of Utah 1988, Chapter
416	144.