

Representative Angela Romero proposes the following substitute bill:

**DIVISION OF JUVENILE JUSTICE SERVICES AND DEPARTMENT
OF CORRECTIONS RULEMAKING AMENDMENTS**

2022 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Angela Romero

Senate Sponsor: Luz Escamilla

LONG TITLE

General Description:

This bill addresses rulemaking authority by the Division of Juvenile Justice Services and the Department of Corrections.

Highlighted Provisions:

This bill:

- ▶ amends rulemaking authority for the Department of Corrections regarding sexual assaults in correctional facilities;
- ▶ requires the Division of Juvenile Justice Services to create rules regarding policies and procedures to prevent, detect, and respond to sexual assaults of minors in detention and secure care facilities;
- ▶ requires the Division of Juvenile Justice Services to create rules regarding the collection and reporting of data regarding sexual assaults of minors in detention and secure care facilities; and
- ▶ makes technical and conforming changes.

Money Appropriated in this Bill:

None

Other Special Clauses:



26 This bill provides a special effective date.

27 **Utah Code Sections Affected:**

28 AMENDS:

29 **64-13-47 (Effective 07/01/22)**, as enacted by Laws of Utah 2021, Chapter 44

30 **80-5-202**, as enacted by Laws of Utah 2021, Chapter 261

31

32 *Be it enacted by the Legislature of the state of Utah:*

33 Section 1. Section **64-13-47 (Effective 07/01/22)** is amended to read:

34 **64-13-47 (Effective 07/01/22). Policies and procedures on prison sexual assault --**

35 **Rulemaking authority -- Investigation and reporting of sexual assault.**

36 (1) The department shall, in accordance with Title 63G, Chapter 3, Utah
37 Administrative Rulemaking Act, make rules [~~establishing~~] requiring the establishment of
38 policies and procedures regarding sexual assaults that occur in correctional facilities.

39 (2) The [~~rules~~] policies and procedures described in Subsection (1) shall:

40 (a) require education and training, including:

41 (i) providing to inmates, at intake and periodically, department-approved,
42 easy-to-understand information developed by the department on sexual assault prevention,
43 treatment, reporting, and counseling in consultation with community groups with expertise in
44 sexual assault prevention, treatment, reporting, and counseling; and

45 (ii) providing sexual-assault-specific training to department mental health professionals
46 and all employees who have direct contact with inmates regarding treatment and methods of
47 prevention and investigation;

48 (b) require reporting of sexual assault, including:

49 (i) ensuring the confidentiality of inmate sexual assault complaints and the protection
50 of inmates who make complaints of sexual assault; and

51 (ii) prohibiting retaliation and disincentives for reporting sexual assault;

52 (c) require safety and care for victims, including:

53 (i) providing, in situations in which there is reason to believe that a sexual assault has
54 occurred, reasonable and appropriate measures to ensure the victim's safety by separating the
55 victim from the assailant, if known;

56 (ii) providing acute trauma care for sexual assault victims, including treatment of

57 injuries, HIV prophylaxis measures, and testing for sexually transmitted infections;

58 (iii) providing confidential mental health counseling for victims of sexual assault,

59 including:

60 (A) access to outside community groups or victim advocates that have expertise in

61 sexual assault counseling[;]; and

62 (B) enable confidential communication between inmates and those organizations and

63 advocates; and

64 (iv) monitoring victims of sexual assault for suicidal impulses, post-traumatic stress

65 disorder, depression, and other mental health consequences resulting from the sexual assault;

66 (d) require investigations and staff discipline, including:

67 (i) requiring all employees to report any knowledge, suspicion, or information

68 regarding an incident of sexual assault to the executive director or designee, and require

69 disciplinary action for employees who fail to report as required;

70 (ii) requiring investigations described in Subsection (3);

71 (iii) requiring corrections investigators to submit all completed sexual assault

72 allegations to the executive director or the executive director's designee, who must then submit

73 any substantiated findings that may constitute a crime under state law to the district attorney

74 with jurisdiction over the facility in which the alleged sexual assault occurred; and

75 (iv) requiring employees to be subject to disciplinary sanctions up to and including

76 termination for violating agency sexual assault policies, with termination the presumptive

77 disciplinary sanction for employees who have engaged in sexual assault, consistent with

78 constitutional due process protections and state personnel laws and rules; and

79 (e) require data collection and reporting, including as provided in Subsection (4).

80 (3) (a) An investigator trained in the investigation of sex crimes shall conduct the

81 investigation of a sexual assault involving an inmate.

82 (b) The investigation shall include:

83 (i) using a forensic rape kit, if appropriate;

84 (ii) questioning suspects and witnesses; and

85 (iii) gathering and preserving relevant evidence.

86 (4) The department shall:

87 (a) collect and report data regarding all allegations of sexual assault from each

88 correctional facility in accordance with the federal Prison Rape Elimination Act of 2003, Pub.
89 L 108-79, as amended; and

90 (b) annually report the data described in Subsection (4)(a) to the Law Enforcement and
91 Criminal Justice Interim Committee.

92 Section 2. Section **80-5-202** is amended to read:

93 **80-5-202. Division rulemaking authority -- Reports on sexual assault.**

94 (1) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
95 division shall make rules to:

96 (a) [~~establishing~~] establish standards for the admission of a minor to detention;

97 (b) [~~that~~] describe good behavior for which credit may be earned under Subsection
98 **80-6-704**(4); [~~and~~]

99 (c) [~~that~~] establish a formula, in consultation with the Office of the Legislative Fiscal
100 Analyst, to calculate savings from General Fund appropriations under 2017 Laws of Utah,
101 Chapter 330, resulting from the reduction in out-of-home placements for juvenile offenders
102 with the division[~~;~~]; and

103 (d) require the establishment of policies and procedures regarding sexual assaults that
104 occur in detention and secure care facilities.

105 (2) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
106 division may make rules:

107 (a) that govern the operation of prevention and early intervention programs, youth
108 service programs, juvenile receiving centers, and other programs described in Section
109 **80-5-401**; and

110 (b) that govern the operation of detention and secure care facilities.

111 (3) A rule made by the division under Subsection (1)(a):

112 (a) may not permit secure detention based solely on the existence of multiple status
113 offenses, misdemeanors, or infractions arising out of a single criminal episode; and

114 (b) shall prioritize use of home detention for a minor who might otherwise be held in
115 secure detention.

116 (4) The policies and procedures described in Subsection (1)(d) shall:

117 (a) require education and training, including:

118 (i) providing to minors detained in secure care and detention facilities, at intake and

119 periodically, easy-to-understand information, which is developed and approved by the division,
120 on sexual assault prevention, treatment, reporting, and counseling in consultation with
121 community groups with expertise in sexual assault prevention, treatment, reporting, and
122 counseling; and

123 (ii) providing training specific to sexual assault to division mental health professionals
124 and all division employees who have direct contact with minors regarding treatment and
125 methods of prevention and investigation;

126 (b) require reporting of any incident of sexual assault, including:

127 (i) ensuring the confidentiality of sexual assault reports from minors and the protection
128 of minors who report sexual assault; and

129 (ii) prohibiting retaliation and disincentives for reporting sexual assault;

130 (c) require safety and care for minors who report sexual assault, including:

131 (i) providing, in situations in which there is reason to believe that a sexual assault has
132 occurred, reasonable and appropriate measures to ensure the minor's safety by separating the
133 minor from the minor's assailant, if known;

134 (ii) providing acute trauma care for minors who report sexual assault, including
135 treatment of injuries, HIV prophylaxis measures, and testing for sexually transmitted
136 infections;

137 (iii) providing confidential mental health counseling for minors who report sexual
138 assault, including:

139 (A) access to outside community groups or victim advocates that have expertise in
140 sexual assault counseling; and

141 (B) enabling confidential communication between minors and community groups and
142 victim advocates; and

143 (iv) monitoring minors who report sexual assault for suicidal impulses, post-traumatic
144 stress disorder, depression, and other mental health consequences resulting from the sexual
145 assault;

146 (d) require staff reporting of sexual assault and staff discipline for failure to report or
147 for violating sexual assault policies, including:

148 (i) requiring all division employees to report any knowledge, suspicion, or information
149 regarding an incident of sexual assault to the director or the director's designee;

150 (ii) requiring disciplinary action for a division employee who fails to report as required;
151 and

152 (iii) requiring division employees to be subject to disciplinary sanctions up to and
153 including termination for violating agency sexual assault policies, with termination the
154 presumptive disciplinary sanction for division employees who have engaged in sexual assault,
155 consistent with constitutional due process protections and state personnel laws and rules;

156 (e) require that any report of an incident of sexual assault be referred to the Division of
157 Child and Family Services or a law enforcement agency with jurisdiction over the detention or
158 secure facility in which the alleged sexual assault occurred; and

159 (f) require data collection and reporting of all incidents of sexual assault from each
160 detention and secure care facility.

161 (5) The division shall annually report the data described in Section (4)(f) to the Law
162 Enforcement and Criminal Justice Interim Committee.

163 Section 3. **Effective date.**

164 (1) Except as provided in Subsection (2), this bill takes effect on May 4, 2022.

165 (2) The amendments to Section [64-13-47](#) (Effective 07/01/22) take effect on July 1,
166 2022.