

Representative Candice B. Pierucci proposes the following substitute bill:

PREGNANT AND POSTPARTUM INMATE AMENDMENTS

2023 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Candice B. Pierucci

Senate Sponsor: Stephanie Pitcher

LONG TITLE

General Description:

This bill amends requirements relating to pregnant and postpartum inmates.

Highlighted Provisions:

This bill:

- ▶ defines terms;
- ▶ specifies that if the Department of Corrections creates a nursery, the nursery is subject to rules established by the Department of Health and Human Services;
- ▶ establishes the Correctional Postnatal and Early Childhood Advisory Board (board);
- ▶ provides that the Department of Health and Human Services shall, after consulting with the board, make rules governing any nursery established by the Department of Corrections;
- ▶ modifies requirements relating to the use of restraints on a pregnant inmate;
- ▶ requires access to postpartum care and certain social services for an inmate who has recently given birth;
- ▶ includes a sunset date; and
- ▶ makes technical changes.

Money Appropriated in this Bill:

None



26 **Other Special Clauses:**

27 None

28 **Utah Code Sections Affected:**

29 AMENDS:

30 **17-22-8**, as last amended by Laws of Utah 2022, Chapter 123

31 **63I-1-226**, as last amended by Laws of Utah 2022, Chapters 194, 206, 224, 253, 255,
32 347, and 451

33 **64-13-46**, as enacted by Laws of Utah 2019, Chapter 385

34 ENACTS:

35 **26B-1-401**, Utah Code Annotated 1953

36 **63I-1-264**, Utah Code Annotated 1953

37 **64-13-46.5**, Utah Code Annotated 1953



39 *Be it enacted by the Legislature of the state of Utah:*

40 Section 1. Section **17-22-8** is amended to read:

41 **17-22-8. Care of prisoners -- Funding of services -- Private contractor.**

42 (1) Except as provided in Subsection (5), a sheriff shall:

43 (a) receive each individual committed to jail by competent authority;

44 (b) provide each prisoner with necessary food, clothing, and bedding in the manner
45 prescribed by the county legislative body;

46 (c) provide each prisoner medical care when:

47 (i) the prisoner's symptoms evidence a serious disease or injury;

48 (ii) the prisoner's disease or injury is curable or may be substantially alleviated; and

49 (iii) the potential for harm to the person by reason of delay or the denial of medical
50 care would be substantial; and

51 (d) provide each prisoner, as part of the intake process, with the option of continuing
52 any of the following medically prescribed methods of contraception:

53 (i) an oral contraceptive;

54 (ii) an injectable contraceptive;

55 (iii) a patch;

56 (iv) a vaginal ring; or

57 (v) an intrauterine device, if the prisoner was prescribed the intrauterine device because
 58 the prisoner experiences serious and persistent adverse effects when using the methods of
 59 contraception described in Subsections (1)(d)(i) and (ii).

60 (2) A sheriff may provide the generic form of a contraceptive described in Subsection
 61 (1)(d)(i) or (ii).

62 (3) A sheriff shall follow the provisions of Section 64-13-46 if a prisoner is pregnant
 63 [~~and gives birth~~] or in postpartum recovery, including the reporting requirements in Subsection
 64 64-13-45(2)(c).

65 (4) (a) Except as provided in Subsection (4)(b), the expense incurred in providing the
 66 services required by this section to prisoners shall be paid from the county treasury, except as
 67 provided in Section 17-22-10.

68 (b) The expense incurred in providing the services described in Subsection (1)(d) to
 69 prisoners shall be paid by the Department of Health and Human Services.

70 (5) If the county executive contracts with a private contractor to provide the services
 71 required by this section, the sheriff shall provide only those services required of the sheriff by
 72 the contract between the county and the private contractor.

73 Section 2. Section 26B-1-401 is enacted to read:

74 **26B-1-401. Correctional Postnatal and Early Childhood Advisory Board -- Duties**
 75 **-- Rulemaking.**

76 (1) As used in this part:

77 (a) "Advisory board" means the Correctional Postnatal and Early Childhood Advisory
 78 Board.

79 (b) "Incarcerated mother" means the same as that term is defined in Section
 80 64-13-46.5.

81 (2) The advisory board shall consist of the following members:

82 (a) two individuals from the Department of Corrections, appointed by the executive
 83 director of the Department of Corrections;

84 (b) one individual appointed by the Board of Pardons and Parole; and

85 (c) six individuals appointed by the executive director of the department, including:

86 (i) two individuals from the department with experience in child care licensing;

87 (ii) two pediatric healthcare providers;

88 (iii) one individual with expertise in early childhood development; and
89 (iv) one individual with experience advocating for incarcerated women.
90 (3) (a) Except as provided in Subsection (3)(b), a member of the advisory board shall
91 be appointed for a four-year term.

92 (b) A member that is appointed to complete an unexpired term may complete the
93 unexpired term and serve a subsequent four-year term.

94 (c) Appointments and reappointments may be staggered so that one-fourth of the
95 advisory board changes each year.

96 (d) The advisory board shall annually elect a chair and co-chair of the board from
97 among the members of the board to serve a two-year term.

98 (4) The advisory board shall meet at least bi-annually, or more frequently as
99 determined by the executive director, the chair, or three or more members of the advisory
100 board.

101 (5) A majority of the board constitutes a quorum and a vote of the majority of the
102 members present constitutes an action of the advisory board.

103 (6) A member of the advisory board may not receive compensation or benefits for the
104 member's service, but may receive per diem and travel expenses as allowed in:

105 (a) Section [63A-3-106](#);

106 (b) Section [63A-3-107](#); and

107 (c) rules made by the Division of Finance in accordance with Sections [63A-3-106](#) and
108 [63A-3-107](#).

109 (7) The advisory board shall:

110 (a) review research regarding childhood development and best practices for infants
111 placed in a nursery located within a secure correctional environment;

112 (b) as part of the advisory board's review of research under Subsection (7)(a), study the
113 benefits of having a nursery for infants and incarcerated mothers located within a secure
114 correctional environment and the benefits of placing an infant or incarcerated mother in a
115 diversion program removed from a secure correctional environment;

116 (c) study the costs of implementing a diversion program for infants and incarcerated
117 mothers removed from a secure correctional environment;

118 (d) create a provisional plan for implementing a diversion program for infants and

119 incarcerated mothers removed from a secure correctional environment; and

120 (e) advise and make recommendations to the department regarding rules and policies
 121 for any nursery established by the Department of Corrections to provide space for incarcerated
 122 mothers and infants.

123 (8) The advisory board, upon request from the Department of Corrections, may:

124 (a) after considering the specific circumstances of an infant and the infant's
 125 incarcerated mother, extend the age that qualifies the infant for a nursery under Subsection
 126 64-13-46.5(2) up to 24 months old if:

127 (i) the extension is in the best interest of the infant; and

128 (ii) without the extension the infant would be separated from the incarcerated mother
 129 while the incarcerated mother remains in the correctional facility; or

130 (b) allow an incarcerated mother who has committed a violent felony to be provided
 131 space in a nursery if it is in the best interest of the incarcerated mother's infant.

132 (9) On or before November 30, 2024, the advisory board shall provide a report of the
 133 advisory board's research and study under Subsections (7)(a) through (d), including any
 134 proposed legislation, to:

135 (a) the Law Enforcement and Criminal Justice Interim Committee; and

136 (b) the Executive Offices and Criminal Justice Appropriations Subcommittee.

137 (10) The department shall:

138 (a) after receiving recommendations from the advisory board under Subsection (7)(e),
 139 adopt rules, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, for
 140 certification of a nursery established in a secure correctional environment that address:

141 (i) the safety of the nursery for infants and incarcerated mothers;

142 (ii) the childhood development needs of the infants in the nursery;

143 (iii) the specific medical needs of the infants and incarcerated mothers in the nursery;

144 (iv) the appropriate needs of the incarcerated mothers in the nursery; and

145 (v) any other requirements recommended by the advisory board that the department
 146 deems necessary for the nursery; and

147 (b) certify that any nursery established by the ~~Ŝ~~ **Department of**
 147a **Corrections** ~~←Ŝ~~ is in compliance with the

148 rules established under this section before the nursery begins operations.

149 (11) The department may make rules in accordance with Title 63G, Chapter 3, Utah

150 Administrative Rulemaking Act, regarding corrective action, including closure of a nursery
151 established by the Department of Corrections, if the Department of Corrections fails to comply
152 with the rules established under this section.

153 Section 3. Section **63I-1-226** is amended to read:

154 **63I-1-226. Repeal dates: Title 26 through 26B.**

155 (1) Section **26-1-7.5**, which creates the Utah Health Advisory Council, is repealed July
156 1, 2025.

157 (2) Section **26-1-40** is repealed July 1, 2022.

158 (3) Section **26-1-41** is repealed July 1, 2026.

159 (4) Section **26-1-43** is repealed December 31, 2025.

160 (5) Section **26-7-10** is repealed July 1, 2025.

161 (6) Subsection **26-7-11(5)**, regarding reports to the Legislature, is repealed July 1,
162 2028.

163 (7) Section **26-7-14** is repealed December 31, 2027.

164 (8) Section **26-8a-603** is repealed July 1, 2027.

165 (9) Title 26, Chapter 9f, Utah Digital Health Service Commission Act, is repealed July
166 1, 2025.

167 (10) Subsection **26-10-6(5)**, which creates the Newborn Hearing Screening Committee,
168 is repealed July 1, 2026.

169 (11) Section **26-10b-106**, which creates the Primary Care Grant Committee, is repealed
170 July 1, 2025.

171 (12) Subsection **26-15c-104(3)**, relating to a limitation on the number of
172 microenterprise home kitchen permits that may be issued, is repealed July 1, 2022.

173 (13) Subsection **26-18-2.6(9)**, which addresses reimbursement for dental hygienists, is
174 repealed July 1, 2028.

175 (14) Section **26-18-27** is repealed July 1, 2025.

176 (15) Section **26-18-28** is repealed June 30, 2027.

177 (16) Title 26, Chapter 18, Part 2, Drug Utilization Review Board, is repealed July 1,
178 2027.

179 (17) Subsection **26-18-418(2)**, the language that states "and the Behavioral Health
180 Crisis Response Commission created in Section **63C-18-202**" is repealed July 1, 2023.

- 181 (18) Section [26-33a-117](#) is repealed December 31, 2023.
- 182 (19) Title 26, Chapter 33a, Utah Health Data Authority Act, is repealed July 1, 2024.
- 183 (20) Title 26, Chapter 36b, Inpatient Hospital Assessment Act, is repealed July 1,
184 2024.
- 185 (21) Title 26, Chapter 36c, Medicaid Expansion Hospital Assessment Act, is repealed
186 July 1, 2024.
- 187 (22) Title 26, Chapter 36d, Hospital Provider Assessment Act, is repealed July 1, 2024.
- 188 (23) Section [26-39-201](#), which creates the Residential Child Care Licensing Advisory
189 Committee, is repealed July 1, 2024.
- 190 (24) Section [26-39-405](#), Drinking water quality in child care centers, is repealed July 1,
191 2027.
- 192 (25) Section [26-40-104](#), which creates the Utah Children's Health Insurance Program
193 Advisory Council, is repealed July 1, 2025.
- 194 (26) Section [26-50-202](#), which creates the Traumatic Brain Injury Advisory
195 Committee, is repealed July 1, 2025.
- 196 (27) Title 26, Chapter 54, Spinal Cord and Brain Injury Rehabilitation Fund and
197 Pediatric Neuro-Rehabilitation Fund, is repealed January 1, 2025.
- 198 (28) Title 26, Chapter 66, Early Childhood Utah Advisory Council, is repealed July 1,
199 2026.
- 200 (29) Title 26, Chapter 68, COVID-19 Vaccine Restrictions Act, is repealed July 1,
201 2024.
- 202 (30) Section [26-69-406](#) is repealed July 1, 2025.
- 203 (31) Subsection [26B-1-204\(2\)\(i\)](#), related to the Residential Child Care Licensing
204 Advisory Committee, is repealed July 1, 2024.
- 205 (32) Subsection [26B-1-204\(2\)\(k\)](#), related to the Primary Care Grant Committee, is
206 repealed July 1, 2025.
- 207 (33) Section [26B-1-401](#), regarding the Correctional Postnatal and Early Childhood
208 Advisory Board, is repealed July 1, 2026.
- 209 Section 4. Section **63I-1-264** is enacted to read:
210 **63I-1-264. Repeal dates: Title 64.**
211 Section [64-13-46.5](#), Correctional Facility Nursery, is repealed July 1, 2026.

212 Section 5. Section ~~64-13-46~~ is amended to read:

213 **64-13-46. Pregnant inmates.**

214 (1) As used in this section:

215 (a) "Postpartum recovery" means, as determined by the pregnant inmate's physician,
216 the period immediately following delivery, including the entire period the inmate is in the
217 hospital or health care facility after birth.

218 (b) "Restraints" means any physical restraint or mechanical device used to control the
219 movement of an inmate's body or limbs, including flex cuffs, soft restraints, shackles, or a
220 convex shield.

221 (c) (i) "Shackles" means metal restraints, including leg irons, belly chains, or a security
222 or tether chain.

223 (ii) "Shackles" does not include hard metal handcuffs.

224 ~~[(1) If]~~ (2) Subject to Subsections (3) and (4), if the staff of a correctional facility
225 knows or has reason to believe that an inmate is pregnant or is in postpartum recovery, the staff
226 shall, when restraining the inmate~~[-, shall]~~ at any time or location, use the least restrictive
227 restraints necessary to ensure the safety and security of the inmate and others. ~~[This~~
228 requirement shall continue during postpartum recovery and any transport to or from a
229 correctional facility.]

230 ~~[(2) The staff of a correctional facility]~~

231 (3) A correctional staff member may not use restraints on an inmate during the third
232 trimester of pregnancy, labor ~~[and]~~, or childbirth unless a correctional staff member makes an
233 individualized determination that there are compelling grounds to believe that the inmate
234 presents:

235 (a) an immediate and serious risk of harm to ~~[herself]~~ the inmate, the inmate's infant,
236 medical staff, correctional staff, or the public; or

237 (b) a substantial risk of escape that cannot reasonably be reduced by the use of other
238 existing means.

239 ~~[(3)]~~ (4) Notwithstanding Subsection ~~[(1) or (2)]~~ (3), under no circumstances may
240 shackles, leg restraints, or waist restraints be used on an inmate during the third trimester of
241 pregnancy, labor ~~[and]~~, childbirth, or postpartum recovery ~~[while in a medical facility].~~

242 ~~[(4)]~~ (5) Correctional staff present during labor or childbirth shall:

243 (a) be stationed in a location that offers the maximum privacy to the inmate, while
 244 taking into consideration safety and security concerns; and

245 (b) be female, if practicable.

246 ~~[(5) If restraints are authorized under Subsection (1) or (2)]~~

247 (6) If a correctional staff member authorizes restraints under Subsection (2) or (3), the
 248 correctional staff member shall make a written record of the [decision] authorization and use of
 249 the restraints [shall be made] that includes:

250 (a) an explanation of the grounds for the correctional staff member's [determination]
 251 authorization on the use of restraints;

252 ~~[(b) the circumstances that necessitated the use of restraints;]~~

253 ~~[(c)]~~ (b) the type of restraints that were used; and

254 ~~[(d)]~~ (c) the length of time the restraints were used.

255 ~~[(6)]~~ (7) The record ~~[created]~~ described in Subsection ~~[(5)]~~ (6):

256 (a) shall be retained by the correctional facility for five years;

257 (b) shall be available for public inspection with individually identifying information
 258 redacted; and

259 (c) may not be considered a medical record under state or federal law.

260 (8) For a minimum of 48 hours after an inmate has given birth, a correctional facility
 261 shall, if directed by the inmate's physician, allow the infant to remain with the inmate at the
 262 health care facility.

263 (9) A correctional facility shall provide:

264 (a) an inmate who is pregnant, or who has given birth within the past six weeks, access
 265 to a social worker to help the inmate:

266 (i) arrange childcare;

267 (ii) establish a reunification plan; and

268 (iii) establish a substance abuse treatment plan, if needed; and

269 (b) an inmate in postpartum recovery access to postpartum care for up to 12 weeks as
 270 determined by the inmate's physician.

271 ~~[(7) As used in this section:]~~

272 ~~[(a) "Postpartum recovery" means, as determined by her physician, the period~~
 273 ~~immediately following delivery, including the entire period a woman is in the hospital or~~

274 ~~medical facility after birth.]~~

275 ~~[(b) "Restraints" means any physical restraint or mechanical device used to control the~~
276 ~~movement of an inmate's body or limbs, including flex cuffs, soft restraints, shackles, or a~~
277 ~~convex shield.]~~

278 ~~[(c) "Shackles" means metal or iron restraints and includes hard metal handcuffs, leg~~
279 ~~irons, belly chains, or a security or tether chain.]~~

280 Section 6. Section ~~64-13-46.5~~ is enacted to read:

281 **64-13-46.5. Correctional facility nursery.**

282 (1) As used in this section:

283 (a) "Incarcerated mother" means an inmate who gives birth after entering the
284 department's custody.

285 (b) "Violent felony" means the same as that term is defined in Section [76-3-203.5](#).

286 (2) If, using existing appropriations, the department creates a nursery in a correctional
287 facility to provide space for incarcerated mothers and infants, the department may not:

288 (a) subject to Subsection (4)(a)(i), provide space in a nursery for an infant 19 months
289 old or older;

290 (b) begin or continue operating the nursery unless the Department of Health and
291 Human Services certifies that the nursery is in compliance with the rules established under
292 Section [26B-1-401](#); or

293 (c) subject to Subsection (4)(a)(ii), provide space in a nursery established by the
294 department for an incarcerated mother who has been convicted of, or has charges pending for, a
295 violent felony, including attempt, solicitation, or conspiracy to commit the violent felony.

296 (3) If the department establishes a nursery under Subsection (2), the department shall
297 ensure that at least one administrator of the nursery has experience or training in early
298 childhood development.

299 (4) The department may:

300 (a) in accordance with Section [26B-1-401](#), request that the Correctional Postnatal and
301 Early Childhood Advisory Board authorize:

302 (i) an infant who is 24 months old or younger to remain in a nursery; or

303 (ii) an incarcerated mother who has committed a violent felony to be provided space in
304 a nursery; and

305 (b) make rules, in accordance with Title 63G, Chapter 3, Utah Administrative
306 Rulemaking Act, regarding the eligibility requirements for an incarcerated mother to enter any
307 nursery established by the department.