

Representative Jefferson S. Burton proposes the following substitute bill:

LICENSE PLATE READER SYSTEMS AMENDMENTS

2023 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Jefferson S. Burton

Senate Sponsor: Todd D. Weiler

LONG TITLE

General Description:

This bill amends provisions related to the use of license plate reading technology and data obtained through license plate reading technology.

Highlighted Provisions:

This bill:

- ▶ allows the Department of Transportation to issue a permit for the use of license plate reading technology on a state highway in certain circumstances;
- ▶ amends provisions related to a government entity's ability to use privately held data obtained through license plate reading technology;
- ▶ requires a law enforcement agency participating in a license plate reading technology program to publicly post policies related to license plate reading technology and special use permits the law enforcement agency has received;
- ▶ defines parameters for the collection and retention of information for investigative searches and for audit purposes gathered through license plate reading technology by a law enforcement agency;
- ▶ requires a law enforcement agency to obtain a warrant before the law enforcement agency may access captured license plate data; and
- ▶ makes technical changes.



26 **Money Appropriated in this Bill:**

27 None

28 **Other Special Clauses:**

29 None

30 **Utah Code Sections Affected:**

31 AMENDS:

32 **41-6a-2003**, as last amended by Laws of Utah 2022, Chapter 82

33 **41-6a-2005**, as last amended by Laws of Utah 2014, Chapter 276

34 **41-6a-2006**, as enacted by Laws of Utah 2013, Chapter 447

35 **72-1-212**, as enacted by Laws of Utah 2015, Chapter 267



37 *Be it enacted by the Legislature of the state of Utah:*

38 Section 1. Section **41-6a-2003** is amended to read:

39 **41-6a-2003. Automatic license plate reader systems -- Restrictions.**

40 (1) Except as provided in Subsection (2), a governmental entity may not use an
41 automatic license plate reader system.

42 (2) ~~Art~~ Subject to Subsection (3), an automatic license plate reader system may be
43 used:

44 (a) by a law enforcement agency for the purpose of protecting public safety, conducting
45 criminal investigations, or ensuring compliance with local, state, and federal laws;

46 (b) by a governmental parking enforcement entity for the purpose of enforcing state
47 and local parking laws;

48 (c) by a parking enforcement entity for regulating the use of a parking facility;

49 (d) for the purpose of controlling access to a secured area;

50 (e) for the purpose of collecting an electronic toll;

51 (f) for the purpose of enforcing motor carrier laws;

52 (g) by a public transit district for the purpose of assessing parking needs and
53 conducting a travel pattern analysis;

54 (h) by an institution of higher education within the state system of higher education as
55 described in Section **53B-1-102**:

56 (i) for a purpose described in Subsections (2)(a) through (d); or

57 (ii) if the data collected is anonymized, for research and educational purposes; or
58 (i) by the Utah Inland Port Authority, created in Section 11-58-201, or by a contractor
59 of the Utah Inland Port Authority with the approval of the board of the Utah Inland Port
60 Authority, if:

61 (i) the automatic license plate reader system is used only within a project area, as
62 defined in Section 11-58-102, of the Utah Inland Port Authority;

63 (ii) the purpose of using the automatic license plate reader system is to improve supply
64 chain efficiency or the efficiency of the movement of goods by analyzing and researching data
65 related to commercial vehicle traffic; and

66 (iii) specific license plate information is anonymized.

67 (3) (a) A law enforcement agency using a license plate reader system in accordance
68 with Subsection (2) may not use an automatic license plate reader system unless:

69 (i) the law enforcement agency has a written policy regarding the use, management,
70 and auditing of the automatic license plate reader system;

71 (ii) for any stationary device installed with the purpose of capturing license plate data
72 of vehicles traveling on a state highway, the law enforcement agency obtains a special use
73 permit as described in Section 72-1-212 from the Department of Transportation before
74 installing the device; and

75 (iii) the policy under Subsection (3)(a)(i) and any special use permits granted in
76 accordance with Subsection (3)(a)(ii) are:

77 (A) posted and publicly available on the appropriate city, county, or state website; or

78 (B) posted on the Utah Public Notice Website created in Section 63A-16-601 if the law
79 enforcement agency does not have access to a website under Subsection (3)(a)(iii)(A).

80 (b) A law enforcement agency that has collected data with a license plate reader system
81 as provided in Subsection (3)(a) may not search or otherwise access the captured plate data
82 unless the law enforcement agency:

83 (i) has obtained a search warrant issued using the procedures described in the Utah
84 Rules of Civil Procedure or an equivalent federal warrant; or

85 (ii) can demonstrate a lawful exception to the requirement to obtain a search warrant.

86 Section 2. Section 41-6a-2005 is amended to read:

87 **41-6a-2005. Preservation request.**

88 (1) A person or governmental entity using an automatic license plate reader system
89 shall take all steps necessary to preserve captured plate data in its possession for 14 days after
90 the date the data is captured pending the issuance of a court order requiring the disclosure of
91 the captured plate data if a governmental entity or defendant in a criminal case requesting the
92 captured plate data submits a written statement to the person or governmental entity using an
93 automatic license plate reader system:

- 94 (a) requesting the person or governmental entity to preserve the captured plate data;
- 95 (b) identifying:
 - 96 (i) the camera or cameras for which captured plate data shall be preserved;
 - 97 (ii) the license plate for which captured plate data shall be preserved; or
 - 98 (iii) the dates and time frames for which captured plate data shall be preserved; and
- 99 (c) notifying the person or governmental entity maintaining the captured plate data that
100 the governmental entity or defendant in a criminal case is applying for a court order for
101 disclosure of the captured plate data.

102 (2) (a) A governmental entity or defendant in a criminal case may apply for a court
103 order for the disclosure of captured plate data possessed by a governmental entity.

104 (b) A court that is a court of competent jurisdiction shall issue a court order requiring
105 the disclosure of captured plate data if the governmental entity or defendant in a criminal case
106 offers specific and articulable facts showing that there are reasonable grounds to believe that
107 the captured plate data is relevant and material to an ongoing criminal or missing person
108 investigation.

109 (3) Captured plate data that is the subject of an application for a disclosure order under
110 Subsection (2) may be destroyed at the later of:

- 111 (a) the date that an application for an order under Subsection (2) is denied and any
112 appeal exhausted;
- 113 (b) the end of 14 days, if the person or governmental entity does not otherwise preserve
114 the captured plate data; or
- 115 (c) the end of the period described in Subsection [41-6a-2004\(1\)\(c\)](#).

116 (4) Notwithstanding Subsection (2), a governmental entity may enter into a
117 memorandum of understanding with another governmental entity to share access to an
118 automatic license plate reader system or captured plate data otherwise authorized by this part.

119 ~~[(4)]~~ (5) A governmental entity may obtain, receive, or use privately held captured
120 plate data only:

121 (a) (i) pursuant to a warrant issued using the procedures described in the Utah Rules of
122 Criminal Procedure, ~~[or]~~ an equivalent federal warrant, or a lawful exception to the warrant
123 requirement; or

124 (ii) using the procedure described in Subsection (2); ~~[and]~~

125 (b) if the private automatic license plate reader system retains captured plate data for
126 30 days or fewer~~[-]~~; and

127 (c) for the purposes authorized in Subsection 41-6a-2003(2).

128 (6) (a) A law enforcement agency shall preserve a record of:

129 (i) the number of times a search of captured license plate data is conducted by the
130 agency, or the agency's employees or agents; and

131 (ii) the crime type and incident number associated with each search of captured license
132 plate data.

133 (b) A law enforcement agency shall preserve a record identified in Subsection (6)(a)
134 for at least five years.

135 Section 3. Section **41-6a-2006** is amended to read:

136 **41-6a-2006. Penalties.**

137 A person who ~~[violates a provision under this part]~~ knowingly or intentionally obtains
138 or discloses captured license plate data in violation of this part is guilty of a class B
139 misdemeanor.

140 Section 4. Section **72-1-212** is amended to read:

141 **72-1-212. Special use permitting -- Rulemaking.**

142 ~~[(1) For purposes of this section, "special use permit" means a permit issued for a~~
143 ~~special use or a special event that takes place on a highway.]~~

144 (1) As used in this section:

145 (a) "Law enforcement agency" means the same as that term is defined in Section
146 53-3-102.

147 (b) "Special use permit" means a permit issued:

148 (i) for a special use or a special event that takes place on a highway; or

149 (ii) to a law enforcement agency to install any stationary device with the purpose of

150 capturing license plate data of vehicles traveling on a state highway regardless of whether the
151 device is installed on property owned by the department or the law enforcement agency.

152 (2) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, and
153 in consultation with representatives of the Utah League of Cities and Towns and the Utah
154 Association of Counties, the department shall make rules that are not inconsistent with this
155 chapter or the constitution and laws of this state or of the United States governing the issuance
156 of a special use permit to maintain public safety and serve the needs of the traveling public.

157 (3) The rules described in Subsection (2) may:

158 (a) establish the highways for which the highest number of special use permits are
159 issued;

160 (b) develop, in consultation with municipalities, a limit on the number of special use
161 permits that may be issued in any calendar year on a particular highway;

162 (c) require a person to submit an application designated by the department before the
163 department issues a special use permit;

164 (d) limit the number of special use permits issued on any one day for any specified
165 location based on a first-come, first-served basis for completed applications;

166 (e) establish criteria for evaluating completed applications, such as historic use,
167 potential economic benefit, or other relevant factors;

168 (f) specify conditions that are required to be met before a special use permit may be
169 issued;

170 (g) establish a penalty for failure to fulfill conditions required by the special use permit,
171 including suspension of the special use permit or suspension of a future special use permit;

172 (h) require an applicant to obtain insurance for certain special uses or special events; or

173 (i) provide other requirements to maintain public safety and serve the needs of the
174 traveling public.

175 (4) The limit on the number of special use permits described in Subsection (3)(b) may
176 not include:

177 (a) a special use permit issued for a municipality-sponsored special use or special event
178 on a highway within the jurisdiction of the municipality[-]; or

179 (b) a special use permit issued to a law enforcement agency to install a device as part of
180 an automatic license plate reader system authorized by Section [41-6a-2003](#).

- 181 (5) The rules described in Subsection (2) shall consider:
- 182 (a) traveler safety and mobility;
- 183 (b) the safety of special use or special event participants;
- 184 (c) emergency access;
- 185 (d) the mobility of residents close to the event or use;
- 186 (e) access and economic impact to businesses affected by changes to the normal
- 187 operation of highway traffic; [~~and~~]
- 188 (f) past performance of an applicant's adherence to special use permit requirements[-];
- 189 and
- 190 (g) whether a law enforcement agency applying for a special use permit has published a
- 191 policy online as required by Section [41-6a-2003](#).
- 192 (6) Notwithstanding any other provision of this chapter, the department may require a
- 193 law enforcement agency applying for a special use permit described in this section to obtain an
- 194 encroachment permit.
- 195 [~~(6)~~] (7) The department shall adopt a fee schedule in accordance with Section
- 196 [63J-1-504](#) that reflects the cost of services provided by the department associated with special
- 197 use permits and with special uses or special events that take place on a highway.
- 198 (8) For a device installed in accordance with Section [41-6a-2003](#), the installation,
- 199 maintenance, data retrieved, and removal are the responsibility of the law enforcement agency
- 200 that obtains the special use permit.