1	GOVERNMENT RECORDS AMENDMENTS
2	2023 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Michael K. McKell
5	House Sponsor:
6 7	LONG TITLE
8	General Description:
9	This bill modifies provisions relating to government records.
10	Highlighted Provisions:
11	This bill:
12	 enacts a provision establishing a process for a governmental entity to petition for
13	relief against a vexatious requester;
14	 provides for a hearing before the State Records Committee;
15	 allows for judicial review of the State Records Committee's decision;
16	 allows a court to award reasonable attorney fees to a responder for a vexatious
17	requester petition found to be without merit and waives governmental immunity for
18	a claim of attorney fees;
19	 authorizes the legislative branch and judicial branch to establish a process for
20	obtaining relief against a vexatious requester; and
21	 makes technical and conforming changes.
22	Money Appropriated in this Bill:
23	None
24	Other Special Clauses:
25	None
26	Utah Code Sections Affected:
27	AMENDS:

3	63G-2-201, as last amended by Laws of Utah 2019, Chapter 334
)	63G-2-404, as last amended by Laws of Utah 2021, Chapter 325
)	63G-2-702, as last amended by Laws of Utah 2012, Chapter 369
l	63G-2-703, as last amended by Laws of Utah 2015, Chapter 258
2	63G-7-301, as last amended by Laws of Utah 2022, Chapters 388 and 428
3	ENACTS:
1	63G-2-209, Utah Code Annotated 1953
5	
5	Be it enacted by the Legislature of the state of Utah:
7	Section 1. Section 63G-2-201 is amended to read:
3	63G-2-201. Provisions relating to records Public records Private, controlled,
)	protected, and other restricted records Disclosure and nondisclosure of records
)	Certified copy of record Limits on obligation to respond to record request.
l	(1) (a) Except as provided in Subsection (1)(b), a person has the right to inspect a
2	public record free of charge, and the right to take a copy of a public record during normal
3	working hours, subject to Sections 63G-2-203 and 63G-2-204.
1	(b) A right under Subsection (1)(a) does not apply with respect to a record:
5	(i) a copy of which the governmental entity has already provided to the person;
5	(ii) that is the subject of a records request that the governmental entity is not required
7	to fill under Subsection (8)(e); or
3	(iii) (A) that is accessible only by a computer or other electronic device owned or
)	controlled by the governmental entity;
)	(B) that is part of an electronic file that also contains a record that is private,
l	controlled, or protected; and
2	(C) that the governmental entity cannot readily segregate from the part of the electronic
3	file that contains a private, controlled, or protected record.
1	(2) A record is public unless otherwise expressly provided by statute.
5	(3) The following records are not public:
5	(a) a record that is private, controlled, or protected under Sections $63G-2-302$,
7	63G-2-303, 63G-2-304, and 63G-2-305; and
3	(b) a record to which access is restricted pursuant to court rule, another state statute,

59	federal statute, or federal regulation, including records for which access is governed or
60	restricted as a condition of participation in a state or federal program or for receiving state or
61	federal funds.
62	(4) Only a record specified in Section 63G-2-302, 63G-2-303, 63G-2-304, or
63	63G-2-305 may be classified private, controlled, or protected.
64	(5) (a) A governmental entity may not disclose a record that is private, controlled, or
65	protected to any person except as provided in Subsection (5)(b), Subsection (5)(c), Section
66	63G-2-202, 63G-2-206, or 63G-2-303.
67	(b) A governmental entity may disclose a record that is private under Subsection
68	63G-2-302(2) or protected under Section 63G-2-305 to persons other than those specified in
69	Section 63G-2-202 or 63G-2-206 if the head of a governmental entity, or a designee,
70	determines that:
71	(i) there is no interest in restricting access to the record; or
72	(ii) the interests favoring access are greater than or equal to the interest favoring
73	restriction of access.
74	(c) In addition to the disclosure under Subsection (5)(b), a governmental entity may
75	disclose a record that is protected under Subsection 63G-2-305(51) if:
76	(i) the head of the governmental entity, or a designee, determines that the disclosure:
77	(A) is mutually beneficial to:
78	(I) the subject of the record;
79	(II) the governmental entity; and
80	(III) the public; and
81	(B) serves a public purpose related to:
82	(I) public safety; or
83	(II) consumer protection; and
84	(ii) the person who receives the record from the governmental entity agrees not to use
85	or allow the use of the record for advertising or solicitation purposes.
86	(6) (a) The disclosure of a record to which access is governed or limited pursuant to
87	court rule, another state statute, federal statute, or federal regulation, including a record for
88	which access is governed or limited as a condition of participation in a state or federal program
89	or for receiving state or federal funds, is governed by the specific provisions of that statute,

90	rule, or regulation.
91	(b) This chapter applies to records described in Subsection (6)(a) insofar as this chapter
92	is not inconsistent with the statute, rule, or regulation.
93	(7) A governmental entity shall provide a person with a certified copy of a record if:
94	(a) the person requesting the record has a right to inspect it;
95	(b) the person identifies the record with reasonable specificity; and
96	(c) the person pays the lawful fees.
97	(8) In response to a request, a governmental entity is not required to:
98	(a) create a record;
99	(b) compile, format, manipulate, package, summarize, or tailor information;
100	(c) provide a record in a particular format, medium, or program not currently
101	maintained by the governmental entity;
102	(d) fulfill a person's records request if the request unreasonably duplicates prior records
103	requests from that person; [or]
104	(e) fill a person's records request if:
105	(i) the record requested is:
106	(A) publicly accessible online; or
107	(B) included in a public publication or product produced by the governmental entity
108	receiving the request; and
109	(ii) the governmental entity:
110	(A) specifies to the person requesting the record where the record is accessible online;
111	or
112	(B) provides the person requesting the record with the public publication or product
113	and specifies where the record can be found in the public publication or product[-]: or
114	(f) fulfill a person's records request if:
115	(i) the person has been determined under Section <u>63G-2-209</u> to be a vexatious
116	requester;
117	(ii) the State Records Committee order determining the person to be a vexatious
118	requester provides that the governmental entity is not required to fulfill a request from the
119	person for a period of time; and
120	(iii) the period of time described in Subsection (8)(f)(ii) has not expired.

121 (9) (a) Although not required to do so, a governmental entity may, upon request from 122 the person who submitted the records request, compile, format, manipulate, package, 123 summarize, or tailor information or provide a record in a format, medium, or program not 124 currently maintained by the governmental entity. 125 (b) In determining whether to fulfill a request described in Subsection (9)(a), a 126 governmental entity may consider whether the governmental entity is able to fulfill the request 127 without unreasonably interfering with the governmental entity's duties and responsibilities. 128 (c) A governmental entity may require a person who makes a request under Subsection 129 (9)(a) to pay the governmental entity, in accordance with Section 63G-2-203, for providing the 130 information or record as requested. 131 (10) (a) Notwithstanding any other provision of this chapter, and subject to Subsection 132 (10)(b), a governmental entity is not required to respond to, or provide a record in response to, 133 a record request if the request is submitted by or in behalf of an individual who is confined in a 134 jail or other correctional facility following the individual's conviction. 135 (b) Subsection (10)(a) does not apply to: 136 (i) the first five record requests submitted to the governmental entity by or in behalf of 137 an individual described in Subsection (10)(a) during any calendar year requesting only a record 138 that contains a specific reference to the individual; or 139 (ii) a record request that is submitted by an attorney of an individual described in 140 Subsection (10)(a). 141 (11) (a) A governmental entity may allow a person requesting more than 50 pages of 142 records to copy the records if: 143 (i) the records are contained in files that do not contain records that are exempt from disclosure, or the records may be segregated to remove private, protected, or controlled 144 145 information from disclosure; and 146 (ii) the governmental entity provides reasonable safeguards to protect the public from 147 the potential for loss of a public record. 148 (b) If the requirements of Subsection (11)(a) are met, the governmental entity may: 149 (i) provide the requester with the facilities for copying the requested records and 150 require that the requester make the copies; or 151 (ii) allow the requester to provide the requester's own copying facilities and personnel

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152	to make the copies at the governmental entity's offices and waive the fees for copying the
153	records.
154	(12) (a) A governmental entity that owns an intellectual property right and that offers
155	the intellectual property right for sale or license may control by ordinance or policy the
156	duplication and distribution of the material based on terms the governmental entity considers to
157	be in the public interest.
158	(b) Nothing in this chapter shall be construed to limit or impair the rights or protections
159	granted to the governmental entity under federal copyright or patent law as a result of its
160	ownership of the intellectual property right.
161	(13) A governmental entity may not use the physical form, electronic or otherwise, in
162	which a record is stored to deny, or unreasonably hinder the rights of a person to inspect and
163	receive a copy of a record under this chapter.
164	(14) Subject to the requirements of Subsection (8), a governmental entity shall provide
165	access to an electronic copy of a record in lieu of providing access to its paper equivalent if:
166	(a) the person making the request requests or states a preference for an electronic copy;
167	(b) the governmental entity currently maintains the record in an electronic format that
168	is reproducible and may be provided without reformatting or conversion; and
169	(c) the electronic copy of the record:
170	(i) does not disclose other records that are exempt from disclosure; or
171	(ii) may be segregated to protect private, protected, or controlled information from
172	disclosure without the undue expenditure of public resources or funds.
173	(15) In determining whether a record is properly classified as private under Subsection
174	63G-2-302(2)(d), the governmental entity, State Records Committee, local appeals board, or
175	court shall consider and weigh:
176	(a) any personal privacy interests, including those in images, that would be affected by
177	disclosure of the records in question; and
178	(b) any public interests served by disclosure.
179	Section 2. Section 63G-2-209 is enacted to read:
180	<u>63G-2-209.</u> Vexatious requester.
181	(1) As used in this section:
182	(a) "Committee" means the State Records Committee created in Section 63G-2-501.

183	(b) "Executive secretary" means an individual appointed as executive secretary under
184	Subsection 63G-2-502(3).
185	(c) "Respondent" means a person that a governmental entity claims is a vexatious
186	requester under this section.
187	(2) (a) A governmental entity may file a petition with the committee to request relief
188	from a person that the governmental entity claims is a vexatious requester.
189	(b) A petition under Subsection (2)(a) shall:
190	(i) be filed with the committee by submitting the petition to the executive secretary;
191	and
192	(ii) contain:
193	(A) the name, phone number, mailing address, and email address that the respondent
194	submitted to the governmental entity;
195	(B) a description of the conduct that the government entity claims demonstrates that
196	the respondent is a vexatious requester;
197	(C) a statement of the relief the governmental entity seeks; and
198	(D) a sworn declaration or an unsworn declaration, as those terms are defined in
199	<u>Section 78B-18a-102.</u>
200	(c) On the day the governmental entity files a petition under Subsection (2)(a), the
201	governmental entity shall send a copy of the petition to the respondent.
202	(3) (a) Except as provided in Subsection (3)(c), no later than seven business days after
203	receiving the petition the executive secretary shall schedule a hearing for the committee to
204	consider the petition, to be held:
205	(i) (A) at the next regularly scheduled committee meeting falling at least 16 calendar
206	days after the date the petition is filed but no later than 64 calendar days after the date the
207	petition is filed; or
208	(B) at a regularly scheduled committee meeting that is later than the period described
209	in Subsection (3)(a)(i)(A) if the later committee meeting is the first regularly scheduled
210	committee meeting at which there are fewer than 10 appeals scheduled to be heard; or
211	(ii) at a date sooner than a period described in Subsection (3)(a)(i) if the governmental
212	entity:
213	(A) requests an expedited hearing; and

214	(B) shows good cause for the expedited hearing.
215	(b) If the executive secretary schedules a hearing under Subsection (3)(a), the executive
216	secretary shall:
217	(i) send a copy of the petition to each member of the committee;
218	(ii) send a copy of the notice of hearing to the governmental entity, the respondent, and
219	each member of the committee; and
220	(iii) if applicable, send a copy of the respondent's statement under Subsection (3)(c)(ii)
221	to the governmental entity and each member of the committee.
222	(c) (i) The executive secretary may decline to schedule a hearing if:
223	(A) the executive secretary recommends that the committee deny the petition without a
224	hearing because the petition does not warrant a hearing;
225	(B) the executive secretary consults with the chair of the committee and at least one
226	other member of the committee; and
227	(C) the chair of the committee and all committee members with whom the executive
228	secretary consults under this Subsection (3)(c)(i) agree with the executive secretary's
229	recommendation to deny the petition without a hearing.
230	(ii) The executive secretary may, in making the determination described in Subsection
231	(3)(c)(i)(A), request that the respondent submit a written response to the petition.
232	(d) If the executive secretary declines to schedule a hearing in accordance with
233	Subsection (3)(c):
234	(i) the executive secretary shall send a notice to the governmental entity and the
235	respondent indicating that the request for a hearing has been denied and the reasons for the
236	denial; and
237	(ii) the committee shall:
238	(A) vote at the committee's next regular meeting to accept or reject the
239	recommendation to deny the petition without a hearing;
240	(B) issue an order that includes the reasons for the committee's decision to accept or
241	reject the recommendation; and
242	(C) if the committee rejects the recommendation to deny the petition without a hearing,
243	direct the executive secretary to schedule a hearing as provided in Subsection (3)(a).
244	(4) (a) No later than five business days before the hearing, the respondent may submit

245	to the executive secretary and the governmental entity a written statement in response to the
246	governmental entity's petition.
247	(b) The written statement described in Subsection (4)(a) may be the same document as
248	the respondent's written response described in Subsection (3)(c)(ii).
249	$\hat{S} \rightarrow [(c)]$ If a respondent fails to submit a written statement under this Subsection (4), the
250	respondent may not testify, present evidence, or comment on the issues at a hearing held under
251	<u>this section.]</u> ←Ŝ
252	(5) No later than 10 business days before a hearing under this section, a person whose
253	legal interests may be substantially affected by the proceeding may file a request for
254	intervention with the committee as provided in Subsection 63G-2-403(6).
255	(6) If a respondent fails to submit a written statement under Subsection (4) $\hat{S} \rightarrow [, whether or$
256	not the respondent appears at a hearing scheduled under Subsection (3), or if the respondent
257	submits a written statement under Subsection (4) but] or $\leftarrow \hat{S}$ fails to appear at the hearing, the
258	committee shall:
259	(a) cancel the hearing; or
260	(b) hold the hearing $\hat{S} \rightarrow [$ without the respondent testifying, presenting evidence, or
261	<u>commenting on the issues considered at the hearing</u> in accordance with Subsection (7) $\leftarrow \hat{S}$.
262	(7) (a) If the committee holds a hearing scheduled under Subsection (3), the committee
263	shall:
264	(i) allow the governmental entity to testify, present evidence, and comment on the
264 265	(i) allow the governmental entity to testify, present evidence, and comment on the issues; and
265	issues; and
265 266	issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the
265 266 267	 issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the
265 266 267 267a	 issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the hearing.
265 266 267 267a 268	 issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the hearing. (b) At the hearing, the committee may allow another interested person to comment on
265 266 267 267a 268 269	issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the hearing. (b) At the hearing, the committee may allow another interested person to comment on the issues.
265 266 267 267a 268 269 270	issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the hearing. (b) At the hearing, the committee may allow another interested person to comment on the issues. (c) (i) Discovery is prohibited, but the committee may issue subpoenas or other orders
265 266 267 267a 268 269 270 271	 issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent \$→ [has submitted a written statement under Subsection (4) and] ←\$ appears at the hearing. (b) At the hearing, the committee may allow another interested person to comment on the issues. (c) (i) Discovery is prohibited, but the committee may issue subpoenas or other orders to compel production of necessary testimony or evidence.
265 266 267 267a 268 269 270 271 272	 issues; and (ii) allow the respondent to testify, present evidence, and comment on the issues if the respondent Ŝ→ [has submitted a written statement under Subsection (4) and] ←Ŝ appears at the hearing. (b) At the hearing, the committee may allow another interested person to comment on the issues. (c) (i) Discovery is prohibited, but the committee may issue subpoenas or other orders to compel production of necessary testimony or evidence. (ii) If the subject of a committee subpoena disobeys or fails to comply with the

276	Subsection (3) or the date on which a hearing cancelled under Subsection (6) was scheduled to
277	be held, the committee shall:
278	(i) determine, in accordance with Subsection (9), whether the governmental entity has
279	demonstrated that the respondent is a vexatious requester; and
280	(ii) issue a signed order that grants or denies the petition in whole or in part.
281	(b) Upon granting the petition in whole or in part, the committee may order that the
282	governmental entity is not required to fulfill requests from the respondent or a person that
283	submits a request on the respondent's behalf for a period of time that may not exceed one year.
284	(c) The committee's order shall contain:
285	(i) a statement of the reasons for the committee's decision;
286	(ii) if the petition is granted in whole or in part, a specific description of the conduct
287	the committee determines demonstrates that the respondent is a vexatious requester, including
288	any conduct the committee finds to constitute an abuse of the right of access to information
289	under this chapter or a substantial interference with the operations of the governmental entity;
290	(iii) a statement that the respondent or governmental entity may seek judicial review of
291	the committee's decision in district court as provided in Section 63G-2-404; and
292	(iv) a brief summary of the judicial review process, the time limits for seeking judicial
293	review, and a notice that in order to protect applicable rights in connection with the judicial
294	review, the person seeking judicial review of the committee's decision may wish to seek advice
295	from an attorney.
296	(9) In determining whether a governmental entity has demonstrated that the respondent
297	is a vexatious requester, the committee shall consider:
298	(a) the interests described in Section 63G-2-102;
299	(b) as applicable:
300	(i) the number of requests the respondent has submitted to the governmental entity,
301	including the number of pending record requests;
302	(ii) the scope, nature, content, language, and subject matter of record requests the
303	respondent has submitted to the governmental entity;
304	(iii) the nature, content, language, and subject matter of any communications to the
305	governmental entity related to a record request of the respondent; and
306	(iv) any pattern of conduct that the committee determines to constitute:

307	(A) an abuse of the right of access to information under this chapter; or
308	(B) substantial interference with the operations of the governmental entity; and
309	(c) any other factor the committee considers relevant.
310	(10) (a) A governmental entity or respondent aggrieved by the committee's decision
311	under this section may seek judicial review of the decision as provided in Section 63G-2-404.
312	(b) In a judicial review under Subsection (10)(a), the court may award reasonable
313	attorney fees to a respondent if:
314	(i) the respondent substantially prevails; and
315	(ii) the court determines that:
316	(A) the petition filed by the governmental entity under Subsection (2) is without merit;
317	and
318	(B) the governmental entity's actions in filing the petition lack a reasonable basis in
319	fact or law.
320	(c) Except for the waiver of immunity in Subsection <u>63G-7-301(2)(e)</u> , a claim for
321	attorney fees under this Subsection (10) is not subject to Chapter 7, Governmental Immunity
322	Act of Utah.
323	(11) Notwithstanding any other provision of this chapter, a records request that a
324	governmental entity is not required to fulfill in accordance with an order issued under this
325	section may not be the subject of an appeal under Part 4, Appeals.
326	(12) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act,
327	the committee shall make rules to implement this section.
328	Section 3. Section 63G-2-404 is amended to read:
329	63G-2-404. Judicial review.
330	(1) (a) A petition for judicial review of an order or decision, as allowed under this part,
331	in Section 63G-2-209, or in Subsection 63G-2-701(6)(a)(ii), shall be filed no later than 30 days
332	after the date of the order or decision.
333	(b) The State Records Committee is a necessary party to a petition for judicial review
334	of a State Records Committee order.
335	(c) The executive secretary of the State Records Committee shall be served with notice
336	of a petition for judicial review of a State Records Committee order, in accordance with the
337	Utah Rules of Civil Procedure.

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338 (2) A petition for judicial review is a complaint governed by the Utah Rules of Civil 339 Procedure and shall contain: 340 (a) the petitioner's name and mailing address; 341 (b) a copy of the State Records Committee order from which the appeal is taken, if the 342 petitioner is seeking judicial review of an order of the State Records Committee; 343 (c) the name and mailing address of the governmental entity that issued the initial 344 determination with a copy of that determination; 345 (d) a request for relief specifying the type and extent of relief requested; and 346 (e) a statement of the reasons why the petitioner is entitled to relief. 347 (3) If the appeal is based on the denial of access to a protected record based on a claim 348 of business confidentiality, the court shall allow the claimant of business confidentiality to 349 provide to the court the reasons for the claim of business confidentiality. 350 (4) All additional pleadings and proceedings in the district court are governed by the 351 Utah Rules of Civil Procedure. 352 (5) The district court may review the disputed records. The review shall be in camera. 353 (6) (a) The court shall: 354 (i) make the court's decision de novo, but, for a petition seeking judicial review of a 355 State Records Committee order, allow introduction of evidence presented to the State Records 356 Committee; 357 (ii) determine all questions of fact and law without a jury; and 358 (iii) decide the issue at the earliest practical opportunity. 359 (b) A court may remand a petition for judicial review to the State Records Committee 360 if: 361 (i) the remand is to allow the State Records Committee to decide an issue that: 362 (A) involves access to a record; and 363 (B) the State Records Committee has not previously addressed in the proceeding that 364 led to the petition for judicial review; and 365 (ii) the court determines that remanding to the State Records Committee is in the best 366 interests of justice. 367 (7) (a) Except as provided in Section 63G-2-406, the court may, upon consideration 368 and weighing of the various interests and public policies pertinent to the classification and

369 disclosure or nondisclosure, order the disclosure of information properly classified as private,

370 controlled, or protected if the interest favoring access is greater than or equal to the interest371 favoring restriction of access.

372 (b) The court shall consider and, where appropriate, limit the requester's use and 373 further disclosure of the record in order to protect privacy interests in the case of private or 374 controlled records, business confidentiality interests in the case of records protected under 375 Subsections 63G-2-305(1) and (2), and privacy interests or the public interest in the case of 376 other protected records.

377

7 Section 4. Section **63G-2-702** is amended to read:

- 378 **63G-2-702.** Applicability to the judiciary.
- 379 (1) The judiciary is subject to the provisions of this chapter except as provided in this380 section.
- 381 (2) (a) The judiciary is not subject to:
- 382 (i) Section 63G-2-209; or
- 383 (ii) Part 4, Appeals, except as provided in Subsection [(5)] (6).
- 384 (b) The judiciary is not subject to Part 5, State Records Committee, and Part 6,
- 385 Collection of Information and Accuracy of Records.
- 386 (c) The judiciary is subject to only the following sections in Part 9, Public
- 387 Associations: Sections 63A-12-105 and 63A-12-106.
- 388 (3) The Judicial Council, the Administrative Office of the Courts, the courts, and other
 administrative units in the judicial branch shall designate and classify their records in
 accordance with Sections 63G-2-301 through 63G-2-305.
- 391 (4) Substantially consistent with the provisions of this chapter, the Judicial Council392 shall:
- 393 (a) make rules governing requests for access, fees, classification, designation,
 394 segregation, management, retention, denials and appeals of requests for access and retention,
 395 and amendment of judicial records;
- (b) establish an appellate board to handle appeals from denials of requests for access
 and provide that a requester who is denied access by the appellate board may file a lawsuit in
 district court; and
- 399 (c) provide standards for the management and retention of judicial records substantially

400	consistent with Section 63A-12-103.
401	(5) The Judicial Council may:
402	(a) establish a process for an administrative unit of the judicial branch to petition for
403	relief from a person that the administrative unit claims is a vexatious requester; and
404	(b) establish an appellate board to hear a petition for relief from a person that an
405	administrative unit of the judicial branch claims is a vexatious requester.
406	[(5)] (6) Rules governing appeals from denials of requests for access shall substantially
407	comply with the time limits provided in Section 63G-2-204 and Part 4, Appeals.
408	[(6)] (7) Upon request, the state archivist shall:
409	(a) assist with and advise concerning the establishment of a records management
410	program in the judicial branch; and
411	(b) as required by the judiciary, provide program services similar to those available to
412	the executive and legislative branches of government as provided in this chapter and Title 63A,
413	Chapter 12, Division of Archives and Records Service.
414	Section 5. Section 63G-2-703 is amended to read:
415	63G-2-703. Applicability to the Legislature.
416	(1) The Legislature and its staff offices shall designate and classify records in
417	accordance with Sections 63G-2-301 through 63G-2-305 as public, private, controlled, or
418	protected.
419	(2) (a) The Legislature and its staff offices are not subject to [Section 63G-2-203 or to]:
420	(i) Section <u>63G-2-203</u> or <u>63G-2-209</u> ; or
421	(ii) Part 4, Appeals, Part 5, State Records Committee, or Part 6, Collection of
422	Information and Accuracy of Records.
423	(b) The Legislature is subject to only the following sections in Title 63A, Chapter 12,
424	Division of Archives and Records Service: Sections 63A-12-102 and 63A-12-106.
425	(3) The Legislature, through the Legislative Management Committee:
426	(a) (i) shall establish policies to handle requests for classification, designation, fees,
427	access, denials, segregation, appeals, management, retention, and amendment of records; and
428	[(b)] (ii) may establish an appellate board to hear appeals from denials of access[-]; and
429	(b) may establish:
430	(i) a process for determining that a person is a vexatious requester, including a process

431	for an appeal from a determination that a person is a vexatious requester; and
432	(ii) appropriate limitations on a person determined to be a vexatious requester.
433	(4) Policies shall include reasonable times for responding to access requests consistent
434	with the provisions of Part 2, Access to Records, fees, and reasonable time limits for appeals.
435	(5) Upon request, the state archivist shall:
436	(a) assist with and advise concerning the establishment of a records management
437	program in the Legislature; and
438	(b) as required by the Legislature, provide program services similar to those available
439	to the executive branch of government, as provided in this chapter and Title 63A, Chapter 12,
440	Division of Archives and Records Service.
441	Section 6. Section 63G-7-301 is amended to read:
442	63G-7-301. Waivers of immunity.
443	(1) (a) Immunity from suit of each governmental entity is waived as to any contractual
444	obligation.
445	(b) Actions arising out of contractual rights or obligations are not subject to the
446	requirements of Section 63G-7-401, 63G-7-402, 63G-7-403, or 63G-7-601.
447	(c) The Division of Water Resources is not liable for failure to deliver water from a
448	reservoir or associated facility authorized by Title 73, Chapter 26, Bear River Development
449	Act, if the failure to deliver the contractual amount of water is due to drought, other natural
450	condition, or safety condition that causes a deficiency in the amount of available water.
451	(2) Immunity from suit of each governmental entity is waived:
452	(a) as to any action brought to recover, obtain possession of, or quiet title to real or
453	personal property;
454	(b) as to any action brought to foreclose mortgages or other liens on real or personal
455	property, to determine any adverse claim on real or personal property, or to obtain an
456	adjudication about any mortgage or other lien that the governmental entity may have or claim
457	on real or personal property;
458	(c) as to any action based on the negligent destruction, damage, or loss of goods,
459	merchandise, or other property while it is in the possession of any governmental entity or
460	employee, if the property was seized for the purpose of forfeiture under any provision of state
461	law;

462	(d) subject to Section $63G-7-302$, as to any action brought under the authority of Utah
463	Constitution, Article I, Section 22, for the recovery of compensation from the governmental
464	entity when the governmental entity has taken or damaged private property for public uses
465	without just compensation;
466	(e) as to any claim for attorney fees or costs under [Sections] Section 63G-2-209,
467	63G-2-405 [and] <u>, or</u> 63G-2-802;
468	(f) for actual damages under Title 67, Chapter 21, Utah Protection of Public Employees
469	Act;
470	(g) as to any action brought to obtain relief from a land use regulation that imposes a
471	substantial burden on the free exercise of religion under Title 63L, Chapter 5, Utah Religious
472	Land Use Act;
473	(h) except as provided in Subsection $63G-7-201(3)$, as to any injury caused by:
474	(i) a defective, unsafe, or dangerous condition of any highway, road, street, alley,
475	crosswalk, sidewalk, culvert, tunnel, bridge, viaduct, or other structure located on them; or
476	(ii) any defective or dangerous condition of a public building, structure, dam, reservoir,
477	or other public improvement;
478	(i) subject to Subsections 63G-7-101(4) and 63G-7-201(4), as to any injury
479	proximately caused by a negligent act or omission of an employee committed within the scope
480	of employment;
481	(j) notwithstanding Subsection $63G-7-101(4)$, as to a claim for an injury resulting from
482	a sexual battery, as provided in Section 76-9-702.1, committed:
483	(i) against a student of a public elementary or secondary school, including a charter
484	school; and
485	(ii) by an employee of a public elementary or secondary school or charter school who:
486	(A) at the time of the sexual battery, held a position of special trust, as defined in
487	Section 76-5-404.1, with respect to the student;
488	(B) is criminally charged in connection with the sexual battery; and
489	(C) the public elementary or secondary school or charter school knew or in the exercise
490	of reasonable care should have known, at the time of the employee's hiring, to be a sex
491	offender, as defined in Section 77-41-102, required to register under Title 77, Chapter 41, Sex
492	and Kidnap Offender Registry, whose status as a sex offender would have been revealed in a

493	background check under Section 53G-11-402; and
494	(k) as to any action brought under Section 78B-6-2303.
495	(3) (a) As used in this Subsection (3):
496	(i) "Code of conduct" means a code of conduct that:
497	(A) is not less stringent than a model code of conduct, created by the State Board of
498	Education, establishing a professional standard of care for preventing the conduct described in
499	Subsection (3)(a)(i)(D);
500	(B) is adopted by the applicable local education governing body;
501	(C) regulates behavior of a school employee toward a student; and
502	(D) includes a prohibition against any sexual conduct between an employee and a
503	student and against the employee and student sharing any sexually explicit or lewd
504	communication, image, or photograph.
505	(ii) "Local education agency" means:
506	(A) a school district;
507	(B) a charter school; or
508	(C) the Utah Schools for the Deaf and the Blind.
509	(iii) "Local education governing board" means:
510	(A) for a school district, the local school board;
511	(B) for a charter school, the charter school governing board; or
512	(C) for the Utah Schools for the Deaf and the Blind, the state board.
513	(iv) "Public school" means a public elementary or secondary school.
514	(v) "Sexual abuse" means the offense described in Subsection 76-5-404.1(2).
515	(vi) "Sexual battery" means the offense described in Section 76-9-702.1, considering
516	the term "child" in that section to include an individual under age 18.
517	(b) Notwithstanding Subsection $63G-7-101(4)$, immunity from suit is waived as to a
518	claim against a local education agency for an injury resulting from a sexual battery or sexual
519	abuse committed against a student of a public school by a paid employee of the public school
520	who is criminally charged in connection with the sexual battery or sexual abuse, unless:
521	(i) at the time of the sexual battery or sexual abuse, the public school was subject to a
522	code of conduct; and
523	(ii) before the sexual battery or sexual abuse occurred, the public school had:

524	(A) provided training on the code of conduct to the employee; and
525	(B) required the employee to sign a statement acknowledging that the employee has
526	read and understands the code of conduct.
527	(4) (a) As used in this Subsection (4):
528	(i) "Higher education institution" means an institution included within the state system
529	of higher education under Section 53B-1-102.
530	(ii) "Policy governing behavior" means a policy adopted by a higher education
531	institution or the Utah Board of Higher Education that:
532	(A) establishes a professional standard of care for preventing the conduct described in
533	Subsections (4)(a)(ii)(C) and (D);
534	(B) regulates behavior of a special trust employee toward a subordinate student;
535	(C) includes a prohibition against any sexual conduct between a special trust employee
536	and a subordinate student; and
537	(D) includes a prohibition against a special trust employee and subordinate student
538	sharing any sexually explicit or lewd communication, image, or photograph.
539	(iii) "Sexual battery" means the offense described in Section 76-9-702.1.
540	(iv) "Special trust employee" means an employee of a higher education institution who
541	is in a position of special trust, as defined in Section 76-5-404.1, with a higher education
542	student.
543	(v) "Subordinate student" means a student:
544	(A) of a higher education institution; and
545	(B) whose educational opportunities could be adversely impacted by a special trust
546	employee.
547	(b) Notwithstanding Subsection $63G-7-101(4)$, immunity from suit is waived as to a
548	claim for an injury resulting from a sexual battery committed against a subordinate student by a
549	special trust employee, unless:
550	(i) the institution proves that the special trust employee's behavior that otherwise would
551	constitute a sexual battery was:
552	(A) with a subordinate student who was at least 18 years old at the time of the
553	behavior; and
554	(B) with the student's consent; or

- 555 (ii) (A) at the time of the sexual battery, the higher education institution was subject to 556 a policy governing behavior; and
- (B) before the sexual battery occurred, the higher education institution had taken stepsto implement and enforce the policy governing behavior.