COUNTY CORRECTIONAL FACILITY CONTRACTING
AMENDMENTS
2023 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Derrin R. Owens
House Sponsor: Jefferson S. Burton
LONG TITLE
General Description:
This bill concerns county correctional facility contracting.
Highlighted Provisions:
This bill:
<ul><li>modifies definitions;</li></ul>
<ul> <li>amends provisions concerning county correctional facility contracting for state</li> </ul>
inmates;
<ul> <li>mandates certain data collection and reporting regarding county correctional facility</li> </ul>
treatment programs for state inmates;
<ul> <li>removes existing state daily incarceration rate as applied to county correctional</li> </ul>
facility contracting for state inmates;
<ul> <li>removes existing annual expenditure for county correctional facility contracting for</li> </ul>
state inmates;
<ul> <li>requires the Department of Corrections to annually estimate the number of county</li> </ul>
correctional facility bed spaces required for state inmates and removes specific
numbers of bed spaces;
<ul> <li>amends provisions concerning the Subcommittee on County Correctional Facility</li> </ul>
Contracting and Reimbursement; and
<ul><li>makes technical and conforming changes.</li></ul>



28	Money Appropriated in this Bill:
29	This bill appropriates in fiscal year 2024:
30	to the Department of Corrections - County Correctional Facility Contracting:
31	• from the General Fund, \$5,410,400.
32	• from the General Fund, One-time, \$1,436,200.
33	<ul> <li>to the Department of Corrections - County Correctional Facility Contracting</li> </ul>
34	Reserve, as a one-time appropriation:
35	• from the General Fund, One-time, \$2,000,000.
36	Other Special Clauses:
37	This bill provides a special effective date.
38	<b>Utah Code Sections Affected:</b>
39	AMENDS:
40	63J-1-602.2, as last amended by Laws of Utah 2022, Chapters 59, 68, 154, 224, 236,
41	242, and 447 and last amended by Coordination Clause, Laws of Utah 2022,
42	Chapter 154
43	64-13e-102, as last amended by Laws of Utah 2022, Chapter 370
44	64-13e-103, as last amended by Laws of Utah 2022, Chapter 187
45	64-13e-103.1, as enacted by Laws of Utah 2020, Chapter 410
46	64-13e-103.2, as enacted by Laws of Utah 2021, Chapter 366
47	64-13e-105, as last amended by Laws of Utah 2021, Chapters 366, 382
48	ENACTS:
49	64-13e-103.3, Utah Code Annotated 1953
50	REPEALS:
51	64-13e-101, as enacted by Laws of Utah 2007, Chapter 353
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53	Be it enacted by the Legislature of the state of Utah:
54	Section 1. Section <b>63J-1-602.2</b> is amended to read:
55	63J-1-602.2. List of nonlapsing appropriations to programs.
56	Appropriations made to the following programs are nonlapsing:
57	(1) The Legislature and the Legislature's committees.
58	(2) The State Board of Education, including all appropriations to agencies, line items,

and programs under the jurisdiction of the State Board of Education, in accordance with

- 60 Section 53F-9-103.
- 61 (3) The Percent-for-Art Program created in Section 9-6-404.
- 62 (4) The LeRay McAllister Critical Land Conservation Program created in Section 63 4-46-301.
- 64 (5) The Utah Lake Authority created in Section 11-65-201.
- 65 (6) Dedicated credits accrued to the Utah Marriage Commission as provided under Subsection 17-16-21(2)(d)(ii).
- 67 (7) The Division of Wildlife Resources for the appraisal and purchase of lands under 68 the Pelican Management Act, as provided in Section 23-21a-6.
  - (8) The Emergency Medical Services Grant Program in Section 26-8a-207.
- 70 (9) The primary care grant program created in Section 26-10b-102.
- 71 (10) Sanctions collected as dedicated credits from Medicaid providers under 72 Subsection 26-18-3(7).
- 73 (11) The Utah Health Care Workforce Financial Assistance Program created in Section 74 26-46-102.
- 75 (12) The Rural Physician Loan Repayment Program created in Section 26-46a-103.
- 76 (13) The Opiate Overdose Outreach Pilot Program created in Section 26-55-107.
- 77 (14) The Utah Medical Education Council for the:
- 78 (a) administration of the Utah Medical Education Program created in Section
- 79 26-69-403;

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- 80 (b) provision of medical residency grants described in Section 26-69-407; and
- 81 (c) provision of the forensic psychiatric fellowship grant described in Section 82 26-69-408.
- 83 (15) Funds that the Department of Alcoholic Beverage Services retains in accordance 84 with Subsection 32B-2-301(8)(a) or (b).
- 85 (16) The General Assistance program administered by the Department of Workforce 86 Services, as provided in Section 35A-3-401.
- 87 (17) The Utah National Guard, created in Title 39, Militia and Armories.
- 88 (18) The State Tax Commission under Section 41-1a-1201 for the:
- 89 (a) purchase and distribution of license plates and decals; and

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90	(b) administration and enforcement of motor vehicle registration requirements.
91	(19) The Search and Rescue Financial Assistance Program, as provided in Section
92	53-2a-1102.
93	(20) The Motorcycle Rider Education Program, as provided in Section 53-3-905.
94	(21) The Utah Board of Higher Education for teacher preparation programs, as
95	provided in Section 53B-6-104.
96	(22) Innovation grants under Section 53G-10-608, except as provided in Subsection
97	53G-10-608(6).
98	(23) The Division of Services for People with Disabilities, as provided in Section
99	62A-5-102.
100	(24) The Division of Fleet Operations for the purpose of upgrading underground
101	storage tanks under Section 63A-9-401.
102	(25) The Utah Seismic Safety Commission, as provided in Section 63C-6-104.
103	(26) The Division of Technology Services for technology innovation as provided under
104	Section 63A-16-903.
105	(27) The Office of Administrative Rules for publishing, as provided in Section
106	63G-3-402.
107	(28) The Colorado River Authority of Utah, created in Title 63M, Chapter 14,
108	Colorado River Authority of Utah Act.
109	(29) The Governor's Office of Economic Opportunity to fund the Enterprise Zone Act,
110	as provided in Title 63N, Chapter 2, Part 2, Enterprise Zone Act.
111	(30) The Governor's Office of Economic Opportunity's Rural Employment Expansion
112	Program, as described in Title 63N, Chapter 4, Part 4, Rural Employment Expansion Program.
113	(31) County correctional facility contracting program for state inmates as described in
114	<u>Section 64-13e-103.</u>
115	[(31)] (32) Programs for the Jordan River Recreation Area as described in Section

fund, as provided in Section 69-2-301.

provided in Section 63A-17-106.

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65A-2-8.

[(32)] (33) The Division of Human Resource Management user training program, as

[(33)] (34) A public safety answering point's emergency telecommunications service

121	[ <del>(34)</del> ] <u>(35)</u> The Traffic Noise Abatement Program created in Section 72-6-112.
122	[(35)] (36) The money appropriated from the Navajo Water Rights Negotiation
123	Account to the Division of Water Rights, created in Section 73-2-1.1, for purposes of
124	participating in a settlement of federal reserved water right claims.
125	[(36)] (37) The Judicial Council for compensation for special prosecutors, as provided
126	in Section 77-10a-19.
127	[(37)] (38) A state rehabilitative employment program, as provided in Section
128	78A-6-210.
129	[(38)] (39) The Utah Geological Survey, as provided in Section 79-3-401.
130	[ <del>(39)</del> ] (40) The Bonneville Shoreline Trail Program created under Section 79-5-503.
131	[(40)] (41) Adoption document access as provided in Sections 78B-6-141, 78B-6-144,
132	and 78B-6-144.5.
133	[(41)] (42) Indigent defense as provided in Title 78B, Chapter 22, Part 4, Utah Indigent
134	Defense Commission.
135	[(42)] (43) The program established by the Division of Facilities Construction and
136	Management under Section 63A-5b-703 under which state agencies receive an appropriation
137	and pay lease payments for the use and occupancy of buildings owned by the Division of
138	Facilities Construction and Management.
139	[ <del>(43)</del> ] (44) The State Tax Commission for reimbursing counties for deferred property
140	taxes in accordance with Section 59-2-1802.
141	Section 2. Section <b>64-13e-102</b> is amended to read:
142	CHAPTER 13e. COUNTY CORRECTIONAL FACILITY CONTRACTING AND
143	REIMBURSEMENT
144	64-13e-102. Definitions.
145	As used in this chapter:
146	(1) "Actual county daily incarceration rate" means the median amount of jail daily
147	incarceration costs based on the data submitted by counties in accordance with [Section]
148	Subsection 64-13e-104(6)(b).
149	[(2) "Actual state daily incarceration rate" means the average daily incarceration rate,
150	calculated by the department based on the previous three fiscal years, that reflects the following
151	expenses incurred by the department for housing an inmate:

152	[ <del>(a) executive overhead;</del> ]
153	[(b) administrative overhead;]
154	[ <del>(c) transportation overhead;</del> ]
155	[ <del>(d) division overhead; and</del> ]
156	[ <del>(e) motor pool expenses.</del> ]
157	[ <del>(3)</del> ] <u>(2)</u> "Alternative treatment <u>program</u> " means:
158	(a) <u>an</u> evidence-based cognitive behavioral therapy <u>program</u> ; or
159	(b) a certificate-based program provided by:
160	(i) an institution of higher education described in Subsection 53B-1-102(1)(b); or
161	(ii) a degree-granting institution acting in the degree-granting institution's technical
162	education role described in Section 53B-2a-201.
163	[(4)] (3) "Annual inmate jail days" means the total number of state probationary
164	inmates housed in a county jail each day for the preceding fiscal year.
165	[(5)] (4) "CCJJ" means the [Utah] State Commission on Criminal and Juvenile Justice
166	created in Section 63M-7-201.
167	[(6)] (5) "Department" means the Department of Corrections, created in Section
168	<u>64-3-101</u> .
169	[ <del>(7)</del> ] <u>(6)</u> "Division of Finance" means the Division of Finance, created in Section
170	63A-3-101.
171	[(8)] (7) "Final county daily incarceration rate" means the amount equal to:
172	(a) the amount appropriated by the Legislature for the purpose of making payments to
173	counties under Section 64-13e-104; divided by
174	(b) the average annual inmate jail days for the preceding five fiscal years.
175	[(9)] (8) "Jail daily incarceration costs" means the following daily costs incurred by a
176	county jail for housing a state probationary inmate on behalf of the department:
177	(a) executive overhead;
178	(b) administrative overhead;
179	(c) transportation overhead;
180	(d) division overhead; and
181	(e) motor pool expenses.
182	(9) "State daily incarceration rate" means the average daily incarceration rate,

183	calculated by the department based on the previous three fiscal years, that reflects the following		
184	expenses incurred by the department for housing an inmate:		
185	(a) executive overhead;		
186	(b) administrative overhead;		
187	(c) transportation overhead;		
188	(d) division overhead; and		
189	(e) motor pool expenses.		
190	(10) "State inmate" means an individual, other than a state probationary inmate or state		
191	parole inmate, who is committed to the custody of the department.		
192	(11) "State parole inmate" means an individual who is:		
193	(a) on parole, as defined in Section 77-27-1; and		
194	(b) housed in a county [jail] correctional facility for a reason related to the individual's		
195	parole.		
196	(12) "State probationary inmate" means a felony probationer sentenced to time in a		
197	county [jail] correctional facility under Subsection 77-18-105(6).		
198	(13) "Treatment program" means:		
199	(a) an alcohol treatment program;		
200	(b) a substance abuse treatment program;		
201	(c) a sex offender treatment program; or		
202	(d) an alternative treatment program.		
203	Section 3. Section 64-13e-103 is amended to read:		
204	64-13e-103. County correctional facility contracting program for state inmates		
205	Payments Reporting Contracts.		
206	(1) Subject to Subsection (6), the department may contract with a county to house state		
207	inmates in a county [or other] correctional facility.		
208	(2) The department shall give preference for placement of state inmates, over private		
209	entities, to county correctional facility bed spaces for which the department has contracted		
210	under Subsection (1).		
211	(3) (a) The compensation rate for housing state inmates pursuant to a contract		
212	described in Subsection (1) shall be:		
213	(i) except as provided in Subsection (3)(a)(ii), [83.19%] 84% of the [actual] state daily		

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incarceration rate for [beds] a county correctional facility bed space in a county that, pursuant to the contract, [are] is dedicated to a treatment program for state inmates, if the treatment program is approved by the department under Subsection (3)(c): (ii) [74.18%] 75% of the [actual] state daily incarceration rate for [beds] a county correctional facility bed space in a county that, pursuant to the contract, [are] is dedicated to an alternative treatment program for state inmates, if the alternative treatment program is approved by the department under Subsection (3)(c); and (iii) [66.23%] 70% of the [actual] state daily incarceration rate for [beds] a county correctional facility bed space in a county other than the [beds] bed spaces described in Subsections (3)(a)(i) and (ii). (b) The department shall: (i) make rules, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, that establish standards that a treatment program is required to meet before the treatment program is considered for approval for the purpose of a county receiving payment based on the rate described in Subsection (3)(a)(i) or (ii); and (ii) determine on an annual basis, based on appropriations made by the Legislature for the contracts described in this section, whether to approve a treatment program that meets the standards established under Subsection (3)(b)(i), for the purpose of a county receiving payment based on the rate described in Subsection (3)(a)(i) or (ii). (c) The department may not approve a treatment program for the purpose of a county receiving payment based on the rate described in Subsection (3)(a)(i) or (ii), unless: (i) the program meets the standards established under Subsection (3)(b)(i); and (ii) the department determines that the Legislature has appropriated sufficient funds to: (A) pay the county that provides the treatment program at the rate described in Subsection (3)(a)(i) or (ii); and (B) pay each county that does not provide a treatment program an amount per state inmate that is not less than the amount per state inmate received for the preceding fiscal year by a county that did not provide a treatment program; and] [(iii)] (ii) the department determines that the treatment program is needed by the

department at the location where the treatment program will be provided.

245	(d) (i) The department shall annually:	
246	(A) collect information from each county described in Subsection (1) regarding the	
247	treatment programs for state inmates offered by the county;	
248	(B) evaluate, review, and audit the results of each treatment program on state inmate	
249	recidivism and other relevant metrics; and	
250	(C) on or before November 30, report the results of the information described in	
251	Subsection (3)(d)(i)(B) to the Executive Offices and Criminal Justice Appropriations	
252	Subcommittee.	
253	(ii) The department may make rules, in accordance with Title 63G, Chapter 3, Utah	
254	Administrative Rulemaking Act, to implement the provisions of Subsection (3)(d)(i).	
255	(4) (a) Compensation to a county for state inmates incarcerated under this section shall	
256	be made by the department.	
257	(b) Funds from the County Correctional Facility Contracting Reserve Program may be	
258	used only once existing annual appropriated funds for the fiscal year have been exhausted.	
259	(5) Counties that contract with the department under Subsection (1) shall, on or before	
260	June 30 of each year, submit a report to the department that includes:	
261	(a) the number of state inmates the county housed under this section; [and]	
262	(b) the total number of state inmate days of incarceration that were provided by the	
263	county[:]; and	
264	(c) the information required under Subsection (3)(d)(i)(A).	
265	(6) Except as provided under Subsection (7), the department may not enter into a	
266	contract with a county as described under Subsection (1), unless:	
267	(a) beginning July 1, 2023, the county [jail] correctional facility within the county is in	
268	compliance with the reporting requirements described in Subsection 17-22-32(2); and	
269	(b) the Legislature has previously passed a joint resolution that includes the following	
270	information regarding the proposed contract:	
271	(i) the approximate number of beds to be contracted;	
272	[(ii) the daily rate at which the county is paid to house a state inmate;]	
273	[(iii)] (ii) the approximate amount of the county's long-term debt; and	
274	[(iv)] (iii) the repayment time of the debt for the facility where the inmates are to be	
275	housed.	

276	(7) The department may enter into a contract with a county government to house	
277	inmates without complying with the approval process described in Subsection (6) only if the	
278	county facility was under construction, or already in existence, on March 16, 2001.	
279	(8) Any resolution passed by the Legislature under Subsection (6) does not bind or	
280	obligate the Legislature or the department regarding the proposed contract.	
281	Section 4. Section 64-13e-103.1 is amended to read:	
282	64-13e-103.1. Calculating the state incarceration rate.	
283	(1) Before September 15 of each year, the department shall:	
284	(a) calculate[5] the state daily incarceration rate; and	
285	(b) inform each county and CCJJ of the [actual] state daily incarceration rate.	
286	(2) The [actual] state daily incarceration rate may not be less than the rate presented to	
287	the Executive Appropriations Committee of the Legislature for purposes of setting the	
288	appropriation for the department's budget.	
289	Section 5. Section <b>64-13e-103.2</b> is amended to read:	
290	64-13e-103.2. State daily incarceration rate Limits Payments to county	
291	correctional facilities for state probationary and state parole inmates.	
292	(1) Notwithstanding [Sections 64-13e-103 and] Section 64-13e-103.1, the [actual] state	
293	daily incarceration rate shall be \$85.27[. This rate shall apply to inmates under Section	
294	64-13e-103 and] for probationary and parole inmates under Section 64-13e-104.	
295	[(2) Notwithstanding Subsection 64-13e-103(3)(a), the number of jail beds contracted	
296	for shall be 1450 at the base rate of 71.57%, with the exception of:]	
297	[(a) the beds set aside for Subsection 64-13e-103(3)(a)(i) which shall be 434 beds and	
298	shall be reimbursed at 88.53% of the actual state daily incarceration rate; and]	
299	[(b) the beds set aside for Subsection 64-13e-103(3)(a)(ii) which shall be 235 beds and	
300	shall be reimbursed at 79.52% of the actual state daily incarceration rate.]	
301	[(3)] (2) Notwithstanding Subsection 64-13e-104(9), the five year average state	
302	probationary or parole inmate days is set at 300,000 days.	
303	[(4)] (3) Notwithstanding Subsection 64-13e-104(2), within funds appropriated by the	
304	Legislature for this purpose, the Division of Finance shall pay a county that houses a state	
305	probationary inmate or a state parole inmate at a rate of 50% of the [actual] state daily	
306	incarceration rate.	

307	[(5) Expenditures for Section 64-13e-103 shall be \$35,173,900 annually.]		
308	[ <del>(6)</del> ] <u>(4)</u> Expenditures for Section 64-13e-104 shall be \$12,790,700 annually.		
309	Section 6. Section 64-13e-103.3 is enacted to read:		
310	64-13e-103.3. Estimating the annual number of county correctional facility bed		
311	spaces required for state inmates.		
312	(1) (a) Before September 15 of each year, the department shall estimate the total		
313	number of annual county correctional facility bed spaces that are required for state inmates in		
314	the upcoming fiscal year, including the annual number of bed spaces that shall be dedicated to:		
315	(i) a treatment program for state inmates under Subsection 64-13e-103(3)(a)(i); and		
316	(ii) an alternative treatment program for state inmates under Subsection		
317	64-13e-103(3)(a)(ii).		
318	(b) The department's estimates described in Subsection (1)(a) shall be based upon:		
319	(i) a review of the annual numbers of county correctional facility bed spaces used for		
320	state inmates during the preceding years; and		
321	(ii) any other information relevant to the department.		
322	(2) The department shall inform each county of the estimates described in Subsection		
323	<u>(1)(a).</u>		
324	Section 7. Section <b>64-13e-105</b> is amended to read:		
325	64-13e-105. Subcommittee on County Correctional Facility Contracting and		
326	Reimbursement Purpose Responsibilities Membership.		
327	(1) There is created within [the Commission on Criminal and Juvenile Justice] CCJJ,		
328	the Subcommittee on [Jail] County Correctional Facility Contracting and Reimbursement		
329	consisting of the individuals listed in Subsection (3).		
330	(2) The subcommittee shall meet at least quarterly to review, discuss, and make		
331	recommendations for:		
332	(a) the state daily incarceration rate, described in Section 64-13e-103.1;		
333	(b) the county daily incarceration rate;		
334	(c) [jail] county correctional facility contracting and [jail] reimbursement processes and		
335	goals, including the creation of a comprehensive statewide system of [jail] county correctional		
336	<u>facility</u> contracting and reimbursement;		

338	housing state inmates;	
339	(e) calculations for the projected number of [beds] bed spaces needed;	
340	(f) programming for inmates while incarcerated;	
341	(g) proposals to reduce recidivism;	
342	(h) enhancing partnerships to improve law enforcement and incarceration programs;	
343	(i) inmate transportation costs; and	
344	(j) the compilation described in Subsection 64-13e-104(7).	
345	(3) The membership of the subcommittee shall consist of the following nine members	
346	(a) as designated by the Utah [Sheriffs] Sheriffs' Association:	
347	(i) one sheriff of a county that is currently under contract with the department to house	
348	state inmates; and	
349	(ii) one sheriff of a county that is currently receiving reimbursement from the	
350	department for housing state probationary inmates or state parole inmates;	
351	(b) the executive director of the department or the executive director's designee;	
352	(c) as designated by the Utah Association of Counties:	
353	(i) one member of the legislative body of one county that is currently under contract	
354	with the department to house state inmates; and	
355	(ii) one member of the legislative body of one county that is currently receiving	
356	reimbursement [from the department] for housing state probationary inmates or state parole	
357	inmates;	
358	(d) the executive director of [the Commission on Criminal and Juvenile Justice] CCJJ	
359	or the executive director's designee;	
360	(e) one member of the House of Representatives, appointed by the speaker of the	
361	House of Representatives;	
362	(f) one member of the Senate, appointed by the president of the Senate; and	
363	(g) the executive director of the Governor's Office of Planning and Budget or the	
364	executive director's designee.	
365	(4) The subcommittee shall report to the Law Enforcement and Criminal Justice	
366	Interim Committee in November [2022] 2023 and 2024 on progress and efforts to create and	
367	implement a comprehensive statewide [jail] county correctional facility reimbursement and	
368	contracting system.	

369	(5) The subcommittee shall report to the Executive Offices and Criminal Justice			
370	Appropriations Subcommittee not later than October 31 in 2022, 2023, and 2024 on costs			
371	associated with creating and implementing a comprehensive statewide [jail] county			
372	correctional facility reimbursement and contracting system.			
373	(6) (a) A member who is not a legislator may not receive compensation or benefits for			
374	the member's service, but may receive per diem and travel expenses as allowed in:	ce, but may receive per diem and travel expenses as allowed in:		
375	(i) Section 63A-3-106;			
376	(ii) Section 63A-3-107; and			
377	(iii) rules made by the Division of Finance according to Sections 63A-3-106 and			
378	63A-3-107.			
379	(b) Compensation and expenses of a member who is a legislator are governed by	7		
380	Section 36-2-2 and Legislative Joint Rules, Title 5, Legislative Compensation and Exper	ises.		
381	Section 8. Repealer.			
382	This bill repeals:			
383	Section 64-13e-101, Title.			
384	Section 9. Appropriation.			
385	The following sums of money are appropriated for the fiscal year beginning July	<u>1,</u>		
386	2023, and ending June 30, 2024. These are additions to amounts previously appropriated for			
387	fiscal year 2024. Under the terms and conditions of Title 63J, Chapter 1, Budgetary Proc	edures		
388	Act, the Legislature appropriates the following sums of money from the funds or account	<u>ts</u>		
389	indicated for the use and support of the government of the state of Utah.			
390	ITEM 1			
391	To Department of Corrections - County Correctional Facility Contracting			
392	From General Fund	\$5,410,400		
393	From General Fund, One-time	\$1,436,200		
394	Schedule of Programs:			
395	County Correctional Facility Contracting \$6,846,600			
396	ITEM 2			
397	To Department of Corrections - County Correctional Facility Contracting Reserve			
398	From General Fund, One-time	\$2,000,000		
399	Schedule of Programs:			

S.B. 114 400 County Correctional Facility Contracting Reserve \$2,000,000 401 Section 10. Effective date. 402 This bill takes effect on July 1, 2023.

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