1	PUBLIC SAFETY DATA AMENDMENTS
2	2024 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Ryan D. Wilcox
5	Senate Sponsor: Kirk A. Cullimore
6	LONG THE F
7	LONG TITLE
8	General Description:
9	This bill amends and enacts provisions related to the collection and reporting of public
10	safety data.
11	Highlighted Provisions:
12	This bill:
13	<ul><li>defines terms;</li></ul>
14	requires the Alcohol Abuse Tracking Committee to report certain information to the
15	State Commission on Criminal and Juvenile Justice and to the Law Enforcement
16	and Criminal Justice Interim Committee;
17	<ul><li>amends the dates for certain required reports;</li></ul>
18	<ul><li>renames the "criminal and juvenile justice database" to the "public safety portal";</li></ul>
19	<ul> <li>clarifies that the State School Board's school disciplinary and law enforcement</li> </ul>
20	action report is a report required to be included in the public safety portal managed
21	by the State Commission on Criminal and Juvenile Justice;
22	<ul> <li>provides the State Commission on Criminal and Juvenile Justice with authority to</li> </ul>
23	contract with private and governmental entities to assist criminal justice agencies in
24	complying with certain data reporting requirements;
25	<ul> <li>creates the public safety portal grant program; and</li> </ul>
26	<ul> <li>makes technical and conforming changes.</li> </ul>
27	Money Appropriated in this Bill:
28	None
29	Other Special Clauses:

30	This bill provides a special effective date.
31	<b>Utah Code Sections Affected:</b>
32	AMENDS:
33	26B-1-427, as renumbered and amended by Laws of Utah 2023, Chapter 305
34	53E-3-516, as last amended by Laws of Utah 2023, Chapters 115, 161
35	63A-16-1001, as last amended by Laws of Utah 2023, Chapter 161
36	63A-16-1002, as last amended by Laws of Utah 2023, Chapters 158, 161, 382, and 448
37	63M-7-214, as last amended by Laws of Utah 2022, Chapter 390
38	63M-7-216, as last amended by Laws of Utah 2023, Chapter 330
39	63M-7-218, as last amended by Laws of Utah 2023, Chapters 158, 161 and 382
40	ENACTS:
41	<b>63A-16-1003</b> , Utah Code Annotated 1953
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43	Be it enacted by the Legislature of the state of Utah:
44	Section 1. Section 26B-1-427 is amended to read:
45	26B-1-427. Alcohol Abuse Tracking Committee Tracking effects of abuse of
46	alcoholic products.
47	(1) There is created a committee within the department known as the Alcohol Abuse
48	Tracking Committee that consists of:
49	(a) the executive director or the executive director's designee;
50	(b) the commissioner of the Department of Public Safety or the commissioner's
51	designee;
52	(c) the director of the Department of Alcoholic Beverage Services or that director's
53	designee;
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<i></i>	(d) the executive director of the Department of Workforce Services or that executive
55	director's designee;
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58	(f) the state court administrator or the state court administrator's designee; and
59	(g) the director of the Division of Technology Services or that director's designee.
60	(2) The executive director or the executive director's designee shall chair the
61	committee.
62	(3) (a) Four members of the committee constitute a quorum.
63	(b) A vote of the majority of the committee members present when a quorum is present
64	is an action of the committee.
65	(4) The committee shall meet at the call of the chair, except that the chair shall call a
66	meeting at least twice a year:
67	(a) with one meeting held each year to develop the report required under Subsection
68	(7); and
69	(b) with one meeting held to review and finalize the report before the report is issued.
70	(5) The committee may adopt additional procedures or requirements for:
71	(a) voting, when there is a tie of the committee members;
72	(b) how meetings are to be called; and
73	(c) the frequency of meetings.
74	(6) The committee shall establish a process to collect for each calendar year the
75	following information:
76	(a) the number of individuals statewide who are convicted of, plead guilty to, plead no
77	contest to, plead guilty in a similar manner to, or resolve by diversion or its equivalent to a
78	violation related to underage drinking of alcohol;
79	(b) the number of individuals statewide who are convicted of, plead guilty to, plead no
80	contest to, plead guilty in a similar manner to, or resolve by diversion or its equivalent to a
81	violation related to driving under the influence of alcohol;
82	(c) the number of violations statewide of Title 32B, Alcoholic Beverage Control Act,
83	related to over-serving or over-consumption of an alcoholic product;

(d) the cost of social services provided by the state related to abuse of alcohol,

including services provided by the Division of Child and Family Services;

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86	(e) the location where the alcoholic products that result in the violations or costs
87	described in Subsections (6)(a) through (d) are obtained; and
88	(f) any information the committee determines can be collected and relates to the abuse
89	of alcoholic products.
90	(7) The committee shall:
91	(a) report the information collected under Subsection (6) annually to the governor [and
92	the Legislature], the Law Enforcement and Criminal Justice Interim Committee, and the State
93	Commission on Criminal and Juvenile Justice by no later than the July 1 immediately
94	following the calendar year for which the information is collected; and
95	(b) provide all data collected before January 1, 2024, under Subsection (6) to the State
96	Commission on Criminal and Juvenile Justice.
97	Section 2. Section <b>53E-3-516</b> is amended to read:
98	53E-3-516. School disciplinary and law enforcement action report Rulemaking
99	authority.
100	(1) As used in this section:
101	(a) "Dangerous weapon" means the same as that term is defined in Section 53G-8-510.
102	[(b) "Disciplinary action" means an action by a public school meant to formally
103	discipline a student of that public school that includes a suspension or expulsion.]
104	(b) (i) "Law enforcement action" means a significant law enforcement interaction with
105	a minor.
106	(ii) "Law enforcement action" includes the following actions against a minor:
107	(A) a search and seizure;
108	(B) an arrest;
109	(C) the issuance of a citation;
110	(D) the filing of a delinquency petition, indictment, or criminal information;
111	(E) a referral to the juvenile court; or
112	(F) use of force by a law enforcement officer.
113	(c) "Law enforcement agency" means the same as that term is defined in Section

114	77-7a-103.
115	(d) "Law enforcement officer" means the same as that term is defined in Section
116	<u>53-13-103.</u>
117	[ <del>(d)</del> ] <u>(e)</u> "Minor" means the same as that term is defined in Section 80-1-102.
118	[(e) "Other law enforcement activity" means a significant law enforcement interaction
119	with a minor that does not result in an arrest, including:]
120	[(i) a search and seizure by an SRO;]
121	[(ii) issuance of a criminal citation;]
122	[(iii) issuance of a ticket or summons;]
123	[(iv) filing a delinquency petition; or]
124	[(v) referral to a probation officer.]
125	(f) (i) "School disciplinary action" means an action by a public school to formally
126	discipline a student of that public school.
127	(ii) "School disciplinary action" includes a suspension or an expulsion.
128	[(f)] (g) "School is in session" means the hours of a day during which a public school
129	conducts instruction for which student attendance is counted toward calculating average daily
130	membership.
131	[(g)] (h) (i) "School-sponsored activity" means an activity, fundraising event, club,
132	camp, clinic, or other event or activity that is authorized by a specific public school, according
133	to LEA governing board policy, and satisfies at least one of the following conditions:
134	(A) the activity is managed or supervised by a school district, public school, or public
135	school employee;
136	(B) the activity uses the school district or public school facilities, equipment, or other
137	school resources; or
138	(C) the activity is supported or subsidized, more than inconsequentially, by public
139	funds, including the public school's activity funds or Minimum School Program dollars.
140	(ii) "School-sponsored activity" includes preparation for and involvement in a public
141	performance, contest, athletic competition, demonstration, display, or club activity.

142	[(h)] (i) "School resource officer" or "SRO" means the same as that term is defined in
143	Section 53G-8-701.
144	(2) [Beginning on July 1, 2023, the] The state board shall develop an annual report
145	regarding the following incidents that occur on school grounds while school is in session or
146	during a school-sponsored activity:
147	[(a) arrests of a minor;]
148	[(b) other law enforcement activities;]
149	[(c)] (a) school disciplinary actions; [and]
150	[(d)] (b) minors found in possession of a dangerous weapon[-]; and
151	(c) law enforcement actions.
152	(3) Pursuant to state and federal law, law enforcement agencies shall collaborate with
153	the state board and LEAs to provide and validate data and information necessary to complete
154	the report described in Subsection (2), as requested by an LEA or the state board.
155	(4) The report described in Subsection (2) shall include the following information
156	listed separately for each school in an LEA:
157	[(a) the number of arrests of a minor, including the reason why the minor was
158	arrested;]
159	[(b)] (a) the number of [other] law enforcement [activities] actions, including the
160	following information for each incident:
161	(i) the reason for the [other] law enforcement [activity] action; and
162	(ii) the type of [other] law enforcement [activity] action used;
163	[(c)] (b) the number of school disciplinary actions [imposed], including the following
164	information for each incident:
165	(i) the reason for the <u>school</u> disciplinary action; and
166	(ii) the type of <u>school</u> disciplinary action;
167	[(d)] (c) the number of SROs employed;
168	$[\underline{(e)}]$ $\underline{(d)}$ if applicable, the demographics of an individual who is subject to, as the
169	following are defined in Section 53G-9-601, bullying, hazing, cyber-bullying, or retaliation;

170	and
171	[(f)] (e) the number of minors found in possession of a dangerous weapon on school
172	grounds while school is in session or during a school-sponsored activity.
173	(5) The report described in Subsection (2) shall include the following information, in
174	aggregate, for each element described in Subsections (4)(a) [through (c)] and (b):
175	(a) age;
176	(b) grade level;
177	(c) race;
178	(d) sex; and
179	(e) disability status.
180	(6) Information included in the annual report described in Subsection (2) shall comply
181	with:
182	(a) Chapter 9, Part 3, Student Data Protection;
183	(b) Chapter 9, Part 2, Student Privacy; and
184	(c) the Family Education Rights and Privacy Act, 20 U.S.C. Secs. 1232g and 1232h.
185	(7) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
186	state board shall make rules to compile the report described in Subsection (2).
187	(8) The state board shall provide the report described in Subsection (2):
188	(a) in accordance with Section 53E-1-203 for incidents that occurred during the
189	previous school year; and
190	(b) to the State Commission on Criminal and Juvenile Justice before July 1 of each
191	year for incidents that occurred during the previous school year.
192	Section 3. Section <b>63A-16-1001</b> is amended to read:
193	63A-16-1001. Definitions.
194	As used in this part:
195	(1) "Commission" means the State Commission on Criminal and Juvenile Justice
196	created in Section 63M-7-201.
197	(2) "Criminal justice agency" means an agency or institution directly involved in the

198	apprehension, prosecution, and incarceration of an individual involved in criminal activity,
199	including law enforcement, correctional facilities, jails, courts, probation, and parole.
200	[(3) "Database" means the criminal and juvenile justice database created in this part.]
201	[(4)] (3) "Division" means the Division of Technology Services created in Section
202	63A-16-103.
203	(4) "Grant" means a grant awarded under Section 63A-16-1003.
204	(5) "Program" means the public safety portal grant program created in Section
205	<u>63A-16-1003.</u>
206	(6) "Public safety portal" means the data portal created in Section 63A-16-1002.
207	(7) "State board" means the State Board of Education.
208	Section 4. Section <b>63A-16-1002</b> is amended to read:
209	63A-16-1002. Public safety portal.
210	(1) The commission shall oversee the creation and management of a [criminal and
211	juvenile justice database] public safety portal for information and data required to be reported
212	to the commission[, organized by county,] and accessible to all criminal justice agencies in the
213	state.
214	(2) The division shall assist with the development and management of the [database]
215	public safety portal.
216	(3) The division, in collaboration with the commission, shall create:
217	(a) master standards and formats for information submitted to the [database] public
218	safety portal;
219	(b) a [portal] gateway, bridge, website, or other method for reporting entities to provide
220	the information;
221	(c) a master data management index or system to assist in the retrieval of information
222	[in the database] from the public safety portal;
223	(d) a protocol for accessing information in the [database] public safety portal that
224	complies with state privacy regulations; and
225	(e) a protocol for real-time audit capability of all data accessed [through] from the

226	<u>public safety</u> portal by participating data source, data use entities, and regulators.
227	[(4) Each criminal justice agency charged with reporting information to the
228	commission shall provide the data or information to the database in a form prescribed by the
229	<del>commission.</del> ]
230	[(5)] (4) The [database] public safety portal shall be the repository for the statutorily
231	required data described in:
232	(a) Section 13-53-111, recidivism reporting requirements;
233	(b) Section 17-22-32, county jail reporting requirements;
234	(c) Section 17-55-201, Criminal Justice Coordinating Councils reporting;
235	(d) Section 26B-1-427, Alcohol Abuse Tracking Committee;
236	[ <del>(d)</del> ] <u>(e)</u> Section 41-6a-511, courts to collect and maintain data;
237	[(e)] (f) Section 53-23-101, reporting requirements for reverse-location warrants;
238	[ <del>(f)</del> ] <u>(g)</u> Section 53-24-102, sexual assault offense reporting requirements for law
239	enforcement agencies;
240	(h) Section 53E-3-516, school disciplinary and law enforcement action report;
241	[(g)] (i) Section 63M-7-214, law enforcement agency grant reporting;
242	[(h)] (j) Section 63M-7-216, prosecutorial data collection;
243	[(i)] (k) Section 64-13-21, supervision of sentenced offenders placed in community;
244	[ <del>(j)</del> ] <u>(1)</u> Section 64-13-25, standards for programs;
245	[(k)] (m) Section 64-13-45, department reporting requirements;
246	[(1)] (n) Section 64-13e-104, housing of state probationary inmates or state parole
247	inmates;
248	[ <del>(m)</del> ] <u>(o)</u> Section 77-7-8.5, use of tactical groups;
249	[(n)] (p) Section 77-11b-404, forfeiture reporting requirements;
250	[(o)] (q) Section 77-20-103, release data requirements;
251	[ <del>(p)</del> ] <u>(r)</u> Section 77-22-2.5, court orders for criminal investigations;
252	[ <del>(q)</del> ] <u>(s)</u> Section 78A-2-109.5, court demographics reporting;
253	[(r)] (t) Section 80-6-104, data collection on offenses committed by minors; and

254	[(s)] (u) any other statutes which require the collection of specific data and the
255	reporting of that data to the commission.
256	[ <del>(6)</del> ] <u>(5)</u> [The] Before October 1, 2025, the commission shall report[:]
257	[(a) progress on the database, including creation, configuration, and data entered, to the
258	Law Enforcement and Criminal Justice Interim Committee not later than November 2022; and
259	[(b)] all data collected [as of December 31, 2022,] to the Law Enforcement and
260	Criminal Justice Interim Committee[, the House Law Enforcement and Criminal Justice
261	Standing Committee, and the Senate Judiciary, Law Enforcement and Criminal Justice
262	Standing Committee not later than January 16, 2023].
263	(6) The commission may:
264	(a) enter into contracts with private or governmental entities to assist entities in
265	complying with the data reporting requirements of Subsection (4); and
266	(b) adopt, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking
267	Act, rules to administer this section, including establishing requirements and procedures for
268	collecting the data described in Subsection (4).
269	Section 5. Section 63A-16-1003 is enacted to read:
270	63A-16-1003. Public safety portal grant program.
271	(1) (a) There is created within the commission the public safety portal grant program.
272	(b) The purpose of the program is to award grants to assist entities in complying with
273	the data reporting requirements described in Subsection 63A-16-1002(4).
274	(c) The program is funded with existing appropriations previously designated for the
275	purpose of facilitating data collection and any ongoing appropriations made by the Legislature
276	for the program.
277	(2) An entity that submits a proposal for a grant to the commission shall include details
278	in the proposal regarding:
279	(a) how the entity plans to use the grant to fulfill the purpose described in Subsection
280	<u>(1)(b);</u>
281	(b) any plan to use funding sources in addition to the grant for proposal;

282	(c) any existing or planned partnerships with another individual or entity to implement
283	the proposal; and
284	(d) other information the commission determines is necessary to evaluate the proposal.
285	(3) When evaluating a proposal for a grant, the commission shall consider:
286	(a) the likelihood that the proposal will accomplish the purpose described in
287	Subsection (1)(b);
288	(b) the cost of the proposal; and
289	(c) the viability and sustainability of the proposal.
290	(4) Subject to Subsection (2), the commission may make rules, in accordance with
291	Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to establish:
292	(a) eligibility criteria for a grant;
293	(b) the form and process for submitting a proposal to the commission for a grant;
294	(c) the method and formula for determining a grant amount; and
295	(d) reporting requirements for a grant recipient.
296	Section 6. Section <b>63M-7-214</b> is amended to read:
297	63M-7-214. Commission on Criminal and Juvenile Justice Grants.
298	(1) As used in this section:
299	(a) "Commission" means the Commission on Criminal and Juvenile Justice created in
300	Section 63M-7-201.
301	(b) "Law enforcement agency" means a state or local law enforcement agency.
302	(c) "Other appropriate agency" means a state or local government agency, or a
303	nonprofit organization, that works to prevent illegal drug activity and enforce laws regarding
304	illegal drug activity and related criminal activity by:
305	(i) programs, including education, prevention, treatment, and research programs; and
306	(ii) enforcement of laws regarding illegal drugs.
307	(2) The commission shall implement law enforcement operations and programs related
308	to reducing illegal drug activity as listed in Subsection (3).
309	(3) (a) The first priority of the commission is to annually allocate not more than

\$2,500,000, depending upon funding available from other sources, to directly fund the operational costs of state and local law enforcement agencies' drug or crime task forces, including multijurisdictional task forces. (b) The second priority of the commission is to allocate grants for specified law enforcement agency functions and other agency functions as the commission finds appropriate to more effectively reduce illegal drug activity and related criminal activity, including providing education, prevention, treatment, and research programs. (4) (a) In allocating grants and determining the amount of the grants to carry out the purposes of Subsection (3), the commission shall consider: (i) the demonstrated ability of the agency to appropriately use the grant to implement the proposed functions and how this function or task force will add to the law enforcement agency's current efforts to reduce illegal drug activity and related criminal activity; and (ii) the agency's cooperation with other state and local agencies and task forces. (b) Agencies qualify for a grant only if they demonstrate compliance with all reporting and policy requirements applicable under this section and under Title 63M, Chapter 7, Criminal Justice and Substance Abuse, in order to qualify as a potential grant recipient. [(5) The commission shall allocate grants to local law enforcement agencies to assist in complying with the requirements of Subsection 63A-16-1002(4). The commission shall only use funds appropriated for this purpose for the grants. [<del>(6)</del>] (5) Recipient agencies may only use grant money after approval or appropriation by the agency's governing body, and a determination that the grant money is nonlapsing. [<del>(7)</del>] (6) A recipient law enforcement agency may use funds granted under this section only for the purposes stated by the commission in the grant. [<del>(8)</del>] (7) (a) For each fiscal year, any law enforcement agency that receives a grant from

(b) The report shall include the following regarding each grant:

auditor a report in a form specified by the commission.

the commission under this section shall prepare and file with the commission and the state

(i) the agency's name;

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338	(ii) the amount of the grant;
339	(iii) the date of the grant;
340	(iv) how the grant has been used; and
341	(v) a statement signed by both the agency's or political subdivision's executive officer
342	or designee and by the agency's legal counsel, that all grant funds were used for law
343	enforcement operations and programs approved by the commission and that relate to reducing
344	illegal drug activity and related criminal activity, as specified in the grant.
345	Section 7. Section <b>63M-7-216</b> is amended to read:
346	63M-7-216. Prosecutorial data collection Policy transparency.
347	(1) As used in this section:
348	(a) "Commission" means the Commission on Criminal and Juvenile Justice created in
349	Section 63M-7-201.
350	(b) (i) "Criminal case" means a case where an offender is charged with an offense for
351	which a mandatory court appearance is required under the Uniform Bail Schedule.
352	(ii) "Criminal case" does not mean a case for criminal non-support under Section
353	76-7-201 or any proceeding involving collection or payment of child support, medical support,
354	or child care expenses by or on behalf of the Office of Recovery Services under Section
355	26B-9-108 or 76-7-202.
356	(c) "Offense tracking number" means a distinct number applied to each criminal
357	offense by the Bureau of Criminal Identification.
358	(d) "Pre-filing diversion" means an agreement between a prosecutor and an individual
359	prior to being charged with a crime, before an information or indictment is filed, in which the
360	individual is diverted from the traditional criminal justice system into a program of supervision
361	and supportive services in the community.
362	(e) "Post-filing diversion" is as described in Section 77-2-5.
363	(f) "Prosecutorial agency" means the Office of the Attorney General and any city,
364	county, or district attorney acting as a public prosecutor.

(g) "Publish" means to make aggregated data available to the general public.

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366	(2) Beginning July 1, 2021, all prosecutorial agencies within the state shall submit the
367	following data with regards to each criminal case referred to it from a law enforcement agency
368	to the commission for compilation and analysis:
369	(a) the defendant's:
370	(i) full name;
371	(ii) offense tracking number;
372	(iii) date of birth; and
373	(iv) zip code;
374	(b) referring agency;
375	(c) whether the prosecutorial agency filed charges, declined charges, initiated a
376	pre-filing diversion, or asked the referring agency for additional information;
377	(d) if charges were filed, the case number and the court in which the charges were
378	filed;
379	(e) all charges brought against the defendant;
380	(f) whether bail was requested and, if so, the requested amount;
381	(g) the date of initial discovery disclosure;
382	(h) whether post-filing diversion was offered and, if so, whether it was entered;
383	(i) if post-filing diversion or other plea agreement was accepted, the date entered by the
384	court; and
385	(j) the date of conviction, acquittal, plea agreement, dismissal, or other disposition of
386	the case.
387	(3) (a) The information required by Subsection (2), including information that was
388	missing or incomplete at the time of an earlier submission but is presently available, shall be
389	submitted within 90 days of the last day of March, June, September, and December of each
390	year for the previous 90-day period in the form and manner selected by the commission.
391	(b) If the last day of the month is a Saturday, Sunday, or state holiday, the information
392	shall be submitted on the next working day.
393	(4) The prosecutorial agency shall maintain a record of all information collected and

transmitted to the commission for 10 years.

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(5) The commission shall include in the plan required by Subsection 63M-7-204(1)(k) an analysis of the data received, comparing and contrasting the practices and trends among and between prosecutorial agencies in the state. The Law Enforcement and Criminal Justice Interim Committee may request an in-depth analysis of the data received annually. Any request shall be in writing and specify which data points the report shall focus on.

- (6) The commission may provide assistance to prosecutorial agencies in setting up a method of collecting and reporting data required by this section.
- (7) Beginning January 1, 2021, all prosecutorial agencies shall publish specific office policies. If the agency does not maintain a policy on a topic in this subsection, the agency shall affirmatively disclose that fact. Policies shall be published online on the following topics:
  - (a) screening and filing criminal charges;
- 406 (b) plea bargains;
  - (c) sentencing recommendations;
  - (d) discovery practices;
    - (e) prosecution of juveniles, including whether to prosecute a juvenile as an adult;
    - (f) collection of fines and fees;
  - (g) criminal and civil asset forfeiture practices;
  - (h) services available to victims of crime, both internal to the prosecutorial office and by referral to outside agencies;
    - (i) diversion programs; and
- 415 (j) restorative justice programs.
  - [(8) (a) A prosecutorial agency not in compliance with this section by July 1, 2022, in accordance with the commission's guidelines may not receive grants or other funding intended to assist with bringing the agency into compliance with this section. In addition, any funds received for the purpose of bringing the agency into compliance with this section shall be returned to the source of the funding.]
    - (b) Only funding received from the commission by a prosecutorial agency specifically

422	intended to assist the agency with compliance with this section may be recalled.]
423	Section 8. Section <b>63M-7-218</b> is amended to read:
424	63M-7-218. State grant requirements.
425	(1) [Beginning July 1, 2023] Except as provided in Subsection (2), the commission
426	may not award [any] a grant of state funds to [any] an entity subject to, and not in compliance
427	with, the reporting requirements in [Subsections 63A-16-1002(5)(a) through (r)] Subsection
428	<u>63A-16-1002(4)</u> .
429	(2) The commission may award a grant to an entity under Section 63A-16-1003 even if
430	the entity is not in compliance with the reporting requirements described in Subsection
431	<u>63A-16-1002(4).</u>
432	Section 9. Effective date.
433	If approved by two-thirds of all the members elected to each house, this bill takes effect
434	upon approval by the governor, or the day following the constitutional time limit of Utah
435	Constitution, Article VII, Section 8, without the governor's signature, or in the case of a veto,
436	the date of veto override.