

**Representative Rex P. Shipp** proposes the following substitute bill:

**RURAL COUNTY JAIL FACILITIES TAX**

2024 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Rex P. Shipp**

Senate Sponsor: Evan J. Vickers

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**LONG TITLE**

**General Description:**

This bill establishes a local option sales and use tax for rural county jail facilities.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ allows rural counties to impose a sales and use tax to fund the development of county jail facilities;
- ▶ requires a county to obtain approval from voters and the county legislative body before imposing a rural county jail facilities tax;
- ▶ addresses the administration, collection, and distribution of tax revenue; and
- ▶ requires the State Tax Commission to retain an administrative charge from collected tax revenue.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

This bill provides a special effective date.

**Utah Code Sections Affected:**

ENACTS:



- 26 [59-12-2401](#), Utah Code Annotated 1953
- 27 [59-12-2402](#), Utah Code Annotated 1953
- 28 [59-12-2403](#), Utah Code Annotated 1953
- 29 [59-12-2404](#), Utah Code Annotated 1953
- 30 [59-12-2405](#), Utah Code Annotated 1953
- 31 [59-12-2406](#), Utah Code Annotated 1953

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33 *Be it enacted by the Legislature of the state of Utah:*

34 Section 1. Section [59-12-2401](#) is enacted to read:

35 **Part 24. Funding for Rural County Jail Facilities**

36 **[59-12-2401](#). Definitions.**

37 As used in this part:

38 (1) "Annexation" means an annexation to a county under Title 17, Chapter 2, Part 2,  
39 County Annexation.

40 (2) "Annexing area" means an area that is annexed into a county.

41 (3) "Rural county" means a county of the third, fourth, fifth, or sixth class.

42 (4) "Rural county jail facilities tax" means the tax described in Subsection  
43 [59-12-2402](#)(1)(a).

44 Section 2. Section [59-12-2402](#) is enacted to read:

45 **[59-12-2402](#). Imposition of rural county jail facilities tax -- Rate -- Expenditure**  
46 **and distribution of tax revenue -- Administration, collection, and enforcement of tax --**  
47 **Administrative charge.**

48 (1) (a) A county legislative body of a rural county may impose a sales and use tax of up  
49 to 1%:

50 (i) on the transactions described in Subsection [59-12-103](#)(1) located within the county;  
51 and

52 (ii) to fund new or existing county jail facilities in that county.

53 (b) Notwithstanding Subsection (1)(a)(i), a county legislative body may not impose a  
54 rural county jail facilities tax on:

55 (i) the sales and uses described in Section [59-12-104](#) to the extent the sales and uses  
56 are exempt from taxation under Section [59-12-104](#); and

57 (ii) except as provided in Subsection (1)(d), amounts paid or charged for food and food  
58 ingredients.

59 (c) For purposes of this Subsection (1), the location of a transaction shall be  
60 determined in accordance with Sections 59-12-211 through 59-12-215.

61 (d) A county legislative body that imposes a rural county jail facilities tax shall impose  
62 the tax on the purchase price or sales price for amounts paid or charged for food and food  
63 ingredients if the food and food ingredients are sold as part of a bundled transaction attributable  
64 to food and food ingredients and tangible personal property other than food and food  
65 ingredients.

66 (2) Before imposing a rural county jail facilities tax, a county legislative body shall  
67 obtain approval to impose the tax from a majority of:

68 (a) the members of the county's legislative body; and

69 (b) the county's registered voters voting in an election held for that purpose in  
70 accordance with Title 11, Chapter 14, Local Government Bonding Act.

71 (3) The money collected from a rural county jail facilities tax may only be used to  
72 fund:

73 (a) the acquisition of land for a new county jail facility;

74 (b) the design, construction, remodeling, equipping, or furnishing of a new or existing  
75 county jail facility; or

76 (c) debt service on bonds issued to finance costs under Subsection (3)(a) or (b).

77 (4) (a) Except as provided in Subsections (4)(b) and (6), all money collected from a  
78 rural county jail facilities tax shall be distributed quarterly by the county legislative body to  
79 county jail facilities.

80 (b) A county legislative body shall determine how money collected from a rural county  
81 jail facilities tax is allocated and distributed if:

82 (i) more than one county jail facility is located within the county; or

83 (ii) the money is used to fund a new county jail facility in the county.

84 (5) (a) Except as provided in Subsection (5)(c), a rural county jail facilities tax shall be  
85 administered, collected, and enforced in accordance with:

86 (i) (A) Part 1, Tax Collection; or

87 (B) Part 2, Local Sales and Use Tax Act; and

88 (ii) Chapter 1, General Taxation Policies.

89 (b) The time period during which a rural county jail facilities tax is levied under this  
90 section shall be established by the county legislative body and approved under Subsection (2).

91 (c) A rural county jail facilities tax under this part is not subject to Subsections  
92 59-12-205(2) through (5).

93 (6) The commission shall retain and deposit an administrative charge in accordance  
94 with Section 59-1-306 from the revenue the commission collects from a tax under this part.

95 Section 3. Section 59-12-2403 is enacted to read:

96 **59-12-2403. Enactment, repeal, or change in the rate of a rural county jail**  
97 **facilities tax -- Annexation -- Notice.**

98 (1) (a) Except as provided in Subsection (2), if a county enacts or repeals a rural county  
99 jail facilities tax or changes the rate of a rural county jail facilities tax, the enactment, repeal, or  
100 change shall take effect:

101 (i) on the first day of a calendar quarter; and

102 (ii) after a 90-day period beginning on the date the commission receives notice meeting  
103 the requirements of Subsection (1)(b) from the county.

104 (b) The notice described in Subsection (1)(a)(ii) shall state:

105 (i) that the county will enact, repeal, or change the rate of a rural county jail facilities  
106 tax;

107 (ii) the statutory authority for the rural county jail facilities tax;

108 (iii) the effective date of the enactment, repeal, or change in the rate of the rural county  
109 jail facilities tax; and

110 (iv) if the county enacts or changes the rate of the rural county jail facilities tax, the rate  
111 of the rural county jail facilities tax.

112 (2) (a) If the billing period for a transaction begins before the effective date of the  
113 enactment of a rural county jail facilities tax or the increase in the rate of a rural county jail  
114 facilities tax, the enactment of the tax or the tax rate increase shall take effect on the first day of  
115 the first billing period that begins after the effective date of the enactment of the tax or the tax  
116 rate increase.

117 (b) If the billing period for a transaction begins before the effective date of the repeal of  
118 a rural county jail facilities tax or the decrease in the rate of a rural county jail facilities tax, the

119 repeal of the tax or the tax rate decrease shall take effect on the first day of the last billing  
120 period that began before the effective date of the repeal of the tax or the tax rate decrease.

121 (c) If a tax due under this part on a catalogue sale is computed on the basis of sales and  
122 use tax rates published in the catalogue, an enactment, repeal, or change in the rate of a tax  
123 described in Subsection (1)(a) shall take effect:

124 (i) on the first day of a calendar quarter; and

125 (ii) beginning 60 days after the effective date of the enactment, repeal, or change in the  
126 rate of the tax under Subsection (1)(a).

127 (3) (a) Except as provided in Subsection (4), if an annexation will result in the  
128 enactment, repeal, or change in the rate of a rural county jail facilities tax for an annexing area,  
129 the enactment, repeal, or change shall take effect:

130 (i) on the first day of a calendar quarter; and

131 (ii) after a 90-day period beginning on the date the commission receives notice meeting  
132 the requirements of Subsection (3)(b) from the county that annexes the annexing area.

133 (b) The notice described in Subsection (3)(a)(ii) shall state:

134 (i) that the annexation described in Subsection (3)(a) will result in the enactment,  
135 repeal, or change in the rate of a rural county jail facilities tax for the annexing area;

136 (ii) the statutory authority for the rural county jail facilities tax;

137 (iii) the effective date of the enactment, repeal, or change in the rate of the rural county  
138 jail facilities tax; and

139 (iv) if the annexation results in the enactment or change in the rate of a rural county jail  
140 facilities tax for the annexing area, the rate of the rural county jail facilities tax.

141 (4) (a) If the billing period for a transaction begins before the effective date of the  
142 enactment of a rural county jail facilities tax or the increase in the rate of a rural county jail  
143 facilities tax, the enactment of the tax or the tax rate increase shall take effect on the first day of  
144 the first billing period that begins after the effective date of the enactment of the tax or the tax  
145 rate increase.

146 (b) If the billing period for a transaction begins before the effective date of the repeal of  
147 a rural county jail facilities tax or the decrease in the rate of a rural county jail facilities tax, the  
148 repeal of the tax or the tax rate decrease shall take effect on the first day of the last billing  
149 period that began before the effective date of the repeal of the tax or the tax rate decrease.

150 (c) If a tax due under this part on a catalogue sale is computed on the basis of sales and  
151 use tax rates published in the catalogue, an enactment, repeal, or change in the rate of a tax  
152 described in Subsection (3)(a) shall take effect:

153 (i) on the first day of a calendar quarter; and

154 (ii) beginning 60 days after the effective date of the enactment, repeal, or change in the  
155 rate of the tax under Subsection (3)(a).

156 (5) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, and  
157 for purposes of Subsections (2)(c) and (4)(c), the commission may by rule define the term  
158 "catalogue sale."

159 Section 4. Section **59-12-2404** is enacted to read:

160 **59-12-2404. Seller or certified service provider reliance on commission**  
161 **information.**

162 A seller or certified service provider is not liable for failing to collect a rural county jail  
163 facilities tax if the seller's or certified service provider's failure to collect the rural county jail  
164 facilities tax is as a result of the seller's or certified service provider's reliance on incorrect data  
165 provided by the commission in a database created by the commission:

166 (1) containing tax rates, boundaries, or local taxing jurisdiction assignments; or

167 (2) indicating the taxability of tangible personal property, a product transferred  
168 electronically, or a service.

169 Section 5. Section **59-12-2405** is enacted to read:

170 **59-12-2405. Certified service provider or model 2 seller reliance on commission**  
171 **certified software.**

172 (1) Except as provided in Subsection (2) and subject to Subsection (4), a certified  
173 service provider or model 2 seller is not liable for failing to collect a rural county jail facilities  
174 tax if:

175 (a) the certified service provider or model 2 seller relies on software the commission  
176 certifies; and

177 (b) the certified service provider's or model 2 seller's failure to collect a rural county  
178 jail facilities tax is a result of the seller's or certified service provider's reliance on incorrect  
179 data:

180 (i) provided by the commission; or

181 (ii) in the software the commission certifies.

182 (2) The relief from liability described in Subsection (1) does not apply if a certified  
183 service provider or model 2 seller incorrectly classifies an item or transaction into a product  
184 category the commission certifies.

185 (3) If the taxability of a product category is incorrectly classified in software the  
186 commission certifies, the commission shall:

187 (a) notify a certified service provider or model 2 seller of the incorrect classification of  
188 the taxability of a product category in software the commission certifies; and

189 (b) state in the notice required by Subsection (3)(a) that the certified service provider or  
190 model 2 seller is liable for failing to collect the correct amount of tax under this part on the  
191 incorrectly classified product category if the certified service provider or model 2 seller fails to  
192 correct the taxability of the item or transaction within 10 days after the day on which the  
193 certified service provider or model 2 seller receives the notice.

194 (4) If a certified service provider or model 2 seller fails to correct the taxability of an  
195 item or transaction within 10 days after the day on which the certified service provider or  
196 model 2 seller receives the notice described in Subsection (3), the certified service provider or  
197 model 2 seller is liable for failing to collect the correct amount of tax under this part on the  
198 item or transaction.

199 Section 6. Section **59-12-2406** is enacted to read:

200 **59-12-2406. Purchaser relief from liability.**

201 (1) (a) Except as provided in Subsection (1)(b), a purchaser is relieved from a penalty  
202 under Section [59-1-401](#) for failure to pay a rural county jail facilities tax or an underpayment of  
203 the rural county jail facilities tax if:

204 (i) the purchaser's seller or certified service provider relies on incorrect data provided  
205 by the commission:

206 (A) on a tax rate;

207 (B) on a boundary;

208 (C) on a taxing jurisdiction; or

209 (D) in the taxability matrix the commission provides in accordance with the agreement;

210 or

211 (ii) the purchaser, regardless of whether the purchaser holds a direct payment permit in

212 accordance with Section 59-12-107.1, relies on incorrect data provided by the commission:

213 (A) on a tax rate;

214 (B) on a boundary;

215 (C) on a taxing jurisdiction; or

216 (D) in the taxability matrix the commission provides in accordance with the agreement.

217 (b) For purposes of Subsection (1)(a), a purchaser is not relieved from a penalty under

218 Section 59-1-401 for failure to pay a tax due under this part or an underpayment if the

219 purchaser's, the purchaser's seller's, or the purchaser's certified service provider's reliance on

220 incorrect data provided by the commission is a result of conduct that is:

221 (i) fraudulent;

222 (ii) intentional; or

223 (iii) willful.

224 (2) In addition to the relief from a penalty described in Subsection (1), a purchaser is

225 not liable for a tax or interest under Section 59-1-402 for failure to pay a rural county jail

226 facilities tax or an underpayment of the rural county jail facilities tax if:

227 (a) the purchaser's seller or certified service provider relies on:

228 (i) incorrect data provided by the commission:

229 (A) on a tax rate;

230 (B) on a boundary; or

231 (C) on a taxing jurisdiction; or

232 (ii) an erroneous classification by the commission:

233 (A) in the taxability matrix the commission provides in accordance with the agreement;

234 and

235 (B) with respect to a term that is in the library of definitions and that is listed as taxable

236 or exempt, included in or excluded from "sales price," or included in or excluded from a

237 definition; or

238 (b) the purchaser, regardless of whether the purchaser holds a direct payment permit in

239 accordance with Section 59-12-107.1, relies on:

240 (i) incorrect data provided by the commission:

241 (A) on a tax rate;

242 (B) on a boundary; or



243           (C) on a taxing jurisdiction; or  
244           (ii) an erroneous classification by the commission:  
245           (A) in the taxability matrix the commission provides in accordance with the agreement;  
246 and  
247           (B) with respect to a term that is in the library of definitions and that is listed as taxable  
248 or exempt, included in or excluded from "sales price," or included in or excluded from a  
249 definition.

250           Section 7. **Effective date.**

251           This bill takes effect on July 1, 2024.